

MARIANAS VISITORS AUTHORITY
(A Component Unit of the CNMI Government)

**FINANCIAL STATEMENTS AND SUPPLEMENTARY
INFORMATION**

YEARS ENDED SEPTEMBER 30, 2018 AND 2017

WITH INDEPENDENT AUDITORS' REPORT THEREON

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MARIANAS VISITORS AUTHORITY
(A Component Unit of the CNMI Government)

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INDEPENDENT AUDITOR'S REPORT

To the Board of Directors
of Marianas Visitors Authority

We have audited the accompanying financial statements of the governmental activities and the governmental funds of the Marianas Visitors Authority (MVA), a component unit of Commonwealth of the Northern Mariana Islands government, as of September 30, 2018 and 2017, and for the years then ended, and the related notes to the financial statements, which collectively comprise the MVA's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and governmental funds of the MVA as of September 30, 2018 and 2017, and the respective changes in financial position thereof for the years then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis (MD&A) and budgetary comparison information on pages 4 through 13 and page 38 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the MVA's basic financial statements. The introductory section, and the schedule of functional expenses on page 39 are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The schedule of functional expenses is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of functional expenses is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated April 15, 2019, on our consideration of the MVA's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering MVA's internal control over financial reporting and compliance.



Commonwealth of the Northern Mariana Islands

April 15, 2019



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MARIANAS VISITORS AUTHORITY

MANAGEMENT'S DISCUSSION AND ANALYSIS



INTRODUCTION

The objective of management's discussion and analysis (MD&A) is to provide readers of the Marianas Visitors Authority (MVA) financial statements an overview and better understanding of its financial position and results of activities for the fiscal year ended September 30, 2018. Management has prepared this overview as required supplementary information to the financial statements and the footnotes that follow. This MD&A should be read in conjunction with the financial statements and accompanying footnotes.

FINANCIAL HIGHLIGHTS

- ▶ Pursuant to Public Law 20-11 known as Appropriations and Budget Authority Act of 2018, the MVA's budgeted Hotel and Container Tax Entitlement for fiscal year 2018 is \$16,052,583. The actual hotel occupancy tax received by MVA for fiscal year 2018 was \$15,224,776. This amount is net of the 2.5% percent of the funds per fiscal year held by the Department of Finance for the purpose of funding revenue and tax personnel to enforce the provisions of this Article and other Commonwealth tax laws. The Legislature appropriated one dollar (\$1) to the MVA in fiscal year 2018.
- ▶ Public Law 20-17 was enacted in fiscal year 2018. It amended § 2159 providing not less than two percent (2%) but not less than \$300,000 of the funds per fiscal year. The funds shall be remitted to the Municipalities of Saipan, Tinian, and Rota to implement charter flight tourism incentives, promotional programs, tourism enhancement activities, beautification projects, island-wide cleanup and to include purchasing supplies and equipment for such projects. The municipalities received \$904,834 from MVA in FY 2018.
- ▶ The MVA allocated funds from its operations budget from Destination Enhancement and Product Development for fiscal year 2018 to support other government agencies. The MVA provided funding to the following projects: \$250,000 for the NMI Soccer Complex; \$8,000 for the Friends of the Marianas Trench; \$93,124 for the Flower Islands Project with the Saipan Mayor's Office; \$104,000 for the Municipality of Tinian for the Observation Deck at the Carolinas Lookout; \$50,000 for the CNMI Museum; \$35,000 for the Garapan Heritage Trail under the NMI Humanities Council; \$45,424 for the building of a 40-foot Sakman canoe; and \$75,000 for the Municipality of Rota for the Mt. Sabana 360 View Lookout. MVA also provide \$50,000 for the Division of Parks and Recreation annually for the maintenance and beautification of parks and tourist and recreational sites.

Management's Discussion and Analysis, Continued

- ▶ In addition to the above, the FY 2018 CNMI Budget act mandated the MVA to provide \$450,000 to the Department of Fire and Emergency Services (DFEMS) for the purchase of fire trucks.
- ▶ The MVA Board of Directors approved to restrict \$5.0 million in FY 2018 to fund the following: \$1.4 million to fund the revitalization of the Paseo de Marianas, revitalization of the Banzai Cliff and other Destination Enhancement projects; \$1.9 million for the building fund and \$1.7 million for the airline joint promotion agreement.
- ▶ MVA's total assets exceeded liabilities by \$7,538,987 and \$6,528,119 at the end of fiscal year 2018 and 2017, respectively. The restricted net position was \$7,352,920 and \$6,286,313 at the end of fiscal year 2018 and 2017, respectively. The change in net position in FY 2018 is less by \$1.0 million compared to FY 2017. In fiscal year 2018, visitor arrivals were at 607,593. This is 45,407 visitors less compared to FY 2017's 653,000 visitor arrivals.
- ▶ MVA increased its marketing and advertising expenditures by approximately \$273,000 at the end of fiscal year 2018 as compared to fiscal year 2017 due to increase in marketing cost. The marketing strategy/goal is to increase the number of arrivals to Saipan, Tinian and Rota, and most importantly, increase on island spending by those arrivals so as to maximize the positive benefits those funds have on the economy and the revenue of the CNMI government.
- ▶ PL 18-1 Section 102 also includes a provision for Destination Enhancements amounting to \$1,306,322 and \$1,369,143 in fiscal year 2018 and fiscal year 2017, respectively.

Destination Enhancement continues to plan and work on the improvement, restoration, rehabilitation and renovation of tourist sites.

MVA Destination Enhancement projects completed in fiscal year 2018 include the Latte Stone Monument and Latte Garden at the Saipan International Airport, a mural painting that was added to give the iconic "SAIPAN" Destination Sign a new look, the Saipan 3D Map that will be displayed at the Airport arrival area and installation of safety and warning signs at different tourist sites. The MVA also maintained the restroom facilities at Marpi tourist sites, provided life guard and security services at several tourist sites and paid a local contractor for trash collection in the Garapan area. On Tinian, the MVA performed site improvements and beautification of Suicide Cliff, installed the "TINIAN" Destination Sign, and repaired and provided maintenance of Tachogna Beach. The MVA also performed improvements to the Swimming Hole and Bird Sanctuary and demolished the unsafe structure at Tatachok Beach Park in Rota.

- ▶ As of the date of the audit report, MVA is current on its financial obligations with both offshore and local vendors.
- ▶ MVA received \$258,418 of in-kind contributions in fiscal year 2018. In-kind contributions increased by approximately \$74,127 compared to the previous year.

OVERVIEW OF THE FINANCIAL STATEMENTS

The Financial section of this report presents the MVA's financial statements as two components: basic financial statements, and notes to the financial statements. It also includes the supplemental information.

BASIC FINANCIAL STATEMENTS

Governmental Accounting Standards Board (GASB) Statement No. 34 requires the presentation of the Management's Discussion and Analysis (MD&A) and the basic financial statements. The basic financial statements consist of agency-wide statements, fund financial statements, notes to the financial statements, and a budgetary comparison statement for the general fund.

GASB issued Statement No. 63 "*Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position.*" This Statement provides financial reporting guidance for deferred outflows of resources and deferred inflows of resources. Concepts Statement No. 4, *Elements of Financial Statements*, introduced and defined those elements as a consumption of net assets by the government that is applicable to a future reporting period, and an acquisition of net assets by the government that is applicable to a future reporting period, respectively. Previous financial reporting standards do not include guidance for reporting those financial statement elements, which are distinct from assets and liabilities.

The MVA has adopted and applied this Statement in their financial statements. The prior financial statements have been restated to comply with the requirements of this update.

MD&A

The MD&A is a narrative section that introduces the basic financial statements. It should give readers an objective and easily understood, readable analysis of the MVA's financial performance for the year.

Agency-Wide Statements

The MVA's agency-wide financial report includes two financial statements: the Statement of Net Position and the Statement of Activities. The Marianas Visitors Authority prepared these financial statements in accordance with Governmental Accounting Standards Board (GASB) principles.

Statement of Net Position

The Statement of Net Position presents information on assets and deferred outflows of resources, and liabilities and deferred inflows of resources with the difference between them presented as net position. It reflects the MVA's assets, liabilities and the resources remaining after liabilities are satisfied. Over time, increases or decreases in net position serve as a useful indicator as to whether the entity's financial health has improved or deteriorated during the fiscal year.

Statement of Activities

The Statement of Activities is the operating statement for the MVA as a whole. It is based on full accrual accounting rather than the traditional modified accrual basis. Depreciation of capital assets is recognized as an expense in this statement.

Fund Financial Statements

The financial reporting package includes the fund financial statements. Fund reporting focuses on showing how money flows into and out of funds and the balance left at year-end that is available for spending. A fund is a grouping of related accounts that is used to maintain control over specific activities.

The MVA, like other state and local governments agencies, uses fund accounting to demonstrate and ensure compliance with finance related legal requirements.

Balance Sheet

Statement of Revenues, Expenditures, and Changes in Fund Balance

These statements present MVA's major funds. MVA has only one fund, the general fund. The fund statements are prepared using the traditional government model of modified accrual basis, which measures cash and all financial assets that can be readily converted to cash. These statements provide a detailed short-term view of the MVA's operations.

Reconciliation from Agency-Wide to Fund Statements

Because the numbers on these statements do not agree to the numbers on the agency-wide statements, a reconciliation schedule is presented.

Statements of Revenues, Expenditures, and Changes in Fund Balance-Budget and Actual

A budgetary comparison statement for the general fund is considered to be required supplementary information and is included in the basic financial statements.

COMPARISON OF RESULTS

Assets, Liabilities and Net Position

The MVA's net position on an agency-wide basis increased by \$1,010,868 from the previous year.

Management's Discussion and Analysis, Continued

SUMMARY OF CHANGE IN NET POSITION (STATEMENT OF ACTIVITIES)

	<u>2018</u>	<u>2017</u>	<u>2016</u>
Net position, beginning	\$ 6,528,119	\$ 4,472,572	\$ 5,765,266
Revenues	\$ 15,631,684	15,585,733	11,430,690
Expenditures	<u>14,620,816</u>	<u>13,530,186</u>	<u>12,723,384</u>
Increase (decrease) in net position	\$ <u>1,010,868</u>	<u>2,055,547</u>	<u>(1,292,694)</u>
Net position, ending	\$ <u>7,538,987</u>	\$ <u>6,528,119</u>	\$ <u>4,472,572</u>

SUMMARY OF STATEMENT OF NET POSITION

	<u>2018</u>	<u>2017</u>	<u>2016</u>
Current assets	\$ 10,440,195	\$ 8,823,402	\$ 7,646,007
Capital assets	<u>186,067</u>	<u>241,806</u>	<u>135,368</u>
Total assets	\$ <u>10,626,262</u>	\$ <u>9,065,208</u>	\$ <u>7,781,375</u>
Current liabilities	\$ 2,963,815	\$ 2,425,322	\$ 3,206,195
Non-current liabilities	<u>120,460</u>	<u>105,467</u>	<u>102,608</u>
Total liabilities	\$ <u>3,084,275</u>	\$ <u>2,530,789</u>	\$ <u>3,308,803</u>
Deferred inflows of resources	\$ 3,000	6,300	-
Net investment in capital assets	186,067	241,806	135,368
Restricted	<u>7,352,920</u>	<u>6,286,313</u>	<u>4,337,204</u>
Total net position	<u>7,538,987</u>	<u>6,528,119</u>	<u>4,472,572</u>
Total liabilities and net position	\$ <u>10,626,262</u>	\$ <u>9,065,208</u>	\$ <u>7,781,375</u>

The \$7,538,987 in restricted net position represents the accumulated results of all past years' operations. It means that if MVA is able to collect all its receivables and pay off all of its bills today, including all of its non-capital liabilities and compensated absences, it would have \$7,538,987 of restricted assets left.

Assets. Assets consist primarily of cash and cash equivalents (74%) and receivables, which include local government appropriation and entitlement (23%), others (1%) and capital assets (2%).

Liabilities. These are composed primarily of accounts payable for marketing activities, deferred revenue, accrued employee annual and sick leave and others. The net increase in current liabilities of \$538,493 is due to MVA's accrual of its obligations to its offshore and local vendors in fiscal year 2018.

Net position. Net position represents the MVA's residual interest in its assets net of liabilities. The restricted component of net position increased by \$1,066,607 as compared to FY2017. These are funds that are allocated for future expenditures.

Management's Discussion and Analysis, Continued

Revenues

Total revenues for fiscal year 2018 were \$15,631,684, a \$45,951 increase from fiscal year 2017.

	<u>2018</u>	<u>2017</u>	<u>2016</u>
General Revenues			
Hotel and cointainer tax entitlement	\$ 15,224,776	\$ 15,336,943	\$ 11,399,920
Grant and contributions	258,418	184,291	44,008
Other income	913	4,442	28,470
Royalty income	37,752	-	1,509
Interest income	1,093	2,566	791
Subtotal	\$ <u>15,522,952</u>	\$ <u>15,528,242</u>	\$ <u>11,474,698</u>
Program revenues			
Membership fees	\$ 31,000	\$ 16,200	\$ 24,700
Tour guide certification	24,197	-	-
Special events	<u>53,535</u>	<u>41,291</u>	<u>43,861</u>
Subtotal	\$ <u>108,732</u>	\$ <u>57,491</u>	\$ <u>68,561</u>
Total Revenues	\$ <u>15,631,684</u>	\$ <u>15,585,733</u>	\$ <u>11,543,259</u>

Revenues are classified as either general revenues or program revenues.

The general revenue classification includes hotel and container tax entitlements, grant and in-kind contributions, program revenues and other income (royalty and memorial maintenance fee).

Program revenues are those directly generated by a function or activity of the government entity. These revenues include membership dues, tour guide certification, special events fees that MVA charges for the specific events, and contributions from the private sector to support MVA programs. These special events revenues help MVA in reducing its actual expenditures on those respective events. In all situations, MVA has no surplus on this matter.

Grants and contributions, (primarily in-kind contributions) include accommodations and free use of hotel facilities, among others, and are classified as marketing or special events revenue when the donor specifies to which MVA activities the donation is to be used or as general revenue for unrestricted contributions.

The MVA has a limited amount of entity generated revenues and relies on cash and in-kind contributions from members to bridge operational costs that cannot be fully covered by the appropriations received.

Management's Discussion and Analysis, Continued

Expenses

Total agency-wide expenses by function were as follows:

	<u>2018</u>	<u>2017</u>	<u>2016</u>
General government	\$ 1,923,978	\$ 1,936,826	\$ 1,741,878
Marketing	9,216,741	8,980,713	7,558,772
Advertising	691,181	654,164	525,506
Destination enhancement	1,306,322	1,369,143	1,061,195
Support to other government agency	1,384,834	510,356	1,786,097
Bad debts	-	-	1,383
Depreciation	<u>97,760</u>	<u>78,984</u>	<u>48,553</u>
Total expenditures	\$ <u>14,620,816</u>	\$ <u>13,530,186</u>	\$ <u>12,723,384</u>

Expenditures for the fiscal year ending September 30, 2018 increased by \$1,090,630 over the fiscal year 2017 total. Funds available in fiscal year 2018 were spent on Destination Enhancement projects, marketing, support to other government agencies and community programs.

OVERALL FINANCIAL POSITION

The overall financial position (net position) of MVA increased by \$1,010,868 with a slight increase of \$46,000 to the MVA's revenue. In spite of worldwide economic factors affecting the tourism industry and the impact brought by the cancellation of direct flights from Japan in May 2018, FY 2018 proved to be another monumental year for our tourism industry here in the Marianas. Visitor arrivals remain at the same level as FY 2017, just shy of 45,407 visitors off of Fiscal Year 2017's 653,000.

Given the right level of funding invested wisely to promote and build demand in key markets along with a targeted plan for destination enhancement, MVA believes that the CNMI tourism industry will improve along with the financial position of the MVA.

MVA must take the lead in funding overseas promotions and continue to encourage support from private funds from tourism industry stakeholders.

FUND ANALYSIS

At the governmental fund level, MVA's fund balance in fiscal year 2018 was increased by \$1,081,598 as more programs were implemented this fiscal year 2018 as compared to fiscal year 2017.

CAPITAL ASSETS

The MVA's investment in capital assets as of September 30, 2018 amounts to \$186,067 net of accumulated depreciation.

CAPITAL ASSETS, Continued

Depreciation expense for the year was \$97,760. Acquisition of capital assets for MVA's operation this fiscal year amounts to \$44,033. At September 30, 2018, some of MVA's fixed assets were retired and write offs amounting to \$232,170 were recorded.

Capital assets net of accumulated depreciation are as follows:

	<u>2018</u>	<u>2017</u>	<u>2016</u>
Vehicles	\$ 124,889	\$ 155,622	\$ 48,650
Furniture and fixtures	44,675	66,744	83,195
Maintenance equipment	16,503	19,440	1,118
Leasehold improvements	<u>-</u>	<u>-</u>	<u>2,405</u>
Net capital assets	\$ <u>186,067</u>	\$ <u>241,806</u>	\$ <u>135,368</u>

FUTURE PLANS

• Marketing Programs

- New Global Branding and Marketing Strategy - MVA has now targeted the development of a new global branding and marketing strategy to keep pace with competing Asia-Pacific resort destinations and to reboot our destination image. The procurement process is ongoing and thereafter we will review the proposals received with the intention to forge a new strategy that will launch a new era of tourism for The Marianas.
- The MVA plans to further improve our social media presence in off-shore and emerging markets and work closely with popular social media platforms such as Facebook, YouTube, Instagram, Kakao, Wechat, Weibo, and Youku, as well as reputable well-established websites such as TripAdvisor, Expedia, and other key travel sites. This positive increase in exposure will allow the MVA to attract targeted users and gather essential data. The data gathered will provide us with a key understanding of our competitive position, marketing successes, tourist shopping trends, and more. Collecting market data at a low cost is essential due to our limited budget.
- We will continue to improve visitor experience on Saipan, Tinian, and Rota with additional events of enhanced value that highlight attributes showcasing the Marianas as among the premier travel destinations. We will create more cultural events that shall advance our indigenous culture and engage community participation. In response to shifting market trends, we must also diversify our activities to attract further visitors.
- To increase awareness of the Marianas as an attractive vacation destination, MVA will continue to partner with consumer brands from different categories and create products with the Marianas theme.
- The MVA will continue to collaborate with trade partners to ensure that the CNMI is among the "Top Overseas Island Destinations" in all markets and enhance emotional resonance, increase destination diversification, and increase partner product diversification.
- We will strengthen our overall support for Japan-Saipan flights.

- **Community Projects Programs**

The Community Projects division will continue to engage our local government and industry partners to carry forward ongoing Signature Events, as well as develop new activities that would further broaden our sports and cultural tourism portfolio.

One of our newest attractions is the Marianas Beer and BBQ Festival. This event aims to provide added value to our tourists and offer our locals the opportunity to participate in and support our promotional efforts.

The division will continue to support other related and meaningful community events such as the Tournament of Champions, Flame Tree Arts Festival, Saipan International Fishing Tournament, Miss Marianas Beauty Pageant, Marianas Tourism Education Council, Rota and Tinian fishing tournaments and fiesta activities, memorial groups, and others. This includes events, festivals, and other activities among all three islands.

- **Tour Guide Certification Program**

The Tour Guide Certification Program adheres to the mandate propagated by 2014 Public Law 18-58. The authority given to the MVA has been further clarified through the passage of Public Law 20-51. It seeks to educate and regulate tour guides who represent our islands to our visitors. The following are the program's objectives and projects:

- **Official Marianas Guide: Certification Training**

On October 23, 2017, the Official Marianas Guide training program was launched in partnership with the Northern Marianas College. The guides are required to attend a twenty-hour course and to pass a test after the training. The course focuses on history, environment, safety, and professional development. Those who pass are issued an official badge and certificate from the MVA. All certified tour guides are required to wear their badge while conducting business.

- A special class tailored to the needs of the diving community is in the works. It will also help develop a diving safety video that will be distributed through the MVA website.
- Safety videos produced by KSPN have been completed and are available on the MVA website. The videos highlight road and environmental safety and can be viewed through cable network all throughout the islands as well as at the arrival area in the Saipan International Airport.

- **Destination enhancement and product development projects.**

The Destination Enhancement and Product Development division will continue to define, launch, and maintain programs to enhance the Marianas as a tourist destination. Such programs include evaluating the tourism-attraction value of current sites, monitoring and upgrading the content and upkeep of these existing sites, and increasing the number of sites.

Management's Discussion and Analysis, Continued

The Destination Enhancement and Product Development division works closely with government, community, and tourist industry leaders to develop community projects which will increase the quality of visitors' experience.

Funds Management

The MVA will continue to monitor the inflow of cash primarily from the hotel occupancy tax (HOT) and update the expenditures based on availability of funds so as not to experience the negative financial situation from previous years. The MVA will sustain the current business relationship with off-shore and local contractors to the extent possible by keeping its payment terms and commitments intact.

REQUEST FOR INFORMATION

This financial report is designed to provide CNMI residents and taxpayers with an overview of MVA's finances and to show MVA's accountability for the money it receives. If you have questions about this report or need additional financial information, contact MVA at (670) 664-3200/01 or visit our office on Beach Road, next to the San Jose intersection.

MARIANAS VISITORS AUTHORITY
(A Component Unit of the CNMI Government)

Governmental Activities - Statements of Net Position

September 30, 2018 and 2017

	<u>2018</u>	<u>2017</u>
<u>ASSETS</u>		
Current assets:		
Cash in bank and on hand - restricted	\$ 7,846,419	6,064,501
Accounts receivable entitlement - Government of CNMI	2,546,259	2,748,500
Other receivables	5,336	10,401
Prepaid expenses	42,181	-
Total current assets	10,440,195	8,823,402
Noncurrent assets:		
Capital assets, net of accumulated depreciation and amortization	186,067	241,806
Total assets	\$ 10,626,262	9,065,208
<u>LIABILITIES</u>		
Current liabilities:		
Accounts payable	\$ 2,532,093	2,133,546
Accrued liabilities and benefits	431,722	291,776
Total current liabilities	2,963,815	2,425,322
Noncurrent liabilities:		
Due within one year		
Accrued compensated absences	17,879	11,186
Due in more than one year		
Accrued compensated absences	102,581	94,281
Total liabilities	3,084,275	2,530,789
Deferred inflows of resources	3,000	6,300
<u>NET POSITION</u>		
Net investment in capital assets	186,067	241,806
Restricted - expendable	7,352,920	6,286,313
Total net position	7,538,987	6,528,119
	\$ 10,626,262	9,065,208

See accompanying notes to financial statements.

MARIANAS VISITORS AUTHORITY
(A Component Unit of the CNMI Government)

Statements of Activities

For the Years Ended September 30, 2018 and 2017

<u>Functions/Programs</u>	<u>Expenses</u>	<u>Program Revenue</u>		<u>Net Revenues (Expenses) and Changes in Net Position Governmental Activities</u>	
		<u>Charges for Services</u>	<u>Grants and Contributions</u>	<u>2018</u>	<u>2017</u>
Governmental activities:					
General government	\$ 1,923,978	55,197	-	(1,868,781)	(1,920,626)
Marketing	9,216,741	-	258,418	(8,958,323)	(8,796,422)
Advertising	691,181	53,535	-	(637,646)	(612,873)
Destination enhancement	1,306,322	-	-	(1,306,322)	(1,369,143)
Support to other government agency	1,384,834	-	-	(1,384,834)	(510,356)
Depreciation	<u>97,760</u>	<u>-</u>	<u>-</u>	<u>(97,760)</u>	<u>(78,984)</u>
Total governmental activities	\$ <u>14,620,816</u>	<u>108,732</u>	<u>258,418</u>	<u>(14,253,666)</u>	<u>(13,288,404)</u>
General revenues:					
Hotel and container tax entitlement				15,224,776	15,336,943
Royalty income				37,752	-
Other income				913	4,442
Interest income				<u>1,093</u>	<u>2,566</u>
Total general revenues				<u>15,264,534</u>	<u>15,343,951</u>
Change in net position				1,010,868	2,055,547
Net position, beginning				<u>6,528,119</u>	<u>4,472,572</u>
Net position, ending				\$ <u>7,538,987</u>	<u>6,528,119</u>

See accompanying notes to financial statements.

MARIANAS VISITORS AUTHORITY
(A Component Unit of the CNMI Government)

Governmental Funds - Balance Sheets

September 30, 2018 and 2017

	<u>2018</u>	<u>2017</u>
<u>ASSETS</u>		
Current assets:		
Cash in bank and on hand - restricted	\$ 7,846,419	6,064,501
Accounts receivable entitlement - Government of CNMI	2,546,259	2,748,500
Other receivables	5,336	10,401
Prepaid expenses	<u>42,181</u>	<u>-</u>
Total current assets	<u>\$ 10,440,195</u>	<u>8,823,402</u>
 <u>LIABILITIES AND FUND BALANCE</u>		
Current liabilities:		
Accounts payable	2,532,093	2,133,546
Accrued liabilities and benefits	<u>431,724</u>	<u>291,776</u>
Total current liabilities	<u>2,963,817</u>	<u>2,425,322</u>
Deferred inflows of resources	<u>3,000</u>	<u>6,300</u>
Fund balances:		
Nonspendable - not in spendable form	42,181	-
Assigned	<u>7,431,197</u>	<u>6,391,780</u>
Total fund balance	<u>7,473,378</u>	<u>6,391,780</u>
	<u>\$ 10,440,195</u>	<u>8,823,402</u>

See accompanying notes to financial statements.

MARIANAS VISITORS AUTHORITY
(A Component Unit of the CNMI Government)

Governmental Funds - Statements of Revenues, Expenditures, and
Changes in Fund Balance

For the Years Ended September 30, 2018 and 2017

	<u>2018</u>	<u>2017</u>
Revenues:		
Hotel and container tax entitlement	\$ 15,224,776	15,336,943
Charges for services	108,732	57,491
In-kind contributions	258,418	184,291
Royalty income	37,752	-
Other income	913	4,442
Interest income	<u>1,093</u>	<u>2,566</u>
Total revenues	15,631,684	15,585,733
Expenditures:		
General government	1,906,975	1,933,969
Marketing	9,216,741	8,980,713
Advertising	691,181	654,164
Destination enhancement	1,306,322	1,369,143
Support to other government agency	1,384,834	510,356
Capital outlay-current expenditures	<u>44,033</u>	<u>185,421</u>
Total expenditures	<u>14,550,086</u>	<u>13,633,766</u>
Excess (deficiency) of revenues over expenditures	1,081,598	1,951,967
Nonspendable fund balance, beginning of year	-	-
Assigned fund balance, beginning of year	<u>6,391,780</u>	<u>4,439,813</u>
Fund balance, end of year		
Nonspendable	42,181	-
Assigned	<u>7,431,197</u>	<u>6,391,780</u>
	<u>\$ 7,473,378</u>	<u>6,391,780</u>

See accompanying notes to financial statements.

MARIANAS VISITORS AUTHORITY
(A Component Unit of the CNMI Government)

Reconciliation of Governmental Funds Statements of Revenues, Expenditures
and Changes in Fund Balance with the Agency-Wide Statements of Activities

For the Years Ended September 30, 2018 and 2017

	<u>2018</u>	<u>2017</u>
Net change in fund balance - governmental funds	\$ 1,081,598	1,951,967
<p>Amounts reported for governmental activities in the Statement of Revenues, Expenditures and Changes in Fund Balance differ from amounts reported in the Statement of Activities because:</p>		
<p>Some expenses reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures.</p>		
Compensated absences - net	(17,003)	(2,857)
<p>Capital outlays to purchase or build capital assets are reported in governmental funds as expenditures. However, for governmental activities, those costs are shown in the statements of net position and allocated over their estimated useful lives as annual depreciation expense in the statements of activities. This is the amount by which capital outlays exceed depreciation in the period.</p>		
Capital outlays	44,033	
Depreciation expense	<u>(97,760)</u>	<u>(53,727)</u>
		<u>106,437</u>
Changes in net position of governmental activities	\$ <u>1,010,868</u>	<u>2,055,547</u>

See accompanying notes to financial statements.

MARIANAS VISITORS AUTHORITY
(A Component Unit of the CNMI Government)

Notes to Financial Statements

September 30, 2018 and 2017

(1) Summary of Significant Accounting Policies

The financial statements of the Marianas Visitors Authority (MVA) have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP). The Governmental Accounting Standards Boards (GASB) is the primary source of governmental accounting and financial reporting principles. Some of the MVA's more significant accounting policies are summarized below, along with some of the practices that are unique to governments.

A. Reporting Entity

On June 17, 1998, Public Law No. 11-15 was enacted and this law deleted in its entirety Section 302(b) of Executive Order 94-3 and abolished the Marianas Visitors Bureau (MVB) to establish the MVA, a non-stock/nonprofit public corporation organized for the purpose of promoting the visitor industry in the Commonwealth of the Northern Mariana Islands (CNMI).

Pursuant to Public Law 11-15, all corporate powers are held and exercised by or under authority of the Board of Directors, subject to the limitations of the Organization's by-laws and the laws of the Northern Mariana Islands. The Board is composed of nine members, of whom five members are appointed by the Governor with the advice and consent of the Senate and four members are chosen by the members of MVA.

In accordance with its enabling legislation and subsequent amendments, MVA receives an appropriation and entitlement of the hotel room occupancy taxes and alcoholic beverage container taxes collected by the CNMI Government.

B. Agency-wide and Fund Financial Statements

Agency-wide financial statements display information about the reporting government as a whole.

The purpose of the Statement of Activities is to allow financial statement users to determine operating results of the MVA in its entirety over a period of time. It demonstrates the degree to which direct expenses are offset by program revenues.

Direct expenses are those that are clearly identifiable with a specific function. Program revenues include charges to customers who purchase or use goods and services provided by a given function. The MVA's program revenues include, but are not limited to, charges to customers from sales during events, fees collected from participants of special events and contributions in cash and in-kind from the private sector.

MARIANAS VISITORS AUTHORITY
(A Component Unit of the CNMI Government)

Notes to Financial Statements, Continued

September 30, 2018 and 2017

(1) Summary of Significant Accounting Policies, Continued

B. Agency-Wide and Fund Financial Statements, Continued

In-kind contributions restricted for special events or advertising and marketing activities are classified as revenues and expenses of these activities.

Appropriations from the CNMI and other items not included among program revenues are reported instead as general revenues.

Governmental fund financial statements are separate financial statements for government funds.

MVA maintains only one fund, which is a general fund at the MVA level.

Governmental fund financial statements are organized and operated on the basis of funds. A fund is an independent fiscal and accounting entity with a self-balancing set of accounts. Fund accounting segregates funds according to their intended purpose and is used to aid management in demonstrating compliance with finance-related legal and contractual provisions. The minimum number of funds is maintained consistent with legal and managerial requirements.

Governmental fund types are used to account for the general governmental activities. The operating fund of the MVA is the general fund. MVA has no capital projects or debt service funds.

The financial statements include certain prior-year summarized comparative information in total but not by net asset class. Such information does not include sufficient detail to constitute a presentation in conformity with accounting principles generally accepted in the United States of America. Accordingly, such information should be read in conjunction with the organization's financial statements for the year ended September 30, 2018, from which the summarized information was derived.

C. Measurement Focus, Basis of Accounting and Financial Statement Presentation

Measurement focus is a term used to describe which transactions are recorded within the various financial statements. Basis of accounting refers to when transactions are recorded regardless of measurement focus.

MARIANAS VISITORS AUTHORITY
(A Component Unit of the CNMI Government)

Notes to Financial Statements, Continued

September 30, 2018 and 2017

(1) Summary of Significant Accounting Policies, Continued

C. Measurement Focus, Basis of Accounting and Financial Statement Presentation, Continued

Agency-wide financial statements are presented on a full accrual basis of accounting with an economic resources measurement focus. An economic resource focus concentrates on a fund's net position. All transactions and events that affect the total economic resources (net position) during the period are reported. Under the full accrual basis of accounting, revenues are recorded when earned and expenses are recorded at the time the liabilities are incurred, regardless of the timing of related cash flows.

Governmental fund financial statements are presented using a modified accrual basis and the current financial resources measurement focus. Earned revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. Expenditures are generally recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures and other expenditures having a due date are recorded only when payment is due.

Since the fund financial statements are presented on a different measurement focus and basis of accounting than the agency-wide statements' governmental column, reconciliation is necessary to explain the adjustments needed to transform the fund-based financial statements into the agency-wide presentation. This reconciliation is part of the financial statements.

The financial transactions of the MVA are recorded in the general fund. The operations of this fund are accounted for with self-balancing accounts comprised of assets, liabilities, fund equity, revenues and expenditures.

The GASB 34 model sets forth minimum criteria (percentage of the assets, liabilities, revenues or expenditures of either fund category or the government combined) for the determination of major funds for financial reporting purposes. GASB 34 also gives governments the discretion to include as major funds those having particular importance.

Net Position/ Fund Balances

Net position in government-wide fund financial statements are composed of three sections:

- Net investment in capital assets:

Capital assets, net of accumulated depreciation and net of related debts attributable to the acquisition, construction of or improvements of those assets.

MARIANAS VISITORS AUTHORITY
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Notes to Financial Statements, Continued

September 30, 2018 and 2017

(1) Summary of Significant Accounting Policies, Continued

C. Measurement Focus, Basis of Accounting and Financial Statement Presentation, Continued

- Restricted:

Nonexpendable - net position subject to externally imposed stipulations that require MVA to maintain them permanently.

Expendable – Net position whose use by MVA is subject to externally imposed stipulations that can be fulfilled by actions of MVA pursuant to those stipulations or that expire with the passage of time.

Unrestricted:

Net position that is not subject to externally imposed stipulations. Unrestricted net position may be designated for specific purposes by action by management or the Board of Directors or may otherwise be limited by contractual agreements with outside parties.

Fund Balance

In the governmental fund financial statements, fund balances, as required by Governmental Accounting Standards Board (GASB) Statement 54, are classified as follows:

- Non-spendable – includes fund balance amounts that cannot be spent either because they are not in spendable form or because of legal or contractual constraints.
- Restricted – includes fund balance amounts that are constrained for specific purposes which are externally imposed by providers, such as creditors or amounts constrained due to constitutional provisions or enabling legislation.
- Committed – includes fund balance amounts that are constrained for specific purposes that are internally imposed by the government through formal action of the highest level of decision making authority and do not lapse at year-end.
- Assigned – includes fund balance amounts that are intended to be used for specific purposes that are neither considered restricted or committed.
- Unassigned – includes negative fund balances in other governmental funds.

MARIANAS VISITORS AUTHORITY
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Notes to Financial Statements, Continued

September 30, 2018 and 2017

(1) Summary of Significant Accounting Policies, Continued

C. Measurement Focus, Basis of Accounting and Financial Statement Presentation, Continued

The purpose of GASB 54 is to improve the usefulness, including the understandability, of governmental fund balance information by establishing criteria for classifying fund balance into specially defined classifications and clarifies definitions for governmental fund types.

D. Assets, Liabilities and Equity

1. Receivables and Payables

For agency-wide financial statements, receivables and related revenues are recognized as soon as they are earned, whereas for governmental fund financial statement purposes, receivables and related revenues are recognized only when they are both measurable and available.

Appropriations and entitlements from the CNMI Government, the MVA's major revenue source, are considered measurable and available when they can be collected within 60 days after year-end.

Receivables are reported at gross value and, if appropriate, are reduced by any significant amounts expected to be uncollectible.

2. Prepaid expenses

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid expenses.

3. Capital Assets

Capital assets, which include property and equipment, are accounted for in the agency-wide financial statements. All capital assets are valued at historical cost. Improvements are capitalized and depreciated over the remaining useful lives of the related capital assets. Donated assets are valued at their fair value on the date of gift.

Capital assets purchased or acquired with original cost of \$500 or more are reported at historical cost or estimated historical cost. Contributed assets are reported at fair market value as of the date received. Additions, improvements and other capital outlays that significantly extend the useful life of assets are capitalized. The cost of normal repairs and maintenance that do not add to the asset value or materially extend useful lives are not capitalized.

MARIANAS VISITORS AUTHORITY
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Notes to Financial Statements, Continued

September 30, 2018 and 2017

(1) Summary of Significant Accounting Policies, Continued

D. Assets, Liabilities and Equity

Capital assets are depreciated using the straight-line method. When capital assets are disposed, the cost and applicable accumulated depreciation are removed from the respective accounts, and the resulting gain or loss is recorded in the Statement of Net Position.

Estimated useful lives, in years, for depreciable assets are as follows:

<u>Asset Description</u>	<u>Years</u>
Maintenance equipment	2-10
Furniture and fixtures	3-10
Vehicles	3-5
Building and leasehold improvements	10-20

4. Compensated Absences

Compensated absences represent the accumulated liability to be paid under MVA's current annual leave policy.

Vested or accumulated vacation leave is recorded as an expense and liability as the benefits accrue to employees. In accordance with the provisions of Governmental Accounting Standards Board Statement No. 16 – *Accounting for Compensated Absences*, no liability is recorded for non-vesting accumulating rights to receive sick pay benefits. Unused leave is payable to employees upon resignation or termination of employment if the employee has completed one year or more of service. An employee cannot carry over to the following calendar year accumulated annual leave in excess of three hundred sixty (360) hours. However, any annual leave accumulated in excess of 360 hours as of the end of the calendar year can be converted to sick leave on the last day of such calendar year. At September 30, 2018 and 2017, accrued annual leave was \$120,460 and \$105,467, respectively.

5. Fund Balances

MVA's board of directors is authorized to assign amounts to a specific purpose. MVA's board of directors has established a policy to provide such authority to the board of directors.

MARIANAS VISITORS AUTHORITY
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Notes to Financial Statements, Continued

September 30, 2018 and 2017

(1) Summary of Significant Accounting Policies, Continued

E. Use of Estimates

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures of contingent assets and liabilities at the date of the financial statements and reported amounts of revenues and expenditures or expenses during the reporting period. Actual results could differ from those estimates.

F. Recently Issued Accounting Pronouncements

GASB Statement No. 73, *Accounting and Financial Reporting for Pensions and Related Assets That Are Not Within the Scope of GASB Statement 68, and Amendments to Certain Provisions of GASB Statements 67 and 68*. This Statement aligns the reporting requirements for pensions and pension plans not covered in GASB Statement Nos. 67 and 68 with the reporting requirements in Statement No. 68. The provisions of this Statement are effective for fiscal years beginning after June 15, 2015, with the exception of the provisions that address employers and governmental nonemployer contributing entities for pensions that are not within the scope of Statement No. 68, which are effective for fiscal years beginning after June 15, 2016. The implementation of this statement did not have a material effect on the MVA's financial statements.

GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*. This Statement provides guidance on reporting by governments that provide OPEB to their employees and for governments that finance OPEB for employees of other governments. The provisions of this Statement are effective for fiscal years beginning after June 15, 2017. The implementation of this statement did not have a material effect on the MVA's financial statements.

GASB Statement No. 78, *Pensions Provided Through Certain Multiple-Employer Defined Benefit Pension Plans*. This Statement addresses an issue regarding the scope and applicability of Statement No. 68, *Accounting and Financial Reporting for Pensions*. This issue is associated with pensions provided through certain multiple-employer defined benefit pension plans and to state or local governmental employers whose employees are provided with such pensions. GASB Statement No. 78 is effective for fiscal year ending September 30, 2017. The implementation of this statement did not have a material effect on the MVA's financial statements.

MARIANAS VISITORS AUTHORITY
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Notes to Financial Statements, Continued

September 30, 2018 and 2017

(1) Summary of Significant Accounting Policies, Continued

F. Recently Issued Accounting Pronouncements, Continued

GASB Statement No. 79, *Certain External Investment Pools and Pool Participants*. This Statement addresses accounting and financial reporting for certain external investment pools and pool participants. GASB Statement No. 79 is effective for the fiscal year ending September 30, 2017. The implementation of this statement did not have a material effect on the MVA's financial statements.

GASB Statement No. 80, *Blending Requirements for Certain Component Units*. The Statement is intended to provide clarity about how certain component units incorporated as not-for-profit corporations should be presented in the financial statements of the primary state or local government. GASB Statement No. 80 is effective for the fiscal year ending September 30, 2017. The implementation of this statement did not have a material effect on the MVA's financial statements.

GASB issued Statement No. 81, *Irrevocable Split-Interest Agreements*. This Statement is to improve accounting and financial reporting for irrevocable split-interest agreements by providing recognition and measurement guidance for situations in which a government is a beneficiary of the agreement. GASB Statement No. 81 is effective for the fiscal year ending September 30, 2018. The implementation of this statement did not have a material effect on the MVA's financial statements.

GASB Statement No. 82, *Pension Issues*. This Statement addresses certain issues that have been raised with respect to Statements No. 67, *Financial Reporting for Pension Plans*, No. 68, *Accounting and Financial Reporting for Pensions*, and No. 73, *Accounting and Financial Reporting for Pensions and Related Assets That Are Not within the Scope of GASB Statement 68, and Amendments to Certain Provisions of GASB Statements 67 and 68*. This Statement addresses issues regarding (1) the presentation of payroll-related measures in required supplementary information, (2) the selection of assumptions and the treatment of deviations from the guidance in an Actuarial Standard of Practice for financial reporting purposes, and (3) the classification of payments made by employers to satisfy employee (plan member) contribution requirements. GASB Statement No. 82 will be effective for the fiscal year ending September 30, 2018. The implementation of this statement did not have a material effect on the MVA's financial statements.

GASB Statement No. 83, *Certain Asset Retirement Obligations*. This Statement addresses accounting and financial reporting for certain asset retirement obligations. GASB Statement No. 83 will be effective for the fiscal year ending September 30, 2019. Management has not evaluated the impact that the implementation of this statement will have on the MVA's financial statements.

MARIANAS VISITORS AUTHORITY
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Notes to Financial Statements, Continued

September 30, 2018 and 2017

(1) Summary of Significant Accounting Policies, Continued

F. Recently Issued Accounting Pronouncements, Continued

GASB Statement No. 84, *Fiduciary Activities*. This Statement improves guidance regarding the identification of fiduciary activities for accounting and financial reporting purposes and how those activities should be reported. GASB Statement No. 84 will be effective for reporting periods after December 15, 2018. Management has not evaluated the impact that the implementation of this statement will have on the MVA's financial statements.

GASB Statement No. 86, *Certain Debt Extinguishment Issues*. The primary objective of this Statement is to improve consistency in accounting and financial reporting for in-substance defeasance of debt by providing guidance for transactions in which cash and other monetary assets acquired with only existing resources—resources other than the proceeds of refunding debt—are placed in an irrevocable trust for the sole purpose of extinguishing debt. The provisions of GASB Statement No. 86 are effective for fiscal years beginning after June 15, 2017. Management does not believe that the implementation of this statement had a material effect on the MVA's financial statements.

GASB Statement No. 87, *Leases*. The objective of this Statement is to better meet the information needs of financial statement users by improving accounting and financial reporting for leases by governments. This Statement increases the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and as inflows of resources or outflows of resources recognized based on the payment provisions of the contract. GASB Statement No. 87 will be effective for the MVA for the fiscal year ending September 30, 2021. Management does not believe that the implementation of this statement will have a material effect on the MVA's financial statements.

New Accounting Pronouncement

GASB Statement No. 88, *Certain Disclosures Related to Debt, Including Direct Borrowing and Direct Placements*. The objective of this Statement is to improve the information that is disclosed in notes to government financial statements related to debt, including direct borrowings and direct placements. This Statement also requires that additional essential information related to debt be disclosed in notes to financial statements, including unused lines of credit; assets pledged as collateral for the debt; and terms specified in debts agreements related to significant events of default with finance related consequences, termination events, and significant subjective acceleration clauses. This Statement also requires that existing and additional information be provided for direct borrowings and direct placements of debt separately from other debt. This Statement is effective for reporting periods beginning after June 15, 2018.

MARIANAS VISITORS AUTHORITY
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Notes to Financial Statements, Continued

September 30, 2018 and 2017

(1) Summary of Significant Accounting Policies, Continued

New Accounting Pronouncement, Continued

GASB Statement No. 89, *Accounting for Interest Cost Incurred Before the end of a Construction Period*. This Statement establishes accounting requirements for interest cost incurred before the end of a construction period. Such interest cost includes all interest that previously was accounted for in accordance with the requirements of paragraphs 5–22 of Statement No. 62, *Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements*, which are superseded by this Statement. This Statement requires that interest cost incurred before the end of a construction period be recognized as an expense in the period in which the cost is incurred for financial statements prepared using the economic resources measurement focus. As a result, interest cost incurred before the end of a construction period will not be included in the historical cost of a capital asset reported in a business-type activity or enterprise fund. This Statement also reiterates that in financial statements prepared using the current financial resources measurement focus, interest cost incurred before the end of a construction period should be recognized as an expenditure on a basis consistent with governmental fund accounting principles. This Statement effective for reporting periods beginning after December 15, 2018.

GASB Statement No. 90, *Majority Equity Interest, an Amendment of GASB Statements No. 16 and No. 61*. The primary objectives of this Statement are to improve the consistency and comparability of reporting a government's majority equity interest in a legally separate organization and to improve the relevance of financial statement information for certain component units. It defines a majority equity interest and specifies that a majority equity interest in a legally separate organization should be reported as an investment if a government's holding of the equity interest meets the definition of an investment. A majority equity interest that meets the definition of an investment should be measured using the equity method, unless it is held by a special-purpose government engaged only in fiduciary activities, a fiduciary fund, or an endowment (including permanent and term endowments) or permanent fund. Those governments and funds should measure the majority equity interest at fair value. This Statement also requires that a component unit in which a government has a 100 percent equity interest account for its assets, deferred outflows of resources, liabilities, and deferred inflows of resources at acquisition value at the date the government acquired a 100 percent equity interest in the component unit. Transactions presented in flows statements of the component unit in that circumstance should include only transactions that occurred subsequent to the acquisition. This Statement, effective for reporting periods beginning after December 15, 2018.

The MVA is currently evaluating whether or not the new GASB pronouncements listed above will have a significant impact on the MVA's financial statements.

MARIANAS VISITORS AUTHORITY
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Notes to Financial Statements, Continued

September 30, 2018 and 2017

(2) Reconciliation Of Agency-Wide And Fund Financial Statements

- A. Explanation of certain differences between the governmental fund balance sheet and the agency-wide statement of net position.

The governmental fund balance sheet includes a reconciliation between fund balance – total governmental funds and net position – governmental activities as reported in the agency-wide statements of net position. The net adjustments for 2018 and 2017 consist of the following:

<u>Description</u>	<u>2018</u>	<u>2017</u>
Capital assets used in governmental activities are not financial resources and are therefore not reported in the fund (total capital assets on agency-wide statement in governmental activities column):	\$ 791,984	980,121
Less accumulated depreciation	(605,917)	(738,315)
Net capital assets	186,067	241,806
Liabilities that, because they are not due and payable in the current period, do not require current resources to pay and are therefore not recorded in the fund statements:		
Annual leave liability	(120,458)	(105,467)
Net adjustment	\$ <u>65,609</u>	<u>136,339</u>

- B. Explanation of certain differences between the governmental fund statement of revenues, expenditures, and changes in fund balance and the agency-wide statement of activities.

The governmental fund statement of revenues, expenditures and changes in fund balance includes a reconciliation between net changes in fund balance - total governmental funds and changes in net position of governmental activities as reported in the agency-wide statement of activities. The adjustments are as follows.

<u>Description</u>	<u>2018</u>	<u>2017</u>
Some expenses reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures.		
Compensated absences – net	\$ (17,005)	(2,857)

MARIANAS VISITORS AUTHORITY
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Notes to Financial Statements, Continued

September 30, 2018 and 2017

(2) Reconciliation Of Agency-Wide And Fund Financial Statements, Continued

Capital outlays reported in the fund statements	44,033	185,421
Depreciation expense, the allocation of capital outlays over useful lives of the assets, that is recorded on the Statement of Activities but not in the fund statements.	(97,760)	(78,984)
Net adjustments	\$ <u>(70,732)</u>	<u>103,580</u>

(3) Budgetary Information

Accounting principles used in developing data on a budgetary basis differ from those used in preparing financial statements in conformity with accounting principles generally accepted in the United States of America. Amounts included in the Statement of Revenues, Expenditures and Changes Fund Balance – Budget and Actual – General Fund (which are presented on a non-GAAP budgetary basis) reconcile to the fund balance on the accompanying Balance Sheet and Statement of Net Position. MVA has no authority to impose taxes to generate revenue. MVA is an autonomous agency and a component unit of the CNMI government and it receives annual appropriations and entitlement from the CNMI government. The CNMI legislative budgets are adopted on a basis consistent with accounting principles generally accepted in the United States of America. An annual appropriated budget is adopted by the Legislature for MVA through an Annual Appropriations Act.

(4) Cash in bank and on hand

At September 30, 2018 and 2017 cash and cash equivalents consist of the following:

	<u>2018</u>	<u>2017</u>
Petty cash and other currency	\$ 1,691	803
Cash in bank	<u>7,844,728</u>	<u>6,063,698</u>
	<u>\$ 7,846,419</u>	<u>6,064,501</u>

At September 30, 2018 and 2017 the carrying amount of MVA's total cash and cash equivalents (excluding petty cash) was \$7,844,728 and \$6,063,698, respectively. The corresponding bank balances as of September 30, 2018 and 2017 were \$8,237,692 and \$6,185,699, respectively, of which the entire balance was within Federal Deposit Insurance Corporation (FDIC) insurance limits or was collateralized by the bank.

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Notes to Financial Statements, Continued

September 30, 2018 and 2017

(4) Cash in bank and on hand, Continued

The MVA Board of Directors approved to restrict \$5 million to fund the following: \$1.4 million to fund the revitalization of the Paseo de Marianas, Banzai Cliff and other Destination Enhancement Projects; \$1.9 million for building fund and \$1.7 million for airline joint promotion agreement.

(5) Receivable from the CNMI Government

The CNMI Government appropriated a total of \$15,653,532 and \$15,024,959 for MVA's operational use for the years 2018 and 2017, respectively, under the Appropriations Budget Authority Act of 2018 (Public Law 20-11), which include the 2.5% of funds withheld by the Department of Finance for the enforcement of Public Law 18-1 and 2017 (Public Law 19-68).

The following is a summary of the changes in the "Due from CNMI government" for the fiscal years ended September 30, 2018 and 2017:

	<u>2018</u>	<u>2017</u>
Due from CNMI government, beginning	\$ 2,748,500	2,184,636
CNMI appropriation and entitlement	<u>14,688,588</u>	<u>15,206,868</u>
Sub-total	17,437,088	17,391,504
Collections:		
For prior year's appropriation and entitlement	(2,748,500)	-
For current year's appropriation and entitlement	<u>(12,142,329)</u>	<u>(14,644,563)</u>
Subtotal	2,546,259	2,746,941
Interest income from prior year	-	1,559
Allowance for doubtful accounts	<u>-</u>	<u>-</u>
Due from CNMI government, net	\$ <u><u>2,546,259</u></u>	<u><u>2,748,500</u></u>

The due from CNMI government as of September 30, 2018 was subsequently collected on October 31, 2018.

MARIANAS VISITORS AUTHORITY
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Notes to Financial Statements, Continued

September 30, 2018 and 2017

(6) Investments at Fair Value

GASB 72 requires all investments to be categorized under a fair value hierarchy. ASC Section 820, *Fair Value Measurements and Disclosures* defines fair value, establishes a framework for measuring fair value and expands financial statement disclosures about fair value measurements. Under ASC 820, fair value is defined as the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. ASC 820 also establishes a fair value hierarchy, which prioritizes the inputs to valuation technique used to measure fair value into three broad levels:

- Level 1 - Quoted prices (unadjusted) for identical assets or liabilities in active markets that a government can access at the measurement date.
- Level 2 - Inputs (other than quoted prices included within Level 1) that are observable for an asset or liability, either directly or indirectly. These inputs can include quoted prices for similar assets or liabilities in active or inactive markets, or market-corroborated inputs.
- Level 3 - Unobservable inputs for an asset or liability, which generally results in a government using the best information available and may include the government's own data.

In some cases, the inputs used to measure fair value might fall in different levels of the fair value hierarchy. The level in the fair value hierarchy within which the fair value measurement in its entirety falls shall be determined based on the lowest level input that is significant to the fair value measurement in its entirety. Assessing the significance of a particular input to the fair value measurement in its entirety requires judgment, considering factors specific to the asset or liability. At September 30, 2018, MVA had no investments.

(7) Deferred Inflows of Resources

Revenues collected in advance of the fiscal year in which they are earned are recorded as deferred inflows of resources in the agency-wide and fund financial statements. Deferred inflows of resources in the fund financial statements also include revenues that are measurable but not available. Subsequently, all receivables were collected as of October 31, 2018.

MARIANAS VISITORS AUTHORITY
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Notes to Financial Statements, Continued

September 30, 2018 and 2017

(9) Changes in Capital Assets, Continued

Most capital assets are not directly identifiable to specific governmental activities; thus depreciation expense is presented as unallocated in the Statement of Activities.

(10) Risk Management

The MVA is exposed to various risks of loss related to thefts of, damage to, and destruction of assets; injuries to employees and third parties; and natural disaster. These risks are covered by commercial insurance purchased from independent third parties.

(11) Commitments and Contingencies

MVA entered into a non-cancelable lease agreement covering their office in Saipan with a term of five years expiring on January 16, 2019 with an option to renew for additional three years on the same terms and conditions. On October 9, 2018, the lease agreement was renewed under the same terms and conditions for one additional term of up to three (3) years expiring April 30, 2021. The lease agreement calls for payment of \$4,500 per month.

Future minimum lease payments under this lease are as follows:

Years ending September 30;

2019	\$	54,000
2020		54,000
2021		<u>31,500</u>
	\$	<u><u>139,500</u></u>

(12) Retirement Plan

MVA contributed to the Northern Mariana Islands Retirement Fund's (NMIRF) defined benefit plan (DB Plan), a cost-sharing, multiple-employer plan established and administered by the CNMI. On September 30, 2013, the DB Plan was transferred to Northern Mariana Islands Settlement Fund (NMISF) and MVA now contributes to NMISF.

On August 30, 2012, Public Law 17-79 was enacted to amend Title I of the Commonwealth Code to include the intent of the CNMI to participate in the retirement insurance system established by Title II of the U.S. Federal Insurance Contributions Act (FICA) and for participation to be extended to elected officials, employees, political subdivisions and instrumentalities of the CNMI.

MARIANAS VISITORS AUTHORITY
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Notes to Financial Statements, Continued

September 30, 2018 and 2017

(12) Retirement Plan, Continued

On September 11, 2012, Public Law 17-82 CNMI Pension Reform Recovery Act of 2012 was enacted. Unless specifically exempted or authorized by federal law, Public Law 17-82 provides for mandatory membership of CNMI Government employees and elected officials in the U.S. Social Security system and authorizes employees, who elect to, to buy quarters of service in the U.S. Social Security system from contributions made to the DB plan. In addition, Public Law 17-82 provides active and inactive DB Plan members the option to voluntarily terminate membership in the DB Plan, withdraw or roll over contributions to the defined contribution (DC) Plan and to participate in the U.S. Social Security system without termination of employment or penalty. Further, Public Law 17-82 allows the CNMI Government to continue remitting its 4% employer contribution to the DC Plan unless the employee ceases to contribute its employee share.

On March 11, 2013, Public Law 18-02 was enacted to amend Public Law 17-82 to clarify those provisions necessary to expedite the refunds and to prevent any further frustration of the process. Included in the public law is the amendment of Section 203(a) of Title 1, Division 8, Part 3, which states that the government obligation to withhold and remit the employee's portion to the employee's defined account shall continue with respect to employees who do not terminate membership in the DB Plan.

Defined Contribution Plan (DC Plan)

On June 16, 2006, Public Law 15-13 was enacted which created the DC Plan, a multi-employer pension plan and is the single retirement program for all employees whose first time CNMI government employment commences on or after January 1, 2007. Each member of the DC Plan is required to contribute to the member's individual account an amount equal to 10% of the member's compensation. MVA is required to contribute to each member's individual account an amount equal to 4% of the member's compensation. MVA's recorded DC contributions for the years ended September 30, 2018 and 2017 totaled \$19,416 and \$13,989, equal to the required yearly contribution.

Members of the DC Plan who have completed five years of government service have a vested balance of 100% of both member and employer contributions plus any earnings thereon.

Unremitted Employer Contribution prior to September 30, 2013

The amount MVA recognized as payable to the Retirement Fund prior to the creation of the Settlement Fund totaled \$918,775 including penalties as of September 30, 2013.

MARIANAS VISITORS AUTHORITY
(A Component Unit of the CNMI Government)

Notes to Financial Statements, Continued

September 30, 2018 and 2017

(12) Retirement Plan, Continued

MVA believes that the payable to the Retirement Fund is ultimately due from the CNMI central government and not from MVA. The Settlement Order for Federal District Court for the CNMI Case No. 09-00023, which states that the NMIRF shall assign to the CNMI government all rights to collect employer contributions deficient as of August 6, 2013 and related costs from the Autonomous Agencies, or any other CNMI instrumentalities, strengthen MVA's position. The beginning net position in the Statement of Activities was restated in FY 2015 to reverse the accrued liabilities amounting to \$918,775.

Medical and Life Insurance Benefits

In addition to providing pension benefits, the CNMI Government also ensures that employees are provided with medical and life insurance benefits. The CNMI Government created the Group Health and Life Insurance Trust Fund ("Trust Fund"), held in trust and administered by the Northern Mariana Islands Retirement Fund (NMIRF). MVA contributes to the Group Health and Life Insurance program. This is open to active employees who work at least 20 hours per week and to retired CNMI Government employees who retire as a result of length of service, disability or age, as well as their dependents. Life insurance coverage is to be provided by a private carrier. Contributions from employees and employers are based on rates as determined by NMIRF Board of Trustees. Employee deductions are made through payroll withholdings.

(13) Reclassifications of Accounts

Certain reclassifications have been made to the 2017 financial statements to conform to the current year presentation. These reclassifications had no effect on previously reported net position in the agency-wide financial statements.

(14) Subsequent Events

In preparing the accompanying financial statements and these footnotes, management has evaluated subsequent events through April 15, 2019, which is the date the financial statements were available to be issued. There were no such events requiring disclosure.

MARIANAS VISITORS AUTHORITY
(A Component Unit of the CNMI Government)

Budgetary Comparison Schedule

For the Year Ended September 30, 2018

	<u>Budgeted Amounts</u>			Variance with
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	Final Budget Positive (Negative)
Revenues:				
Hotel and container tax entitlement, net of PL 20-11	\$ 15,654,519	15,653,532	15,224,776	(428,756)
In-kind contributions	-	-	258,418	258,418
Special events	-	-	43,661	43,661
Royalty income	-	73,314	37,752	(35,562)
Membership dues	-	-	31,000	31,000
Memorial trust income	-	-	9,874	9,874
Other income	-	-	25,110	25,110
Interest income	-	-	1,093	1,093
	<u>15,654,519</u>	<u>15,726,846</u>	<u>15,631,684</u>	<u>(95,162)</u>
Total revenues				
Expenditures:				
Promotion and advertising	10,284,960	9,761,286	9,649,504	111,782
Personnel service	1,620,049	1,620,049	1,447,374	172,675
Support to other government agencies	318,452	2,146,737	1,384,834	761,903
Destination enhancement	1,900,000	1,408,856	1,306,322	102,534
In-kind contribution of promotion and advertising	-	-	258,418	(258,418)
Professional fees	596,000	257,130	135,747	121,383
Rental	54,000	54,000	54,000	-
Printing and publications	102,460	80,000	53,518	26,482
Capital expenditures including MVA office	519,511	60,000	44,033	15,967
Travel	50,000	50,000	39,348	10,652
Utilities	30,000	35,000	28,577	6,423
Tour guide certification	-	35,000	28,410	6,590
Communications	37,420	30,421	22,109	8,312
Insurance	32,500	32,500	21,017	11,483
Fuel and lubrication	15,000	21,000	16,656	4,344
Office supplies	22,000	22,000	14,467	7,533
Office equipment, rentals, repairs	7,800	27,000	11,881	15,119
Postage and freight	3,000	13,000	7,678	5,322
Computer systems and equipment	8,500	13,500	6,454	7,046
Staff development training	7,500	20,000	5,459	14,541
Maintenance supplies	15,000	15,000	4,900	10,100
Bank charges and penalties	-	-	4,008	(4,008)
Repairs and maintenance	27,000	21,000	3,931	17,069
Dues and subscriptions	2,800	2,800	1,441	1,359
Miscellaneous	567	567	-	567
	<u>15,654,519</u>	<u>15,726,846</u>	<u>14,550,086</u>	<u>1,176,760</u>
Total expenditures				
Excess of revenues over expenditures	-	-	1,081,598	1,081,598
Assigned fund balance, beginning of year	-	6,391,780	6,391,780	-
Assigned fund balance, end of year	\$ <u>-</u>	<u>6,391,780</u>	<u>7,473,378</u>	<u>1,081,598</u>

See accompanying notes to financial statements.

MARIANAS VISITORS AUTHORITY
(A Component Unit of the CNMI Government)

Supplemental Schedule

Schedule of Functional Expenditures - Statement of Activities
For the Years Ended September 30, 2018 and 2017

	General Government	Marketing	Advertising	Destination Enhancement	Support to other government agency	Depreciation	Total 2018	Total 2017
Advertising and marketing	\$ -	9,216,741	691,181	-	-	-	9,907,922	9,709,466
Support to other government agency	-	-	-	-	1,384,834	-	1,384,834	510,356
Destination enhancement	-	-	-	1,306,322	-	-	1,306,322	1,127,361
Personnel service	1,205,959	-	-	-	-	-	1,205,959	1,099,608
In-kind contributions	258,418	-	-	-	-	-	258,418	184,291
Professional fees	135,747	-	-	-	-	-	135,747	212,405
Depreciation	-	-	-	-	-	97,760	97,760	78,984
Rental	54,000	-	-	-	-	-	54,000	54,000
Printing and publication	53,518	-	-	-	-	-	53,518	81,664
Travel	39,348	-	-	-	-	-	39,348	35,321
Utilities	28,577	-	-	-	-	-	28,577	23,154
Tourist guide certification	28,410	-	-	-	-	-	28,410	2,535
Communications	22,109	-	-	-	-	-	22,109	23,347
Insurance	21,017	-	-	-	-	-	21,017	28,781
Fuel and lubrication	16,656	-	-	-	-	-	16,656	18,280
Office supplies	14,467	-	-	-	-	-	14,467	27,471
Office equipment, rental, repairs	11,881	-	-	-	-	-	11,881	9,533
Postage and freight	7,678	-	-	-	-	-	7,678	14,958
Computer systems and equipment	6,454	-	-	-	-	-	6,454	2,060
Staff development training	5,459	-	-	-	-	-	5,459	8,793
Maintenance supplies	4,900	-	-	-	-	-	4,900	18,508
Bank charges and penalties	4,008	-	-	-	-	-	4,008	3,530
Repairs and maintenance	3,931	-	-	-	-	-	3,931	11,897
Dues and subscriptions	1,441	-	-	-	-	-	1,441	2,101
Bad debts	-	-	-	-	-	-	-	-
Total expenditures	\$ <u>1,923,978</u>	<u>9,216,741</u>	<u>691,181</u>	<u>1,306,322</u>	<u>1,384,834</u>	<u>97,760</u>	<u>14,620,816</u>	<u>13,288,404</u>

See accompanying notes to financial statements.

**INDEPENDENT AUDITORS' REPORTS ON
INTERNAL CONTROL AND ON COMPLIANCE**

**MARIANAS VISITORS AUTHORITY
(A Component Unit of the CNMI Government)**

YEAR ENDED SEPTEMBER 30, 2018

BCM, LLC

Suite 203 MH II Building
Marina Heights Business Park
P.O. Box 504053
Saipan MP, 96950

**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED
ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE
WITH GOVERNMENT AUDITING STANDARDS**

To the Board of Directors
Marianas Visitors Authority

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Marianas Visitors Authority (MVA), a component unit of the Commonwealth of the Northern Mariana Islands government, as of and for the year ended September 30, 2018, and the related notes to the financial statements, which collectively comprise Marianas Visitors Authority's basic financial statements, and have issued our report thereon dated April 15, 2019.

Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered Marianas Visitors Authority's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Marianas Visitors Authority's internal control. Accordingly, we do not express an opinion on the effectiveness of Marianas Visitors Authority's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Marianas Visitors Authority's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



Commonwealth of the Northern Mariana Islands
April 15, 2019

MARIANAS VISITORS AUTHORITY
(A Component Unit of the CNMI Government)

Schedule of Findings and Questioned Costs
Year Ended September 30, 2018

A. SUMMARY OF INDEPENDENT AUDITORS' RESULTS

Financial Statements

Types of auditor's report issued: Unmodified

Internal control over financial reporting:

- * Material weakness(es) identified ___ yes x no

- * Significant deficiency(ies) identified that are not considered to be material weaknesses? ___ yes x none reported

- * None compliance material to financial statements noted? ___ yes x none reported

B. FINDINGS RELATING TO THE FINANCIAL STATEMENTS, WHICH ARE REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

Current Year Findings:

None reported

Prior Year Findings:

None reported