Report on CNMI Agencies' Implementation of Audit Recommendations As of June 2001



Commonwealth of the Northern Mariana Islands



## **EXECUTIVE SUMMARY**

Report on CNMI Agencies' Implementation of Audit Recommendations

As of June 30, 2001

## Summary

1 CMC §2307 established the Interagency Audit Coordinating Advisory Group (Coordinating Group) to ".... review all audit reports of the Public Auditor..." and to "....discuss the manner in which audit recommendations can be implemented with the assistance of the members of the Coordinating Group." Consisting of the presiding officer and minority leader of each house of the Legislature, the Secretary of Finance, and the Special Assistant for Management and Budget, the Coordinating Group shall recommend to the Governor and to the Legislature any changes in laws or regulations which it finds necessary or desirable as a result of its work with the Public Auditor.

The Office of the Public Auditor (OPA), in conjunction with the Coordinating Group, maintains an audit recommendations tracking system to monitor implementation and resolution of audit recommendations. On a semi-annual basis, OPA issues its Report on CNMI Agencies' Implementation of Audit Recommendations which presents the audited agencies' compliance with OPA's recommendations.

Both open and resolved audit recommendations are included in OPA's tracking system. In addition, we also include recommendations which have been closed during the past six months. An *open* recommendation is one where no action or plan of action has been made, or no time frame for the plan of action has been provided by the client (department or agency). A *resolved* recommendation is one in which OPA is satisfied that the client cannot take immediate action, but has established a reasonable plan and time frame for action. Also, we have considered open or resolved recommendations as *delinquent* if the recommendation has been outstanding for at least 180 days and we have not been informed by the concerned agency or department of any action being taken to close the recommendations.

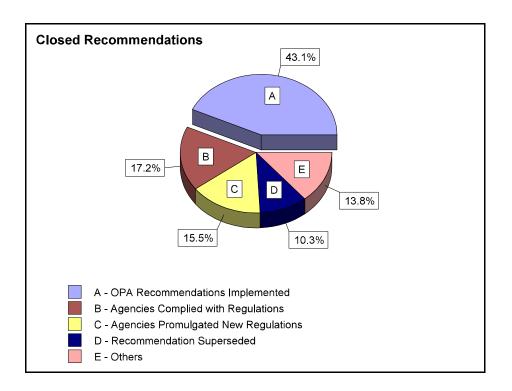
Between January and June 2001, OPA issued four audit reports to various departments and agencies of the Commonwealth Government (the Northern Mariana Islands Retirement Fund, the Department of Lands and Natural Resources, the Department of Finance and the Office of the Governor) which set forth a total of 14 new recommendations. The 14 recommendations were in addition to the 162 recommendations outstanding at the beginning of the year, making a total of 176 recommendations tracked for the first half of the year. Of the 176 recommendations, 58 were closed and 118 remain either open or resolved as of June 30, 2001. Of the 118 open or resolved recommendations, 45 are considered delinquent.

The following table presents the status of OPA's audit recommendations for the first six months of year 2001.

| Status of Audit Recommendations                                    | As of June 2001 |
|--|-----------------|
| Number of Audit Reports Issued, January to June 2001               | 4               |
| Outstanding Recommendations, Beginning of Year                     | 162             |
| Recommendations Made, January to June 2001                         | 14              |
| Total Recommendations Tracked                                      | 176             |
| Less: Closed Recommendations                                       | (58)            |
| Outstanding Recommendations as of June 30, 2001 (Open or Resolved) | 118             |
| Number of Delinquent Recommendations                               | 45              |

An analysis of the 58 closed recommendations for the first six months of 2001 showed that most were closed largely because agencies acted on them by implementing the recommendations or taking alternative courses of action to address the recommendations, drafting policies and procedures, and issuing memoranda or directives to reiterate compliance with existing laws and regulations.

The chart below shows a breakdown of the 58 closed recommendations classified as to actions taken by the agency which led to the closure of the recommendations.



Recommendations issued by private CPA firms are also included in OPA's audit recommendations tracking report. A total of 12 audit reports have been issued by the private firms, relating to agencies' internal control structures and compliance with laws and regulations. These reports set forth a total of 120 recommendations. Of the 120 recommendations, 17 have been closed and 103 remain either open or resolved. Of the 103 open or resolved recommendations, 54 are considered delinquent as of June 30, 2001.

In accordance with statutory restrictions in the Auditing and Ethics Acts, the names of individuals and corporations in the audits are not disclosed in this report.



A copy of the entire report is available at the Office of the Public Auditor

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#### REPORT ON CNMI AGENCIES' IMPLEMENTATION OF AUDIT RECOMMENDATIONS AS OF JUNE 30, 2001 (with agency responses up to October 22, 2001 incorporated)

December 5, 2001

Interagency Audit Coordinating Advisory Group Saipan, MP 96950

The provisions of 1 CMC §2307 established the Interagency Audit Coordinating Advisory Group (Coordinating Group) consisting of the presiding officer and minority leader of each house of the Legislature, the Secretary of Finance, and the Special Assistant for Management and Budget. According to the law, the Coordinating Group shall review all audit reports of the Public Auditor, and the Public Auditor shall discuss the manner in which audit recommendations can be implemented with the assistance of the members of the Coordinating Group. The Coordinating Group shall recommend to the Governor and to the Legislature any changes in laws or regulations which it finds necessary or desirable as a result of its work with the Public Auditor.

The Office of the Public Auditor (OPA), in conjunction with the Coordinating Group, maintains an audit recommendation tracking system to monitor implementation and resolution of audit recommendations.

Both open and resolved audit recommendations are included in OPA's tracking system. In addition, we also include recommendations which have been closed during the past six months. An *open* recommendation is one where no action or plan of action has been made, or no time frame for the plan of action has been provided by the client (department or agency). A *resolved* recommendation is one in which OPA is satisfied that the client cannot take immediate action, but has established a reasonable plan and time frame for action. Also, we have considered open or resolved recommendations as *delinquent* if the recommendation has been outstanding for at least 180 days and we have not been informed by the concerned agency or department of any action being taken to close the recommendations.

#### Status of Recommendations

For the first six months of 2001, OPA issued four audit reports to various departments and agencies of the Commonwealth Government (the Northern Mariana Islands Retirement Fund, the Department of Lands and Natural Resources, the Department of Finance and the Office of the Governor) which set forth a total of 14 recommendations. The 14 recommendations were in addition to the 162 recommendations outstanding at the beginning of the year, making a total of 176 recommendations tracked for the first half of the year. Of the 176 recommendations, 58 were closed and 118 remain either open or resolved. Of the 118 open or resolved recommendations, 45 are considered delinquent. The following table presents the status of all our audit recommendations for the first six months of year 2001.

| Status of Audit Recommendations  | As of June 2001 |
|--|-----------------|
| Number of Audit Reports Issued, January to June 2001   | 4               |
| Outstanding Recommendations, Beginning of Year<br>Recommendations Made, January to June 2001 | 162<br>14       |
| Total Recommendations Tracked<br>Less: Closed Recommendations                                | 176<br>(58)     |
| Outstanding Recommendations as of June 2001 (Open or Resolved)                               | 118             |
| Number of Delinquent Recommendations   | 45              |

In addition, OPA issued its decisions on three appeals which include the procurement of a food coupon issuing agent for the Nutrition Assistance Program, and the procurement of copying machines and the 80 megawatt power plant both for the Commonwealth Utilities Corporation. OPA also issued compilation reports on the Department of Public Works' contract for the corrections facility and the Division of Customs' hiring of a trainee.

#### **Closed Recommendations**

An analysis of the 58 closed recommendations for the first six months of the year 2001 showed that most were closed largely because agencies acted on them by implementing the recommendations or taking alternative courses of action to address the recommendations, drafting

policies and procedures, and issuing memoranda or directives to reiterate compliance with existing laws and regulations. The following table shows a breakdown of the 58 closed recommendations classified as to actions taken by the agency which led to the closure of the recommendations.

| Actions Taken to Close Recommendations                             | No. of Closed<br>Recommendations |
|--|----------------------------------|
| Exact Implementation of Recommendation; Alternative Actions Taken; |                                  |
| Drafting of Policies and Procedures; and Issuance of               | 25                               |
| Memoranda  | 9                                |
| Adoption of Revised Procurement Regulations                        | 5                                |
| Provided Proof of Compliance with Vehicle Regulations              | 5                                |
| Provided Proof of Compliance with Time and Attendance              | 4                                |
| Will Not be Pursued for Justifiable Reasons                        | 3                                |
| Recovery of Monies Improperly Disbursed                            | 3                                |
| Policy Decisions   | 2                                |
| OPA to Act on Agency Responses                                     | 2                                |
| Dropped  |                                  |
| Total for the Year   | 58                               |

After the Report on the CNMI Agencies' Implementation of Audit Recommendations as of December 31, 2000 was released in April 2001, the Tinian Casino Gaming Control Commission and the Medical Referral Office met with OPA in an effort to close the outstanding recommendations pertaining to them. In addition, the adoption of the revised procurement regulations in May 2001 addressed nine recommendations previously included in four audit reports. In August 2001, OPA sent follow-up letters requesting various government agencies to provide information concerning action taken in addressing outstanding recommendations. Government agencies such as the Commonwealth Ports Authority, the Department of Public Safety, the Emergency Management Office and the Office of Management and Budget met with OPA to discuss and clarify actions to be taken to close outstanding recommendations. This report incorporates the results of those meetings and the responses to follow-up letters received by OPA on or before October 22, 2001.

We include recommendations issued by private CPA firms to the report. As of October 2001, CPA firms issued 12 audit reports on the internal control structure and compliance with laws and regulations, 10 of which set forth a total of 120 recommendations. Of the 120 recommendations,

17 were closed and 103 remain either open or resolved. Of the 103 open or resolved recommendations, 54 are considered delinquent.

We appreciate the actions taken by the various government agencies to address outstanding audit recommendations. These actions resulted in the closure of more recommendations and the reclassification of delinquent recommendations to active status.

In accordance with statutory restrictions in the Auditing and Ethics Acts, the names of individuals and corporations in the audits are not disclosed in this report.

Sincerely,

Michael S. Sablan Public Auditor

xc: Governor Pedro P. Tenorio Lt. Governor Jesus R. Sablan Members, Twelfth CNMI Legislature (25 copies) Local Media

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## **Executive Branch Offices**

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## **Office of the Governor**

### I. Report No. AR-97-01 issued February 27, 1997 Expenditures of the Marianas/Hawaii Liaison Office

| Date(s) of followup letter(s) sent     |   | 7/09/97, 11/12/97, 2/02/98, 9/17/98 (AGO) (DOF), 9/21/98 (DPH),<br>11/23/99 (DOF), 11/23/99 (DPH), 1/26/99 (AGO), 1/5/2000 (AGO), 7/6/00<br>(DPH), 7/13/00 (DOF), 9/14/00 (DOF), 1/19/01 (DOF), 1/30/01 (DPH),<br>8/22/01 (DPH)  |
|--|---|--|
| Date(s) of response letter(s) received | : | 8/26/97 (M/HLO), 1/29/97 (DOF), 12/27/99 (DPH), 1/11/2000 (DOF),<br>7/16/00 (DOF), 11/14/00 (meeting with Coordinating Group on DPH),<br>11/21/00 (meeting with Coordinating Group on DOF), 11/21/00 (DOF),<br>2/16/01 (meeting with DOF), 9/11/01 (DPH), 10/22/01 (DPH) |

|     | Recommendation  | Agency<br>to Act              | Status     | Agency Response/<br>Additional Information or<br>Action Required   |  |
|-----|---|-------------------------------|------------|--|--|
| 2.  | The Liaison Officer should<br>coordinate with the Secretary of<br>Public Health to develop and<br>implement written policies and<br>procedures on ticket upgrades, hotel<br>accommodations, and funeral<br>services.                              | DPH                           | DPH Closed | provid<br>Section<br>Regul<br>DPH S<br>recom<br>Medic<br>accom<br>financ<br>CNM<br>accom<br>Honol<br>For m<br>Medic<br>arrang<br>escort<br>not iss<br>for ho   | In his 10/22/01 response, the DPH Secretary<br>provided OPA with the proposed amendments to<br>Section X.5.3 of the Medical Referral Rules and<br>Regulations on ticket upgrades. In addition, the<br>DPH Secretary stated that DPH does not<br>recommend any changes to Section X.5.5 of the<br>Medical Referral Rules and Regulations on hotel<br>accommodations due to the CNMI government's<br>financial condition. For referrals to Hawaii, the<br>CNMI government has arranged prepaid<br>accommodations for patients and escorts with a<br>Honolulu hotel operator, at a bulk rate discount.<br>For medical referrals outside Hawaii, the<br>Medical Referral Office (MRO) has been<br>arranging accommodations for patients and<br>escorts through the referral facility. MRO does<br>not issue cash allowances to patients and escorts<br>for hotel accommodations.<br>The proposed amendments to Section X.5.3 on<br>ticket upgrades and the information provided as |
|     |   |                               |            | to Section X.5.5 on hotel accommodations are sufficient to consider the recommendation closed.   |  |
| 11. | <i>Original:</i> The Secretary of Finance should assign a DOF staff member to verify the status of receivables from two families for funeral expenses amounting to \$2,183 and \$3,316, respectively, and pursue collection if still outstanding. | DOF -<br>Redirected<br>to DPH | Closed     | In his 10/22/01 response, the DPH Secretary<br>provided OPA a copy of the Receivable Ledger<br>from the Department of Finance which showed<br>three installment payments on the funeral<br>expenses totaling \$2,183. Based on the ledger,<br>the account has been paid in full. |  |

| Recommendation   | Agency<br>to Act | Status | Agency Response/<br>Additional Information or<br>Action Required  |
|--|------------------|--------|---|
| <i>As Redirected to DPH:</i> The Medical Referral Office (MRO) under DPH should verify the status of receivables from two families for funeral expenses amounting to \$2,183 and \$3,316, respectively for a total of \$5,499, and pursue collection if still outstanding. |                  |        | DPH, however, is unable to confirm if a<br>promissory note was issued to collect on the<br>funeral expenses of \$3,316. DPH also stated that<br>it might be difficult to pursue collection because<br>the CNMI government failed to bill the patient's<br>family. In addition, DPH raised concerns<br>regarding the statute of limitations.   |
| outouring.   |                  |        | No further action is required on the \$2,183 in<br>funeral expenses. We also consider it impractical<br>to take further action to collect the \$3,316 in<br>view of the statute of limitations. However, in the<br>future, DPH should ensure that promissory notes<br>are issued as proof of its receivables from the<br>responsible parties, and always bill responsible<br>parties even in the absence of promissory notes. |

## 2. Report No. AR-97-II issued August 12, 1997 Procurement of Professional Services by the Office of the Special Assistant for Drug and Substance Abuse

Date(s) of followup letter(s) sent : 2/02/98, 9/17/98, 11/23/99, 7/13/00 (DOF), 1/17/01 (AGO), 8/21/01 (AGO) Date(s) of response letter(s) received : 8/20/98 (AGO), 11/17/00 (DOF), 11/21/00 (meeting with Coordinating Group on DOF), 11/27/00 (DOF), 3/9/01 (AGO)

|    | Recommendation   | Agency<br>to Act              | Status             | Agency Response/<br>Additional Information or<br>Action Required   |
|----|--|-------------------------------|--------------------|--|
| 5. | <i>Original:</i> Reduce any future payments<br>to the contractor by \$21,365, which was<br>paid in excess of the firm fixed price.<br>In particular, the \$21,365 should be<br>offset against the \$10,584 (under PO<br>P68172) and \$12,309 (supplemental<br>contract C70199) which are valid<br>unpaid billings by the Contractor.<br><i>As Revised and Redirected to AGO:</i><br>Determine appropriate legal action to<br>be taken to pursue collection of the<br>\$21,365 which was paid in excess of<br>the firm fixed price. | DOF -<br>Redirected<br>to AGO | Resolved<br>Active | AGO's 8/20/98 opinion stated that payments<br>were in fact made for PO P68172 and for<br>supplemental contract C70199. According to<br>DOF, the payments were made on the basis of<br>AGO's opinion that the two pending invoices<br>are separate contractual obligations from the<br>original contract. AGO therefore<br>recommended to DOF that those separate<br>obligations be paid.<br>Since payments have been made on PO<br>P68172 and supplemental contract C70199 in<br>the combined amounts of \$22,893, the<br>Secretary of Finance should still take action<br>to recover the \$21,365 payment in excess of<br>the firm fixed price. |
|    |  |                               |                    | Coordinating Group, the DOF Secretary  |

| Recommendation | Agency<br>to Act | Status | Agency Response/<br>Additional Information or<br>Action Required   |
|----------------|------------------|--------|--|
|                |                  |        | provided OPA a bill of collection dated 11/17/00 sent to the contractor to collect the \$21,365 in excess payments. On 11/27/00, DOF referred the matter to AGO to possibly pursue collection through legal proceedings. In his 3/9/01 response, the Acting Attorney General requested a copy of the report for further review purposes. |
|                |                  |        | Further Action Needed  |
|                |                  |        | The AGO should notify OPA of the results of  |

The AGO should notify OPA of the results of its review and if legal action to pursue collection of the \$21,365 in excess payments will be taken.

### 3. Report No. AR-98-05 issued August 18, 1998 Audit of Professional Services Contract with the CNMI's Former Acting Attorney General October 1996 to August 1997

| Date(s) of followup letter(s) sent     | : | 9/17/98, 11/23/99 (DOF), 1/26/99 (AGO), 1/5/00 (AGO),7/13/00 (DOF), 1/17/01 (AGO), 1/19/01 (DOF), 8/15/01 (AGO, 8/21/01                  |
|--|---|--|
| Date(s) of response letter(s) received | : | (AGO) (DOF)<br>2/00 (DOF), 11/9/00 (DOF), 11/21/00 (meeting with Coordinating<br>Group on DOF), 11/27/00 (DOF), 3/9/01 (AGO), 5/01 (DOF) |

|    | Recommendation  | Agency<br>to Act              | Status             | Agency Response/<br>Additional Information or<br>Action Required  |
|----|---|-------------------------------|--------------------|---|
| 2. | Original: Recover the \$35,125 in<br>overpayments by requesting the<br>Contractor to return the amount<br>overpaid, and if the Contractor<br>refuses, refer the case to the<br>Attorney General for legal action.<br>As Revised and Redirected to the<br>AGO: Determine appropriate legal<br>action to be taken to pursue | DOF -<br>Redirected<br>to AGO | Resolved<br>Active | The Contractor responded on 7/5/01. OPA reviewed the Contractor's written response to the report and ascertained that \$26,651 of the \$35,125 reported overpayment has already been repaid. In its 8/15/01 letter, OPA has requested AGO to make a legal determination whether or not the Contractor's explanation for the remaining balance of \$8,474 is sufficient to satisfy pursuit of any further claim. |
|    | collection of the \$35,125 in overpayment (Contract No.   |                               |                    | Further Action Needed   |
|    | C60376).  |                               |                    | AGO should provide OPA its opinion as to<br>whether legal action can and will still be<br>pursued to recover the balance of \$8,474 in  |

overpayments.

|    | Recommendation   | Agency<br>to Act          | Status       | Agency Response/<br>Additional Information or<br>Action Required  |
|----|--|---------------------------|--------------|---|
| 4. | Take action to address our pending<br>recommendations relating to the<br>development and implementation<br>of written policies and procedures<br>limiting advance payments and<br>regulating costs (refer to OPA AR-<br>97-05 report).   | DOF                       | Closed       | The revised CNMI Procurement Regulations<br>which were adopted in May 2001 completely<br>addressed both recommendations 4 and 5.  |
| 5. | Pursue revision of the CNMI<br>Procurement Regulations which<br>had been started and then<br>suspended by the previous<br>administration.  | DOF                       | Closed       |   |
| 4. | Report No. LT-0I-02 issued May<br>Audit of the Maintenance and Us<br>Since its Purchase in 1995  |                           | llenger      |   |
|    | Date(s) of followup letter(s) sent<br>Date(s) of response letter(s) received   | : 8/22/01<br>: None       | (Legislature | e)  |
|    | Recommendation   | Agency<br>to Act          | Status       | Agency Response/<br>Additional Information or<br>Action Required  |
| 1. | The Governor issue a memo<br>emphasizing that when government<br>departments and agencies procure<br>vehicles (including vessels) and<br>other capital equipment, they must<br>also provide a plan which includes<br>budgetary provisions for<br>maintenance and upkeep<br>throughout the expected useful life<br>of the assets. | Office of the<br>Governor | Closed       | d On 3/21/01, the Governor issued a memo<br>to departments and agencies advising<br>them to review their current budgets and<br>find ways to allocate funding so that they<br>can adhere to preventive maintenance<br>schedules and timely repair of assets. He<br>also urged them to include funds for the<br>repair and maintenance of vehicles and<br>assets when they submit their budget<br>requests. The copy of the memo<br>provided by the Office of the Governor is<br>sufficient to close the recommendation. |
| 2. | The Governor issue a memo<br>advising heads of government<br>departments and agencies that,<br>according to 1 CMC § 7406(a)(5)<br>of the Commonwealth Code, boats<br>are to be treated as vehicles and<br>therefore may not be used for other<br>than official government business.  | Office of the<br>Governor | Closec       | In the Governor's 3/21/01 memo, he<br>advised departments and agencies that<br>the use of government boats is also<br>restricted by public law. He advised that<br>such vessels could be used only for<br>official government business, and that<br>any unauthorized use would violate<br>CNMI law and would be dealt with<br>accordingly. The copy of the memo<br>provided by the Office of the Governor is<br>sufficient to close the recommendation.   |

|    | Recommendation  | Agency<br>to Act | Status | Agency Response/<br>Additional Information or<br>Action Required  |
|----|---|------------------|--------|---|
| 3. | The Director of the Division of<br>Procurement and Supply re-<br>advertise this vessel for sale<br>worldwide, rather than just locally,<br>so as to maximize the return on the<br>sale of the vessel.   | DOF-P&S          | Closed | On 2/7/01, the Director of the Division of<br>Procurement and Supply advised us that<br>it had reconsidered its decision to sell the<br>vessel, and that it now planned to turn the<br>boat over to the Department of Fish and<br>Wildlife instead. He stated that he would<br>ensure that the Department of Fish and<br>Wildlife developed a plan for the use and<br>maintenance of the vessel. Based on the<br>information provided by P&S, this<br>recommendation will be dropped.   |
| 4. | The Attorney General issue<br>appropriate administrative<br>sanctions against a former official<br>of the Office of Management and<br>Budget for violating the Planning<br>and Budgeting Act.   | AGO              | Closed | In a letter dated 4/2/01, the Attorney<br>General advised that while this<br>reprogramming action did indeed violate<br>the Planning and Budgeting Act, the Act<br>provides no sanction or remedy for this<br>violation. Consequently, AGO is unable<br>to take appropriate action because<br>evidence was not presented showing that<br>the reprogramming action itself involved<br>a clear waste and abuse of government<br>funds. The Attorney General stated,<br>however, that this illegal action and our<br>report clearly identified a defect in the<br>Act, and agreed to support legislative<br>action to amend the law. We agree with<br>his position that legislation should be<br>introduced to amend the Act. Based on<br>the information provided by AGO, this<br>recommendation will be dropped. |
| 5. | <ul> <li>The Secretary of Finance should reexamine the implementation of its Property Management and Accountability Policy to ensure that:</li> <li>a. the Division of Procurement and Supply maintains a master inventory control over personal property and conducts an annual inventory of all such personal property;</li> <li>b. agencies and departments properly affix a control number to all property they maintain; or</li> </ul> | DOF              | Closed | On 2/14/01, the Secretary of Finance<br>agreed that P&S would conduct an<br>annual inventory and maintain a master<br>inventory control record. The Secretary,<br>however, believes that P&S, rather than<br>agencies and departments, should affix<br>control numbers to property items, and<br>we agree as long as it gets done. The<br>Secretary also sees no need to revise its<br>policy, and we agree such action is<br>unnecessary as long as P&S affixes<br>control numbers to property items. The<br>information provided by DOF is<br>sufficient to close the recommendation.   |
|    |   |                  |        |   |

c. DOF revises its policy to

|    | Recommendation  | Agency<br>to Act    | Status         | Agency Response/<br>Additional Information or<br>Action Required   |
|----|---|---------------------|----------------|--|
|    | accommodate property<br>considered integral to the<br>primary equipment.  |                     |                |  |
| 6. | The CNMI Legislature should<br>amend 1 CMC §7402 (a) (2) of the<br>Planning and Budgeting Act by<br>adding a provision to the Act that<br>any CNMI Government employee<br>who illegally re-programs<br>government funds or receives<br>illegally reprogrammed funds will<br>be held personally liable for the<br>amount of the reprogramming<br>action. | CNMI<br>Legislature | Open<br>Active | In a letter dated 4/2/01, the Attorney<br>General advised that the reprogramming<br>authorized by a former official of the<br>Office of Management and Budget did<br>indeed violate the Planning and<br>Budgeting Act. However, the Act<br>provides no sanction or remedy for this<br>violation. Consequently, the Attorney<br>General's Office is unable to take<br>appropriate action because evidence was<br>not presented showing that<br>reprogramming action itself involved a<br>clear waste and abuse of government<br>funds. The Attorney General, however,<br>stated that this illegal action and OPA's<br>report clearly identified a defect in the<br>Act, and agreed to support legislative<br>action to amend the law. OPA agreed<br>with the Attorney General's position that<br>legislation should be introduced to amend<br>the Act. Recommendation No. 6 was<br>therefore added for the Legislature to<br>adopt.<br><b>Further Action Needed</b> |
|    |   |                     |                | The CNMI Legislature should provide  |

The CNMI Legislature should provide OPA a copy of the amended Planning and Budgeting Act upon its adoption wherein a provision is added to 1 CMC § 7402(a)(2) making any CNMI Government employee who illegally reprograms government funds or receives illegally reprogrammed funds personally liable for the amount of the reprogramming action.

## **Department of Community and Cultural Affairs**

### I. Report No. LT-99-08 issued October 26, 1999 Audit and Investigation - Misuse of Resources DCCA - Office of Aging January 1998

| Date(s) of followup letter(s) sent     | : | 11/22/99, 7/6/00, 1/30/01, 8/22/01                    |
|--|---|---|
| Date(s) of response letter(s) received | : | 10/3/00 (meeting with the Coordinating Group on DCCA) |

|    | Recommendation   | Agency<br>to Act | Status             | Agency Response/<br>Additional Information or<br>Action Required  |
|----|--|------------------|--------------------|---|
| 1. | Develop and implement written<br>policies and procedures regulating<br>inventory control and<br>accountability of all food stores.   | DCCA             | Open<br>Delinquent | The DCCA Secretary requested OPA to<br>furnish him the names of employees in<br>question (because these were expunged from<br>the report for confidentiality purposes).   |
| 2. | Restrict employees from<br>admittance and/or use of the<br>facilities and vehicles for other than<br>lawful government-approved<br>business or activities.                     | DCCA             | Open<br>Delinquent | In our follow-up, we found that the Office<br>had revised some of the forms regulating<br>inventory control and accountability of all<br>food items from the Office stores, and had<br>restricted custody of keys to the Office<br>kitchen and food stores. However, inventory  |
| 4. | Institute appropriate adverse<br>actions against the Office of<br>Aging's (Office) former<br>Accountant and Kitchen Supervisor<br>in accordance with personnel<br>regulations. | DCCA             | Open<br>Delinquent | controls can be strengthened further by<br>establishing inventory balance records where<br>actual counts should be reconciled. DCCA<br>may consider adopting the suggested<br>inventory control forms presented in the<br>audit report.   |
|    |  |                  |                    | Also, pursuant to our recommendation, the<br>former Acting DCCA Secretary proposed an<br>adverse action to terminate the employment<br>contract of the former Accountant. The then-<br>Acting Director of Personnel reviewed and<br>supported the proposed adverse action. The<br>proposal, however, did not materialize.<br>Nevertheless, the former Accountant<br>resigned/retired effective August 29, 1998.<br>With regard to the Kitchen Supervisor, he<br>was neither removed (which was the<br>appropriate penalty for participating in the<br>misuse of government properties based on<br>personnel regulations) nor reprimanded. |
|    |  |                  |                    | On August 12, 1998, a criminal case arising<br>from our investigation was referred to the<br>Attorney General's Office (AGO). On<br>August 13, 1998, the suspect was charged in   |

| Recommendation | Agency<br>to Act | Status | Agency Response/<br>Additional Information or<br>Action Required   |
|----------------|------------------|--------|--|
|                |                  |        | a criminal case concerning another violation<br>of criminal law for theft of payroll, which<br>arose from a separate OPA investigation.<br>Although no criminal case was filed on the<br>charges covered by this investigation, the<br>former Accountant entered a plea of guilty<br>on one count of Misconduct in Public Office<br>(6 CMC § 3202) for directing another to use<br>a government vehicle for a private, non-<br>governmental purpose (one of the charges in<br>this investigation), in conjunction with her<br>guilty plea for theft of payroll in CNMI<br>Criminal Case No. 98-323B. Also, the total<br>amount of restitution by the former<br>Accountant in that criminal case of<br>\$4,230.40 was increased by \$200 to charge<br>the value of theft of food items disclosed in<br>this investigation. Based on available<br>documents, restitution payments by the<br>former Accountant totaled \$2,000. |
|                |                  |        | During the 10/3/00 meeting with the<br>Coordinating Group, the DCCA Secretary<br>agreed to provide OPA documents showing<br>that inventory control forms are being used<br>for its food supplies and records are being<br>maintained. The DCCA Secretary also<br>agreed to provide to employees a copy of the<br>memorandum regulating the use of the<br>facilities at the Office of Aging, and agreed<br>to verify whether the time limitation for<br>issuing adverse actions has expired.  |
|                |                  |        | Further Actions Needed   |
|                |                  |        | Recommendation 1 - Provide OPA a copy of the written policies and procedures.  |
|                |                  |        | Recommendation 2 - Provide OPA a copy of written instruction to the Office of Aging employees.   |
|                |                  |        | Recommendation 4 - Provide OPA a copy of<br>the document evidencing institution of<br>appropriate adverse action (i.e., removal)<br>against the Kitchen Supervisor if still<br>appropriate.  |

## **Department of Finance**

# Report No. LT-98-07 issued August 5, 1998 Department of Finance Audit of Abuse of Government Time by a Technical Financial Analyst September 28, 1997 to March 28, 1998

| Date(s) of followup letter(s) sent     | : | 9/17/98, 11/23/99, 7/13/00, 1/17/01 (AGO), 8/21/01 (AGO)     |
|--|---|--|
| Date(s) of response letter(s) received | : | 10/22/98, 12/18/98, 2/10/99, 9/27/00, 11/21/00 (meeting with |
|  |   | Coordinating Group on DOF), 11/27/00 (DOF), 3/9/01(AGO)      |

|    | Recommendation  | Agency<br>to Act              | Status             | Agency Response/<br>Additional Information or<br>Action Required  |
|----|---|-------------------------------|--------------------|---|
| 3. | <i>Original:</i> Recover from the<br>Technical Financial Analyst the<br>\$6,302 overpayment (\$5,975 for<br>tardiness and absences, and \$327<br>for excess overtime). The<br>employee, however, should be<br>given the option to offset his time-<br>off against his annual leave in<br>accordance with existing personnel<br>regulations.<br><i>As Revised and Redirected to</i><br><i>AGO:</i> Determine appropriate legal<br>action to be taken to pursue<br>collection of the \$6,302 in<br>overpayment (\$5,975 for tardiness<br>and absences, and \$327 for excess<br>overtime). | DOF -<br>Redirected<br>to AGO | Resolved<br>Active | In a 12/18/98 letter sent to the Technical<br>Financial Analyst, the DOF Secretary stated<br>that the 79 hours annual leave balance of the<br>employee amounting to \$1,616 will be used<br>to settle a portion of the outstanding amount.<br>The remaining balance of \$4,686 will be<br>repaid through payroll deductions of \$200<br>per pay period for 23 pay periods beginning<br>with pay period #1 in calendar year 1999.<br>However, on 2/10/99 the DOF Secretary<br>directed a suspension of payroll deductions<br>from the Technical Financial Analyst<br>pending resolution of his case with the Civil<br>Service Commission (CSC).<br>On September 27, 2000, DOF provided<br>OPA a copy of the letter of the CSC to the<br>Technical Financial Analyst which stated that<br>CSC considered the case closed because the<br>Technical Financial Analyst failed to<br>respond.<br>We verified with DOF whether the closure of<br>the case by CSC would mean that DOF can<br>now proceed with recovery of the<br>overpayment. DOF informed OPA that they<br>were advised by their Legal Counsel that<br>collection of the overpayment can be done<br>only through legal proceedings.<br>During the 11/21/00 meeting with the<br>Coordinating Group, DOF agreed to refer<br>this case to the AGO. On 11/27/00, DOF<br>referred the matter to the AGO to possibly<br>pursue collection through legal proceedings. |

In his 3/9/01 response, the Acting Attorney

| Recommendation | Agency<br>to Act | Status | Agency Response/<br>Additional Information or<br>Action Required   |
|----------------|------------------|--------|--|
|                |                  |        | General stated that AGO will send out a demand letter requesting the employee to pay back the salary for which no work was performed.  |
|                |                  |        | Further Action Needed  |
|                |                  |        | The AGO should notify OPA of the results of the action taken to pursue collection of the \$6,302 in overpayment (\$5,975 for tardiness and absences, and \$327 excess overtime). |

# Report No. AR-98-06 issued December 14, 1998 Department of Finance Audit of Misuse of Funds by the Former Secretary of Finance Fiscal Years 1995, 1996, and 1997

| Date(s) of followup letter(s) sent     | : | 11/23/99 (DOF), 1/26/99, 1/5/00 (AGO), 1/17/01 (AGO), 8/21/01 |
|--|---|---|
|  |   | (AGO)   |
| Date(s) of response letter(s) received | : | 1/20/00 (AGO), 3/9/01 (AGO)                                   |

|    | Recommendation  | Agency<br>to Act | Status             | Agency Response/<br>Additional Information or<br>Action Required  |
|----|---|------------------|--------------------|---|
| 1. | As Revised: DOF should provide<br>OPA documents showing recovery<br>of the \$56,461.98 in restitution on<br>the federal case. In addition, AGO<br>should take further legal action<br>against the former Secretary for<br>misappropriation and improper<br>expenditure of public funds. | DOF and<br>AGO   | Resolved<br>Active | On 2/22/01, the Federal Court sentenced the<br>former Finance Secretary to 33 months<br>imprisonment and ordered payment of<br>\$56,461.98 in restitution to the court for<br>disbursement to the CNMI Department of<br>Finance.<br>In his 3/9/01 response, the Acting Attorney<br>General stated that AGO waited until the<br>federal crime case concluded since one count<br>in the case was covered by AGO's case. The<br>former Secretary was ordered to pay<br>restitution in the federal case, thereby<br>reducing the maximum potential judgment.<br>AGO will make a Motion for Summary<br>Judgment and will still seek a judgment of<br>approximately \$75,000 against the former<br>Secretary of Finance for misappropriation<br>and improper expenditure of public funds. |
|    |   |                  |                    |   |

DOF should provide OPA proof of collection

| Recommendation | Agency<br>to Act | Status | Agency Response/<br>Additional Information or<br>Action Required                        |
|----------------|------------------|--------|---|
|                |                  |        | of the \$56,461.98 restitution in the federa case. In addition, AGO should also provide |

of the \$56,461.98 restitution in the federal case. In addition, AGO should also provide OPA with a copy of the order granting or denying its Motion for Summary Judgment when entered in the civil action filed against the former Secretary of Finance.

### 3. Report No. LT-00-02 issued March 14, 2000 Audit of the Department of Finance's Double Payments of 1995 Corporate Tax Rebates to Eleven Taxpayers in Fiscal Year 1997

Date(s) of followup letter(s) sent:7/13/00, 1/19/01, 8/21/01Date(s) of response letter(s) received:12/7/00 (meeting with Coordinating Group on DOF), 10/1/01<br/>(DOF)

|    | Recommendation  | Agency<br>to Act | Status             | Agency Response/<br>Additional Information or<br>Action Required  |
|----|---|------------------|--------------------|---|
| 1. | Require the DOF-Accounts<br>Payable Section of the Division of<br>Finance and Accounting to strictly<br>comply with its established control<br>procedure for processing<br>complaints of non-receipt of<br>corporate tax rebate payments, in<br>particular verifying if previous<br>payment has been made before<br>processing a new payment. | DOF              | Resolved<br>Active | The Secretary of Finance addressed<br>Recommendations 1 and 2 by stating that a<br>new tax system is currently being developed<br>to give DOF the capability to automate<br>processing of the corporate rebate tax<br>returns. Because the annual returns will be<br>entered and processed through the tax<br>system, the rebate computations and<br>preparation of rebate checks will be part of<br>the automated process. Since the payment<br>data are stored, the system will<br>automatically flag a warning if a rebate<br>check has already been issued to a<br>particular corporation for a specific tax<br>year. This process will ensure the detection<br>of duplicate processing of a return and<br>potential double payment of a tax rebate.<br>The new tax system is expected to be<br>completed by the summer of year 2000.<br>DOF anticipates processing the 1999 tax<br>returns using the new system.<br>In the 10/1/01 response from DOF, the<br>Secretary of Finance stated that DOF will<br>submit documentation of internal control<br>procedures as required by the audit. |

|    | Recommendation  | Agency<br>to Act | Status             | Agency Response/<br>Additional Information or<br>Action Required  |
|----|---|------------------|--------------------|---|
| 2. | Develop and implement control<br>procedures in its financial<br>management system which will<br>recognize and flag potential<br>duplicate processing of corporate<br>tax rebate payments. | DOF              | Resolved<br>Active | Further Actions Needed<br>Recommendations 1 and 2 - Provide OPA<br>copies of the control procedures established<br>to avoid double payments as agreed during<br>the meeting. Specifications for internal<br>control of the new tax system (once the<br>development phase is completed) should<br>include features that will prevent or easily<br>allow the detection of double payments. The<br>new tax system should be able to handle the<br>processing of the following cases and the<br>control procedures available: (1) an<br>amendment to the original corporate tax<br>return that was successfully processed in the<br>system and a check processed and issued;<br>(2) a request for manual rebate check<br>because the corporate tax return is pending<br>in the system (due to data entry error,<br>reporting error, incomplete information or<br>support on tax return, etc.); and (3) a<br>replacement check because the original<br>check issued was missing. |

#### Report No. LT-0I-0I issued April 25, 200I 4. **Department of Finance** Audit of Government Revenues from the CNMI Lottery Operations For the Third Quarter of Fiscal Year 1999, Ended June 30, 1999

:

Date(s) of followup letter(s) sent Date(s) of response letter(s) received :

|    | Recommendation   | Agency<br>to Act | Status | Agency Response/<br>Additional Information or<br>Action Required   |
|----|--|------------------|--------|--|
| 1. | The Secretary of Finance should<br>request that Operator A correct its<br>records and transmit to DOF the<br>unremitted revenues of \$7,584. | DOF              | Closed | In a 12/27/00 response from DOF, and in a subsequent meeting held at the DOF office, the Secretary of Finance stated that Operator A was instructed via facsimile on 12/20/00 to transmit to DOF the unremitted revenues of \$7,584. DOF subsequently provided OPA with a copy of the bank statement reflecting deposit of the above amount to the CNMI lottery bank account on 12/28/00. The information and copy of the bank statement provided by DOF are sufficient to close the recommendation. |

|    | Recommendation  | Agency<br>to Act | Status | Agency Response/<br>Additional Information or<br>Action Required  |
|----|---|------------------|--------|---|
| 2. | The Secretary of Finance should<br>address our pending<br>recommendation on initiating action<br>to implement the adopted<br>amendments relating to control<br>procedures established to ensure<br>completeness of government<br>revenues received from the Number<br>Game (Jueteng) operators (Rule 24<br>- Jueteng Documentation and<br>Record-Keeping; and Rule 25 -<br>Game Rules for Jueteng Game).  | DOF              | Closed | In a 12/27/00 response from DOF, and in a<br>subsequent meeting held at DOF, OPA<br>learned that the Secretary of Finance<br>initiated action to implement the adopted<br>amendments by providing Operator B with<br>a copy of the adopted amendments.<br>Operator B partially implemented the use of<br>the recommended log sheets, and DOF<br>requested OPA to assist it and Operator B<br>in fully implementing the adopted<br>amendments. A series of meetings was held<br>in March 2001 by DOF, OPA, and Operator<br>B for this purpose. Based on the action<br>taken by DOF and the series of meetings<br>held in March 2001 by DOF, OPA, and<br>Operator B, we consider this<br>recommendation closed.   |
| 3. | Provide the basis for concluding<br>that Agency A was an agent of<br>Operator A, and therefore should<br>not be issued a lottery license. The<br>conflict between the Lottery Act (1<br>CMC §9313(d) which specifically<br>prohibits assignment of a license)<br>and the Lottery Regulations (which<br>allow transfer upon DOF's prior<br>written consent) should be resolved<br>by a legal opinion of AGO. Also,<br>Operator A's business relationship<br>with Agency A (whether a full<br>service retail agency of Operator A)<br>and Agency A's status as a lottery<br>operator should be further reviewed<br>(these issues have already been<br>raised in DOF's various letters to<br>Operator A), because neither<br>Operator A nor Agency A agrees<br>that Agency A is an agent of<br>Operator A. | DOF              | Closed | In a 12/27/00 response from DOF, and in a subsequent meeting held at DOF, the Secretary of Finance provided OPA copies of the Assistant Attorney General's (AAG) 3/15/00 letter and Operator A's 6/27/00, letter, discussing the current status of Operator A's lottery license, to address the recommendation. The letters stated that it is the conduct of the Secretary and the Manager of Agency A, <i>i.e.</i> , DOF's authorization to Agency A for continued operator A for a 90-day period, that manifests their intention to continue the relationship on the terms and conditions initially set forth in the Assignment of Lottery License. Furthermore, although the Lottery Act and the Lottery Regulations conflict with regard to assignment of a license, the AAG's letter concluded that the Assignment of Lottery License entered into between DOF and Operator A was valid when signed by the parties, and pursuant to applicable law remains valid and in full force and effect since, pursuant to the language of this Agreement, the parties through their conduct have renewed and extended the Assignment at 90-day intervals from 6/30/98 through the current date. The copies of the letters provided by DOF are sufficient to close the recommendation. |
| 4. | Recover the commissions which   | DOF              | Closed | In the 12/27/00 response, and in a  |

| Recommendation  | Agency<br>to Act | Status | Agency Response/<br>Additional Information or<br>Action Required  |
|---|------------------|--------|---|
| DOF acknowledges are due from<br>Operator C for Agency B's failure<br>to declare revenues from<br>operations. |                  |        | subsequent meeting held at the DOF office,<br>the Secretary of Finance stated that AGO is<br>currently investigating the case of Agency<br>B's operations. With regard to the<br>undeclared revenues from Agency B's<br>operations, DOF stated that the revenues<br>were derived from operation of games not<br>related to Jueteng, and therefore the<br>revenues should be subject to gross receipts<br>tax which will be determined by the<br>Division of the Revenue and Taxation, and<br>not be subject to commissions from lottery<br>operations. Based on the information<br>provided by DOF, we consider the<br>recommendation closed. |

## **Department of Lands and Natural Resources**

### I. Report No. AR-95-16 issued September 21, 1995 Review of Internal Controls of the Department of Lands and Natural Resources

| Date(s) of followup letter(s) sent       | : 7/16/96,11/29/96,12/3/96, 2/02/98, 9/18/98, 11/23/99, 7/6/00, 1/24/01, 8/20/01 |
|--|--|
| Date(s) of response letter(s) received : | 10/30/00, 10/31/00 (meeting with Coordinating Group on DLNR), 10/01/00           |

|    | Recommendation  | Agency<br>to Act | Status | Agency Response/<br>Additional Information or<br>Action Required   |
|----|---|------------------|--------|--|
| 8. | The Secretary of DLNR should<br>develop and implement written<br>policies and procedures to properly<br>manage collections. | DLNR             | Closed | On 10/01/01, the DLNR Secretary issued a memorandum (Directive No. 35) to the Acting Director of the Division of Animal Health establishing policies and procedures to manage collections. The memorandum completely addressed the recommendation. |

# Report No. LT-00-04 issued June 7, 2000 Division of Fish and Wildlife (DFW) Audit of Two DFW Employees' Time and Attendance and Whether their Arrangement with DFW was Consistent with the Pacific Islands Education Initiative

| Date(s) of followup letter(s) sent     | : | 7/6/00, 1/24/01, 8/20/01                           |
|--|---|--|
| Date(s) of response letter(s) received | : | 10/31/00 (meeting with Coordinating Group on DLNR) |

|    | Recommendation  | Agency<br>to Act | Status                 | Agency Response/<br>Additional Information or<br>Action Required  |
|----|---|------------------|------------------------|---|
| 1. | The DFW Director should comply<br>with local rules and regulations for<br>the granting of administrative and<br>educational leave. This would result<br>in fairness and equity for all<br>government employees if<br>government offices follow the same<br>guidelines for granting<br>administrative leave. | DLNR             | Resolved<br>Delinquent | The DLNR Secretary and the DFW Director<br>agreed with the recommendation. Although<br>the Director is unable to grant administrative<br>or educational leave to the two employees on<br>limited-term status, he is taking every<br>measure to ensure compliance with local<br>rules and regulations. These include:<br>(1) requiring the DFW employees to apply<br>for annual leave for the purpose of attending<br>classes during working hours; (2) meeting<br>with representatives from OPM and the<br>Office of the Attorney General to address the<br>Division's needs to allow for conversion from<br>Limited Term Appointment to Permanent<br>Status of these employees participating in the<br>Pacific Islands Education Initiative (PIEI);<br>and (3) routing a Request for Personnel |

|    | Recommendation  | Agency<br>to Act | Status                 | Agency Response/<br>Additional Information or<br>Action Required  |
|----|---|------------------|------------------------|---|
|    |   |                  |                        | Action for these employees.   |
|    |   |                  |                        | During the 10/31/00 meeting with the<br>Coordinating Group, the DFW Director<br>agreed to provide the needed information to<br>close Recommendation nos. 1 and 2.   |
|    |   |                  |                        | Further Action Needed   |
|    |   |                  |                        | Recommendation 1 - Provide evidence that<br>DLNR has properly addressed this<br>recommendation, e.g., copy of the<br>memorandum instructing the employees to<br>apply for annual leave to attend classes at<br>NMC during working hours, their approved<br>leave forms and Summary Time Sheets,<br>memorandum to the timekeeper reiterating<br>the need to comply with local rules and<br>regulations particularly for the granting of<br>administrative and educational leave. |
| 2. | The DLNR Secretary and the DFW<br>Director must comply with the<br>PSSRR sections for granting<br>educational leave, such as requiring<br>that educational leave must be<br>approved by the Personnel Officer<br>based on a recommendation by the<br>DLNR Secretary.            | DLNR             | Resolved<br>Delinquent | Recommendation 2 - Provide supporting<br>documents, e.g., status of the meeting with<br>representatives from OPM and the Office of<br>the Attorney General, DFW's request from<br>OPM and the employees' Notice of Personnel<br>Action.   |
| 3. | The DFW Director should develop a special educational leave program in accordance with the MOU to be approved by the grantor. Also, the Director must ensure that DFW is in compliance with the provisions of the various grants, in order to assure continued federal support. | DLNR             | Open<br>Delinquent     | During the 10/31/00 meeting with the<br>Coordinating Group, the DFW Director<br>stated that DFW is waiting for a response<br>from its grantor agency and is in close<br>communication with the federal grantors to<br>establish clear guidelines for the PIEI in<br>accordance with Grant Agreements and the<br>MOU.  |
|    |   |                  |                        | Further Action Needed   |
|    |   |                  |                        | Provide documentation, such as<br>correspondence with federal grantors and<br>other Pacific Island recipients, and a copy of<br>the completed PIEI Program.   |
| 4. | DFW should suspend its current<br>arrangement with the two<br>employees, pending resolution of<br>the issues discussed in this report.  | DLNR             | Resolved<br>Delinquent | DFW concurs with the recommendation. By<br>requiring the employees to apply for annual<br>leave for the time spent in classes, DFW has<br>suspended its arrangement of allowing them<br>to use office hours or administrative leave for   |

| Recommendation  | Agency<br>to Act | Status             | Agency Response/<br>Additional Information or<br>Action Required   |
|---|------------------|--------------------|--|
|   |                  |                    | attending classes. This initial step was taken<br>so as not to hinder the employees' successful<br>completion of the school term already in<br>progress.   |
|   |                  |                    | During the 10/31/00 meeting with the<br>Coordinating Group, the DFW Director<br>informed OPA that only one employee is<br>participating in the program and OPA will be<br>provided a copy of the agreement with this<br>employee.  |
|   |                  |                    | Further Action Needed  |
|   |                  |                    | DLNR should provide OPA a copy of the finalized contract with the one employee participating in the program.   |
| Since the Pacific Islands Education<br>Initiative was intended to benefit<br>DFW and the CNMI through the<br>development of local professionals,<br>DFW should: (a) develop a well-<br>defined basis for selecting<br>candidates; (b) require candidates to<br>complete a specified number of | DLNR             | Open<br>Delinquent | During the 10/31/00 meeting with the<br>Coordinating Group, the DFW Director<br>reiterated that they are in close<br>communication with the federal grantors to<br>redefine the MOU to specify the desires of<br>both the Federal Government and the Local<br>Division.                  |
| units to help them acquire a degree<br>within a prescribed period; (c)  |                  |                    | Further Action Needed  |
| comply with the cost-sharing<br>agreement in the MOU; and (d)<br>require the candidate to sign a<br>contract with the local resource<br>agencies which in this case are<br>DLNR and OPM.  |                  |                    | DLNR should provide OPA a copy of the<br>approved guidelines of the PIEI addressing<br>issues such as the basis for selecting<br>candidates and the required units to be<br>completed within a prescribed period. These<br>should be in accordance with Grant<br>Agreements and the MOU. |

5.

# Report No. AR-0I-02 issued March 22, 2001 Department of Lands and Natural Resources Audit of Agreement with a Submerged Land Lessee for Operating the Outer Cove Marina From May 1993 to October 1998

:

:

Date(s) of followup letter(s) sent Date(s) of response letter(s) received

|                                    | Recommendation   | Agency<br>to Act | Status         | Agency Response/<br>Additional Information or<br>Action Required   |
|------------------------------------|--|------------------|----------------|--|
| sub<br>ame<br>leas<br>a cl<br>part | <ul> <li>Secretary of DLNR and the merged land lessee should end or completely change the se agreement so that there will be earer understanding of each ty's obligations and bonsibilities, taking into account:</li> <li>The components that will comprise the actual Outer Cove Marina project cost.</li> <li>The Outer Cove Marina properties/facilities will be turned over to DLNR and to NPS at the completion of the lease period. It is, therefore, necessary for the submerged land lessee to provide a detailed cost breakdown of all the properties/facilities comprising the Outer Cove Marina project. The detailed breakdown of project costs will also be very useful in establishing the level of fees and making relevant decisions for settling the Outer Cove Marina controversies.</li> <li>In establishing the cost of each completed facility, the submerged land lessee must also show the reasonable allocation of development costs (<i>e.g.</i> architectural and engineering costs, permits, interest and other costs during construction that can be capitalized in accordance with accounting principles and auditing standards, etc.).</li> </ul> | DLNR             | Open<br>Active | In his 1/22/01 response, the DLNR Secretary<br>concurred with OPA's recommendation (1)<br>to amend or substantially revise the lease<br>agreement or, alternatively, (2) to have either<br>the CNMI Government or another entity take<br>over operation of Outer Cove Marina, but<br>stated that DLNR could not pursue either<br>alternative until the Senate Oversight<br>Committee has submitted its report and the<br>currently proposed legislation (House Bill<br>12-250) is enacted.<br><b>Further Action Needed</b><br>Upon receipt of the Senate Oversight<br>Committee's report and enactment of House<br>Bill 12-250, the Secretary of DLNR should<br>provide OPA a copy of the amended or<br>substantially revised lease agreement, taking<br>into account the components that will<br>comprise the actual Outer Cove Marina<br>project cost, the allocation of the Outer Cove<br>Marina project cost between the area covered<br>by the lease agreement and the area covered<br>by the lease agreement that it may<br>no longer be practical to implement. |

|    | Recommendation   | Agency<br>to Act | Status | Agency Response/<br>Additional Information or<br>Action Required |
|----|--|------------------|--------|--|
| b. | The allocation of the Outer<br>Cove Marina project cost<br>between the area covered by<br>the lease agreement and the<br>area covered by the<br>concession contract.   |                  |        |  |
|    | How the Outer Cove Marina<br>project properties/facilities<br>will be disposed of depends<br>upon when (1) the lease<br>agreement or the concession<br>contract ends, or (2) the<br>agreement or contract is<br>terminated at an earlier<br>period. It is therefore<br>necessary that the submerged<br>land lessee also segregate the<br>costs of the Outer Cove<br>Marina project<br>properties/facilities based on<br>the governing<br>agreement/contract.   |                  |        |  |
| c. | The provisions in the lease<br>agreement that it may no<br>longer be practical to<br>implement.  |                  |        |  |
|    | There are provisions in the<br>lease agreement whose<br>implementation may no longer<br>be practical. For example, the<br>CNMI may never collect any<br>yearly rental where it is to be<br>computed as 75 percent of net<br>earnings. The Outer Cove<br>Marina may never make any<br>profit at all because its<br>construction cost was greater<br>than planned. DLNR should<br>decide whether earning an<br>annual rental is a priority, and<br>if it is, then DLNR needs to<br>introduce a new provision that<br>will impose a guaranteed lease<br>rental. |                  |        |  |

can take is:

DLNR and the CNMI Government

| Recommendation | Agency<br>to Act | Status | Agency Response/<br>Additional Information or |
|----------------|------------------|--------|---|
|                |                  |        | Action Required                               |

DLNR and the CNMI Government could pay the submerged land lessee for the fair market value of the Outer Cove Marina project, with DLNR then taking over the marina operations, or could turn to other private developers who might take over the marina operations and pay the submerged land lessee for the project cost.

This alternative will require the joint effort of the Executive Branch and the Legislature. Funds needed to pay the submerged land lessee must be identified and appropriated. It will also require an analysis as to what part of the Outer Cove Marina project cost will be assumed by the Government. There are some parts of the Outer Cove Marina operations that could either be retained by the submerged land lessee or taken over by other concessionaires or contractors.

## **Department of Public Health**

### I. Report No. AR-97-06 issued April 23, 1997 Rota Health Center (RHC) Director's Claims Against the RHC

| Date(s) of followup letter(s) sent<br>Date(s) of response letter(s) received   | <ul> <li>6/23/97, 7/16/97, 2/02/98, 9/17/98 (DOF), 9/21/98 (RMO),<br/>11/23/99 (DOF), 11/29/99 (RMO), 7/6/00 (RMO), 7/13/00 (DOF),<br/>1/17/01 (AGO), 1/19/01 (DOF), 8/21/01 (AGO) (DOF)</li> <li>6/16/97 (RMO), 2/24/98 (RMO), 7/19/00 (RMO), 11/17/00<br/>(DOF), 11/21/00 (meeting with Coordinating Group on DOF),<br/>11/27/00 (DOF), 3/9/01 (AGO), 9/18/01 (DOF)</li> </ul> |                    |   |  |
|--|--|--------------------|---|--|
| Recommendation   | Agency<br>to Act   | Status             | Agency Response/<br>Additional Information or<br>Action Required  |  |
| <i>Original:</i> The Secretary of Finance<br>should require the current Director of<br>RHC to return the amount of<br>\$4,282.02 taken from RHC funds.<br><i>As Revised and Redirected to AGO:</i><br>Determine appropriate legal action to<br>be taken to recover from the current<br>Director of RHC the \$4,282.02 taken<br>from RHC funds. | DOF -<br>Redirected<br>to AGO  | Resolved<br>Active | During the 11/21/00 meeting with the<br>Coordinating Group, the DOF Secretary<br>provided OPA a bill of collection dated<br>11/17/00 for \$4,982.02 sent to the current<br>Director of RHC which consists of<br>\$4,282.02 taken from RHC funds and \$700<br>reimbursement for the cost of the washing<br>machine. On 11/27/00, DOF referred the<br>matter to the AGO to possibly pursue<br>collection through legal proceedings. In his<br>3/9/01 response, the Acting Attorney<br>General requested a copy of the report for<br>further review purposes.<br><i>Further Action Needed</i><br>The AGO should notify OPA of the results<br>of its review and if legal action to collect the<br>\$4,282.02 taken from RHC funds will be<br>pursued. |  |
| The Secretary of Finance should<br>deny the \$5,000 claim for repairs,<br>and the \$4,000 amount claimed for a<br>non-existent lease extension.  | DOF  | Resolved<br>Active | The Secretary of Finance provided OPA a<br>copy of its 9/18/01 letter to the Acting<br>Resident Director of DOF-Rota requesting<br>assistance in verifying whether or not the<br>\$5,000 claim for repairs and the \$4,000<br>claim for a non-existent lease extension<br>were paid through the Rota Imprest Fund<br>Account.<br><b>Further Action Needed</b><br>DOF should inform OPA as to the results of<br>the verification requested from DOF-Rota.<br>If the claims were in fact paid through the<br>Rota Imprest Fund Account DOE should   |  |

1.

2.

Rota Imprest Fund Account, DOF should

|    | Recommendation   | Agency<br>to Act              | Status             | Agency Response/<br>Additional Information or<br>Action Required   |
|----|--|-------------------------------|--------------------|--|
|    |  |                               |                    | take steps to reject the claims and recover<br>the money by directing the Acting Resident<br>Director to take the appropriate action.  |
| 4. | <i>Original:</i> The Secretary of Finance<br>should deny the claim of the Director<br>of RHC for reimbursement of the<br>cost of the washing machine.<br><i>As Revised and Redirected to AGO:</i><br>Determine appropriate legal action to<br>be taken to recover the \$700<br>reimbursement for the cost of the<br>washing machine. | DOF -<br>Redirected<br>to AGO | Resolved<br>Active | During the 11/21/00 meeting with the<br>Coordinating Group, the DOF Secretary<br>provided OPA a bill of collection dated<br>11/17/00 for \$4,982.02 sent to the current<br>Director of RHC which consists of<br>\$4,282.02 taken from RHC funds and \$700<br>reimbursement for the cost of the washing<br>machine. On 11/27/00, DOF referred the<br>matter to the AGO to possibly pursue<br>collection through legal proceedings. In his<br>3/9/01 response, the Acting Attorney<br>General requested a copy of the report for<br>further review purposes.<br><i>Further Action Needed</i><br>The AGO should notify OPA of the results<br>of its review and whether it will take legal<br>action to pursue collection of the \$700 |

of its review and whether it will take legal action to pursue collection of the \$700 reimbursement for the cost of the washing machine.

## Report No. AR-97-07 issued June 3, 1997 Development Disabilities Council Audit and Investigation of Misuse of Funds and Resources of DDC

| Date(s) of followup letter(s) sent<br>Date(s) of response letter(s) received   | 10/23/9<br>(DOF),<br>(GOV)<br>: 1/13/98<br>(DDC),<br>11/17/0 | 7/09/97, 2/09/98, 9/10/98, 9/10/98 (DPH), 9/17/98 (DOF),<br>10/23/98 (DDC), 11/23/99 (DPH) (DOF), 7/6/00 (DPH), 7/13/00<br>(DOF), 1/17/01 (AGO), 1/30/01 (GOV), 8/21/01 (AGO), 8/22/01<br>(GOV)<br>1/13/98, 2/24/98 (DPH), 9/9/98 (DOF), 9/14/98 (DDC), 12/16/99<br>(DDC), 11/14/00 (meeting with Coordinating Group on DPH),<br>11/17/00 (DOF), 11/21/00 (meeting with Coordinating Group on<br>DOF), 11/27/00 (DOF), 3/9/01 (AGO) |  |  |
|--|--|---|--|--|
| Recommendation   | Agency<br>to Act   | Status  | Agency Response/<br>Additional Information or<br>Action Required   |  |
| As Revised and Redirected to DOF:<br>The Secretary of Finance should<br>deduct any unpaid balance of the<br>\$1,088 charges for personal calls and<br>\$1,086 advance from the final | DOF -<br>Redirected<br>to AGO                                | Resolved<br>Active  | Both the charges for personal calls and the advances have unpaid balances of \$600 each for a total of \$1,200 to be collected from the former Executive Director. |  |

3.

|    | Recommendation   | Agency<br>to Act   | Status             | Agency Response/<br>Additional Information or<br>Action Required   |
|----|--|--|--------------------|--|
|    | payroll check or any other funds due<br>to the former Executive Director.<br>Also, the Secretary of Finance<br>should instruct the Travel Section to<br>strictly comply with DOF Manual of<br>Procedures and Policies relating to<br>travel and transportation,<br>particularly as to enforcing<br>immediate return of travel advances<br>if travel is canceled.<br><i>As Revised and Redirected to AGO:</i><br>Determine appropriate legal action to<br>be taken to recover from the former<br>Executive Director the unpaid<br>balance of \$1,200 in charges for<br>personal calls and advances. |  |                    | During the 11/21/00 meeting with the<br>Coordinating Group, the DOF Secretary<br>provided OPA a bill collection dated<br>11/17/00 for \$1,964.40 sent to the former<br>Executive Director which consists of<br>\$1,200 in unpaid balance of charges for<br>personal calls and advances and \$764.40 in<br>retroactive salary increase. On 11/27/00,<br>DOF referred the matter to the AGO to<br>possibly pursue collection through legal<br>proceedings. In his 3/9/01 response, the<br>Acting Attorney General stated that AGO<br>will prepare and send out a demand letter for<br>the amount in the audit. If no response is<br>received, a civil action will be filed.<br><b>Further Action Needed</b><br>The AGO should notify OPA if it has filed<br>suit to collect the unpaid balance of \$1,200<br>in charges for personal calls and advances<br>from the former Executive Director. |
| 6. | <i>Original:</i> The Secretary of Public<br>Health should ensure that local funds<br>are not used to supplement federally<br>funded programs, and admonish the<br>former Secretary of Public Health<br>and OMB officials for violating the<br>CNMI Planning and Budgeting Act.   | DPH-<br>Redirected<br>to the<br>Department<br>of Finance | Resolved<br>Active | This recommendation was originally<br>directed to the Secretary of Public Health<br>but was redirected to the Office of the<br>Governor. In September 2001, OPA was<br>informed by the DOF Secretary that the<br>Governor asked DOF to respond to this<br>recommendation.  |
|    | As Revised and Redirected to the<br>Department of Finance: The<br>Secretary of Finance should ensure<br>that local funds are not used to<br>supplement federally funded<br>programs, as provided in 1 CMC<br>§7504.  |  |                    | Further Action Needed<br>The Secretary of Finance should issue a<br>memorandum to all Division Directors of<br>the CNMI government about the restriction<br>imposed by 1 CMC §7504 which prohibits<br>reprogramming of local funds to finance<br>federally funded programs if the local funds<br>replace or supplement funds no longer<br>available from the federal government.   |
| 7. | <i>Original</i> - The Secretary of Public<br>Health should take action to recover<br>the retroactive salary increase of<br>\$3,600 improperly paid from local<br>funds to the former DDC Executive<br>Director.  | DOF -<br>Redirected<br>to AGO                            | Resolved<br>Active | During the 11/21/00 meeting with the<br>Coordinating Group, the DOF Secretary<br>provided OPA a bill dated 11/17/00 for<br>\$1,964.40 sent to the former Executive<br>Director which consists of \$1,200 in unpaid<br>balance of charges for personal calls and<br>advances and the remaining balance of<br>\$764.40 in retroactive salary increase. On<br>11/27/00, DOF referred the matter to the  |

|     | Recommendation  | Agency<br>to Act   | Status | Agency Response/<br>Additional Information or<br>Action Required  |
|-----|---|--|--------|---|
|     | As Revised and Redirected to AGO:<br>Determine what legal action is<br>appropriate to recover the remaining<br>balance of \$764.40 in retroactive<br>salary increase owed by the former<br>Executive Director.  |  |        | AGO to possibly pursue collection through<br>legal proceedings. In his 3/9/01 response,<br>the Acting Attorney General stated that<br>AGO will prepare and send out a demand<br>letter for the amount stated in the audit. If no<br>response is received, a civil action will be<br>filed.  |
|     |   |  |        | Further Action Needed   |
|     |   |  |        | The AGO should notify OPA if it has taken<br>legal action to pursue collection of the<br>remaining balance of \$764.40 in retroactive<br>salary increase owed by the former<br>Executive Director.  |
| 13. | <i>Original:</i> The Secretary of Public<br>Health should coordinate the<br>activities of DDC by performing a<br>periodic review of DDC's program<br>operations and administrative<br>services.<br><i>As Redirected to the Office of the</i><br><i>Governor:</i> The Office of the<br>Governor should coordinate the<br>activities of DDC by performing a<br>periodic review of DDC's program<br>operations and administrative<br>services. | DPH-<br>Redirected<br>to the<br>Office of<br>the<br>Governor | Closed | This recommendation was originally<br>directed to the Secretary of Public Health<br>but was redirected to the Office of the<br>Governor because pursuant to Public Law<br>12-10 which was approved on August 3,<br>2000, the responsibility for administering<br>the Developmental Disabilities programs<br>was returned to the Office of the Governor.<br>As such, the Office of the Governor is<br>relying on the Development Disabilities<br>Council which consists of 20 members to<br>coordinate the activities of DDC and decide<br>on matters such as compensation. On this<br>basis, we are closing recommendations 13<br>and 14. |
| 14. | Original: The Secretary of Public<br>Health should enforce compensation<br>of the DDC Executive Director as a<br>division director and not as a<br>department or agency head.<br>As Redirected to the Office of the<br>Governor: The Office of the<br>Governor should enforce<br>compensation of the DDC Executive<br>Director as a division director and<br>not as a department or agency head.  | DPH-<br>Redirected<br>to the<br>Office of<br>the<br>Governor | Closed |   |

#### June 2001

## 3. Report No. LT-98-06 issued July 7, 1998 Medical Referral Office's Reconciliation of Medical Claims with a Hawaii-based Hospital

| Date(s) of followup letter(s) sent     | :  | 9/17/98 (DOF), 9/21/98 (DPH), 11/23/99 (DPH) (DOF)   | , 7/6/00   |
|--|----|--|------------|
|  |    | (DPH), 7/13/00 (DOF), 1/30/01, 5/21/01, 8/22/01      |            |
| Date(s) of response letter(s) received | :  | 12/27/99 (DPH) (DOF), 11/14/00 (meeting with Coordin | nating     |
|  | Gr | on DPH), 11/21/00 (meeting with Coc                  | ordinating |
|  |    | Group on DOF), 5/8/01                                |            |

|    | Recommendation  | Agency<br>to Act | Status | Agency Response/<br>Additional Information or<br>Action Required  |
|----|---|------------------|--------|---|
| 4. | <i>Original:</i> The Secretary of Health<br>instruct the Medical Referral Officer<br>to inform a Hawaii-based hospital to<br>cancel \$219,024 in medical claims<br>which had already been paid and<br>\$74,090 in medical claims which<br>were found to be properly chargeable<br>to patients instead of MRO. Also, the<br>Hawaii-based hospital should be<br>instructed to offset the net<br>overpayments of \$9,331 against<br>outstanding claims, and adjust the<br>mathematical errors of \$192.<br><i>As Revised:</i> The Hawaii-based<br>hospital should be instructed to<br>offset the net overpayments of | DPH              | Closed | During the 11/14/00 meeting with the<br>Coordinating Group, the DPH Secretary<br>provided OPA a copy of the Memorandum<br>of Understanding (MOU) between DPH and<br>the Hawaii-based hospital which<br>summarized the results of reconciliation<br>performed by the Medical Referral Office<br>(MRO) and the adjustments found by OPA.<br>The summary included \$219,024 in medical<br>claims which had already been paid and<br>\$74,090 in medical claims which were<br>found to be properly chargeable to patients<br>instead of MRO. The MOU provided by<br>DPH is sufficient to close the part of the<br>recommendation pertaining to the \$219,024<br>and \$74,090 in medical claims. |
|    | \$9,331 against outstanding claims,<br>and adjust the mathematical errors of<br>\$192.  |                  |        | For the remaining net overpayments of<br>\$9,331 against outstanding claims, the<br>5/8/01 memorandum from the Director of<br>the MRO provided a suitable alternative in<br>lieu of drafting a separate MOU to reflect<br>the audit recommendation. The net<br>overpayments of \$9,331 against outstanding<br>claims, and the adjustment of the<br>mathematical errors of \$192 were<br>incorporated into Section 1 of the  |

agreement. The alternative action provided is sufficient to close the recommendation.

## 4. Report No. LT-99-06 issued August 18, 1999 Audit of DPH's Granting of Unequal Salaries to Social Worker Employees

|    | Date(s) of followup letter(s) sent<br>Date(s) of response letter(s) received  | : | (OPM),<br>12/20/99 | 1/30/01, 8/2<br>9 (OPM), 12 | /26/99 (OPM), 2/28/00 (OPM), 7/6/00 (DPH)<br>2/01<br>/22/99 ( DPH), 11/14/00 (meeting with<br>on DPH), 10/22/01 (DPH)  |
|----|---|---|--------------------|-----------------------------|--|
|    | Recommendation  |   | gency<br>o Act     | Status                      | Agency Response/<br>Additional Information or<br>Action Required   |
| 3. | The Secretary of Public Health<br>should ensure that DPH employees<br>are compensated equitably. The<br>salaries of the three social worker<br>employees should be adjusted to<br>reflect the appropriate salaries based<br>on their qualifications and<br>responsibilities.<br><i>As Revised:</i> The Secretary of Public<br>Health should review the salary<br>structure of DPH and propose a<br>revised salary structure for review by<br>OPM and for approval by the Civil<br>Service Commission (CSC). |   | DPH                | Resolved<br>Active          | During the 11/14/00 meeting with the<br>Coordinating Group, the DPH Secretary<br>presented an alternative action to address<br>this recommendation which is to revise the<br>salary structure of DPH to address the salary<br>inequity and DPH's concerns about<br>attracting upcoming college graduates to<br>work for the department. DPH will present a<br>proposed salary structure for review by<br>OPM and for approval by CSC. OPA agreed<br>to this alternative action suggested by the<br>DPH Secretary.<br>In his 10/22/01 response, the DPH Secretary<br>informed OPA that the Director of the<br>Community and Guidance Center has<br>completed the proposed salary structure of<br>social workers and submitted it to the CHC<br>Human Resources for review. DPH will<br>submit the proposed salary structure to CSC<br>no later than 10/31/01. When approved by<br>CSC, DPH will provide OPA a copy.<br><b>Further Action Needed</b> |

The Secretary of Public Health should provide OPA a copy of the revised salary structure of DPH after its approval by CSC.

## **Department of Public Safety**

### I. Report No. AR-94-05 issued November 19, 1994 Bureau of Motor Vehicles Driver's Licensing and Vehicle Registration Activities

| Date(s) of followup letter(s) sent     | : | 12/30/94, 2/23/95, 7/7/95, 10/6/95, 5/3/96, 12/3/96, 2/02/98,     |
|--|---|---|
|  |   | 9/18/98, 11/23/99, 7/6/00, 1/22/01, 8/22/01                       |
| Date(s) of response letter(s) received | : | 2/14/95, 2/23/95, 7/28/95, 10/2/95, 10/12/95, 10/27/95, 12/11/96, |
|  |   | 1/7/97, 8/22/00, 9/26/00 (meeting with Coordinating Group on      |
|  |   | DPS), 2/7/01, 9/10/01 (meeting with DPS)                          |

|     | Recommendation   | Agency<br>to Act | Status             | Agency Response/<br>Additional Information or<br>Action Required  |
|-----|--|------------------|--------------------|---|
| 12. | The Commissioner of DPS<br>should require the CJIS<br>programmer to modify the<br>database program for driver's<br>licenses to allow the<br>accumulation of historical data.   | DPS              | Resolved<br>Active | During the 9/10/01 meeting with a DPS<br>official, OPA was informed that DPS,<br>including BMV, is in the process of<br>implementing an automated system which is<br>part of the Criminal Justice Information<br>System (CJIS). For driver's licensing, DPS is<br>awaiting shipment of a Polaroid System. |
| 13. | The Commissioner of DPS<br>should require the CJIS<br>programmer to modify the<br>driver's license database program<br>to improve the processing and<br>maintenance of drivers' license<br>records. The program should be<br>able to accept entry of data from<br>the application and be able to<br>print that data on the drivers'<br>license cards. The data should be<br>automatically added by the<br>program to the database file. If<br>necessary, the DPS can seek<br>assistance from the EDP<br>programmers at the Department<br>of Finance. | DPS              | Resolved<br>Active | Further Action Needed<br>For Recommendation nos. 12, 13, and 17 -<br>The DPS Commissioner should provide OPA<br>a status report on the implementation of the<br>recommendations until the system is fully<br>operational in 2001, the target<br>implementation date provided by DPS.                      |
| 17. | The Commissioner of DPS<br>should instruct the CJIS<br>programmer to include a feature<br>in the computer program to check<br>the numerical sequence of license<br>plates entered into the computer.   | DPS              | Resolved<br>Active |   |

3.

## 2. Report No. AR-95-09 issued June 8, 1995 Unnecessary Purchase of an Ambulance Transmission Assembly

| Date(s) of followup letter(s) sent     | : | 12/3/96, 2/02/98, 9/17/98, 11/23/99, 7/13/00 (DOF), 1/19/01,  |
|--|---|---|
|  |   | 8/21/01 (DOF)   |
| Date(s) of response letter(s) received | : | 11/21/00 (meeting with Coordinating Group on DOF), 5/01 (DOF) |

| Recommendation  | Agency<br>to Act | Status | Agency Response/<br>Additional Information or<br>Action Required  |
|---|------------------|--------|---|
| The Secretary of DOF should<br>publish and adopt amendments to the<br>CNMI Procurement Regulations,<br>which would (a) require that<br>purchase requisition for items that<br>are expensive (perhaps \$10,000 and<br>above) and need to be attested by a<br>technician should be signed by such<br>staff, and (b) restrict sole source<br>procurement to only when both local<br>and off-island suppliers have been<br>considered and surveyed by the<br>requisitioning agency. | DOF              | Closed | The revised CNMI Procurement<br>Regulations which were adopted in May<br>2001 completely addressed the<br>recommendation. |

## **Department of Public Works**

## I. Report No. AR-00-0I issued April 13, 2000 Audit of the Land Survey Contract for the Tinian Road Resurfacing Project Fiscal Year 1997

| Date(s) of followup letter(s) sent<br>Date(s) of response letter(s) received  | 8/21/01<br>: 5/10/00<br>AGO), | (AGO)<br>(DPW), 11/<br>12/7/00 (mee | <ul><li>7/00 (AGO), 7/13/00 (DOF), 1/17/01 (AGO),</li><li>7/00 (meeting with Coordinating Group on eting with Coordinating Group on DOF),</li></ul>  |
|---|-------------------------------|-------------------------------------|--|
| Recommendation  | 3/9/01<br>Agency<br>to Act    | (AGO)<br>Status                     | Agency Response/<br>Additional Information or<br>Action Required   |
| DOF should take adverse action<br>against the contractor for<br>misrepresenting to the Government<br>that it had performed all the work<br>required under its contract, and for<br>receiving payment for work which<br>it failed to do, including the<br>debarment of the contractor from<br>participating in future government | DOF -<br>Redirected<br>to AGO | Resolved<br>Active                  | The DOF Secretary issued a memorandum<br>dated March 12, 2000 requesting the<br>Attorney General's Office to render an<br>opinion on whether a notice of debarment<br>can be issued in this case. The DOF<br>Secretary stated that her office will act<br>accordingly upon receipt of the AGO's<br>response. |
| <i>As Redirected to AGO:</i> AGO<br>should take adverse action against<br>the contractor for misrepresenting<br>to the Government that it had<br>performed all the work required  |                               |                                     | During the 12/7/00 meeting with the<br>Coordinating Group, it was agreed that this<br>recommendation should be redirected to the<br>AGO. The AGO did not address this<br>recommendation in its 3/9/01 response.  |
| inder its contract, and for<br>receiving payment for work which<br>t failed to do, including the<br>lebarment of the contractor from<br>participating in future government<br>solicitations.  |                               |                                     | AGO should provide OPA a copy of its<br>opinion on the matter. If the AGO<br>determines that the contractor should be<br>debarred, the AGO should provide OPA a<br>copy of the notice of the contractor's<br>debarment.  |
| <i>Original:</i> DOF should continue to take necessary steps to recover the \$164,534 improper payments made to the contractor, unless restitution to the CNMI Government is made in the Federal Court mail fraud case. Recovery efforts should be  | DOF -<br>Redirected<br>to AGO | Resolved<br>Active                  | The DOF Secretary requested AGO's assistance in getting information on the Federal Court case involving the contract. The DOF Secretary stated that her office will proceed with the recommendation after the Federal Court's decision.  |
| coordinated with the Attorney<br>General's Office. In implementing  |                               |                                     | During the 12/7/00 meeting with the<br>Coordinating Group, it was agreed that the  |

4.

5.

#### Recommendation

Agency to Act Status

#### Agency Response/ Additional Information or Action Required

recommendation should be redirected to the AGO. In its 3/9/01 response, the Acting Attorney General stated that no further action will be taken on this matter. Contact has been made with the United States Probation Department requesting that restitution from the contractor be ordered at sentencing.

#### Further Action Needed

AGO should inform OPA of the sentencing decision as a basis for determining the appropriate status of the recommendation.

this recommendation, recovery of the whole contract price of \$229,438 on the basis that the contract was invalid may be undertaken in lieu of the approach taken above where recovery would be based on the overpayments made to the contractor.

As Redirected to AGO: AGO should continue to take necessary steps to recover the \$164,534 improper payments made to the contractor, unless restitution to the CNMI Government is made in the Federal Court mail fraud case. Recovery efforts should be coordinated with the AGO. In implementing this recommendation, recovery of the whole contract price of \$229,438 on the basis that the contract was invalid may be undertaken in lieu of the approach taken above where recovery would be based on the overpayments made to the contractor.

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## Municipalities

Offices of the Mayors

## **Municipality of Saipan**

# Report No. LT-99-02 issued January 27, 1999 Office of the Mayor Audit of Time and Attendance at the Saipan Mayor's Office Administrative Division and Mechanic Shop May 22 and May 29, 1998

| Date(s) of followup letter(s) sent     | : | 11/29/99, 7/6/00, 1/22/01, 8/22/01 |
|--|---|------------------------------------|
| Date(s) of response letter(s) received | : | None                               |

|    | Recommendation   | Agency<br>to Act | Status                 | Agency Response/<br>Additional Information or<br>Action Required   |
|----|--|------------------|------------------------|--|
| 4. | Comply with the CNMI Personnel<br>Policies and the FLSA by<br>disallowing the accumulation and<br>use of compensatory time by<br>executive, professional, and<br>administrative employees. | SMO              | Resolved<br>Delinquent | The Mayor disagreed with the<br>recommendation to comply with the CNMI<br>PSSRR and cited Civil Action 91-32. It was<br>argued in Civil Action 91-32 that the<br>Mayor's office is not within the Executive<br>Branch and therefore not within the<br>authority and scope of the Civil Service<br>Commission. The Mayor concurred with<br>the part of the recommendation to disallow<br>compensatory time for administrative,<br>professional and executive employees<br>except when employees are required to<br>perform other duties not within their job<br>description. The Acting Chief<br>Administrative Officer explained that if the<br>recommendation is implemented, SMO will<br>not allow overtime to FLSA-exempt<br>employees but will authorize exceptions<br>such as during the Annual 4th of July<br>celebration where exempt employees will<br>be allowed to accrue compensatory time.<br>OPA agrees that SMO is not within the<br>authority of the Civil Service Commission;<br>however, we still believe that as a part of<br>the CNMI government, SMO should<br>establish personnel policies and procedures<br>consistent with the CNMI Personnel<br>Policies and the FLSA. |

not at a time-and-one-half rate.

| Recommendation | Agency<br>to Act | Status | Agency Response/<br>Additional Information or<br>Action Required  |
|----------------|------------------|--------|---|
|                |                  |        | add that the Mayor may make exceptions in<br>granting compensatory time to overtime-<br>exempt employees. However, accrual of<br>compensatory time should be at the regular<br>rate, not at a time-and-one-half rate. |
|                |                  |        | Further Action Needed   |
|                |                  |        | SMO should provide OPA with a copy of<br>its written policy for making exceptions in<br>granting compensatory time to FLSA-<br>exempt employees at the regular rate and   |

## **Municipality of Rota**

## Report No. LT-98-II issued August 16, 1998 Office of the Mayor Audit of Compliance with Authorized Number of Full Time Employee Positions in the Rota Mayor's Office

| Date(s) of followup letter(s) sent     | : | 11/23/99 (Legislature), 1/26/99, 1/5/00 (AGO), 7/6/00       |
|--|---|---|
|  |   | (Legislature), 1/23/01 (Legislature), 8/22/01 (Legislature) |
| Date(s) of response letter(s) received | : | 3/25/99 (RMO), 6/14/99 (OPM)                                |

|    | Recommendation   | Agency<br>to Act                                | Status         | Agency Response/<br>Additional Information or<br>Action Required |
|----|--|---|----------------|--|
| 4. | <ul> <li>Original: The CNMI Legislature should enact legislation to clarify the issues relating to "Full Time Employment vacancies" and "transfers." More specifically, the Legislature should:</li> <li>a. define an FTE vacancy.</li> <li>OPA questions the applicability of 1 CMC §8135 for use in defining the term "vacancy" because the provision was enacted by an appropriation act which was a temporary law. It would be helpful for the Legislature to define the term "vacancy" and affirm it as a permanent part of CNMI law, thereby giving the definition a firm legal basis.</li> <li>b. clarify legislative intent with respect to the transfer of FTEs from RMO to PSS.</li> <li>Because the Sinapalo Elementary School is still under construction, the Legislature should state whether</li> </ul> | to Act<br>Legislature -<br>Redirected<br>to AGO | Open<br>Active |  |
|    | RMO may retain or must forfeit<br>vacated FTEs, and at the same time<br>provide by law the authorized<br>number of FTEs for RMO. Having a<br>specified number of FTEs would<br>enable government agencies to more<br>readily comply with laws and<br>regulations, especially when  |   |                |  |

|    | Recommendation  | Agency<br>to Act             | Status             | Agency Response/<br>Additional Information or<br>Action Required   |
|----|---|------------------------------|--------------------|--|
|    | vacancies and transfers are subject to<br>a certain event occurring, such as the<br>opening of a school.  |                              |                    |  |
|    | As Redirected: The AGO should<br>provide its legal opinion to clarify<br>the issues relating to "Full Time<br>Employment vacancies" and<br>"transfers."                                 |                              |                    |  |
| 2. | Report No. LT-00-09 issued Dece<br>Office of the Mayor<br>Audit of Alleged Coercive Actions<br>Employees and the Misuse of Gov<br>Both During the Term of the Forr                      | Taken Agains<br>vernment Fur | st<br>nds,         |  |
|    | Date(s) of followup letter(s) sent<br>Date(s) of response letter(s) received  | : 1/17/01,<br>: 3/9/01       | 8/21/01            |  |
|    | Recommendation  | Agency<br>to Act             | Status             | Agency Response/<br>Additional Information or<br>Action Required   |
| 1. | The Attorney General should<br>continue to review the alleged<br>coercive actions taken against<br>employees and the misuse of funds<br>during the term of the former Mayor<br>of Rota. | AGO                          | Resolved<br>Active | The Attorney General stated that his<br>office would fully explore this crime and<br>anticipates charging the individuals<br>involved with multiple counts of theft,<br>bribery, political coercion, conspiracy,<br>solicitation and misconduct in public<br>office. |
|    |   |                              |                    | In his 3/9/01 response, the Acting<br>Attorney General stated that this matter is<br>still under review. However, a charging<br>decision will be made shortly.   |
|    |   |                              |                    | Further Action Needed  |
|    |   |                              |                    | The AGO should provide OPA the results of its review and its actions to address the recommendation.  |

## **Municipality of Tinian**

## I. Report No. LT-95-06 issued November I, 1995 Investigation of a Motor Vehicle Leased by the Tinian Mayor's Office

| Date(s) of followup letter(s) sent     | : | 7/16/96,11/29/96,12/3/96, 2/02/98, 9/17/98, 11/23/99, 7/13/00 (DOF), 1/19/01, 8/21/01 |
|--|---|---|
| Date(s) of response letter(s) received | : | 11/21/00 (meeting with Coordinating Group on DOF), 10/01/01                           |

|    | Recommendation   | Agency<br>to Act | Status             | Agency Response/<br>Additional Information or<br>Action Required  |
|----|--|------------------|--------------------|---|
| 2. | The Secretary of Finance should<br>designate responsibility to a<br>specific DOF office for<br>implementing government vehicle<br>regulations, developing specific<br>procedures for confiscating<br>vehicles, and bringing disciplinary<br>actions against offending officials<br>or employees. | DOF              | Resolved<br>Active | The provisions of Government Vehicle<br>Regulation No. 1101 Section 11 (e) as<br>adopted by the Department of Finance in the<br>Commonwealth Register on 4/15/93 state<br>that the Secretary of Finance shall have the<br>authority to revoke the employee's CNMI<br>government vehicle permit, immediately<br>confiscate the vehicle in question, bring<br>disciplinary action against the offending<br>official or employee, or refer the matter to<br>the Attorney General or Department of<br>Public Safety for further investigation.<br>In the 10/1/01 response from DOF, the<br>Secretary of Finance stated that DOF is<br>currently working on amending the<br>regulations. OPA was provided the initial<br>draft copy of the regulations.<br><i>Further Action Needed</i><br>DOF should provide OPA copies of the<br>revised Government Vehicle Regulation |

upon its adoption.

## Report No. AR-96-01 issued January 31, 1996 Office of the Mayor Audit of Operations For Fiscal Years Ended September 30, 1990 to 1993

| Date(s) of followup letter(s) sent     | : | 3/28/96,11/25/96, 2/02/98, 9/17/98, 11/23/99, 7/13/00, 1/19/01, 8/21/01      |
|--|---|--|
| Date(s) of response letter(s) received | : | 6/11/97, 9/27/00, 9/22/99, 11/21/00 (meeting with Coordinating Group on DOF) |

|    | Recommendation   | Agency<br>to Act | Status                 | Agency Response/<br>Additional Information or<br>Action Required  |
|----|--|------------------|------------------------|---|
| 7. | The Secretary of Finance should<br>direct the head of the Tinian<br>Procurement Office to maintain an<br>updated record of capital assets. On<br>a regular basis, the Tinian<br>Procurement Office should conduct<br>an inventory to establish the physical<br>existence, condition and location of<br>fixed assets. It should also compare<br>its record of assets with the inventory | DOF              | Resolved<br>Delinquent | During the 11/21/00 meeting with the<br>Coordinating Group, the P&S Director<br>agreed to issue a memorandum to the Tinian<br>Procurement Office and even to the Rota<br>Procurement Office directing them to<br>conduct their own annual inventory. In the<br>10/1/01 response from DOF, there was no<br>indication of any action taken on this<br>recommendation. |
|    | and take appropriate action with respect to any differences. Any   |                  |                        | Further Action Needed   |
|    | missing item should be properly<br>accounted for by the concerned<br>agency.   |                  |                        | The P&S Director should provide OPA a<br>copy of the memorandum directing the<br>Tinian Procurement Office to establish a<br>schedule for conducting inventories of<br>government capital assets on Tinian and a<br>copy of the inventory results and actions   |

taken.

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## **CNMI-Wide Audits**

Single Audits Compliance with Laws and Regulations

## **CNMI-Wide Audits**

### I. CNMI Single Audit Independent Auditors' Report on Internal Control Structure and on Compliance Year Ended September 30, 1999

| Date(s) of followup letter(s) sent     | : | 1/19/01 (DOF), 1/23/01 (Medicaid), 1/24/01 (DLNR), 1/30/01<br>(DPH), 8/22/01 (DPH), 8/23/01 (DPW), 8/20/01 (DLNR), 8/21/01<br>(DOF)  |
|--|---|--|
| Date(s) of response letter(s) received | : | 10/31/00 (meeting with Coordinating Group on DLNR), 11/14/00 (meeting with Coordinating Group on DPH), 11/14/00 (DLNR), 12/7/00 (meeting with Coordinating Group on DOF), 12/12/00 (DPW), 1/8/01 (meeting with Coordinating Group on DPW), 2/8/01 (Medicaid), 2/22/01 (DPL), 5/30/01 (DPW), 10/01/01 (DPW), 10/22/01 (DPH) |

|        | Recommendation  | Agency<br>to Act | Status   | Agency Response/<br>Additional Information or<br>Action Required   |
|--------|---|------------------|--|--|
| Extern | al Financial Reporting  |                  |  |  |
| 1.     | The CNMI should conform with<br>GASB Statement No. 14 by<br>obtaining audited financial<br>statements of the Commonwealth<br>Government Employees Credit<br>Union (CGECU), the Northern<br>Marianas College (NMC), and the<br>Public School System (PSS) for<br>inclusion within the general purpose<br>financial statements. | DOF              | Closed   | During the 12/7/00 meeting with the<br>Coordinating Group, it was agreed that this<br>recommendation will be closed. OPA is<br>continuously working with the autonomous<br>agencies noted to bring their annual audits<br>current. |
| 2.     | OMB should develop a budget<br>strategy in order to finance the<br>deficit within the Human Resources<br>Development Trust Fund (HRDTF).  | DOF              | Resolved<br>Delinquent<br>(Outstanding<br>since FY 1996<br>Single Audit) | This recommendation is still outstanding<br>as recommendation 2 referenced in the<br>draft copy of the CNMI Single Audit for<br>FY2000.  |
|        |   |                  |  | Further Action Needed  |
|        |   |                  |  | Provide OPA copy of the most recent<br>report on the HRDTF showing that<br>expenditures of funds are within the<br>revenues collected.   |
| Cash c | and Cash Equivalents  |                  |  |  |
| 3.     | DOF should reconcile all bank accounts to the general ledger on a   | DOF              | Closed   | During the 11/21/00 meeting with the Coordinating Group, the DOF Secretary   |

|        | Recommendation   | Agency<br>to Act                               | Status   | Agency Response/<br>Additional Information or<br>Action Required  |
|--------|--|--|--|---|
|        | monthly basis and resulting<br>adjustments should be recorded in a<br>timely manner.   |  |  | provided OPA a copy of its memorandum<br>to the Acting Director of Finance and<br>Accounting establishing DOF's Bank<br>Reconciliation policies. The memorandum<br>completely addressed the recommendation.   |
| Receiv | ables  |  |  |   |
| 4.     | DOF should review all outstanding<br>receivables from federal agencies<br>for propriety and collectibility.  | DOF -<br>Finance and<br>Accounting<br>Division | Resolved<br>Delinquent<br>(Outstanding<br>since FY 1997              | This recommendation is still outstanding as<br>Recommendation 4 referenced in the draft<br>copy of the CNMI Single Audit for FY2000.  |
|        |  |  | Single Audit)  | Further Action Needed   |
|        |  |  |  | Provide OPA copy of procedures performed<br>to evaluate the propriety and collectibility of<br>receivables from federal agencies.   |
| 5.     | CHC should implement procedures<br>to ensure that all billings are<br>processed on a timely basis, and<br>that standard procedures are<br>implemented to follow-up on aged<br>accounts. Accounts determined to<br>be uncollectible should be written<br>off. | DPH -<br>CHC                                   | Resolved<br>Active<br>(Outstanding<br>since FY 1995<br>Single Audit) | In his 10/22/01 response, the DPH<br>Secretary provided an update on the status<br>of the 5-year plan for the development of a<br>comprehensive hospital information and<br>billing system. The new server and local<br>area network has been tested but has not<br>yet been fully implemented pending<br>migration of the database to the new<br>server. |
|        |  |  |  | This recommendation is still outstanding<br>as Recommendation 5 referenced in the<br>draft copy of the CNMI Single Audit for<br>FY2000.   |
|        |  |  |  | Further Action Needed   |
|        |  |  |  | Provide OPA status reports on actions<br>taken until full implementation of a<br>modern billing and collection system that<br>will address the recommendation as agreed<br>on during the meeting.   |
| 6.     | DOF should obtain a written<br>agreement from the TCGCC<br>indicating its obligation to repay the<br>funds advanced and the time frame<br>for repayment.   | DOF  | Closed   | This recommendation is no longer<br>outstanding with reference to the draft<br>copy of the CNMI Single Audit for<br>FY2000.   |
| 7.     | The Division of Public Lands should review receivable balances   | DPL<br>(currently<br>Office of                 | Resolved<br>Delinquent   | This recommendation is still outstanding as Recommendation 6 referenced in the  |

|         | Recommendation   | Agency<br>to Act                               | Status   | Agency Response/<br>Additional Information or<br>Action Required   |
|---------|--|--|--|--|
|         | and forward overdue accounts to<br>the Attorney General's office for<br>collection.  | Public Lands)                                  | (Outstanding<br>since FY 1998<br>Single Audit)                           | draft copy of the CNMI Single Audit for<br>FY2000.<br>In the 2/22/01 response of the<br>Administrator of the Office of Public<br>Lands (formerly DPL), OPA was informed<br>that the Accounts Receivable Section is<br>already updating and compiling the status<br>of each uncollectible account and will be<br>able to provide OPA the results of the<br>reconciliations within 30 days from<br>2/22/01.<br><b>Further Action Needed</b><br>Provide OPA copy of the status of each<br>lease as a basis for monitoring the progress<br>of the accounts receivable ledger |
| Invente | ory  |  |  | reconciliation to ensure that it will<br>eventually address the recommendation.  |
| 8.      | CHC should establish policies and<br>procedures to ensure timely<br>reconciliation of the physical<br>inventory count to the general<br>ledger inventory balances. | DPH -<br>CHC                                   | Open<br>Active<br>(Outstanding<br>since FY 1994<br>Single Audit)         | This recommendation is still outstanding<br>as Recommendation 7 referenced in the<br>draft copy of the CNMI Single Audit for<br>FY2000.<br>In his 10/22/01 response, the DPH<br>Secretary stated that by no later than<br>10/31/01 (for FY 2001), DPH will provide<br>DOF a copy of the FY2001 actual<br>inventory count which will be the basis for<br>recording ending inventory balances.   |
| Advan   | ces  |  |  |  |
| 9.      | DOF should review all advances<br>outstanding for more than one year,<br>evaluate their collectibility, and<br>write off any amounts deemed<br>uncollectible.      | DOF -<br>Finance and<br>Accounting<br>Division | Resolved<br>Delinquent<br>(Outstanding<br>since FY 1987<br>Single Audit) | This recommendation is still outstanding<br>as Recommendation 9 referenced in the<br>draft copy of the CNMI Single Audit for<br>FY2000.<br><i>Further Action Needed</i><br>Provide OPA copy of policies and<br>procedures regarding the liquidation of<br>advances.  |

|        | Recommendation   | Agency<br>to Act                               | Status   | Agency Response/<br>Additional Information or<br>Action Required   |
|--------|--|--|--|--|
| Proper | ty and Equipment   |  |  |  |
| 10.    | The CNMI should perform an<br>inventory of its fixed assets as a<br>basis for recording all assets in the<br>General Fixed Assets Account<br>Group.                | DOF -<br>Finance and<br>Accounting<br>Division | Resolved<br>Active<br>(Outstanding<br>since FY 1987<br>Single Audit) | This recommendation is still outstanding<br>as Recommendation 10 referenced in the<br>draft copy of the CNMI Single Audit for<br>FY2000.<br>During the 12/7/00 meeting with the<br>Coordinating Group, the DOF- Finance<br>and Accounting Division Director stated<br>that implementation of the fixed assets<br>module in the new FMS began during FY<br>98. However, existing assets must be<br>inventoried and manually entered into the<br>system. Capitalization policies will be<br>developed to fully implement the Fixed<br>Asset Module. The anticipated date of<br>completion for the work will be by FY<br>2001.<br><b>Further Action Needed</b><br>Provide OPA status reports on actions<br>taken until full implementation of the<br>Fixed Asset Module in the new FMS that |
|        |  |  |  | will address the recommendation.   |
| Other  | Liabilities and Accruals   |  |  |  |
| 11.    | DOF should establish policies and<br>procedures to ensure adequate<br>recording of liabilities for goods<br>received by the Division of<br>Procurement and Supply. | DOF -<br>P&S                                   | Open<br>Delinquent   | This recommendation is still outstanding<br>as Recommendation 11 referenced in the<br>draft copy of the CNMI Single Audit for<br>FY2000.   |
|        |  |  |  | Further Action Needed  |
|        |  |  |  | Provide copy of reconciliation procedures<br>developed to reconcile goods received<br>against payable balances on a monthly<br>basis, as stated in auditee response.   |
| Depos  | its Payable  |  |  |  |
| 12.    | DOF should reconcile deposits payable to a subsidiary ledger on a monthly basis.   | DOF -<br>Finance and<br>Accounting<br>Division | Closed   | This recommendation is no longer<br>outstanding with reference to the draft<br>copy of the CNMI Single Audit for<br>FY2000.  |

|        | Recommendation   | Agency<br>to Act                               | Status   | Agency Response/<br>Additional Information or<br>Action Required  |
|--------|--|--|--|---|
| Fund E | Balance  |  |  |   |
| 13.    | DOF should ensure that all encumbrances are recorded and reconciled on a monthly basis.  | DOF -<br>Finance and<br>Accounting<br>Division | Closed   | This recommendation is no longer<br>outstanding with reference to the draft<br>copy of the CNMI Single Audit for<br>FY2000.   |
| 14.    | DOF should monitor and document<br>all ongoing construction projects<br>and a report should be prepared for<br>the Secretary of Finance on a<br>quarterly basis.         | DOF  | Resolved<br>Delinquent<br>(Outstanding<br>since FY 1997<br>Single Audit) | This recommendation is still outstanding<br>as Recommendation 12 referenced in the<br>draft copy of the CNMI Single Audit for<br>FY2000.  |
|        | quarterry busic.   |  |  | Further Action Needed   |
|        |  |  |  | Provide OPA copy of completed local CIP quarterly report.   |
| CNMI   | Local Noncompliance  |  |  |   |
| 15.    | DOF should ensure that sufficient<br>documentation is obtained and<br>periodically updated to demonstrate<br>full compliance with the<br>requirements of public law.     | DOF -<br>Treasury                              | Resolved<br>Delinquent<br>(Outstanding<br>since FY 1996<br>Single Audit) | This recommendation is still outstanding<br>as Recommendation 13 referenced in the<br>draft copy of the CNMI Single Audit for<br>FY2000.  |
|        |  |  |  | Further Action Needed   |
|        |  |  |  | Provide OPA copy of updated agreement with the local bank.  |
| Allowa | uble Costs/Cost Principles   |  |  |   |
| 16.    | The CNMI should follow all<br>Common Rule and CNMI<br>Procurement Regulations. [US<br>Department of the Interior/CFDA<br>#15.875].                                       | DOF -<br>P&S                                   | Closed   | No action required. This relates to Public<br>Law 9-28 which appropriated \$500,000 to<br>complete the Tinian Courthouse. When<br>AGO said the project needed to be bid out,<br>the CNMI Legislature declared through<br>Senate Resolution 10-37 that the intent of<br>Public Law 9-28 was to have the original<br>contractor complete the work. The intent<br>of the Legislature was then carried out<br>under contract 67457-OS (approved by<br>AGO). |
| Davis- | Bacon Act  |  |  |   |
| 17.    | The CNMI should ensure that<br>contractors comply with the<br>provisions of the Davis-Bacon Act.<br>[US Department of the Interior/DOI<br>and Covenant Capital Projects/ | DPW-<br>TSD                                    | Closed   | This recommendation is no longer<br>outstanding with reference to the draft copy<br>of the CNMI Single Audit for FY2000.  |

|                  | Recommendation   | Agency<br>to Act | Status   | Agency Response/<br>Additional Information or<br>Action Required  |
|------------------|--|------------------|--|---|
|                  | CFDA #15.875].   |                  |  |   |
| Allowa<br>Progra | able Costs/Cost principles - All<br>ams  |                  |  |   |
| 18.              | DPW should comply with the<br>Common Rule by establishing and<br>implementing a written policy to<br>ensure control over unused<br>inventories of supplies remaining<br>upon the termination or completion<br>of a federal program, in accordance<br>with the Common Rule. [All<br>Programs]                                       | DPW -<br>TSD     | Closed   | This recommendation is no longer<br>outstanding with reference to the draft<br>copy of the CNMI Single Audit for<br>FY2000.<br>In addition, in the 10/01/01 response of the<br>DPW Secretary, he mentioned their<br>current control procedures that would<br>result in DPW not paying contractors for<br>excess materials because no excess<br>materials are authorized.  |
| Davis-           | Bacon Act  |                  |  |   |
| 19.              | TSD should implement formal<br>documentation procedures to<br>memorialize the monitoring<br>procedures performed, including<br>the results of those procedures and<br>any corrective actions taken, to<br>ensure compliance with the Davis-<br>Bacon Act. [Davis-Bacon Act/DOI<br>and Covenant Capital Projects/<br>CFDA #15.875]. | DPW -<br>TSD     | Resolved<br>Active<br>(Outstanding<br>since FY 1990<br>Single Audit) | This recommendation is still outstanding<br>as Recommendation 20 referenced in the<br>draft copy of the CNMI Single Audit for<br>FY2000.<br>In the 10/1/01 response of the DPW<br>Secretary, he stated that DPW has been<br>recently told by the US Department of<br>Labor, Wage and Hour Division, that<br>while the Davis-Bacon Act is applicable to<br>the CNMI, the same Act would not apply<br>to projects which are solely funded under<br>Covenant Section 702 CIP grants without<br>any additional funds from other federal<br>agencies. The US Department of Interior,<br>Office of Insular Affairs (OIA) has the<br>same understanding. Having been so<br>informed, DPW believes that in effect the<br>enforcement of the Davis-Bacon Act is<br>now moot because the Single Audit report<br>only addressed those projects which are<br>specifically funded under the Covenant<br>Section 702 CIP grants and did not include<br>any other federal program. Also, the<br>Governor's Wage Review Board indicated<br>that the Board has yet to meet to adopt the<br>final report of its wage recommendations<br>for the CNMI. |

|          | Recommendation   | Agency<br>to Act | Status   | Agency Response/<br>Additional Information or<br>Action Required  |
|----------|--|------------------|--|---|
|          |  |                  |  | In a letter to OPA on 10/3/01, the OIA affirmed that the Davis-Bacon Act, while generally applicable in the CNMI, does not apply to 702 grants.   |
|          |  |                  |  | OPA will discuss the information gathered<br>with the CPA firm doing the CNMI Single<br>Audit for FY2000.<br>Further Action Needed  |
|          |  |                  |  | No further action by DPW is needed at this<br>time until OPA and the auditing firm make<br>a determination on whether to pursue or drop<br>the recommendation based on information<br>gathered.   |
| Eligibil | lity   |                  |  |   |
| 20.      | The CNMI should adhere to<br>established policies and procedures<br>concerning verification of income<br>and resource levels. [Eligibility -<br>Nutrition Assistance Program/<br>CFDA# 10.551] | NAP              | Closed   | According to NAP, it already has<br>implemented corrective action to address<br>this recommendation by requiring the<br>Management Evaluation (ME) Unit to<br>provide a written notice to the<br>Certification Unit Supervisor and staff<br>requiring them to respond to findings by a<br>certain deadline. In addition, the ME Unit<br>follows up with additional written<br>warnings until full responses are received. |
| Equipr   | nent and Real Property Manageme  | nt               |  |   |
| 21.      | The CNMI should perform an<br>inventory of its fixed assets and<br>ensure that it is in compliance with<br>applicable federal property rules<br>and regulations. [All Programs]                | DOF -<br>P&S     | Resolved<br>Delinquent<br>(Outstanding<br>since FY 1987<br>Single Audit) | This recommendation is still outstanding<br>as Recommendation 23 referenced in the<br>draft copy of the CNMI Single Audit for<br>FY2000.  |
|          |  |                  |  | Further Action Needed   |
|          |  |                  |  | Provide OPA status reports on actions<br>taken until full implementation of the<br>Fixed Asset Module in the new Financial<br>Management System that will address the<br>recommendation.  |
| Specia   | l Tests and Provisions   |                  |  |   |
| 22.      | Medicaid should perform monthly<br>reconciliation of medicare premium<br>payments with HCFA. Medicaid  | Medicaid         | Closed   | On 2/8/01, the Medicaid Administrator<br>provided OPA a copy of their procedures<br>for reconciliation of Medicaid reports with   |

| Recommendation   | Agency<br>to Act | Status | Agency Response/<br>Additional Information or<br>Action Required  |
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| should also coordinate with HCFA<br>recovery of the medicare premium<br>payments, totaling \$95,138, which<br>were not reflected in the HCFA<br>statement [Special Tests and<br>Provisions/CFDA #93.778] |                  |        | the FMS and procedures for reconciliation<br>of medicare premium payments with<br>Health Care Financing Administration<br>(HCFA), which sufficiently addressed the<br>recommendation. |

## 2. Report No. AR-97-05 issued March 20, 1997 Audit of the Executive Branch of the CNMI Government's Professional Services Contracts from October 1991 to July 1995

| Date(s) of followup letter(s) sent     | : | 7/09/97, 2/02/98, 9/17/98 (AGO) (DOF) (GOV), 9/22/98 (OMB),<br>11/23/99 (DOF) (GOV), 11/26/99 (OMB), 1/26/99 (AGO), 1/5/00<br>(AGO), 7/11/00 (OMB), 7/12/00 (AGO), 7/13/00 (DOF), 1/17/01<br>(AGO), 1/19/01 (DOF), 1/23/01 (OMB), 8/21/01 (DOF), 8/22/01<br>(OMB) |
|--|---|---|
| Date(s) of response letter(s) received | : | 2/6/98 (OMB), 1/20/00 (AGO), 11/9/00 (DOF), 11/21/00 (meeting with Coordinating Group on DOF), 3/9/01 (AGO), 9/13/01 (meeting with OMB), 9/20/01 (OMB), 5/01 (DOF), 10/01/01 (DOF), 10/19/01 (OMB)  |

|    | Recommendation   | Agency<br>to Act   | Status             | Agency Response/<br>Additional Information or<br>Action Required   |
|----|--|--|--------------------|--|
| 1. | The Secretary of Finance should<br>issue a memorandum instructing<br>the P&S Director to develop and<br>implement written policies and<br>procedures regulating advance<br>payments and contract monitoring,<br>such as those provided under<br>Federal Acquisition Regulations.   | DOF  | Closed             | The revised CNMI Procurement<br>Regulations which were adopted in May<br>2001 completely addressed the<br>recommendation.  |
| 2. | The Contracting Officers should<br>initiate termination of the<br>contracts of contractors which<br>were identified as having been paid<br>without performing their work.<br>Inform the P&S Director who<br>should carry out the required<br>contract termination procedures.<br>(Contracts C50322 and C50297<br>were already canceled, and<br>therefore Recommendation 2 is not<br>applicable to them). | AGO -<br>(in lieu of<br>DOF -<br>Treasury)<br>for Contract<br>C40113<br>C50108 | Resolved<br>Active | On 1/14/00, AGO and the Director of<br>Procurement and Supply met with the<br>contractor which resulted in the contractor<br>agreeing to repay the Commonwealth<br>\$96,100. The contractor signed a<br>promissory note with the AG's office for<br>monthly payments of \$300 to the CNMI<br>Treasury beginning 2/15/00.<br>In his 3/9/01 response, the Acting Attorney<br>General stated that the government has<br>received \$3,300 in compensation from the<br>contractor. We verified the information<br>with the DOF - Treasury Division and were |

|    | Recommendation  | Agency<br>to Act  | Status             | Agency Response/<br>Additional Information or<br>Action Required   |
|----|---|---|--------------------|--|
| 3. | The Contracting Officers should<br>recover payments (including<br>interest) made to contractors whom<br>we identified as having been paid<br>without performing their work, and |   |                    | informed that as of February 2001, total<br>payments made on the promissory note<br>amounted to only \$1,500 leaving a balance<br>of \$94,600 still to be collected.   |
|    | refer those who refuse to pay to the AG's Office for legal action.  |   |                    | Further Action Needed  |
|    | AG's Office for legal action.   |   |                    | For Contract Nos. C40113 and C50108 -<br>Until full amount has been paid, DOF-<br>Treasury should continuously provide OPA<br>evidence ( <i>i.e.</i> , official receipts) of<br>collections from the contractors which pay<br>directly to the CNMI Treasury.   |
|    |   | Office of<br>Mgt. &<br>Budget<br>for Contract<br>C40276 | Resolved<br>Active | OMB and OPA agreed that the correct<br>amount of overpayment on Contract<br>C40276 is \$10,000. In a meeting on<br>9/13/01, OMB presented OPA with a<br>payment schedule for the \$10,000<br>beginning 7/15/98 and ending 7/15/99. On<br>9/20/01, OMB wrote the contractor and<br>stated that OMB has received notice that<br>the contractor made two payments<br>amounting to \$1,000 on the overpayment<br>and requested the contractor to comply<br>with the payment schedule. On 10/19/01,<br>OMB informed OPA that the contractor<br>notified OMB that total payments made<br>amounted to \$8,000. OMB provided copies<br>of the payment receipts. However, OMB<br>will verify with Treasury if the receipts<br>provided were made for Contract C40276. |
|    |   |   |                    | Further Action Needed  |
|    |   |   |                    | OMB should notify OPA of the results of  |

its verification on the \$8,000 payments and if the balance of \$2,000 has been collected.

|                             | Recommendation   | Agency<br>to Act | Status             | Agency Response/<br>Additional Information or<br>Action Required  |
|-----------------------------|--|------------------|--------------------|---|
| detaile<br>of sole<br>P&S E | ecretary of Finance should develop<br>d procedures for the appropriate use<br>source procurement, and direct the<br>Director to implement such<br>lures, which should include:   | DOF              | Closed             | The revised CNMI Procurement<br>Regulations which were adopted in May<br>2001 completely addressed the<br>recommendations.  |
| 4.                          | Enforcing the rule that all<br>professional services contracts be<br>awarded through competitive<br>proposals.   |                  |                    |   |
| 5.                          | Ensuring that written<br>determinations issued by the P&S<br>Director for sole source<br>procurement contain sufficient<br>detailed explanations as to why the<br>contractor was considered the only<br>source for procurement.  |                  |                    |   |
| 6.                          | Ensuring that alternative sources<br>be considered in sole source<br>procurement.  |                  |                    |   |
| 7.                          | The Secretary of Finance should<br>issue a memorandum instructing<br>the P&S Director to develop and<br>implement written policies and<br>procedures regulating cost, scope<br>of work and deliverables, and<br>contract renewals such as those<br>provided under FAR. | DOF              | Closed             |   |
| 8.                          | The Secretary of Finance should<br>issue a memorandum instructing<br>the DOF - Accounting Section to<br>recover or offset from future<br>payments the \$15,079 in<br>overpayments to contractors.  | DOF              | Resolved<br>Active | In the 10/01/01 response from DOF, the<br>Secretary of Finance stated that \$7,559 (for<br>Contract no. C50083) of the \$15,079 in<br>total overpayment has already been settled<br>and that supporting documents regarding<br>the settlement were provided to OPA. For<br>the others in question which include \$1,020<br>(for Contract no. C50132) and \$6,500 (for<br>Contract no. C50208), DOF requested that<br>AGO initiate a recovery action, given the<br>length of time involved and the<br>improbability of a reply from both<br>contractors. |
|                             |  |                  |                    | The Secretary of Finance should provide<br>OPA with the documents evidencing<br>settlement of the \$7,559 (for Contract no.   |

| Recommendation | Agency<br>to Act | Status | Agency Response/<br>Additional Information or<br>Action Required   |
|----------------|------------------|--------|--|
|                |                  |        | C50083). In addition, DOF should provide<br>OPA documents such as bills of collection<br>to recover the overpayment of \$1,020 (for<br>Contract no. C50132) and \$6,500 (for<br>Contract no. C50208). The bills of<br>collection can be used for referring the<br>matter to the AGO. |

## 3. Report No. AR-99-04 issued October 28, 1999 Executive Branch of the CNMI Government Audit of Professional Service Contracts From October 1, 1995 to May 4, 1998

| Date(s) of followup letter(s) sent     | : | 11/23/99 (DOF), 11/26/99 (TMO), 1/5/00 (AGO), 7/12/00 (AGO), 7/13/00 (DOF), 1/17/01 (AGO), 1/19/01 (DOF), 8/21/01 (DOF) (AGO)  |
|--|---|--|
| Date(s) of response letter(s) received | : | 1/12/00 (GOV), 1/20/2000 (AGO), 2/18/00 (DOF), 11/7/00<br>(meeting with Coordinating Group on AGO), 11/9/00 (DOF),<br>11/19/00 (DOF), 11/21/00 (meeting with Coordinating Group on<br>DOF), 1/4/01 (DOF), 3/9/01 (AGO), 5/01 (DOF), 10/01/01 (DOF) |

|    | Recommendation   | Agency<br>to Act   | Status             | Agency Response/<br>Additional Information or<br>Action Required   |
|----|--|--|--------------------|--|
| 6. | As Redirected to AGO - Take<br>steps to recover payments<br>(including interest) made to<br>contractors which we identified<br>as having been paid without<br>performing their work. | AGO for<br>Contracts<br>C70180,<br>C70301,<br>C70149,<br>305559<br>and<br>C70220 | Resolved<br>Active | The Governor concurred with the recommendation and provided OPA a copy of his memorandum issued on 8/17/99 to the Acting Attorney General requesting her to review the details of those specific contracts which were paid even though the scope of work was not performed, and to take appropriate actions to recover any payments made for work not performed.<br>The Counsel to the Tinian Mayor concurred with the recommendation, and provided OPA a copy of a memorandum issued on 7/16/99 to the Acting Attorney General requesting legal action for Contract No. C70220 to recover the money paid to the contractor. In addition, the Counsel to the Tinian Mayor provided OPA an outline of the contract monitoring process which TMO has established as a stopgap measure while awaiting the interim or final revised procurement regulations. |

| Recommendation  | Agency<br>to Act  | Status             | Agency Response/<br>Additional Information or<br>Action Required   |
|---|---|--------------------|--|
|   |   |                    | Based on the 11/7/00 meeting with AGO and the 3/9/01 status of referrals from AGO, the contract status is as follows:  |
|   |   |                    | <i>C70220</i> - A demand letter was sent in June 2000 asking the vendor to comply with the dispute process of the CNMI Procurement Regulations Section 5-201. There was no response received as to the dispute resolution, and AGO will file a court case on the matter. Potential recovery amounted to \$45,000 representing payment made to the contractor which failed to perform its work.                     |
|   |   |                    | <i>C70180 and C70301</i> - AGO wrote to the contractor requesting documentation of work done under the contract. AGO is researching jurisdictional issues to determine whether or not an action can be filed locally or whether it should be filed in Arizona. Potential recovery amounted to \$208,400 representing payment made to the contractor which failed to perform its work.                              |
|   |   |                    | <i>C70149</i> - AGO would have to file in the contractor's jurisdiction, and it was therefore agreed to close this matter.   |
|   |   |                    | <i>305559</i> - AGO considers this matter closed as it does not seem to warrant further action.  |
|   |   |                    | Further Actions Needed   |
|   |   |                    | AGO does not intend to take any action on<br>Contract nos. C70149 and 305559. However,<br>the AGO should provide OPA copy of<br>documents showing legal actions taken to<br>recover \$45,000 (C70220), \$30,000<br>(C70180),<br>and \$178,400 (C70301), for a total potential<br>recovery of \$253,400.  |
| Issue a memorandum instructing<br>the DOF - Accounting Section to<br>recover the nearly \$1.49 million in<br>overpayments by requesting<br>contractors to return the amounts<br>overpaid. Of these amounts,<br>\$87,096.02 is immediately<br>recoverable and \$1,400,955.91 is<br>recoverable unless adequately<br>supported by the contractors. If a | DOF for<br>Contracts<br>C60196<br>C70156<br>C50388<br>and<br>C60355 | Resolved<br>Active | On 1/4/01, bills of collection for the following<br>contracts were provided to OPA: Contract No.<br>C60196 for \$1,320.94; Contract No. C70156<br>for \$2,426.45; Contract No. C50388 for<br>\$1,619.66 (additional billing for \$2,000 to be<br>provided).<br>In the 10/01/01 response by DOF, the Secretary<br>of Finance stated that the contractor for Contract<br>no. C60355 has a claim against the CNMI for |
|   |   |                    |  |

7.

| Recommendation  | Agency<br>to Act | Status | Agency Response/<br>Additional Information or<br>Action Required  |
|---|------------------|--------|---|
| contractor refuses to cooperate or<br>repay the funds, the matter should<br>be referred to the AGO for legal<br>action. |                  |        | \$18,000. The CNMI refuses to pay the contractor's claim for lack of a change order. DOF is planning to charge the \$935 against the amount claimed by the contractor.  |
| (Note: No further action required<br>for contract nos. C50305,<br>C60114, C60142, C70180,<br>C70149, C60334).           |                  |        | For Contract no. C50388, DOF claims that the additional billing of \$2,000 to be provided to OPA is already included in the \$1.4 million which is separately recoverable. OPA looked into DOF's claim and ascertained that the \$2,000 was not included in the \$1.4 million.  |
|   |                  |        | In addition, DOF is verifying all documents<br>which were identified in the \$1.4 million as<br>recoverable unless adequately supported. DOF<br>provided OPA letters to three contractors<br>requesting supporting documents for invoices<br>under Contract nos. C50388, C310735, C60323,<br>C60373, C70091, C70179, 300082-OC and<br>C60196. DOF will inform OPA of any<br>responses.  |
|   |                  |        | Further Actions Needed  |
|   |                  |        | We consider the part of the recommendation<br>pertaining to recovery of the overpayments<br>on Contract Nos. C50305 and C60114 for<br>\$56,158.49, on Contract No. C60334 for<br>\$6,000, and on Contract No. C60142 for<br>\$5,635.58 closed.  |
|   |                  |        | We are redirecting the collection of<br>overpayment for Contract No. C70180 of<br>\$10,000 and for Contract No. C70149 of<br>\$1,000 to the AGO. No further action is<br>required from DOF.   |
|   |                  |        | Of the \$87,096.02 in overpayments which is<br>immediately recoverable, \$61,794.07 has<br>already been recovered, \$6,000 need not be<br>collected and \$11,000 has been redirected to<br>the AGO leaving a balance of \$8,301.95<br>(Contract Nos. C60196, C70156, C50388,<br>and C60355). Of the \$8,301.95, billing<br>statements were sent to collect \$5,366.94<br>(for C60196, C70156 and C50388) leaving a<br>balance of \$2,935.01 (for C50388 and<br>C60355). Of the \$2,935.01, \$935 (for |

C60355). Of the \$2,935.01, \$935 (for Contract no. C60355) will be offset against an amount payable to the same contractor. A bill of collection still needs to be sent out for the remaining \$2,000 (for Contract no.

|    | Recommendation   | Agency<br>to Act | Status | Agency Response/<br>Additional Information or<br>Action Required  |
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|    |  |                  |        | C50388).  |
|    |  |                  |        | To completely close the recommendation<br>pertaining to the remaining contractors, the<br>Secretary of Finance should provide OPA<br>copies of written documents showing actions<br>taken to recover the overpayment (e.g.,<br>collection letter and CNMI treasury official<br>receipts showing full recovery). |
|    |  |                  |        | The DOF Secretary should also provide OPA<br>the results of the verification done by the<br>DOF - Finance and Accounting Division<br>Director as to the \$1,400,955.91 which is<br>also recoverable unless adequately supported<br>by the contractors.  |
| 9. | Take action to address our<br>pending recommendations<br>relating to the development and<br>implementation of written<br>policies and procedures which<br>would require pre-contract<br>analysis; limit granting of<br>advance payments; and regulate<br>costs, scope of work and<br>deliverables, and contract<br>renewals. | DOF              | Closed | The revised CNMI Procurement Regulations<br>which were adopted in May 2001 completely<br>addressed the recommendation.  |

### 4. Report No. AR-98-02 issued May 26, 1998 Review of CNMI's Compliance with Government Vehicle Act and Regulations March 1995 to March 1997

Date(s) of followup letter(s) sent :

9/09/98 (DLNR) (CDA) (DPW) (PDO) (SMO), 9/17/98 (DOF) (GOV), 9/18/98 (DLI) (SAA) (DCCA) (DPS) (WRO) (SENATE) (HOUSEREP) (LEGBUREAU) (TMC) (BOED) (BOELEC) (CPA) (CUC) (NMIRF) (TCGCC) (LIBCOUNCIL), 9/21/98 (EMO) (DOC) (DPH) (SPMC) (SPRC) (TMO) (RMO) (NIMO) (SMC) (RMC) (CSC) (NMC) (MVB), 9/22/98 (OMB), 10/16/98 (TMO) (CSC), 10/28/98 (TMO), 4/22/99 (EMO), 7/19/99 (DPS), 11/22/99 (BOED) (BOELEC) (CUC) (DCCA) (DLI), 11/23/99 (CPA) (DOC) (DOF) (DPH) (DPS) (EMO) (GOV) (HOUSEREP) (LEGBUREAU) (LIBCOUNCIL), 11/24/99 (MVA) (NIMO) (NMC), 11/26/99 (OMB), (NMIRF), 11/29/99 (RMC), (RMO), (SPMC), (SPRC), (SMC), (SAA), (SENATE), (TCGCC), (TMC) (WRO), 1/17/00 (NMIRF), 7/3/00 (GOV), 7/6/00 (EMO) (LEG) (MVA), (RMO) (DCCA), 7/11/00 (BOED) (CPA) (CUC) (DLI) (LIBCOUNCIL) (NIMO) (RMC) (SENATE) (SPMC) (SPRC) (TMC) (WRO), 7/13/00 (DOF), 9/5/00 (NIMO), 7/00 (Verbal

follow-ups made through the telephone), 9/6/00 (TMC) (LIBCOUNCIL) (SPMC), 1/16/01 (BOED), 1/17/01 (CPA), 1/18/01 (CUC) (DLI) (EMO) (RMC), 1/19/01 (DOF) (LEGBUREAU), 1/23/01 (SENATE), 1/24/01 (WRO), 1/30/01 (SPRC), 1/31/01 (RMO), 8/20/01 (CPA) (CUC), 8/21/01 (DOF) (RMC), 8/22/01 (LEGBUREAU) (WRO) (EMO) (SENATE) (BOED), 8/23/01 (DLI)

Date(s) of response letter(s) received : 5/28/98 (DLI), 5/11/98 06/01/98 (DLNR), 6/04/98 (CDA), 6/29/98 (DPW), 7/01/98 (DCCA), 7/31/98 (PDO), 8/24/98 (SMO), 10/1/98 (TMO), 10/06/98 (CSC), 10/8/98 (DCCA), 10/13/98 (HOUSEREP), 10/15/98 (SAA), 10/21/98 (TMO), 11/6/98 (HOUSEREP), 2/25/99 (DPH), 4/7/99 (EMO), 4/8/99 (NIMO), 4/14/99 (TCGCC), 4/26/99 (DOC), 6/30/99 (DPS), 11/24/99 (BOE), 12/1/99 (NMIRF) (NMC), 12/3/99 (SPMC), 12/6/99 (OMB), 1/3/2000 (SMC), 1/12/00 (GOV) 1/20/2000 (NMIRF), 7/14/00 (SPMC), 7/16/00 (LIBCOUNCIL), 7/19/00 (NIMO) (RMO), 7/20/00 (TMC), 8/25/00 (MVA), 9/29/00 (DOF), 12/7/00 (meeting with Coordinating Group on DOF), 2/8/01 (RMO), 2/21/01 (SPRC), 8/29/01 (DLI), 8/30/01 (LEGBUREAU), 9/4/01 (meeting with EMO),9/21/01 (RMC), 9/27/01 (CUC), 9/25/01 (WRO), 10/01/01 (DOF), 10/12/01 (CPA)

|  | Recommendation   | Agency<br>to Act     | Status             | Agency Response/<br>Additional Information or<br>Action Required  |
|--|--|----------------------|--------------------|---|
| acti<br>age<br>sho<br>ens<br>age<br>req<br>Reg<br>issu<br>resp | e heads of departments,<br>ivities, and autonomous<br>encies of the CNMI government<br>buld become familiar with, and<br>sure that their respective<br>encies comply with, the<br>uirements of the Act and the<br>gulations. The heads should<br>ue a written directive to their<br>pective personnel requiring<br>m to:<br>Implement the use of<br>continuous vehicle trip log<br>forms, which should be<br>placed in every government<br>vehicle (except vehicles<br>assigned to and used by<br>government officials; official<br>government guests;<br>emergency vehicles used by<br>the Department of Public<br>Safety, Civil Defense,<br>Commonwealth Utilities<br>Corporation, and law<br>enforcement offices). The<br>log forms should be main-<br>tained by vehicle operators to | (See last<br>column) | Open<br>Delinquent | Each of the following agencies should<br>provide OPA a copy of the agency head's<br>written directive to the agency's personnel<br>and divisions or offices directly under the<br>agency to implement the requirements<br>enumerated under Recommendation 1. The<br>written directive should be accompanied by<br>continuous vehicle trip log forms and<br>written vehicle authorization forms adopted<br>for use by the agency concerned and the<br>divisions or offices directly under the<br>agency.<br>Senate<br>Board of Education (PSS) |

#### Recommendation

Agency to Act Status

Agency Response/ Additional Information or Action Required

provide basic trip information such as date, time, places of travel, purpose of travel, beginning and ending mileage readings, total miles driven, the signature of the vehicle operator, and vehicle identification data. The log forms should be reviewed monthly and signed by a responsible official of each agency. The log forms should be properly filed by each agency in accordance with the policy of the CNMI government to retain records for a minimum of three years.

- Ensure that when using b) government vehicles outside working hours, an employee is in possession of a written authorization signed by the official with expenditure authority that *clearly states* the reason why the vehicle is needed; the date, hours, and conditions when and how the vehicle may be used; and the person(s) authorized to use the vehicle outside regular government working hours. Written authorizations are not required for law enforcement vehicles and vehicles used by elected officials.
- c) Accept conditions in written authorization forms that they will be responsible for the safety of the government vehicles they are authorized to take home, for any liability or damage resulting from their negligence while the vehicles are under their care, and for any tax consequences resulting from the benefit of using government vehicles

| Recommendation |  | Agency<br>to Act      | Status             | Agency Response/<br>Additional Information or<br>Action Required  |
|----------------|--|-----------------------|--------------------|---|
|                | between their homes and places of employment.  |                       |                    |   |
| d)             | Conform to the standard<br>vehicle specifications and<br>features specified in the<br>guidelines issued by the<br>Procurement and Supply<br>Division when purchasing or<br>leasing vehicles. |                       |                    |   |
|                |  | DLI                   | Closed             | On 8/29/01, the DLI Manager for<br>Administrative Services responded by<br>providing OPA a copy of the directive<br>issued to all Division Directors reiterating<br>the Government Vehicle Act and<br>Regulations and copies of DLI's vehicle use<br>logbook. The documents provided were<br>sufficient to close the recommendation.  |
|                |  | Legislative<br>Bureau | Closed             | On 8/30/01, the Acting Legislative Bureau<br>Director responded by providing OPA<br>copies of vehicle trip log forms and letters<br>of authorization to use government vehicles<br>together with a memorandum to all fleet<br>assigned users reiterating the government<br>vehicle regulations. The memorandum and<br>forms provided to OPA were sufficient to<br>close the recommendation. |
|                |  | СРА                   | Closed             | In his 10/12/01 response, the CPA<br>Executive Director provided OPA with their<br>vehicle trip log form and written<br>authorization for the use of non-emergency<br>vehicle and provided explanation on items<br>(c) and (d) of the recommendation which<br>was sufficient to close the recommendation.   |
|                |  | EMO                   | Resolved<br>Active | The 4/7/99 response addressed only part 1a of the recommendation.   |
|                |  |                       |                    | During the 9/4/01 meeting, we provided the EMO Director with samples of the vehicle forms needed to close the recommendations. The EMO Director agreed to issue a response letter to our office with a copy of the written directives to EMO personnel and implemented vehicle forms.   |

| Recommendation  | Agency<br>to Act         | Status             | Agency Response/<br>Additional Information or<br>Action Required   |
|---|--------------------------|--------------------|--|
|   |                          |                    | Further Action Needed  |
|   |                          |                    | The EMO Director should provide OPA<br>with a copy of the written directives to<br>EMO personnel and implemented vehicle<br>forms as described in part 1b, 1c and 1d of<br>the recommendation.   |
|   | RMC                      | Closed             | On 9/21/01, the RMC Chairman responded<br>by providing OPA copies of its log-in/log-<br>out sheet, vehicle log sheet, and vehicle<br>authorization forms together with a<br>memorandum to all municipal council<br>employees on the use of government<br>vehicle. The memorandum and the forms<br>provided to OPA were sufficient to close<br>the recommendation.                      |
|   | CUC                      | Closed             | On 9/27/01, the CUC Executive Director<br>provided OPA a copy of its 9/26/01<br>memorandum to all managers to ensure<br>compliance with the Government Vehicle<br>Act which sufficiently addressed the<br>recommendation.  |
|   | WRO                      | Resolved<br>Active | On 9/25/01, the Resident Representative<br>provided OPA copies of their vehicle trip<br>log form and vehicle authorization letter<br>which partially addressed the<br>recommendation.  |
|   |                          |                    | Further Action Needed  |
|   |                          |                    | To close the recommendation, the Resident<br>Representative should issue a written<br>directive to the WRO staff to implement the<br>requirements of Recommendation 1. The<br>directive should be accompanied by the<br>vehicle trip log form and vehicle<br>authorization form adopted for use by<br>WRO.   |
| <ul> <li>The Secretary of Finance should instruct the Director of Procurement and Supply to:</li> <li>a) Develop written procedures for marking of government vehicles (except law enforcement vehicles and vehicles used by elected</li> </ul> | DOF<br>Proc. &<br>Supply | Resolved<br>Active | In the 10/1/01 response from DOF, the<br>Secretary of Finance stated that DOF is<br>currently updating the vehicle regulations to<br>include items (a) and (c) of<br>Recommendation 2. OPA was provided the<br>initial draft copy of the regulations. In<br>addition, DOF provided OPA a government<br>vehicle inventory listing as of January 2001<br>which addressed item (b) of the |

2.

| Recommendation | Agency | Status | Agency Response/          |
|----------------|--------|--------|---------------------------|
|                | to Act |        | Additional Information or |
|                |        |        | Action Required           |

officials). Among other things, the written procedures should specify 1) the period when markings should be made (e.g., within a specified time frame after vehicle has been delivered by vendor); 2) the information to be included in the markings, such as the agency name, and if the vehicle is government-owned, the property number as well; 3) the exact size of the markings that will allow them to be visible and readable even when the vehicle is in motion; 4) the exact placement of the markings on the door; and 5) the material to be used for marking.

(Note: The marking should show the agency's full name and not just the acronym or the first letters of the agency's name. Use of full name instead of acronym readily identifies the agency accountable for the vehicle, and prevents mistaking one agency for another that has the same acronym.)

- b) Maintain updated government vehicle inventory listings and conduct periodic inventories of all government vehicles on Saipan, Rota, and Tinian.
- c) Revise the standard vehicle specifications and features guidelines issued by the Procurement and Supply Division to emphasize that procurement of vehicles with factory-tinted windows is prohibited by statute. Reject purchase requisitions made by any government

recommendation.

#### Further Action Needed

DOF should provide OPA copies of the revised Government Vehicle Regulations upon their adoption.

|    | Recommendation   | Agency<br>to Act  | Status   | Agency Response/<br>Additional Information or<br>Action Required  |
|----|--|---|--|---|
|    | agency to procure vehicles<br>that do not conform to the<br>standard vehicle<br>specifications and features<br>guidelines. |   |  |   |
| 5. | Report No. AR-98-03 issued June<br>Audit of CNMI Government<br>Employees' Time and Attendance<br>July 1995 to June 1997    |   |  |   |
|    | Date(s) of followup letter(s) sent :   | 9/1/98 (T<br>(SMO) (J<br>(SPRC) (<br>4/22/99 (<br>(DOF) (I<br>(PDO) (F<br>(SMO) (<br>(SMO), 7<br>7/13/00 (<br>1/18/01 (<br>(SMO), 1 | (MO), 9/17/98 (<br>DOC) (CSC) (D<br>(SPMC) (NMC)<br>(SMC), 4/30/99<br>(DPH) (DPW), 1<br>PSS), 11/29/99 (<br>TMO), 3/8/00 (T<br>7/11/00 (NIMO)<br>(DOF), 9/5/00 (N<br>(NMC) (PDO) (1<br>1/30/01 (DCCA)<br>/21/01 (RMC), 8 | (DLNR), 9/9/98 (DLNR), 8/04/98 (PDO),<br>DOF), 9/18/98 (DCCA), 9/21/98 (DPW)<br>PH) (NIMO) (RMO) (RMC) (SMC) (TMO)<br>(PSS), 9/22/98 (OMB), 4/21/99 (DPW),<br>(DOC), 11/22/99 (DCCA), 11/23/99 (DOC)<br>1/24/99 (NIMO) (NMC), 11/26/99 (OMB)<br>RMC) (RMO) (SPMC) (SPRC) (SMC)<br>TMO), 7/3/00 (DPW), 7/6/00 (RMO)<br>(NMC) (PDO) (PSS) (RMC) (SPRC),<br>NIMO), 11/8/00 (CAO), 1/15/01 (PSS),<br>RMC) (SMC), 1/19/01 (CAO), 1/22/01<br>0 (SPRC), 1/31/01 (RMO), 8/20/01 (NMC)<br>8/22/01 (SMC) (SPRC) (SMO) (DCCA), |
|    | Date(s) of response letter(s) received :   | 10/13/98<br>(DPW), 4<br>12/3/99 (<br>2/2/00 (S<br>(NIMO)<br>Group or<br>2/15/01 (<br>telephone                                      | (SMC), 10/15/9<br>4/8/99 (NIMO),<br>(SPMC), 12/6/99<br>SMC), 2/00 (DO<br>(RMO), 9/8/00 (<br>n DCCA), 10/12<br>(PDO), 2/16/01 (<br>e conversation w   | (DLNR), 7/24/98 (DLNR), 7/22/98 (PDO),<br>8 (TMO), 10/21/98 (TMO), 12/10/98<br>4/26/99 (DOC) (SMC), 12/1/99 (NMC),<br>9 (OMB), 12/13/99 (DPH), 1/3/00 (SMC),<br>F), 3/8/00 (TMO), 7/3/00 (TMO), 7/19/00<br>(DPW), 10/3/00 (meeting with Coordinating<br>/00 (CAO), 1/29/01 (CAO), 2/8/01 (RMO),<br>(PSS), 2/21/01 (SPRC), 3/29/01 (follow-up<br>rith the PDO), 3/29/01 (follow-up telephone<br>, 8/27/01 (SMC), 9/21/01 (RMC)   |

|            | Recommendation   | Agency<br>to Act | Status  | Agency Response/<br>Additional Information or<br>Action Required  |
|------------|--|------------------|---|---|
| 38.        | Require all employees to punch<br>the time clock or maintain a<br>document which can monitor<br>daily time and attendance.   | DCCA             | Resolved<br>Delinquent  | During the 10/3/00 meeting with the<br>Coordinating Group, the DCCA Secretary<br>agreed to confirm in writing that time clocks<br>are being used.   |
| 39.        | Stop allowing employees to<br>manually time-in-and-out except<br>in appropriate cases (such as<br>when the time clock is not<br>operable), which should be<br>justified and approved by the<br>division manager. | DCCA             | Resolved<br>Delinquent  | Further Actions Needed<br>Recommendations 38 and 39 - The Secretary<br>of DCCA should provide OPA a copy of the<br>written instructions to the employees.   |
| 74.<br>75. | Take appropriate disciplinary<br>actions against the three<br>employees who were AWOL.<br>Adjust the leave charges of the  | RMC              | Open<br>Active  | In his 9/21/01 response, the RMC Chairman disclosed that appropriate disciplinary action was taken against the three employees who were AWOL but failed to provide us the details of the actions taken.   |
|            | three employees by charging each<br>of them as AWOL and crediting<br>each of them regular hours or<br>annual/sick leave.   |                  |   | <ul> <li>Further Actions Needed</li> <li>Recommendation 74 - The Chief of Staff should provide OPA a copy of the memorandum taking appropriate disciplinary actions against the three employees who were AWOL.</li> <li>Recommendation 75 - The Chief of Staff should provide OPA copies of the applications for leave and STS evidencing that the employees were charged leave.</li> </ul> |
| 76.        | Issue a memorandum requiring<br>all employees to personally<br>record their actual time-in-and-<br>out in the daily time and<br>attendance sheet.  | RMC Closed       | In his 9/21/01 response, the RMC Chairman<br>provided OPA a copy of his 7/31/00<br>memorandum to the timekeepers reiterating<br>RMC's timekeeping policy and samples of<br>their log-in/log-out sheet. We were also<br>provided PMC's Administrative Policies and |   |
| 77.        | Establish procedures for<br>documenting the calls of<br>employees reporting leave.   | RMC<br>RMC       | Closed  | provided RMC's Administrative Policies and<br>Procedures which includes RMC's policy on<br>how to notify the office if an employee will be<br>taking leave.   |
| 78.        | Instruct employees who leave the<br>office during working hours to<br>personally log their destination<br>(including purpose, time of<br>leaving, and time returned) in a<br>sign-in-and-out sheet.              |                  |   | The documents provided to OPA were<br>sufficient to close Recommendations 76 and<br>78. In addition, RMC's Administrative<br>Policies and Procedures covers the intent of<br>Recommendation 77, which enabled OPA to<br>consider the recommendation closed.   |

|     | Recommendation   | Agency<br>to Act | Status             | Agency Response/<br>Additional Information or<br>Action Required  |
|-----|--|------------------|--------------------|---|
| 79. | Discuss with the heads of other<br>agencies the possibility of<br>permanent transfer for 7<br>temporarily assigned employees,<br>review its staffing requirements,<br>and request only the number of<br>FTEs actually needed by the<br>office. | RMC              | Open<br>Active     | In his 9/21/01 response, the RMC Chairman<br>stated that they have discussed the possibility<br>of transferring some of their employees but<br>given the current economic and budget<br>situation of the Commonwealth, they will hold<br>the status quo until they see what direction the<br>economy takes.   |
|     |  |                  |                    | Further Action Needed   |
|     |  |                  |                    | The Chief of Staff should inform OPA if<br>further discussions with the heads of other<br>agencies were engaged in and if they finally<br>decided to transfer their employees.  |
| 82. | Adjust the leave charges of the two employees in question.   | SMC              | Closed             | For one of the two employees, the SMC<br>Executive Director provided OPA a written<br>justification to explain why there is no need to<br>adjust the leave charges of the employee. We<br>find the justification for that employee<br>acceptable.   |
|     |  |                  |                    | The other employee is no longer employed at SMC. Per DOF-payroll records, the employee has a balance of 12 hours annual leave and 8.75 hours of sick leave. In a letter dated 8/27/01, the former SMC employee agreed that upon his return to government service the adjustment of 24 hours sick leave will be taken from his accumulated balance of 12 hours annual leave and 8.75 hours sick leave. The remaining 3.75 hours (to complete the 24-hour adjustment) will be deducted when he starts accruing leave upon his return to government service. |
|     |  |                  |                    | The actions taken by SMC on both employees<br>were considered by OPA sufficient to close<br>the recommendation.   |
| 84. | Require the Administrative<br>Officer or designee to exercise<br>due care in the review of STS.  | SMO              | Open<br>Delinquent | The new Mayor of Saipan responded to the<br>draft audit report and concurred with the<br>recommendations. He stated that since he took<br>office, the Mayor's Office had implemented  |
| 86. | Adjust the leave charges of the three employees.   | SMO              | Open<br>Delinquent | steps necessary to monitor employees' time<br>and attendance more closely. SMO is charging<br>employee leave for tardiness if the employee  |
| 87. | Investigate the person responsible<br>for filling out the mechanic's<br>time card and impose appropriate<br>disciplinary action. Any action  | SMO              | Open<br>Delinquent | does not work 40 hours per week, and is<br>making sure that all employees' leave is<br>properly charged. With regards to adjusting<br>the leave charges of the three employees in   |

|      | Recommendation   | Agency<br>to Act | Status             | Agency Response/<br>Additional Information or<br>Action Required   |
|------|--|------------------|--------------------|--|
|      | taken in this regard should be written and documented.   |                  |                    | question, only Employee no. 74708 remained<br>working at SMO, and therefore only that<br>employee's time charges would be adjusted.<br>With regards to Recommendation 87, the<br>Mayor stated that the person responsible was<br>no longer working at SMO.   |
|      |  |                  |                    | Further Actions Needed   |
|      |  |                  |                    | Recommendation 84 - The Mayor of Saipan<br>should provide OPA a copy of the written<br>instruction to the Administrative Officer or<br>designee.   |
|      |  |                  |                    | Recommendation 86 - The Mayor of Saipan<br>should provide OPA copies of the application<br>for leave and STS evidencing that the<br>employees were appropriately charged leave.  |
|      |  |                  |                    | Recommendation 87 - the Mayor of Saipan<br>should provide OPA a copy of the<br>documentation of the violation committed by<br>the employee.  |
| 95.  | Initiate the update of the PSSRJ<br>using CSC's guidelines for<br>granting administrative leave. | SPRC             | Resolved<br>Active | On 9/19/01, OPA provided the Presiding<br>Judge information on the specific action<br>required to close the recommendation<br>addressed to the CNMI Superior Court. In the<br>letter, OPA acknowledged that the Court has<br>adopted provisions of the PSSRR relating to<br>administrative leave. However, OPA was not<br>provided any document such as a<br>memorandum or directive issued to its staff<br>informing them of the specific administrative<br>leave provisions to be used by the Court. |
|      |  |                  |                    | Further Action Needed  |
|      |  |                  |                    | The Presiding Judge should provide OPA a copy of a memorandum or directive to close the recommendation.  |
| 104. | Require all timekeepers to<br>control in-house comptime<br>records of employees.                 | NMC              | Resolved<br>Active | In a follow-up telephone conversation on 3/29/01, the NMC Controller agreed to provide OPA samples of in-house comptime records of NMC employees to evidence implementation of the recommendation.   |

|      | Recommendation  | Agency<br>to Act | Status             | Agency Response/<br>Additional Information or<br>Action Required   |
|------|---|------------------|--------------------|--|
|      |   |                  |                    | Further Action Needed  |
|      |   |                  |                    | Provide OPA copies of compensatory time records maintained by the Business Office.   |
| 107. | Initiate the update of the NMC<br>Personnel Regulations using<br>CSC's guidelines for granting<br>administrative leave.   | NMC              | Closed             | The NMC Controller provided OPA a copy of NMC's Personnel Regulations including the granting of administrative leave using CSC's guidelines which completely addressed the recommendation. |
| 108. | Require all employees to punch<br>the time clock or maintain a<br>document which can monitor  | NMC              | Open<br>Delinquent | The NMC President continued to disagree with the recommendation.   |
|      | daily time and attendance.  |                  |                    | Further Action Needed  |
|      |   |                  |                    | The NMC President should reconsider and implement the recommendation.  |
| 114. | Require all employees to consistently punch the time clock.   | PSS              | Open<br>Delinquent | On 2/16/01, the PSS Commissioner responded<br>and requested an extension until 3/5/01 to<br>complete their response to OPA's 1/15/01<br>follow-up letter.                                  |
| 115. | Stop allowing employees to<br>manually time-in-and-out except   | PSS              | Open<br>Delinquent | Further Actions Needed   |
|      | in appropriate cases (such as<br>when the time clock is not<br>operable or when the employee is<br>assigned to a location where no<br>time clock is available), which<br>should be justified and approved<br>by the division manager. |                  |                    | Recommendations 114, 115 and 116 - The<br>PSS Commissioner should provide OPA a<br>copy of the written instruction to employees.   |
| 116. | Instruct employees who leave the<br>office during working hours to<br>personally log their destination<br>(including purpose, time of<br>leaving, and time returned) in the<br>Log-In-and-Out Sheets.                                 | PSS              | Open<br>Delinquent |  |

#### June 2001

#### Report No. LT-00-01 issued February 16, 2000 6. Compilation of CNMI Government-Paid Travel For Fiscal Year 1997

| Date(s) of followup letter(s) sent :     | 2/16/00 (CDA), 7/3/00 (CDA), 7/6/00 (NMIRF) (HOUSEREP),<br>7/11/00 (CPA) (CUC) (GOV) (SENATE) (NMC), 1/17/01 (CPA),<br>1/18/01 (CUC) (NMC), 1/19/01 (NMIRF), 1/23/01 (HOUSEREP)<br>(SENATE), 1/30/01 (GOV), 8/20/01 (CPA) (NMC) (CUC), 8/21/01<br>(NMIRF), 8/22/01 (Legislature) (GOV) (SENATE) |
|--|---|
| Date(s) of response letter(s) received : |   |

| Recommendation   | Agency<br>to Act                            | Status             | Agency Response/<br>Additional Information or<br>Action Required   |
|--|---|--------------------|--|
| <ul> <li>Instruct the person in charge of issuing a liquidating travel advances to strictly enforce requirement for trip report submission and timely filing of travel vouchers (TVs). This could be accomplished as follows:</li> <li>1. Include trip report in the check of required attachments to the formation of the strict of</li></ul> | Senate Pres.<br>House Speaker<br>CPA<br>CUC | Open<br>Delinquent | The NMC President, the Senate<br>President, and the House Speaker did not<br>submit written responses.<br><i>Further Action Needed</i><br>Provide OPA copies of (1) the written<br>instruction to the person in charge of<br>issuing and liquidating travel advances   |
| (or adopt a checklist if the ager<br>has not adopted one), and ensu<br>that trip report is included with<br>each TV submitted. A missing<br>report would constitute an<br>incomplete TV which should b<br>returned to the originator to att<br>the missing documentation.  | icy<br>re<br>trip<br>e                      |                    | regarding strict enforcement of<br>requirement for trip report submission<br>and timely filing of TVs; and (2)<br>checklist of required attachments to the<br>TVs including a trip report.   |
|  | СРА   | Closed             | <i>For Recommendation 1</i> - In his 10/12/01 response, the CPA Executive Director informed OPA that CPA requires a traveler to submit a trip report with the travel voucher upon trip completion. OPA was provided a sample of CPA's trip report form, which sufficiently addressed the recommendation.   |
|  | CUC   | Resolved<br>Active | <i>For Recommendations 1 and 2</i> - In his 9/27/01 response, the CUC Executive Director stated that CUC has drafted a travel policy which will require detailed trip reports in the liquidation of travel authorizations. The new policy will also require payroll deductions for employees with outstanding travel advances. See Further Action Needed for actions to be |

|    | Recommendation  | Agency<br>to Act  | Status             | Agency Response/<br>Additional Information or<br>Action Required  |
|----|---|---|--------------------|---|
| 2. | Strictly enforce the requirement of<br>not granting requested new travel<br>advances to travelers with<br>unliquidated travel advances, and<br>the required sanction of payroll<br>deduction for travelers who failed | Action<br>Required<br><u>No. 1 and 2</u><br>NMIRF<br>NMC<br>CPA   | Open<br>Delinquent | taken to close the recommendation.<br>The response from the NMIRF Acting<br>Administrator did not address the<br>recommendation. The Governor's<br>response did not reemphasize the<br>requirement of not granting requested<br>new travel advances to travelers with   |
|    | to timely file TVs. Travelers such<br>as board members who are not part<br>of the government payroll should<br>be required to immediately repay<br>the advances when a complete TV<br>is not timely filed.            | CUC<br>Action<br>Required<br><u>No. 1</u><br>Gov.<br>Senate Pres. |                    | unliquidated travel advances. The NMC<br>President, Senate President, and House<br>Speaker did not submit written responses.<br><i>Further Action Needed</i><br>Provide OPA copies of the written<br>instruction to the person in charge of   |
|    |   | House Speaker   |                    | issuing and liquidating travel advances<br>regarding strict enforcement of the (1)<br>requirement of not granting requested<br>new travel advances to travelers with<br>unliquidated travel advances, and (2)<br>required sanction of payroll deduction for<br>travelers who fail to timely file TVs.   |
|    |   | СРА   | Closed             | <i>For Recommendation 2</i> - The CPA<br>Executive Director explained in his<br>10/12/01 response that it is CPA's policy<br>that no travel advance will be made until<br>the traveler's outstanding travel advance<br>has been liquidated by the traveler.<br>Furthermore, if a traveler is a CPA<br>employee, payroll deductions are<br>implemented after notice to the<br>employee. The explanation provided is<br>sufficient to close the recommendation. |

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# Autonomous Agencies

Commonwealth Development Authority Commonwealth Government Employees Credit Union Commonwealth Ports Authority Commonwealth Utilities Corporation Marianas Visitors Authority Northern Marianas College Northern Mariana Islands Government Health and Life Insurance Trust Fund Northern Mariana Islands Retirement Fund Office of Public Lands Public School System Tinian Casino Gaming Control Commission Workmen's Compensation Commission

#### June 2001

## **Commonwealth Development Authority**

## I. Report No. AR-00-02 issued on July 10, 2000 Commonwealth Development Authority Audit on Procurement and Costs of Renovating the CDA's Leased Building January 1998 to August 1999

| Date(s) of followup letter(s) sent     | : | 1/19/01 (DOF), 1/22/01 (CDA), 1/23/01 (Legislature), 8/21/01 (DOF), 8/22/01 (Legislature) (CDA) |
|--|---|---|
| Date(s) of response letter(s) received | : | 9/26/00 (DOF), 2/8/01 (CDA request for extension until 3/2/01), 3/1/01 (CDA), 10/01/01 (DOF)    |

|    | Recommendation   | Agency<br>to Act | Status             | Agency Response/<br>Additional Information or<br>Action Required   |
|----|--|------------------|--------------------|--|
| 1. | The CDA Board Chairman should<br>immediately take steps to obtain<br>reimbursement from the lessor of the<br>amount of accrued interest on public<br>funds advanced for the parking lot<br>improvements amounting to<br>\$9,278.31.    | CDA              | Resolved<br>Active | In the 3/1/01 response from the CDA<br>Comptroller, CDA stated its position that<br>the loan in question and the related lack of<br>interest charged were part of the overall<br>lease negotiations. The lease and the<br>related negotiations were properly<br>approved by the Board of Directors.                                |
|    |  |                  |                    | Further Action Needed  |
|    |  |                  |                    | CDA should reconsider and implement the recommendation.  |
| 2. | The Legislature should amend 1<br>CMC §7402 of the Planning and<br>Budgeting Act to specifically provide<br>that unused budget authority may not<br>be transferred to subsequent years,<br>and to provide sanctions for<br>violations. | Legislature      | Open<br>Active     | The Speaker of the House stated that he<br>intended to comply with our<br>recommendation that 1 CMC §7402 of the<br>Planning and Budgeting Act be amended to<br>provide that unused budget authority may<br>not be transferred to subsequent years.  |
|    | violations.  |                  |                    | Further Action Needed  |
|    |  |                  |                    | We consider this recommendation open<br>until appropriate legislation is introduced<br>to amend 1 CMC §7402.   |
| 3. | The CDA Board Chairman should<br>ensure that all CDA officials attend a<br>presentation on the procurement<br>regulations to be conducted jointly<br>by P&S and OPA.   | CDA              | Closed             | In the 3/1/01 response from the CDA<br>Comptroller, it was stated that CDA is<br>available and will attend the workshop to<br>be arranged by OPA and P&S. OPA<br>determined that workshops will be<br>appropriately scheduled since the revised<br>CNMI Procurement Regulations have been<br>formally adopted in May 2001. On this |

|    | Recommendation  | Agency<br>to Act | Status             | Agency Response/<br>Additional Information or<br>Action Required  |
|----|---|------------------|--------------------|---|
|    |   |                  |                    | basis, no further action is required of CDA.  |
| 4. | <i>Original:</i> The Secretary of Finance<br>should require P&S to assess CDA's<br>capability to administer its own<br>procurement regulations. More<br>specifically, P&S should determine<br>whether CDA has adopted the<br>CNMI's procurement regulations. If<br>so, P&S should assess whether CDA<br>has the staff capability to carry out | DOF/AGO          | Resolved<br>Active | In the 10/01/01 response from DOF, the<br>Secretary of Finance stated that they<br>cannot resolve the recommendation<br>without a legal determination from AGO<br>whether CDA has the statutory authority to<br>promulgate its own procurement<br>regulations. DOF provided OPA with a<br>copy of their third request to AGO. |
|    | the functions P&S would normally administer, and then make a decision   |                  |                    | Further Action Needed   |
|    | as to whether CDA should be<br>delegated procurement authority.   |                  |                    | We consider the recommendation open<br>until (1) the Attorney General rules on<br>whether or not CDA has the statutory  |
|    | As Redirected: AGO should provide<br>a legal opinion on whether or not<br>CDA has the statutory authority to<br>promulgate its own regulations, as<br>requested by the Secretary of<br>Finance.   |                  |                    | authority to promulgate its own<br>regulations, as requested by the Secretary<br>of Finance; (2) if it does not, P&S<br>determines whether CDA has the staff<br>capability to carry out the functions P&S<br>would normally administer; and (3) P&S<br>then makes a decision as to whether CDA                                |
|    | As Revised: After receipt of the legal<br>opinion from AGO, DOF should<br>assess whether CDA has the staff<br>capability to carry out the functions<br>P&S would normally administer, and<br>then make a decision as to whether   |                  |                    | should be delegated procurement authority.  |

CDA should be delegated procurement authority.

### 2. Commonwealth Development Authority Independent Auditor's Report on Internal Control and on Compliance Over Financial Reporting Based Upon the Audit Performed in Accordance with Government Auditing Standards Year Ended September 30, 2000

| Date(s) of followup letter(s) sent     | : | 8/22/01          |
|--|---|------------------|
| Date(s) of response letter(s) received | : | 4/17/01, 9/21/01 |

|    | Recommendation   | Agency<br>to Act | Status  | Agency Response/<br>Additional Information or<br>Action Required  |
|----|--|------------------|---|---|
| 1. | CDA should ensure that follow-up<br>procedures on past due loans are<br>adhered to. Legal action should be<br>considered for those loans which are<br>considered unlikely to be serviceable<br>by the borrower.  | CDA              | Resolved<br>Active<br>(Outstanding<br>since FY1994<br>Single Audit) | In his 9/21/01 response, the CDA<br>Comptroller stated that CDA showed much<br>improvement in the amount reserved for<br>bad debt. At year end, a total of 51 loans<br>had been referred to CDA's legal counsel<br>for action and several loans were<br>restructured to aid borrowers in their<br>repayment.  |
|    |  |                  |   | Further Action Needed   |
|    |  |                  |   | Provide OPA semi-annual updates of the actions taken for follow-up, and renegotiate past due loans until full recovery.   |
| 2. | CDA should review instances of<br>noncompliance with the requirements<br>of the Policies and Regulations for<br>the Economic Development Loan<br>Fund (the Manual) and determine if<br>corrective action is necessary. CDA<br>should comply with the Manual's<br>requirements and develop a policy<br>concerning performance and payment<br>bonds, worker's compensation<br>insurance, and business licenses for<br>ancillary construction projects. | CDA              | Resolved<br>Active<br>(Outstanding<br>since FY1988<br>Single Audit) | In his 9/21/01 response, the CDA<br>Comptroller stated that a majority of the<br>past exceptions were related to improper<br>filing of documents and were not direct<br>violations of policy. The loan department<br>is currently reviewing all files to ensure<br>that all necessary documents are properly<br>filed. During the year, two new loan<br>officers were hired. As staff training<br>continues, exceptions will be minimized in<br>the future.<br><b>Further Action Needed</b> |
|    |  |                  |   | Provide OPA results of review of all files and the corrective actions taken.  |
| 3. | NMHC should ensure that restricted<br>asset balances are accurately and<br>fully maintained.   | NMHC             | Closed  | In his 9/21/01 response, the CDA<br>Comptroller stated that NMHC<br>renegotiated the loan relating to the<br>restricted balances and the funds have been<br>restored. NMHC provided OPA a copy of<br>the deposit slip restoring the account. The<br>action taken by NMHC is sufficient to   |

|    | Recommendation  | Agency<br>to Act | Status             | Agency Response/<br>Additional Information or<br>Action Required   |
|----|---|------------------|--------------------|--|
|    |   |                  |                    | close the recommendation.  |
| 4. | NMHC should investigate the<br>procedures employed by local banks<br>in verifying account balances to<br>ensure that all applicant accounts are<br>properly reported. | NMHC             | Closed             | In his 9/21/01 response, the CDA<br>Comptroller stated that it has become<br>apparent that commercial banks will not<br>respond to CDA's repeated verification<br>requests. Accordingly, NMHC has required<br>notarized statements from their clients as<br>an acceptable alternative. OPA was<br>provided copies of the notarized statement<br>which showed that NMHC has taken<br>alternative actions to verify bank accounts<br>on these tenants. |
| 5. | CDA should ensure that supporting<br>documentation and inspection reports<br>are properly retained in the program<br>recipient's files.                               | CDA              | Resolved<br>Active | In his 9/21/01 reponse, the CDA<br>Comptroller concurred with this finding.<br>The manager of the rental program has<br>been instructed to review all files and<br>ensure timely filing of all documents.  |
|    |   |                  |                    | Further Actions Needed   |
|    |   |                  |                    | Provide OPA results of all files reviewed and the corrective actions taken.  |
| 6. | NMHC should make inquiries or<br>arrange training with HUD on the<br>proper completion of HUD-52595.  | NMHC             | Resolved<br>Active | In his 9/21/01 response, the NMHC<br>Executive Director informed OPA that<br>NMHC will be engaging the assistance of<br>Deloitte & Touche to complete the HUD<br>Report ending fiscal year 2001.   |
|    |   |                  |                    | Further Action Needed  |
|    |   |                  |                    | Provide OPA an update of the actions taken to ensure proper completion of the HUD report.  |
| 7. | NMHC should ensure proper<br>reporting of SF-272 to HUD.  | NMHC             | Closed             | NMHC noted this error and informed<br>HUD. HUD did not require a revised SF-<br>272, but directed NMHC to show a<br>correction on the next quarterly report.<br>This was done and was reconciled to the<br>general ledger, as stated in auditee's<br>response.   |

# **Commonwealth Government Employees Credit Union**

| I. | Commonwealth Government Employees Credit Union                     |  |  |  |  |  |
|----|--|--|--|--|--|--|
|    | Independent Auditor's Report on Compliance and on Internal Control |  |  |  |  |  |
|    | Based on an Audit of Financial Statements                          |  |  |  |  |  |
|    | Performed in Accordance with Government Auditing Standards         |  |  |  |  |  |
|    | Year Ended December 3I, 1997                                       |  |  |  |  |  |

| Date(s) of followup letter(s) sent     | : | 7/12/00, 1/22/01, 8/23/01                 |
|--|---|---|
| Date(s) of response letter(s) received | : | 4/2/01 (follow-up telephone conversation) |

|    | Recommendation   | Agency<br>to Act | Status  | Agency Response/<br>Additional Information or<br>Action Required  |
|----|--|------------------|---|---|
| 1. | CGECU should ensure that the<br>general ledger balances for loans and<br>deposits are reconciled with the<br>subisidiary ledgers on a periodic<br>basis.       | CGECU            | Resolved<br>Active<br>(Outstanding<br>since FY1996<br>Single Audit) | In a follow-up telephone conversation on 4/2/01, the Manager of the Credit Union informed OPA that they are in the process of inputting the December 2000 balances from the DBASE (old software) to the FOXPRO (new software), which they anticipate will be completed by the end of April 2001. With the new software, subsidiary ledgers can easily be balanced with the general ledger. Also, they will be |
| 2. | CGECU should reconcile the general<br>ledger with the subsidiary ledger on a<br>monthly basis after all audit<br>adjustments for FY 1997 are posted.           | CGECU            | Resolved<br>Active<br>(Outstanding<br>since FY1996                  | able to print out accrued interest receivable<br>on loans with payments not sufficient to<br>cover interest accrued through the end of<br>the month.  |
|    | 5  |                  | Single Audit)   | Further Action Needed   |
|    |  |                  |   | Recommendation 1 and 2 - Provide OPA copies of subsidiary and general ledgers generated from the new software.  |
| 3. | CGECU should follow the guidance<br>in FASB Statement No. 91, and<br>should amortize deferred loan fees<br>into income as an adjustment of<br>interest income. | CGECU            | Closed  | With the help of an accounting firm staff,<br>CGECU has complied with FASB No. 91<br>for the year 1998 and will continue to<br>comply with the statement.   |

## **Commonwealth Ports Authority**

#### I. Report No. AR-95-II issued August I, 1995 Audit of Credit Card and Related Travel Transactions

| Date(s) of followup letter(s) sent :     | 11/21/95, 3/7/96,12/5/96, 2/20/97 (AGO), 2/02/98, 3/3/98 (AGO), 6/9/98 (AGO), 9/18/98, 11/22/99 (CPA), 1/26/99 1/5/00 (AGO),               |
|--|--|
| Date(s) of response letter(s) received : | 7/11/00 (CPA), 1/17/01 (CPA), 8/20/01<br>12/6/95, 3/15/96, 3/27/96, 4/4/97 (AGO), 4/20/98 (AGO), 4/30/99<br>(CPA), 1/20/00 (AGO), 10/12/01 |

|    | Recommendation  | Agency<br>to Act | Status | Agency Response/<br>Additional Information or<br>Action Required   |
|----|---|------------------|--------|--|
| 4. | The CPA Board Chairman should<br>develop and implement written<br>policies for official representation<br>expenses that clearly indicate the<br>circumstances where it is allowed and<br>the manner in which it should be<br>documented. He should also consider<br>preparing forms for documenting<br>representation expenses, and<br>establishing guidelines that limit<br>representation expenses to a moderate<br>amount and require travelers to pay<br>for their share of representation<br>expenses covered by per diem, such<br>as meals. | СРА              | Closed | In his 10/12/01 response, the CPA Executive<br>Director stated that CPA has adopted a<br>comprehensive set of regulations for the<br>control of public funds which took effect in<br>June 2001. Sections 4, 5, 6, 7, 8, 9, and 10 of<br>the regulations relate to CPA's written<br>policies on official representation expenses,<br>forms to use, unallowable expenditures,<br>procedure for processing claims for official<br>representation expenditure, procedure for<br>disallowance of claim for official<br>representation and collection of disallowed<br>expenditure, procedure for delegation of<br>official representation expenditure authority,<br>and so forth. OPA was provided a copy of<br>the regulations which were sufficient to close<br>the recommendation. |

#### 2. Report No. AR-95-17 issued October 2, 1995 Audit of Board-Related Transactions and Purchase of Vehicles for the Department of Public Works

| Date(s) of followup letter(s) sent :     | 11/20/95,<br>8/20/01 | 3/7/96,12/5/96   | , 2/02/98, 9/18/98, 11/22/99, 7/11/00, 1/17/01, |
|--|----------------------|------------------|---|
| Date(s) of response letter(s) received : | 3/27/96, 1           | 12/24/96, 3/27/9 | 99, 10/12/01                                    |
|  |                      |                  |   |
| Recommendation                           | Agency<br>to Act     | Status           | Agency Response/<br>Additional Information or   |

2. The CPA Board Chairman should CPA Resolved In his letter response dated 3/27/96, the recover the \$42,191 in improper

**Action Required** 

|    | Recommendation   | Agency<br>to Act | Status             | Agency Response/<br>Additional Information or<br>Action Required  |
|----|--|------------------|--------------------|---|
|    | reimbursements from the board<br>members unless they can specifically<br>identify the expenses as CPA official<br>business and/or present supporting<br>documents.                         |                  |                    | the \$42,191 improper reimbursements,<br>\$2,060 has been repaid (\$808.60 was<br>offset against travel receivables and<br>\$1,251.60 was directly paid to CPA),<br>leaving a balance of \$40,131 still<br>collectible.   |
|    |  |                  |                    | On 10/12/01, the CPA Executive Director<br>informed OPA that this matter was<br>referred to AGO for review and action.<br>AGO has yet to issue a determination on<br>whether the recommendation should be<br>pursued in court. CPA suggested that OPA<br>ask AGO for a response in this matter.   |
|    |  |                  |                    | Further Action Needed   |
|    |  |                  |                    | CPA should provide its referral letter to<br>AGO as a basis for redirecting the<br>recommendation.  |
| 3. | The CPA Board Chairman should<br>establish written procedures for board<br>expense reimbursement that will<br>ensure compliance with the<br>requirements of the law (1 CMC,<br>§8247 (c)). | СРА              | Closed             | In his 10/12/01 response, the CPA<br>Executive Director stated that CPA's<br>adoption of Regulations for the Control of<br>Public Funds implemented this<br>recommendation. OPA reviewed the<br>regulations and determined that they were<br>sufficient to consider the recommendation<br>closed.   |
| 4. | The CPA Board Chairman should<br>establish written policies and<br>procedures to prevent financial<br>interest violations in the future.   | СРА              | Resolved<br>Active | In his 10/12/01 response, the CPA<br>Executive Director expressed his belief<br>that existing laws on financial interest<br>violations <i>i.e.</i> , Government Ethics Code,<br>are adequate and addresses this<br>recommendation. CPA, however, has<br>adopted a separate set of Ethics Policy<br>Guidelines that are set forth in its new<br>Personnel Rules and Regulations. |
|    |  |                  |                    | Further Action Needed   |
|    |  |                  |                    | The Executive Director should provide<br>OPA copies of CPA's New Personnel<br>Rules and Regulations upon its adoption.  |

## 3. Report No. AR-96-07 issued August I, 1996 Audit of Permits, Leases and Concession Agreements

| Date(s) of followup letter(s) sent     | : | 12/5/96, 2/02/98, 9/18/98, 9/28/98, 11/22/99, 7/11/00, 1/17/01, 8/20/01 |
|--|---|---|
| Date(s) of response letter(s) received | : | 4/30/99, 10/12/01   |

|    | Recommendation  | Agency<br>to Act | Status | Agency Response/<br>Additional Information or<br>Action Required  |
|----|---|------------------|--------|---|
| 6. | The CPA Board Chairman should<br>invalidate all outstanding permits and<br>leases to current and former board<br>members, officials, and their relatives.<br>These transactions may be terminated<br>as provided under the Government<br>Ethics Code Act of 1992 and the CPA<br>Procurement Regulations.  | СРА              | Closed | In his 10/12/01 response, the CPA<br>Executive Director stated that under the new<br>Temporary Land Use Permit regulations<br>adopted in 1998, no board member, official<br>or employee of CPA can be a recipient of a<br>grazing or agricultural use permit. The<br>regulations, a copy of which was provided to<br>OPA, sufficiently addressed the<br>recommendation. |
| 8. | The CPA Board Chairman should<br>instruct the Comptroller to design and<br>implement a billing and accounting<br>system that can readily provide<br>information on rental payments and<br>outstanding rentals owed by lessees.<br>The system should include features<br>such as notification to delinquent<br>lessees and analysis of discrepancies in<br>monthly rental collections. | СРА              | Closed | In his 10/12/01 response, the CPA<br>Executive Director informed OPA that CPA<br>has already implemented the<br>recommendation by installing an accounting<br>network, MAS90. The system sufficiently<br>addressed the recommendation.  |

## 4. Report No. LT-98-03 issued February 17, 1998 Audit and Investigation of a Misuse of Government Vehicle

|    | Date(s) of followup letter(s) sent :<br>Date(s) of response letter(s) received :  | 9/18/98, 11/22/99, 1/26/99 (AGO), 1/5/00 (AGO), 7/11/00 (CPA),<br>1/17/01 (AGO) (CPA), 8/20/01 (CPA)<br>4/30/99, 1/20/00 (AGO), 3/8/01 (verbal follow-up), 3/9/01 (AGO),<br>8/31/01 (meeting with CPA) |        |   |  |
|----|---|--|--------|---|--|
|    | Recommendation  | Agency<br>to Act   | Status | Agency Response/<br>Additional Information or<br>Action Required  |  |
| 2. | Recover from the former CPA<br>Deputy Director \$3,275 equivalent<br>lease cost of the black Toyota Camry<br>during the period of misuse. | СРА  | Closed | The former CPA Deputy Director entered<br>into a settlement agreement with CPA in<br>order to avoid a civil restitution action, where<br>\$250 monthly payments were to be made.<br>OPA was able to obtain a copy of the 6/3/98<br>settlement agreement between CPA and the |  |

|    | Recommendation   | Agency<br>to Act | Status | Agency Response/<br>Additional Information or<br>Action Required   |
|----|--|------------------|--------|--|
| 3. | Order the former CPA Deputy<br>Director to repay the \$3,870 cost of<br>salary he received from the<br>government for the hours he was<br>doing personal business. | СРА              | Closed | former CPA Deputy Director which partly<br>addressed recommendations 2 to 4. \$3,000<br>for restitution was stipulated in the settlement<br>agreement.   |
| 4. | Recover from the former CPA<br>Deputy Director a reasonable amount<br>for the cost of fuel and maintenance<br>of the white Toyota Camry.                           | СРА              | Closed | During the 8/31/01 meeting with CPA officials, OPA was provided a copy of the official receipt and bank statement evidencing collection of the \$3,000 in restitution. The documents provided were sufficient to close the recommendation. |

### 5. Report No. AR-00-03 issued July 20, 2000 Commonwealth Ports Authority Audit of the Compensatory Time Claimed and Retirement Benefits Paid to Two Former Officials of the CPA

| Date(s) of followup letter(s) sent     | : | 1/17/01 (CPA), 1/19/01 (NMIRF), 8/20/01 (CPA), 8/21/01 (NMIRF)   |
|--|---|--|
| Date(s) of response letter(s) received | : | 8/31/01 (meeting with CPA), 10/4/01 (NMIRF letter of request for extension to respond until 11/3/01), 10/12/01 |

|    | Recommendation  | Agency<br>to Act            | Status         | Agency Response/<br>Additional Information or<br>Action Required  |
|----|---|-----------------------------|----------------|---|
| 1. | <i>Original:</i> The CPA Board of<br>Directors should adopt personnel<br>rules and regulations that are: (a)<br>within the authority granted by the<br>Commonwealth Ports Authority<br>Act and other CNMI laws such as<br>the Compensation Adjustment Act,<br>(b) consistent with and governed<br>by the same principles of fairness<br>and equality as the CNMI<br>Personnel Regulations, thereby<br>eliminating authorization for | CPA<br>Redirected<br>to AGO | Open<br>Active | In his letter response dated 5/12/00, the CPA<br>Board Chairman disagreed with<br>Recommendation 1. He believed that CPA is<br>not required or obliged to adopt rules and<br>regulations similar or identical to the CNMI<br>Personnel Regulations. He also stated that<br>CPA's system of compensation is generally<br>commensurate with the rest of the<br>Commonwealth government. He further said<br>that the granting of 14 hours annual leave per<br>pay period to designated officials is a matter of<br>personnel policy. |
|    | FLSA-exempt (executive,<br>administrative and professional)<br>officials and employees to earn<br>comptime, and the granting to six<br>designated officials of 14 annual<br>leave hours per payperiod, or 360<br>hours per year.<br><i>As Redirected to the AGO:</i> The  |                             |                | In his 10/12/01 response, the CPA Executive<br>Director also disagreed with OPA's conclusion<br>that CPA is required to adopt personnel rules<br>and regulations that are similar, if not identical,<br>to the CNMI's PSSRR. He stated that matters<br>involving CPA personnel regulations, policies<br>and benefits are strictly for the CPA board to<br>decide. The Executive Director, suggested that  |

|    | Recommendation  | Agency<br>to Act              | Status             | Agency Response/<br>Additional Information or<br>Action Required  |
|----|---|-------------------------------|--------------------|---|
|    | AGO should provide its legal<br>opinion on the propriety of CPA's<br>policy of allowing FLSA-exempt<br>(executive, administrative and   |                               |                    | the legislature could always review the matter<br>and make recommendations to CPA to enact<br>remedial legislation.   |
|    | professional) officials and   |                               |                    | Further Action Needed   |
|    | employees to earn comptime, and<br>granting six designated officials 14<br>annual leave hours per pay period,<br>or 360 hours per year.   |                               |                    | No further action is required of CPA. However,<br>OPA will refer the matter to the AGO for<br>issuance of a legal opinion.  |
| 2. | The CPA Board of Directors<br>should establish necessary control<br>procedures for approval and<br>documentation of overtime and<br>comptime.   | СРА                           | Resolved<br>Active | In his 10/12/01 response, the CPA Executive<br>Director stated that CPA has already instituted<br>a set of procedures on comptime application<br>and approval of overtime for non FLSA-<br>exempt employees. Comptime application is<br>now documented and is subject to advance<br>written approval. OPA was provided a copy of<br>CPA's new personnel rules and regulations that<br>are in the process of being promulgated.  |
|    |   |                               |                    | Further Action Needed   |
|    |   |                               |                    | The CPA Executive Director should provide<br>OPA copies of the new CPA Personnel Rules<br>and Regulations upon their adoption.  |
| 3. | The CPA Board of Directors<br>should comply with the<br>Administrative Procedure Act by<br>publishing the CPA Personnel<br>Regulations in the Commonwealth<br>Register.   | СРА                           | Resolved<br>Active | In his 10/12/01 response, the CPA Executive<br>Director stated that its new personnel rules and<br>regulations will be published in the<br>Commonwealth Register.   |
|    |   |                               |                    | Further Action Needed   |
|    |   |                               |                    | The CPA Executive Director should provide<br>OPA copies of the new CPA Personnel Rules<br>and Regulations upon their adoption.  |
| 4. | <i>Original:</i> The CPA Board of<br>Directors should adopt personnel<br>rules and regulations that are in<br>compliance with the Retirement<br>Fund Act, thereby repealing the<br>regulation that allows conversion<br>of unused comptime hours to<br>accumulated sick leave for certain<br>officials. | CPA -<br>Redirected<br>to AGO | Resolved<br>Active | In his 10/12/01 response, the CPA Executive<br>Director disagreed with the recommendation<br>and stated that if accrued sick leave is being<br>treated by the NMIRF in computing an<br>employee's length of service, accrued<br>comptime should also be treated by the NMIRF<br>in computing the length of service because<br>comptime hours are given for services actually<br>performed unlike sick leave which is merely a<br>personnel benefit given to the employee. The |
|    | As Redirected to AGO: AGO<br>should provide its legal opinion on<br>the propriety of CPA's regulation   |                               |                    | CPA Executive Director suggested that it is really up to the NMIRF to decide the issue.   |
|    | that allows conversion of unused  |                               |                    | Further Action Needed   |

|    | Recommendation  | Agency<br>to Act            | Status             | Agency Response/<br>Additional Information or<br>Action Required   |
|----|---|-----------------------------|--------------------|--|
|    | comptime hours to accumulated sick leave for certain officials.   |                             |                    | No further action is required of CPA. However,<br>OPA will refer the matter to AGO for issuance<br>of a legal opinion.   |
| 5. | <i>Original:</i> The CPA Board of<br>Directors should instruct the CPA<br>Accounting Department to stop the<br>practice of making advance<br>payments of unused annual leave<br>and salary, and comply with the<br>provision in the employment<br>contracts that payments will be<br>made upon contract expiration. In<br>the case of retiring employees not<br>covered by employment contracts,<br>payment should be made on the<br>next payday following the<br>termination of employment or on<br>payroll due dates. | CPA<br>Redirected<br>to AGO | Resolved<br>Active | In his 10/12/01 response, the CPA Executive<br>Director disagreed with the recommendation<br>and stated that there is nothing illegal about<br>making advanced leave payments for annual<br>leave that has already accrued or advancing a<br>salary that an employee has already earned. He<br>further stated that this is a matter that rests<br>exclusively with the CPA Board.<br><b>Further Action Needed</b><br>No further action is required of CPA. However,<br>OPA will refer the matter to AGO for issuance<br>of a legal opinion.  |
|    | As Redirected: The AGO should<br>provide its legal opinion on the<br>propriety of CPA's practice of<br>making advance payments of<br>unused annual leave and salary,<br>instead of complying with the<br>provision in the employment<br>contracts that payments will be<br>made upon contract expiration. In<br>the case of retiring employees not<br>covered by employment contracts,<br>payment should be made on the<br>next payday following the<br>termination of employment or on<br>payroll due dates.           |                             |                    |  |
| 6. | The CPA Board Chairman should<br>request the NMI Retirement Fund<br>to (a) adjust the pension amount of<br>the former CPA Executive Director<br>based on the average annual salary<br>and creditable years of service per<br>audit, (b) discontinue pension<br>payments to the former CPA<br>Security Chief who is not qualified<br>to receive early retirement benefits,<br>and (c) recover improper payments<br>of retirement benefits to the two<br>former CPA officials in accordance<br>with the NMIRF Act.        | СРА                         | Resolved<br>Active | On 5/25/00, CPA conducted a hearing through<br>its Personnel Affairs Committee. In its written<br>decision, the Committee stated that the 1,800<br>hours of comptime claimed by the former<br>Security Chief had a factual basis and were<br>justified, and therefore reaffirmed its decision<br>and allowed it to stand. Also, on 6/17/00, the<br>Committee wrote a letter to the former<br>Executive Director about OPA's findings and<br>conclusion on the comptime he claimed during<br>his employment at CPA. The Committee added<br>that it had no way to independently determine<br>the veracity of the total number of comptime<br>hours claimed by the former Executive |

| Recommendation   | Agency<br>to Act  | Status             | Agency Response/<br>Additional Information or<br>Action Required   |
|--|---|--------------------|--|
|  |   |                    | Director, and advised him to present his<br>position to OPA regarding the comptime hours<br>claimed.   |
|  |   |                    | In his 10/12/01 response, the CPA Executive<br>Director stated that NMIRF reduced the<br>pension benefit of the former Executive<br>Director and discontinued the pension benefit<br>of the former Chief of Security. Both matters<br>are now undergoing administrative<br>adjudication before NMIRF and before the<br>Superior Court. Therefore, until NMIRF<br>renders its administrative decisions and until<br>the court adjudication becomes final, CPA<br>cannot implement the recommendation. |
|  |   |                    | Further Action Needed  |
|  |   |                    | The CPA Executive should inform OPA of the<br>administrative decision made by NMIRF and the<br>court adjudication, including any action taken as<br>a result of such final rulings on the matter.  |
| The Fund Administrator should<br>instruct his staff to recalculate and<br>adjust the pension benefits of all<br>other fund members by<br>disregarding overtime and | NMI<br>Retirement<br>Fund                               | Resolved<br>Active | NMIRF obtained the legal opinion of AGO on<br>whether overtime and compensatory time can<br>be used to determine the benefit amount of a<br>retirement annuity.  |
| comptime hours that were<br>considered as additional credited<br>service.  | ptime hours that were<br>sidered as additional credited |                    | AGO in its legal opinion dated 6/9/00, stated<br>that overtime and compensatory time may not<br>be used to calculate the amount of benefit, but<br>only for determining eligibility for retirement.<br>AGO also stated that overtime and<br>compensatory time cannot be used to determine<br>the amount of the benefit paid to a retiree by<br>the Retirement Fund.  |
|  |   |                    | AGO recommended that re-calculation of<br>benefits to affected members should be made,<br>and the amount of overpayments should be<br>determined. AGO further stated that members<br>should be informed and advised of their right<br>to appeal an adverse determination. If no<br>appeal is filed, then the collection process must<br>be undertaken by the NMIRF.  |
|  |   |                    | The Fund is in the process of determining<br>which beneficiaries have been overpaid.<br>Further actions will be taken after this<br>determination, <i>i.e.</i> , informing affected  |

|     | Recommendation  | Agency<br>to Act          | Status         | Agency Response/<br>Additional Information or<br>Action Required   |
|-----|---|---------------------------|----------------|--|
|     |   |                           |                | beneficiaries, appeal and collection process, etc.   |
|     |   |                           |                | Further Action Needed  |
|     |   |                           |                | Provide OPA evidence that corrective action to<br>adjust the benefits of all other affected fund<br>members has been taken based on AGO's legal<br>opinion.  |
| 9.  | The Fund Administrator should<br>recover improper payments to the<br>two former CPA officials totaling<br>\$126,730.06, and also from all<br>other fund members who have been<br>overpaid by including overtime and<br>comptime in the computation of<br>their retirement annuity. If any<br>problems exist in recovering<br>overpayments, refer the matter to<br>the Attorney General for legal<br>action. | NMI<br>Retirement<br>Fund | Open<br>Active | On 5/15/00, the Fund began withholding 50% of the former CPA Executive Director's semi-<br>monthly pension. The Fund also conducted two<br>separate agency hearings in connection with<br>the retirement benefits improperly paid or<br>being paid to the former Executive Director<br>and former Security Chief. In its decision dated<br>2/15/01, the Fund's Board of Trustees affirmed<br>the decision and actions of its Administrator in<br>terminating the retirement benefit of the former<br>Security Chief. Also, in a letter dated 7/27/00,<br>AGO concurred with the findings of OPA and<br>determined that the overpayment to the former<br>Security Chief of CPA must be recovered. The<br>Fund's Board of Trustees has not yet issued its<br>decision on the case of the former Executive<br>Director. |
|     |   |                           |                | Further Action Needed  |
|     |   |                           |                | Provide OPA evidence of a written settlement<br>plan with the former CPA Security Chief<br>requiring repayment to the Retirement Fund.   |
| 10. | The Fund Administrator should<br>inform all government agencies<br>how to compute retirement<br>annuities, clearly explaining that<br>overtime and comptime hours may<br>not be considered as part of<br>credited service.  | NMI<br>Retirement<br>Fund | Open<br>Active | AGO in its legal opinion dated 6/9/00, stated<br>that overtime and compensatory time may not<br>be used to calculate the amount of benefits, but<br>only to determine eligibility for retirement.<br>AGO also stated that overtime and<br>compensatory time cannot be used to determine<br>the amount of the benefits paid to a retiree by<br>the Retirement Fund. The Fund Administrator<br>has yet to begin informing all government<br>agencies about the proper computation of<br>retirement annuity, clearly explaining the<br>exclusion of overtime and comptime from<br>credited service based on AGO's legal opinion.  |

1.

| 001   |                            | Report on Agencies' Implementation of Audit Recommendation |   |  |  |  |
|---|----------------------------|--|---|--|--|--|
| Recommendation  | Agency<br>to Act           | Status   | Agency Response/<br>Additional Information or<br>Action Required  |  |  |  |
|   |                            |  | Further Action Needed   |  |  |  |
|   |                            |  | Provide OPA evidence that the recommendation has been implemented.  |  |  |  |
| Commonwealth Ports Authority<br>Independent Auditor's Report on<br>Over Financial Reporting Based I<br>in Accordance with Government<br>Year Ended September 30, 2000 | Jpon the Au<br>Auditing St | udit Perfor<br>andards                                     | •   |  |  |  |
| Date(s) of followup letter(s) sent<br>Date(s) of response letter(s) received  | : 8/20/0<br>: 10/12/       | -  |   |  |  |  |
| Recommendation  | Agency<br>to Act           | Status   | Agency Response/<br>Additional Information or<br>Action Required  |  |  |  |
| CPA management should<br>implement procedures to notify the<br>accounting department of<br>substantial completion of<br>construction projects.                        | СРА                        | Closed   | In his 10/12/01 response, the CPA<br>Executive Director informed OPA that<br>CPA has established certain procedures for<br>timely reporting and accounting on the<br>conversion of the construction in progress<br>into the fixed asset accounts. A copy of the |  |  |  |

2. CPA should monitor its insurance CPA Closed In his 10/12/01 response, the CPA coverage for the Seaport facilities Executive Director informed OPA that the to prevent potential losses and to insurance coverage was increased from comply with bond covenants. \$150 million to \$176 million to address the recommendation.

procedures provided to OPA was sufficient

to close the recommendation.

# **Commonwealth Utilities Corporation**

#### I. Report No. AR-95-12 issued August 16, 1995 Audit of Advances to the Former Executive Director

| Date(s) of followup letter(s) sent     | : | 12/3/96, 2/20/97 (AGO), 2/02/98, 3/3/98 (AGO), 6/9/98 (AGO),     |
|--|---|--|
|  |   | 9/18/98, 11/22/99, 1/26/99, 1/5/00 (AGO), 7/11/00 (CUC), 7/12/00 |
|  |   | (AGO), 1/17/01 (AGO), 1/18/01 (CUC), 8/20/01 (CUC)               |
| Date(s) of response letter(s) received | : | 4/4/97 (AGO), 4/20/98 (AGO), 7/18/00 (CUC), 11/7/00 (meeting     |
|  |   | with Coordinating Group on AGO), 3/9/01 (AGO), 9/27/01           |

|    | Recommendation  | Agency<br>to Act | Status                 | Agency Response/<br>Additional Information or<br>Action Required   |
|----|---|------------------|------------------------|--|
| 1. | The CUC Executive Director should<br>require the Comptroller to establish<br>procedures to ensure that advances to<br>employees are monitored, and that<br>collection actions are initiated on all<br>advances that remain unliquidated<br>beyond the period allowed by law.  | CUC              | Resolved<br>Active     | In his 9/27/01 response, the CUC Executive<br>Director instructed the CUC Comptroller to<br>establish procedures to monitor advances<br>and initiate collection of travel advances<br>that are not liquidated on time.<br><b>Further Action Needed</b><br>CUC should establish procedures relating to<br>the monitoring of advances to employees |
|    |   |                  |                        | and provide a copy of the procedures to OPA.   |
| 6. | The CUC Executive Director should<br>establish and implement written<br>policies and procedures regulating<br>official representation,<br>entertainment, and other expenses of<br>similar nature. The policy should   | CUC              | Resolved<br>Active     | On 7/18/00, the Executive Director<br>provided OPA with a draft copy of policies<br>regulating official representation and<br>business entertainment expenses.<br><b>Further Action Needed</b>   |
|    | clearly indicate the officials<br>authorized to incur such expenses,<br>the circumstances when such<br>expenses may be incurred, dollar<br>limits on the amount that may be<br>spent, and the places where such<br>entertainment may be conducted.<br>The procedures should include<br>instructions on how to request<br>advances and document official<br>representation expenses. |                  |                        | CUC should provide OPA with a copy of<br>the adopted policies and procedures.  |
| 8. | The CUC Executive Director should<br>require the Comptroller to develop<br>procedures on purchases requiring<br>cash payment, wire transfers, and<br>allowability of cash purchases for<br>reimbursement.   | CUC              | Resolved<br>Delinquent | The Executive Director responded that the<br>Comptroller would develop and implement<br>procedures regulating wire transfers and<br>prepayments.   |

|                   | Recommendation   | Agency<br>to Act | Status                 | Agency Response/<br>Additional Information or<br>Action Required   |
|-------------------|--|------------------|------------------------|--|
|                   |  |                  |                        | Further Action Needed  |
|                   |  |                  |                        | CUC should provide OPA with a copy of the procedures.  |
| re<br>C<br>p<br>D | The CUC Executive Director should<br>require the Comptroller to check<br>CUC records to ensure that items<br>purchased by the former Executive | CUC              | Open<br>Delinquent     | The Executive Director agreed with the recommendation, but did not provide a plan of action.   |
|                   | Director were actually received by CUC.  |                  |                        | Further Action Needed  |
|                   |  |                  |                        | CUC should provide OPA with a plan of action to ensure that items purchased by the former Executive Director were received.                          |
| 12.               | The CUC Executive Director should<br>formally adopt the CNMI policy on<br>travel accommodations and car<br>insurance.                          | CUC              | Resolved<br>Delinquent | The Executive Director responded that the CUC Board of Directors would adopt travel policies, either those of the CNMI or others adapted to fit CUC. |
|                   |  |                  |                        | Further Action Needed  |
|                   |  |                  |                        | CUC should provide OPA with a copy of the adopted travel policies.   |

### 2. Commonwealth Utilities Corporation Independent Auditor's Report on Internal Control and on Compliance Over Financial Reporting Based Upon the Audit Performed in Accordance with Government Auditing Standards Year Ended September 30, 1998

|    | Date(s) of followup letter(s) sent<br>Date(s) of response letter(s) received   | : 7/11/0<br>: None | 00, 1/18/01, 8/20/  | )1  |
|----|--|--------------------|---|---|
|    | Recommendation   | Agency<br>to Act   | Status  | Agency Response/<br>Additional Information or<br>Action Required  |
| 1. | CUC should ensure that billings are<br>accurately processed, editing<br>procedures are performed prior to<br>processing of billings, and follow-<br>up of customer disputes is<br>implemented on a more timely<br>basis. | CUC                | Open<br>Delinquent<br>(Outstanding<br>since FY1994<br>Single Audit) | Provide OPA with copy of procedures<br>implemented to address misstatement of<br>revenue and accounts receivable that<br>occur when billings are not accurately<br>processed, edited and timely entered in<br>the accounts receivable system, as stated<br>in the auditee's response. |

|    | Recommendation   | Agency<br>to Act | Status  | Agency Response/<br>Additional Information or<br>Action Required   |
|----|--|------------------|---|--|
| 2. | CUC should execute formal agreements with all owners of land on which CUC has assets.  | CUC              | Open<br>Delinquent<br>(Outstanding<br>since FY1996<br>Single Audit) | Provide OPA with executed formal<br>agreements with landowners for CUC's<br>use of parcels of land, as stated in the<br>auditee's response.  |
| 3. | CUC should implement policies<br>and procedures to ensure the timely<br>follow-up and collection of<br>balances due.   | CUC              | Open<br>Delinquent<br>(Outstanding<br>since FY1994<br>Single Audit) | Provide OPA with actions taken by the<br>Internal Auditor to periodically monitor<br>delinquent accounts receivable, as stated<br>in the auditee's response.   |
| 4. | CUC should ensure that billing<br>rates are entered accurately, and<br>assigned customer rates are<br>reviewed periodically to ensure that<br>the appropriate rates are applied.   | CUC              | Open<br>Delinquent  | Provide OPA with actions taken in FY2000 to review customer rates for water, as stated in the auditee's response.  |
| 5. | CUC should ensure strict<br>adherence to procurement policies<br>and procedures.   | CUC              | Open<br>Delinquent  | Provide OPA with steps taken to<br>document pre-approved procurement<br>actions by the Executive Director and/or<br>Comptroller.   |
| 6. | CUC should pre-approve and<br>appropriately document all non-<br>emergency overtime.   | CUC              | Open<br>Delinquent<br>(Outstanding<br>since FY1996<br>Single Audit) | Provide OPA with a copy of the<br>document reminding Division managers<br>and supervisors of CUC Policies and<br>Procedures denying non-emergency<br>overtime that has not been pre-approved.                  |
| 7. | CUC should implement a system<br>whereby a receivable/payable<br>account records all cash received<br>from the grantor agency and<br>records all related expenditures.   | CUC              | Open<br>Delinquent<br>(Outstanding<br>since FY1990<br>Single Audit) | Provide OPA with a copy of the<br>accounting section's reconciliations of<br>grant receivables, payables, expenditures,<br>and contributed capital on a monthly<br>basis, as stated in the auditee's response. |
| 8. | CUC should ensure implementation<br>of reconciliation procedures<br>between the records of the Federal<br>Programs Coordinator and the<br>Comptroller's office on a quarterly<br>basis, to ensure completeness of<br>recording of projects in the general<br>ledger. | CUC              | Open<br>Delinquent<br>(Outstanding<br>since FY1997<br>Single Audit) | Provide OPA with a copy of accounting<br>section's reconciliations of grants, to<br>ensure that all contributed assets and<br>capital are properly recorded.   |
| 9. | CUC should reconcile with<br>appropriate CNMI officials the<br>balance due from the CNMI and<br>record any necessary adjustments.  | CUC              | Open<br>Delinquent<br>(Outstanding<br>since FY1995<br>Single Audit) | Provide OPA with a copy of<br>reconciliations of balance due from the<br>CNMI per CUC's books with the balance<br>recorded in the books of the CNMI<br>government.   |

|     | Recommendation   | Agency<br>to Act | Status  | Agency Response/<br>Additional Information or<br>Action Required   |
|-----|--|------------------|---|--|
| 10. | CUC should ensure that all long<br>outstanding balances that are<br>included in the other receivables<br>and travel advances account, as of<br>September 30,1998, are reviewed<br>and expensed where necessary.  | CUC              | Open<br>Delinquent<br>(Outstanding<br>since FY1993<br>Single Audit) | Provide OPA with a copy of actions<br>taken to review advance and prepayment<br>accounts, as stated in the auditee's<br>response.  |
| 11. | CUC should ensure that final<br>inventory listings reflect quantities<br>of items counted at balance sheet<br>date.  | CUC              | Open<br>Delinquent<br>(Outstanding<br>since FY1994<br>Single Audit) | Provide OPA with copy of procedures<br>instituted to ensure that the count and<br>inventory records match, as stated in the<br>auditee's response.   |
| 12. | CUC should reconcile its inventory listing to cost documentation.  | CUC              | Open<br>Delinquent<br>(Outstanding<br>since FY1996<br>Single Audit) | Provide OPA with a copy of the<br>procedures instituted to ensure that the<br>count and inventory records match, as<br>stated in the auditee's response.   |
| 13. | CUC should retain supporting<br>invoices or other appropriate<br>documentation to substantiate<br>inventory cost, and completely<br>overhaul the parts inventory system<br>to prevent further errors.  | CUC              | Open<br>Delinquent<br>(Outstanding<br>since FY1995<br>Single Audit) | Provide OPA with copy of pre-payment<br>procedures adopted to ensure that<br>invoices, when received, are filed with all<br>applicable supporting documents, as<br>stated in the auditee's response.                     |
| 14. | CUC should implement appropriate<br>procedures to restrict access to<br>inventory items and to keep<br>accurate records of all inventory<br>items issued.  | CUC              | Open<br>Delinquent<br>(Outstanding<br>since FY1996<br>Single Audit) | Provide OPA with procedures<br>implemented which restrict access to all<br>storerooms to only warehouse personnel,<br>as stated in the auditee's response.   |
| 15. | CUC should ensure that proper<br>construction work-in-progress<br>records are maintained.  | CUC              | Open<br>Delinquent<br>(Outstanding<br>since FY1988<br>Single Audit) | Provide OPA with copies of reports<br>generated by the current computerized<br>systems for work orders, as stated in the<br>auditee's response.  |
| 16. | CUC should perform a physical<br>inventory of all fixed assets on<br>hand, reconcile the count with its<br>records, and make necessary<br>adjustments. Additionally, we<br>recommend that CUC implement a<br>system of tagging fixed assets and<br>perform periodic counts to ensure<br>their continued existence. | CUC              | Open<br>Delinquent<br>(Outstanding<br>since FY1988<br>Single Audit) | Provide OPA with adjustments made on<br>applicable asset and capitalization<br>accounts, as well as procedures for<br>tagging and performing periodic counts<br>of fixed assets, as stated in the auditee's<br>response. |

|     | Recommendation   | Agency<br>to Act | Status  | Agency Response/<br>Additional Information or<br>Action Required   |
|-----|--|------------------|---|--|
| 17. | CUC should ensure that the fixed<br>asset register is reconciled with the<br>general ledger on a monthly basis.  | CUC              | Open<br>Delinquent<br>(Outstanding<br>since FY1997<br>Single Audit) | Provide OPA with a copy of the<br>reconciliation of fixed asset register to<br>the general ledger, as stated in the<br>auditee's response.   |
| 18. | CUC should implement a policy<br>with respect to required insurance<br>coverage levels.  | CUC              | Open<br>Delinquent<br>(Outstanding<br>since FY1989<br>Single Audit) | Provide OPA with results of exploring<br>sources and evaluating cost proposals for<br>obtaining insurance coverage for its fixed<br>assets, as stated in the auditee's response.       |
| 19. | CUC should review its system of<br>recordkeeping, and establish<br>policies and procedures to ensure<br>that utility service applications are<br>appropriately maintained. | CUC              | Open<br>Delinquent  | Provide OPA with a copy of the<br>promissory note agreement between<br>CDA and CUC, as stated in the auditee's<br>response.  |
| 20. | CUC should implement appropriate<br>policies and procedures to ensure<br>recording of all liabilities in the<br>appropriate fiscal year.                                   | CUC              | Open<br>Delinquent  | Provide OPA with a copy of procedures<br>adopted to ensure that all change orders<br>are approved prior to additional work<br>being performed, as stated in the<br>auditee's response. |
| 21. | CUC and CDA should come to an<br>agreement regarding the precise<br>nature of the \$10M note payable by<br>CUC to CDA, and document such<br>an agreement accordingly.      | CUC              | Open<br>Delinquent<br>(Outstanding<br>since FY1995<br>Single Audit) | Provide OPA with copy of promissory<br>note agreement between CDA and CUC,<br>as stated in the auditee's response.   |
| 22. | CUC should establish a separate<br>reserve account to account for both<br>the 15 cents per gallon set aside<br>and the related expenditures.                               | CUC              | Open<br>Delinquent<br>(Outstanding<br>since FY1997<br>Single Audit) | Provide OPA with action taken to<br>establish a special reserve account, as<br>stated in the auditee's response.   |
| 23. | CUC should ensure that all<br>amounts requested for<br>reimbursement are adequately<br>supported.  | CUC              | Open<br>Delinquent  | Provide OPA with actions taken to<br>ensure that reimbursements are supported<br>by adequate documentation.  |
| 24. | CUC should ensure that all<br>progress billings are accompanied<br>by appropriately approved stage-<br>of-completion documentation.  | CUC              | Open<br>Delinquent  | Provide OPA with a copy of requests for<br>payment signed by the Executive<br>Director, and include certification as to<br>the stage of completion of the project.                     |

## **Marianas Visitors Authority**

I. Report No. AR-98-04 issued July 13, 1998 **Marianas Visitors Authority** (Formerly Marianas Visitors Bureau) Audit of Promotion and Advertising Services Fiscal Years 1992 to 1998 Date(s) of followup letter(s) sent 9/17/98 (GOV) (AGO) (DOF), 9/21/98 (MVA), 11/23/99 (DOF) (GOV), 11/24/99 (MVA), 1/26/99, 1/5/00 (AGO), 7/6/00 (MVA), 9/12/00 (MVA), 7/13/00 (DOF), 1/23/01 (MVA), 8/22/01 (MVA) Date(s) of response letter(s) received 1/4/00 (DOF), 1/12/00 (GOV), 2/00 (DOF), 8/25/00 (MVA), 10/4/01 Recommendation Agency Status Agency Response/ to Act **Additional Information or Action Required** 6. The Managing Director, MVA Board MVA Closed In his 10/4/01 response, the Managing members and procurement officials Director stated that for their new team of should familiarize themselves with Board Members in position for the next four years, MVA already submitted a request to the CNMI-PR. MVA employees involved in the procurement of goods the Division of Procurement and Supply for and services should be required to be a familiarization workshop. MVA provided OPA a copy of its letter to the Director of familiar with the details of the regulations. Procurement and Supply. That information and the copy of the letter provided to us by MVA are sufficient to close the recommendation. 7. The Managing Director should MVA Resolved In his 10/4/01 response, the Managing establish a filing system that can Director stated MVA is still developing its Active provide a complete history of the filing system policies and procedures. transactions with each individual However, all original papers relating to the contractor. Contract files generally processing of contracts starting with the consist of (1) contracting files which announcement to the notice to proceed with document the basis for acquisition the contact, are in the possession of the and the award of the contract, (2)Personnel/Administration Manager. contract administration files which document actions taken to monitor Further Action Needed contractor performance and compliance with the scope of work, MVA should provide a time frame for and (3) payment contract files which improving the filing system. Once document actions substantiating and completed, a copy of written policies and reflecting contract payments. procedures describing the agency's filing system should be submitted to OPA. As discussed in the audit, there was no systematic or centralized filing system for contract documents. Most of the documents we gathered in reviewing a particular

contract came from different sections of

MVA.

# **Northern Marianas College**

#### I. Report No. LT-00-05 issued June 13, 2000 Audit of the Northern Marianas College's Collections and Deposits from July to November 1999

| Date(s) of followup letter(s) sent     | : | 7/11/00, 9/19/00, 1/18/01, 8/20/01 |
|--|---|------------------------------------|
| Date(s) of response letter(s) received | : | 8/28/00                            |

|   | Recommendation  | Agency<br>to Act | Status                 | Agency Response/<br>Additional Information or<br>Action Required  |
|---|---|------------------|------------------------|---|
| following s<br>1. Ado<br>proc<br>tions<br>perfe | of Regents should take the<br>teps:<br>pt and implement clear policies,<br>edures, and administrative sanc-<br>s that will ensure regular<br>ormance or control over the<br>owing:<br>the proper turnover of<br>cashiering duties and<br>responsibilities any time a<br>cashier goes out of the office,<br>or is absent and is temporarily<br>relieved by another person, to<br>prohibit commingling of cash<br>collected by the cashier with<br>the reliever's cash collections.<br>the proper custodianship for<br>the cash safe's combination<br>and key (only one person may<br>have access), unused ORs,<br>blank checks, and limited<br>access to the cashier's office. | NMC              | Resolved<br>Delinquent | On 8/28/00, NMC provided OPA with its<br>draft internal control policies. OPA<br>evaluated the policies and informed<br>NMC in a letter dated 9/19/00 that<br>controls can be strengthened further by<br>specifically stating the personnel who<br>will be responsible in carrying out the<br>specific duties and responsibilities within<br>the Business Office. In addition, the draft<br>internal control policies may also include<br>legal and administrative sanctions in case<br>an employee commits financial fraud.<br><i>Further Action Needed</i><br><i>Recommendation 1 and 2-</i> NMC should<br>provide OPA a copy of the written<br>policies and procedures adopted by the<br>Business Office which incorporates the<br>provisions suggested by OPA mentioned<br>above that will further strengthen existing<br>controls. |
| с.  | use of control features in the<br>computerized accounting<br>system, such as the use of<br>passwords or log-on IDs,<br>limiting access and user<br>capabilities to specific users<br>and key officials only. For<br>example, people collecting<br>tuition and other fees should<br>only be allowed to see (inquiry<br>options only) the student<br>accounts receivable subsidiary   |                  |                        |   |

|                           | Recommendation  | Agency<br>to Act | Status                 | Agency Response/<br>Additional Information or<br>Action Required |
|---------------------------|---|------------------|------------------------|--|
|                           | ledger balances on the<br>computer monitors, but must<br>not be allowed to input or<br>adjust any financial<br>information.   |                  |                        |  |
| d.                        | periodic audits or surprise cash<br>counts for handlers of petty<br>cash and change funds, and<br>having petty cash vouchers and<br>other supporting documents<br>for payments in the files at all<br>times.  |                  |                        |  |
| imp<br>inte<br>Cor<br>spe | quire the Comptroller to<br>blement and enforce effective<br>ernal controls over cash. The<br>nptroller must also identify the<br>cific Business Office supervisor<br>o will perform the following:   | NMC              | Resolved<br>Delinquent |  |
| a.                        | Supervision and Review of the cashier   |                  |                        |  |
|                           | Supervision must be continuous,<br>and the review of collection<br>reports must be daily. We are<br>reiterating the proper procedure<br>for the review process as follows:<br>(1) determine the amount of<br>collections based on the printed<br>UTR, (2) verify the accuracy and<br>completeness of reported<br>collections by reviewing the<br>sequence of ORs issued, (3)<br>count the cash and checks<br>collected, compare the<br>breakdown and total amount<br>counted against what was re-<br>ported in the UTR, (4) determine<br>the cause of cash shortages or<br>overages, if any, and report such<br>occurrences to management, (5)<br>determine if the deposit slip was<br>properly prepared, and then sign<br>the deposit slip to show that the<br>review process was conducted,<br>and (6) ensure that the collection<br>to be deposited is placed inside a<br>locked bank deposit bag and<br>placed in a safe under lock and |                  |                        |  |

|     |   | Recommendation   | Agency<br>to Act | Status         | Agency Response/<br>Additional Information or<br>Action Required   |
|-----|---|--|------------------|----------------|--|
|     |   | key if the actual deposit will be made on the next banking day.  |                  |                |  |
|     | b.  | Review of Bank Reconciliation Statements   |                  |                |  |
|     |   | Bank reconciliation statements<br>should be made on a monthly<br>basis and should be reviewed by<br>the comptroller to determine the<br>accuracy of cash account<br>balances and the propriety of<br>adjustments. The staff assigned to<br>prepare the bank reconciliation<br>statements and the comptroller<br>should sign the reconciliation<br>statements and the adjusting<br>entries to document the<br>preparation and review process. |                  |                |  |
|     | c.  | Separate duties so that collection,<br>recording and deposits are made<br>by three different employees.  |                  |                |  |
| 2.  | Inde<br>Over<br>in A                        | thern Marianas College<br>ependent Auditor's Report on Co<br>r Financial Reporting<br>ccordance with Government Au<br>r Ended September 30, 1999   | •                |                | al Control   |
|     |   | (s) of followup letter(s) sent :<br>(s) of response letter(s) received :   | 8/20/01<br>None  |                |  |
|     |   | Recommendation   | Agency<br>to Act | Status         | Agency Response/<br>Additional Information or<br>Action Required   |
| Fin | ancia                                       | l Statement Finding  |                  |                |  |
| 1.  | inte<br>and<br>prop<br>jour<br>gene<br>shou | C should establish and implement<br>rnal control accounting policies<br>procedures to ensure that only<br>perly approved and reviewed<br>nal entries are recorded in the<br>eral ledger. These journal entries<br>uld be supported by original<br>uments that reflect the date,  | NMC              | Open<br>Active | Provide OPA copy of internal control<br>policies and procedures to ensure that<br>transactions are properly documented<br>prior to approval. |

|    | Recommendation   | Agency<br>to Act | Status         | Agency Response/<br>Additional Information or<br>Action Required  |
|----|--|------------------|----------------|---|
|    | amount, and nature of the transactions and the parties involved.   |                  |                |   |
| 2. | NMC should establish and implement<br>internal control accounting policies<br>and procedures to ensure that only<br>properly approved and reviewed<br>journal entries are recorded in the<br>general ledger. These journal entries<br>should be supported by a purchase<br>order, a check voucher or check<br>request form, a cancelled check, and a<br>vendor invoice or receipt. | NMC              | Open<br>Active | Provide OPA copy of internal control<br>procedures to ensure that journal entries<br>are properly reviewed, approved and<br>entered into the general ledger.                            |
| 3. | NMC should adhere to established<br>policies and procedures to ensure that<br>all time sheets are completed and<br>employment contracts are properly<br>accounted for prior to disbursement.   | NMC              | Open<br>Active | Provide OPA copy of actions taken to<br>ensure that timesheets and employment<br>contracts are complete and kept on file.   |
| 4. | NMC should establish and implement<br>internal control policies and<br>procedures to ensure that employees<br>are paid at authorized and approved<br>rates of pay or contractual amounts.  | NMC              | Open<br>Active | Provide OPA copy of internal control<br>policies and procedures over payroll to<br>ensure that employees are paid at<br>authorized and approved rates of pay or<br>contractual amounts. |
| 5. | NMC should establish internal control<br>policies and procedures to ensure that<br>interfund transactions and journal<br>entries are posted in a timely manner<br>and that account balances are<br>reconciled on a monthly basis.  | NMC              | Open<br>Active | Provide OPA copy of established internal<br>control policies and procedures to<br>reconcile interfund accounts in a periodic<br>and timely manner.                                      |
| 6. | NMC should reconcile and close all inactive accounts.  | NMC              | Open<br>Active | Provide OPA copy of actions taken to<br>obtain bank statements for inactive<br>checking accounts to determine funds<br>held by the bank on behalf of NMC.                               |
| 7. | NMC should adhere to established<br>procedures on periodic reconciliations<br>of the general ledger control accounts<br>as required by generally accepted<br>accounting principles.  | NMC              | Open<br>Active | Provide OPA copy of actions taken to<br>adhere to established procedures in<br>preparing periodic reconciliations of the<br>general ledger control accounts.                            |

|     | Recommendation   | Agency<br>to Act | Status         | Agency Response/<br>Additional Information or<br>Action Required  |
|-----|--|------------------|----------------|---|
| 8.  | NMC should ensure that capital fixed<br>assets are properly accounted for in<br>accordance with its capitalization<br>policy.  | NMC              | Open<br>Active | Provide OPA copy of actions taken to<br>ensure that NMC adheres to its policy of<br>capitalizing fixed asset purchases of<br>\$5,000 and above.   |
| 9.  | NMC should establish internal control<br>policies and procedures over<br>procurement and disbursements to<br>ensure that all transactions are properly<br>documented.  | NMC              | Open<br>Active | Provide OPA copy of established internal<br>control policies and procedures over<br>procurement and disbursements to ensure<br>that all transactions are properly<br>documented.                          |
| 10. | NMC should perform a physical<br>inventory of all fixed assets on hand,<br>reconcile the count with its records,<br>and make necessary adjustments.  | NMC              | Open<br>Active | Provide OPA copy of internal control policies and procedures to properly safeguard and account for fixed assets.  |
| 11. | NMC should establish and implement<br>internal control policies and<br>procedures to properly account for all<br>amounts received from and paid to the<br>grantor agency.  | NMC              | Open<br>Active | Provide OPA copy of actions taken to<br>establish or implement an adequate<br>system of reconciling receivable or<br>payable balances to ensure that Federal<br>cash receipts are properly accounted for. |
| 12. | NMC should establish and implement<br>internal control policies and<br>procedures for depositing cash to<br>ensure that collections are deposited<br>the next banking day and that validated<br>deposit slips are attached to the<br>cashier's report. | NMC              | Open<br>Active | Provide OPA copy of actions taken by<br>management to ensure that collections<br>are deposited intact on a daily basis and<br>that all funds are accounted for at all<br>times.                           |
| 13. | NMC should fully investigate the misappropriated funds to determine whether an error occurred or whether funds were embezzled.   | NMC              | Open<br>Active | Provide OPA copy of established internal<br>control policies and procedures for<br>handling cash funds.   |
| Fea | leral Awards and Questioned Costs  |                  |                |   |
| 14. | NMC should establish internal control<br>policies and procedures over<br>procurement and disbursements to<br>ensure that all transactions are properly<br>documented.  | NMC              | Open<br>Active | Provide OPA copy of established internal<br>control policies and procedures over<br>procurement and disbursements to ensure<br>that all transactions are properly<br>documented.                          |
| 15. | NMC should strictly enforce its travel policy .  | NMC              | Open<br>Active | Provide OPA copy of actions taken to<br>strictly enforce adherence to NMC's<br>travel policy.   |

|     | Recommendation  | Agency<br>to Act | Status  | Agency Response/<br>Additional Information or<br>Action Required   |
|-----|---|------------------|---|--|
| 16. | NMC staff should comply with established procurement policies.  | NMC              | Open<br>Active  | Provide OPA copy of actions taken to<br>enforce compliance with established<br>procurement policies.   |
| 17. | NMC should comply with established<br>procedures requiring the numbering of<br>purchase orders which should begin<br>with a new series for the new fiscal<br>year.  | NMC              | Open<br>Active  | Provide OPA copy of actions taken to<br>enforce compliance with established<br>procedures for numbering purchase<br>orders.  |
| 18. | NMC should file federal financial<br>reports in a timely manner (annually<br>within 90 days after the end of the<br>fiscal year) and copies of these reports<br>should be maintained.   | NMC              | Open<br>Delinquent<br>(Outstanding since<br>FY1993 Single<br>Audit) | Provide OPA copy of actions taken to<br>ensure timely compliance with federal<br>financial reporting requirements.   |
| 19. | NMC should establish and implement<br>internal control policies and<br>procedures to ensure that there is<br>compliance with federal financial<br>reporting requirements in a timely<br>manner. The Federal Cash<br>Transactions Report (SF-272) is to be<br>prepared quarterly and submitted by<br>the grantee no later than 15 days after<br>the reporting period ends. | NMC              | Open<br>Active  | Provide OPA copy of established internal<br>control policies and procedures to ensure<br>adherence to the federal financial<br>reporting requirements.   |
| 20. | Internal control policies and<br>procedures should be established to<br>ensure that all disbursements are<br>supported by vendor invoices and<br>purchase orders with requisite<br>approval, and are filed in a manner to<br>facilitate easy file retrieval.  | NMC              | Open<br>Active  | Provide OPA copy of established internal<br>control policies and procedures over<br>procurement and disbursements to ensure<br>that all transactions are properly<br>substantiated and documented. |
| 21. | NMC should establish and implement<br>internal control policies and<br>procedures to ensure that federal<br>financial reports are filed in a timely<br>manner, and copies of these reports<br>should be maintained.   | NMC              | Open<br>Active  | Provide OPA copy of actions taken to<br>ensure compliance with federal<br>regulations.   |
| 22. | NMC should establish internal control<br>policies and procedures over<br>procurement and disbursement to<br>ensure that all transactions are properly<br>documented.  | NMC              | Open<br>Active  | Provide OPA copy of established internal<br>control policies and procedures over<br>procurement and disbursements to ensure<br>that all transactions are properly<br>documented.                   |

|     | Recommendation  | Agency<br>to Act | Status         | Agency Response/<br>Additional Information or<br>Action Required   |
|-----|---|------------------|----------------|--|
| 23. | NMC 's Upward Bound staff should<br>ensure that the checklists in the files<br>are maintained, and that all the<br>required documents supporting<br>eligibility are in the respective student<br>files.   | NMC              | Open<br>Active | Provide OPA copy of actions taken to<br>enforce adherence to the requirements of<br>the <i>Upward Bound Regular Project</i><br><i>Proposal</i> , and ensure that all<br>documentation was present to support the<br>students' eligibility. |
| 24. | The respective Upward Bound<br>Programs, NMC and an off-island<br>Community College, should adhere to<br>the plan set forth in the Upward Bound<br>Regular Project Proposal for the period<br>1995-1999 and as required by the<br>Grant Award Notification dated April<br>15, 1998. | NMC              | Open<br>Active | Provide OPA copy of actions taken to<br>enforce adherence to the <i>Upward Bound</i><br><i>Regular Project Proposal</i> , Plan of<br>Operation.  |
| 25. | NMC should ensure that the<br>Memorandum of Agreement is<br>executed and signed by the Grantee<br>and the Subrecipient.   | NMC              | Open<br>Active | Provide OPA copy of actions taken to<br>enure that the MOU is executed and<br>signed by the Grantee and the<br>Subrecipient.   |
| 26. | NMC should adhere to student<br>eligibility requirements pursuant to 34<br>CFR 668.32 and 34 CFR 690.75.  | NMC              | Open<br>Active | Provide OPA copy of actions taken to<br>ensure that data in the students' files<br>were complete.  |

# Northern Mariana Islands Government Health and **Life Insurance Trust Fund**

Northern Mariana Islands Government Health and Life Insurance Trust Fund Ι. Independent Auditor's Report on Compliance and on Internal Control **Based on an Audit of Financial Statements** Performed in Accordance with Government Auditing Standards Year Ended September 30, 2000

| Date(s) of followup letter(s) sent     | : |
|--|---|
| Date(s) of response letter(s) received | : |

|    | Recommendation   | Agency<br>to Act | Status         | Agency Response/<br>Additional Information or<br>Action Required |
|----|--|------------------|----------------|--|
| 1. | GHLITF should provide frequent and<br>continuous training to its staff to<br>improve their performance levels.   | NMI-<br>GHLITF   | Open<br>Active | No response was received from the auditee as of report date.     |
|    | There should be specific time frames<br>set aside strictly for the processing of   |                  |                | Further Action Needed  |
|    | CHC claims, and GHLITF staff<br>should be undisturbed during this<br>process. GHLITF could also consider<br>hiring more staff or outsourcing the<br>processing function. |                  |                | Provide OPA copy of actions taken to address the recommendation. |

## **Northern Mariana Islands Retirement Fund**

# Report No. AR-OI-OI issued January 30, 2001 Audit and Investigation of Health Insurance Payments to a Physical Therapy Clinic For Physical Therapy Services June 1993 to December 1999

| Date(s) of followup letter(s) sent     | : | 8/21/01   |
|--|---|---|
| Date(s) of response letter(s) received | : | 10/4/01 (NMIRF letter of request for extension to respond until |
|  |   | 11/3/01)  |

|    | Recommendation  | Agency<br>to Act | Status             | Agency Response/<br>Additional Information or<br>Action Required  |
|----|---|------------------|--------------------|---|
| 1. | The Administrator should expedite<br>the hiring of a utilization review<br>specialist either on a contract or<br>employment basis. The utilization<br>review specialist should be well<br>qualified and experienced in the<br>review of health insurance claims,<br>and should be at least a health care<br>professional, preferably a duly<br>licensed nurse or physician. | NMIRF            | Closed             | Based on information gathered in August<br>2001, NMIRF contracted a utilization review<br>firm to perform utilization reviews in<br>addition to medical claims processing. The<br>action taken is sufficient to close the<br>recommendation.  |
| 2. | The Administrator should instruct<br>the Group Health and Life<br>Insurance Branch (GHLIB)<br>Manager to prepare written<br>guidelines for the review and<br>processing of claims. The<br>guidelines should include specific<br>documentation requirements to<br>justify claims for patients who have<br>been undergoing extended medical<br>treatments.                    | NMIRF            | Resolved<br>Active | The former Deputy Administrator responded<br>that written operating procedures for<br>processing of medical claims have been<br>drafted to address inadequacies of existing<br>practices.<br><i>Further Actions Needed</i><br>The NMIRF should include in the written<br>operating procedures the following: (1)<br>submission of original referral letters from a<br>physician, (2) submission of health insurance<br>claim forms duly signed by patients, and (3)<br>submission of periodic treatment and<br>evaluation reports by physicians to justify<br>extended medical treatment.<br>In addition, NMIRF should prepare a<br>documentation checklist form to ensure that<br>all requirements are completed before claims<br>are processed. To close this recommendation,<br>NMIRF should provide a copy of the final |

|    | Recommendation  | Agency<br>to Act         | Status         | Agency Response/<br>Additional Information or<br>Action Required<br>procedures to OPA.  |
|----|---|--------------------------|----------------|---|
| 3. | The Administrator should adopt<br>measures to improve internal<br>controls over the processing and<br>payment of health insurance claims<br>as follows: (a) qualification<br>requirements for the position of<br>claims examiner should be<br>improved by requiring sufficient<br>training and experience in the<br>medical field, (b) supporting claim<br>documents should be marked paid<br>after completion of check<br>processing to prevent duplicate<br>payments, (c) for proper<br>segregation of duties, signed<br>checks for distribution to vendors<br>should be mailed directly or<br>distributed by the administrative<br>assistant without being returned to<br>persons who have access to<br>accounting and payment records,<br>and (d) written filing procedures<br>should be prepared to control and<br>monitor the locations of accounting<br>records and claim documents. | NMIRF                    | Open<br>Active | The former Deputy Administrator's response<br>did not contain any specific plan of action to<br>address this recommendation.<br><i>Further Action Needed</i><br>NMIRF should implement the<br>recommendation. |
| 2. | Northern Mariana Islands Retirer<br>Independent Auditor's Report on<br>Over Financial Reporting Based o<br>Performed in Accordance with Go<br>Year Ended September 30, 2000   | Complianc<br>on an Audit | of Financia    | al Statements   |
|    | Date(s) of followup letter(s) sent<br>Date(s) of response letter(s) received  | :                        |                |   |
|    | Recommendation  | Agency<br>to Act         | Status         | Agency Response/<br>Additional Information or<br>Action Required  |
| 1. | NMIRF staff should perform<br>monthly reconciliations of<br>subsidiary ledgers to the general<br>ledger balances.   | NMIRF                    | Open<br>Active | No response was received from the auditee as<br>of report date.<br><i>Further Action Needed</i>   |
|    |   |                          |                | Provide OPA copy of actions taken to address the recommendation.  |

|    | Recommendation   | Agency<br>to Act | Status  | Agency Response/<br>Additional Information or<br>Action Required   |
|----|--|------------------|---|--|
| 2. | NMIRF should make efforts to<br>bring its accounts receivable<br>balances current. The NMIRF<br>should consider charging interest<br>on overdue accounts receivable. | NMIRF            | Open<br>Delinquent<br>(Outstanding<br>since FY1999<br>Single Audit) | According to NMIRF, the current<br>understanding with the Department of<br>Finance is for DOF to pay the most<br>delinquent pay period contributions every<br>two weeks. However, management is seeking<br>to change this understanding to reflect<br>payment of contributions for the most current<br>pay period, as this amount would be larger<br>and would stabilize the receivables balance<br>and keep it from increasing. This is because<br>the current pay period contributions are<br>greater than those for the pay period most in<br>arrears. It is unlikely that assessing interest<br>would be beneficial or aid in speeding up<br>collection of the delinquency.<br><b>Further Actions Needed</b><br>NMIRF should provide OPA a copy of the<br>final agreement with DOF on how payments<br>will be made on the receivables from the<br>CNMI government and the target date of<br>implementation, to resolve the |

recommendation.

### **Office of Public Lands**

Ι. Report No. AR-95-18 issued October 10, 1995 **Division of Public Lands** (Currently Office of Public Lands) Audit of Credit Card and Related Travel Transactions Verbal follow-ups made through the telephone, 11/29/96, 12/3/96, Date(s) of followup letter(s) sent : 2/20/97 (AGO), 11/20/97, 9/17/98 (AGO), 3/3/98 (AGO), 9/18/98 (DLNR), 11/23/99 (DLNR), 1/26/99, 1/5/00 (AGO), 7/6/00 (DPL), 7/12/00 (AGO), 1/17/01 (AGO), 1/24/01 (DLNR), 8/21/01 (AGO), 8/23/01 (OPL) 11/14/95, 6/27/96, 4/4/97 (AGO), 9/11/97, 4/20/98 (AGO), Date(s) of response letter(s) received : 3/17/99, 10/21/99 (DPL), 1/20/00 (AGO), 6/2/00 (DPL), 9/27/00 (DPL), 10/31/00 (meeting with Coordinating Group on DLNR), 11/7/00 (meeting with Coordinating Group on AGO), 2/8/01 (DPL), 2/22/01 (DPL), 3/9/01 (AGO), 8/30/01 (OPL), 9/28/01 (OPL) Recommendation Agency Status Agency Response/ to Act Additional Information or **Action Required** 1. Original: - The Secretary of DLNR AGO Resolved The status of the actions taken against the five should require the cardholders to cardholders is as follows: Active reimburse MPLC for all the unallowable and unsupported a) The Former Executive Director entered credit card charges, unless they can into a settlement agreement in which he specifically relate the charges to agreed to pay back in excess of \$54,000. The MPLC official business and present payment was made by release of retirement supporting documents. If benefits that were owed to him, and by necessary, the Secretary of DLNR transferring private property to the CNMI and the Director of DPL should government and waiving a potential land seek the assistance of the Attorney claim. General to recover the personal, unallowable, and unsupported b) The former Board Chairman and Rota credit card charges from the Board member signed promissory notes for cardholders. \$15,646.87 and \$25,673.29, respectively, with the AG's office requiring monthly payments to the Division of Public Lands. As Revised and Redirected to the Attorney General's Office: The Attorney General should take c) The former Tinian Board member entered appropriate action to recover the into a settlement agreement for \$11,657 personal, unallowable, and payable in monthly installments of \$250 to unsupported credit card charges DPL beginning January 2000. from the cardholders. d) The case against the former Comptroller Original: The Secretary of DLNR was tried as a bench trial in the CNMI 2 AGO Resolved should recover from the Superior Court in January 2001. A judgment Active cardholders the amount of \$45,698. arising from that trial is pending. As Revised and Redirected to the

|    | Recommendation   | Agency<br>to Act         | Status             | Agency Response/<br>Additional Information or<br>Action Required  |
|----|--|--------------------------|--------------------|---|
|    | Attorney General's Office: The Attorney General's Office should take appropriate action to recover the amount of \$45,698 from the cardholders.  |                          |                    | Further Action Needed<br>AGO should provide OPA copies of<br>documents showing conveyance of the former<br>Executive Director's property to ensure<br>actilement of the debt. In addition ACO   |
| 4. | <i>Original:</i> The Secretary of DLNR should review and evaluate whether charges for official representation expenses were properly chargeable to MPLC, and recover improper charges from the former Executive Director.  | AGO                      | Resolved<br>Active | settlement of the debt. In addition, AGO<br>should provide copy of any judgment arising<br>from the trial in the lawsuit filed against the<br>former Comptroller.   |
|    | As Revised and Redirected to the<br>Attorney General's Office - The<br>Attorney General's Office should<br>take appropriate action to recover<br>improper representation expense<br>charges from the former Executive<br>Director.   |                          |                    |   |
| 6. | The Secretary of DLNR should<br>instruct the current Comptroller to<br>determine the correct balance of<br>the travel advance account, and<br>forward advances not reimbursed<br>to DOF for collection. The<br>remaining travel advance balances<br>of cardholders/travelers still<br>working for the Government should<br>be recovered through salary<br>deduction. For employees/officials<br>who no longer work for the<br>Government, the assistance of the<br>Attorney General should be sought<br>to collect the outstanding balances. | OPL<br>(formerly<br>DPL) | Resolved<br>Active | The former Tinian Board member opted to<br>enter into a settlement agreement for \$11,657,<br>to be paid in monthly installments of \$250 to<br>DPL, beginning January 2000. The former<br>Board Chairman and Rota Board member<br>both signed promissory notes for \$15,646.87<br>and \$25,673.29, respectively, and will make<br>payments directly to DPL. Total amount to be<br>recovered is \$52,977.16.<br>As a result, DPL now maintains subsidiary<br>ledgers to record payments received from the<br>former Tinian Board member who signed the<br>settlement agreement, and the former Board<br>Chairman and Rota Board member who both<br>signed promissory notes.<br>As of August 2001, the former Tinian Board<br>member has a balance of \$10,132, the former<br>Board Chairman has a balance of \$10,821.84<br>and the former Rota Board member has a<br>balance of \$16,473.29. |
|    |  |                          |                    | Further Action Needed   |
|    |  |                          |                    | DPL should provide OPA copies of the  |

DPL should provide OPA copies of the subsidiary ledgers which record payments received from the Tinian Board member who signed the settlement agreement, and from the 2.

1.

| ]   |  | Report on A        | gencies' Implementation of Audit Recommendation   |
|---|--|--------------------|---|
| Recommendation  | Agency<br>to Act   | Status             | Agency Response/<br>Additional Information or<br>Action Required  |
|   |  |                    | former Board Chairman and Rota Board<br>member who both signed promissory notes,<br>until full amounts have been collected.   |
| Report No. AR-96-05 issued Marc<br>Division of Public Lands<br>(Currently Office of Public Lands)<br>Audit of the Saipan Fishing Cente  | r and the l  |                    |   |
| Date(s) of followup letter(s) sent  | 1/5/00   | (AGO), 7/12        | 3/3/98 (AGO), 9/17/98, 11/23/99, 1/26/99, 2/00 (AGO), 1/17/01 (AGO), 8/21/01 (AGO)  |
| Date(s) of response letter(s) received  | : 4/4/97(AGO), 9/11/97, 3/10/98, 4/20/98 (AGO), 1/20/00 (<br>11/7/00 (meeting with Coordinating Group on AGO), 3/9/<br>(AGO) |                    |   |
| Recommendation  | Agency<br>to Act   | Status             | Agency Response/<br>Additional Information or<br>Action Required  |
| <i>Original:</i> - The Secretary of DLNR<br>should terminate Corporation A's<br>lease of the Garapan Fishing Base<br>and instruct the DPL Legal Counsel<br>to: (a) initiate legal proceedings to<br>collect rentals due from<br>Corporation A and Restaurant A,<br>(b) recover from the former<br>President of Corporation B all<br>payments collected from<br>Corporation C for the unauthorized | AGO  | Resolved<br>Active | On March 10, 1998, the Attorney General's<br>Office provided OPA documents showing<br>collection of the \$338,910.63 representing<br>rentals due from Corporation A. However,<br>the Attorney General's Office is still<br>considering whether to bring action against<br>Restaurant A and against the former<br>President of Corporation B. In view of this,<br>OPA closed only the portion of the<br>recommendation pertaining to Corporation<br>A. |
| subleasing of the Saipan Fishing<br>Center building, as well as any<br>rentals collected from the operators   |  |                    | In his 3/9/01 response, the Acting Attorney<br>General stated that liability in this case is<br>clear, as the purchasing corporation signed a   |

#### Further Action Needed

To consider the recommendation closed, the Attorney General's Office should provide OPA the results of their review and actions to be taken to address this recommendation.

Attorney General's Office should: (a) initiate legal proceedings to collect rentals due from

Corporation A and Restaurant A,

Corporation C for the unauthorized subleasing of the Saipan Fishing Center building, as well as any

(b) recover from the former President of Corporation B all

payments collected from

|    | Recommendation  | Agency<br>to Act | Status             | Agency Response/<br>Additional Information or<br>Action Required  |
|----|---|------------------|--------------------|---|
|    | rentals collected from the operators<br>of Restaurant B, and (c) notify<br>Restaurant A to pay rentals directly<br>to DPL on a month-to-month basis.  |                  |                    | ·   |
| 3. | Report No. AR-00-04 issued Nove<br>Division of Public Lands<br>(Currently Office of Public Lands)<br>Audit of Collection of Rentals on<br>For Six Lease Years from 1990 to  | )<br>Land Lease  |                    | rries   |
|    | Date(s) of followup letter(s) sent<br>Date(s) of response letter(s) received  | : 9/15/0         |                    | 1/21/00, 2/8/01, 2/22/01 (request for extension 1, 9/27/01 (only acknowledgment of follow-up  |
|    | Recommendation  | Agency<br>to Act | Status             | Agency Response/<br>Additional Information or<br>Action Required  |
| 2. | The Board of Public Lands should<br>require the DPL Director to take<br>steps to collect the \$4.69 million in<br>underpayment of rentals (including<br>interest) on land leases with 8<br>quarries, and refer those lessees<br>who refuse to pay to the Attorney<br>General's office for legal action. | BPL              | Resolved<br>Active | After billings were sent, quarry operator H<br>paid \$789.87 as full payment. However, the<br>amount of \$946,967.58 owed by quarry<br>operator B will be written off due to its<br>bankruptcy. Therefore, of the 8 quarry<br>operators, DPL will pursue collection of lease<br>rentals and interest from the remaining six<br>quarry operators, for a total of \$3,742,950.36. |
|    |   |                  |                    | The status of collections for the remaining six<br>quarry operators as provided by OPL is as<br>follows:  |
|    |   |                  |                    | a. Quarry operator A is experiencing financial difficulty in meeting its obligations, and requested OPL to waive additional royalties assessed. OPL needs to present the matter to the Board for proper disposition.  |
|    |   |                  |                    | b. Quarry operator C was required by OPL to<br>submit a payment schedule to pay off its<br>arrears. The matter will be referred to AGO if<br>no payment schedule is submitted to OPL.   |
|    |   |                  |                    | c. Quarry operator D proposed a payment<br>schedule to pay off the account. However,<br>due to the substantial amount, OPL sought<br>the assistance of AGO in drafting a  |

| Recommendation   | Agency<br>to Act | Status         | Agency Response/<br>Additional Information or<br>Action Required   |
|--|------------------|----------------|--|
|  |                  |                | promissory note for the payment of the arrearage.  |
|  |                  |                | d. Quarry operator E agreed with OPA's finding, except the assessment of royalty on materials stockpiled as inventory. OPL asked quarry operator E to submit its written concerns with OPA's findings.   |
|  |                  |                | e. Quarry operator F contested the assessment<br>of guaranteed annual minimum rental from<br>3/1/90 to $7/12/91$ , claiming that there were no<br>extractions or quarry activities during that<br>period. However, OPL responded that a<br>royalty report for the particular period was<br>provided to OPA which indicated the<br>extractions had taken place. |
|  |                  |                | f. Quarry operator G made a partial payment<br>of \$30,072.91 on 9/5/00 for the undisputed<br>charges, and requested clarification on some<br>discrepancies. OPL will provide quarry<br>operator G a reconciliation of the outstanding<br>balance.   |
|  |                  |                | Of the \$3,742,950.36 to be collected from the six quarry operators, quarry operator G partially paid \$30,072.91, leaving a balance of \$3,712,877.45 still to be collected.  |
|  |                  |                | Further Action Needed  |
|  |                  |                | Provide OPA the status of actions taken as to<br>the six quarry operators until full recovery or<br>settlement of the remaining \$3,712,877.45 in<br>unpaid lease rentals and interest.  |
| The Board of Public Lands should<br>require the DPL Director to review<br>the effect of the additional revenues<br>identified in this audit on each<br>affected year's operation in order<br>to determine if there will be surplus<br>funds due to the Marianas Public<br>Land Trust (MPLT). | BPL              | Open<br>Active | The response expressed concurrence with the recommendation and stated that DPL is currently reviewing the effect of the foregoing unrealized revenues for each affected year's operation to determine whether there are surplus funds due to MPLT.   |
|  |                  |                | Further Action Needed  |
|  |                  |                | Provide OPA copies of the results of the   |

Provide OPA copies of the results of the review and supporting documents.

3.

|    | Recommendation   | Agency<br>to Act | Status             | Agency Response/<br>Additional Information or<br>Action Required   |
|----|--|------------------|--------------------|--|
| 4. | The Board of Public Lands should<br>require the DPL Director to<br>develop and implement written<br>policies and procedures to ensure<br>that all rental amounts payable<br>under the lease agreements or<br>permits are assessed, collection of<br>all lease amounts payable is<br>pursued, and timely action against<br>erring lessees is taken. Include in<br>the policies and procedures to be<br>developed the following: (a)<br>monitoring the submission of<br>required financial documents by the<br>lessees; (b) checking whether the<br>report of material extracted is<br>complete and accurate, and whether<br>the royalty computations have<br>complied with the terms of the<br>lease and are accurate; and (c)<br>scheduling periodic on-site<br>inspections of quarry sites. | BPL              | Open<br>Active     | The response expressed concurrence with the recommendation, and stated that DPL will update its existing policies and procedures to ensure that rentals due under the lease agreements or permits are accurately assessed and collected in a timely manner, and that submission of all required reports are consistently monitored.<br><b>Further Action Needed</b> Provide OPA a copy of the revised policies and procedures.   |
| 5. | The Board of Public Lands should<br>require the DPL Director to send<br>letters to lessees who<br>misinterpreted certain provisions of<br>the lease agreements/permits and<br>incorrectly computed required<br>rentals, clarifying for them the<br>proper interpretation of material<br>subject to royalty or gross receipts<br>rent, and the common errors noted<br>such as not implementing rate<br>increases on the anniversary dates<br>of lease agreements.   | BPL              | Resolved<br>Active | The response expressed concurrence with the recommendation and stated that DPL will ask respective lessees to clarify the proper interpretation of certain rental provisions of the lease agreement/permits on material subject to royalty or gross receipts rent, as well as other errors committed in the computations of rentals.<br>OPA was provided with a 9/15/00 letter sent by DPL to quarry operator E evidencing communication as to the audit finding on its quarry operator H, fully paid its amount due to DPL, so there is no need to send it a letter. We consider the part of the recommendation pertaining to quarry operators E and H closed.<br><b>Further Action Needed</b><br>Provide OPA copies of documents evidencing communication with the remaining lessees, i.e.,quarry operators F and G. |
| 7. | The Board of Public Lands should instruct the DPL Director to require  | BPL              | Open<br>Active     | The response did not address the recommendations.  |

|    | Recommendation  | Agency<br>to Act | Status         | Agency Response/<br>Additional Information or<br>Action Required   |
|----|---|------------------|----------------|--|
|    | lessees to submit a certification of<br>no quarry operations during periods<br>when they claim no quarry<br>operations. This should be signed<br>by an official of the quarry operator<br>and should indicate the reason for<br>non-operation.  |                  |                | <b>Further Action Needed</b><br>Provide OPA a copy of the written policies<br>and procedures for a certification requirement<br>when lessees claim no quarry operations, and<br>for contract renewal monitoring.   |
| 8. | The Board of Public Lands should<br>require the DPL Director to<br>develop and implement written<br>policies and procedures to ensure<br>that all quarry operators who<br>remain in possession of the leased<br>area are holding valid quarry<br>permits. The policies and<br>procedures to be developed should<br>include the monitoring of contract<br>renewals.  | BPL              | Open<br>Active | The response did not address the recommendations.<br><i>Further Action Needed</i><br>Provide OPA a copy of the written policies<br>and procedures for a certification requirement<br>when lessees claim no quarry operations, and<br>for contract renewal monitoring.  |
| 9. | The Board of Public Lands should<br>require the DPL Director to amend<br>the conditions for quarry lease<br>agreements/permits to include (and<br>include in future<br>agreements/permits) a provision<br>that government agencies will be<br>exempt from paying any cost for<br>material extracted from a<br>government-owned quarry site<br>because the sites are government<br>properties and the lessees/permit<br>holders are making substantial<br>profits in their quarry operations. In<br>return, the lessee should be exempt<br>from paying a royalty on the<br>quantity of material quarried by a<br>government agency. The suggested<br>provision can help reduce CNMI<br>government costs. | BPL              | Open<br>Active | The response expressed concurrence with the recommendation, and stated that DPL will consider adding to its future quarry lease agreements/permits a provision that exempts government agencies from paying any cost/fee for material extractions from a designated government quarry site. Further consideration will be given to exempting quarry operators from paying royalty fees on any quantity of quarry materials taken by government agencies from quarry sites, more specifically if the extractions are for public purposes.<br><b>Further Action Needed</b> Provide OPA a copy of sample quarry lease agreements/permits including the recommended provision. |

## **Public School System**

#### I. Report No. AR-97-03 issued March 10, 1997 Travel of Former Recreational Therapist/Adaptive Physical Education Specialist

| Date(s) of followup letter(s) sent     | : | 7/16/97, 2/02/98, 9/21/98, 11/26/99, 7/11/00, 1/15/01, 8/20/01 |
|--|---|--|
| Date(s) of response letter(s) received | : | 2/16/01 (request for extension until 3/5/01)                   |

|    | Recommendation  | Agency<br>to Act | Status             | Agency Response/<br>Additional Information or<br>Action Required   |
|----|---|------------------|--------------------|--|
| 1. | The Commissioner of Education<br>should amend the PSSRR to<br>include prohibiting the payment of<br>commuting costs unless the<br>payment is justified by the parties<br>concerned and approved by the<br>Board of Education.   | PSS              | Open<br>Delinquent | Provide OPA a copy of the amendment to the PSSRR.  |
| 2. | The Commissioner of Education<br>should inform and direct the<br>Coordinator of the Special<br>Education Programs and any other<br>PSS personnel responsible for<br>employee activities to implement<br>personnel policies in conformance<br>with the FLSA and US Department<br>of Labor regulations. | PSS              | Open<br>Delinquent | Provide OPA a copy of the directive from the<br>Commissioner to the Coordinator and any<br>other PSS personnel responsible for<br>employee activities to implement personnel<br>policies in conformance with the FLSA and<br>US Department of Labor regulations. |

#### 2. Report No. LT-98-14 issued December 23, 1998 Follow-up Audit of Marianas High School Student Funds August 1991 to September 1992

| Date(s) of followup letter(s) sent     | : | 11/26/99, 7/11/00, 1/15/01, 8/20/01             |
|--|---|---|
| Date(s) of response letter(s) received | : | 2/16/01 (request for extension until $3/5/01$ ) |

|    | Recommendation  | Agency<br>to Act | Status             | Agency Response/<br>Additional Information or<br>Action Required   |
|----|---|------------------|--------------------|--|
| 4. | The Commissioner should define<br>what constitutes educational<br>purpose or educational activity and<br>include such definition in its policy<br>manual. | PSS              | Open<br>Delinquent | The Commissioner should furnish OPA a copy of PSS' amended policy manual where educational purpose and educational activity are clearly defined. |

#### Report No. AR-99-01 issued January 5, 1999 Audit of the William S. Reyes School and 50<sup>th</sup> Golden Jubilee Funds October 1994 to October 1996

Date(s) of followup letter(s) sent:11/26/99, 7/11/00, 1/15/01, 8/20/01Date(s) of response letter(s) received:2/16/01 (request for extension until 3/5/01)

|    | Recommendation  | Agency<br>to Act  | Status                 | Agency Response/<br>Additional Information or<br>Action Required   |
|----|---|---|------------------------|--|
| 2. | The Commissioner should require<br>the former principal and/or WSR<br>school fund treasurer in SY 1994 to<br>1995 to reimburse the fund the<br>amount of \$10,959.65 for which<br>they are accountable. If the former<br>custodians refuse to pay back the<br>funds, the matter should be referred<br>to the AGO to enforce collection. | PSS   | Resolved<br>Delinquent | The Commissioner in her letter to OPA<br>stated that the PSS Legal Counsel would take<br>immediate action to recover the funds.<br><i>Further Action Needed</i><br>The Commissioner should provide OPA a<br>copy of the collection letters and the<br>responses from the former custodians. Once<br>the amount is collected, a copy of the official<br>receipt evidencing the collection should be<br>provided to OPA. |
| 4. | The 50 <sup>th</sup> Golden Jubilee executive<br>committee should collect the<br>outstanding receivables of \$1,163,<br>representing t-shirts and 50 <sup>th</sup><br>Golden Jubilee souvenir items sold<br>on account, and should pay the<br>suppliers of these items the<br>amounts the committee still owes.                         | WSR 50 <sup>th</sup><br>Golden<br>Jubilee<br>Executive<br>Committee | Open<br>Delinquent     | The President should provide copies of the (1) official receipts representing collections from the outstanding receivables, and (2) checks representing payment to the suppliers of the t-shirts and WSR souvenir items.   |
| 4. | Report No. LT-00-07 issued Augu<br>Public School System<br>Audit of Property and Equipmen<br>February to June 1999<br>Date(s) of followup letter(s) sent  | t of Hopwo  |                        | gh School  |
|    | Date(s) of response letter(s) received  |   |                        | extension until 3/5/01)  |
|    | Recommendation  | Agency<br>to Act  | Status                 | Agency Response/<br>Additional Information or<br>Action Required   |
| 1. | The Commissioner of Education<br>should enforce compliance with the<br>CNMI property management and   | PSS   | Resolved<br>Delinquent | PSS will comply with the recommendation. It<br>will maintain subsidiary ledgers for all<br>schools (public and private), and a master list   |

| Recommendation  | Agency<br>to Act | Status             | Agency Response/<br>Additional Information or<br>Action Required  |
|---|------------------|--------------------|---|
| accountability policy without<br>exception. The Commissioner<br>should ensure that a physical<br>inventory of the fixed assets of PSS<br>is taken annually, and inventories<br>should be reconciled against<br>recorded balances.   |                  |                    | will be kept by the Procurement Office. PSS<br>will also reconcile the inventory taken with<br>the master list and any discrepancy will be<br>reported to the school principals and program<br>managers. Additionally, PSS has conducted<br>an annual inventory for FY 2000 for all<br>schools. |
|   |                  |                    | Further Action Needed   |
|   |                  |                    | PSS should provide OPA a copy of the reconciliation of the inventory with the master list.  |
| The Commissioner of Education<br>should direct the PSS Procurement<br>Officer to develop additional<br>policies and procedures suitable to<br>the needs and requirements of PSS<br>operations. These policies and<br>procedures should include, among<br>other things, a system of<br>accountability in which the<br>Principal or Program Head is made<br>responsible for all property issued<br>to the facility. In addition, the<br>system of tagging and marking<br>items needs to be improved in<br>order to insure that all property is<br>identified and accounted for. | PSS              | Open<br>Delinquent | No action has been taken to address the<br>recommendation. PSS should consider and<br>implement the recommendation.   |
| The Commissioner of Education<br>should direct the PSS Maintenance<br>Office to install additional security<br>(e.g., deadbolt locks and security<br>cameras or other security measures<br>as needed and practical) at all PSS  | PSS              | Open<br>Delinquent | No action has been taken to address the recommendation. PSS should consider and implement the recommendation.   |

schools.

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#### Report No. AR-00-05 issued December 14, 2000 Public School System Audit of the Marianas High School Food Court Covering School Year 1998-1999

Date(s) of followup letter(s) sent:1/15/01 (PSS), 1/19/01 (DOF), 8/20/01 (PSS)Date(s) of response letter(s) received:2/16/01 (PSS request for extension until 3/5/01), 2/16/01(DOF)

|    | Recommendation  | Agency<br>to Act              | Status                 | Agency Response/<br>Additional Information or<br>Action Required  |
|----|---|-------------------------------|------------------------|---|
| 1. | The Commissioner of Education<br>issue a directive immediately<br>disallowing the use of the Trust<br>Fund to pay the vendors of the<br>Food Court. If PSS wants to   | PSS                           | Resolved<br>Delinquent | The Commissioner stated that for SY 2000-2001, the MHS Food Court is Federally funded pursuant to the Nutrition Assistance Grant.   |
|    | continue with the operation of the<br>Food Court, it should use other   |                               |                        | Further Action Needed   |
|    | funds for that purpose or seek to<br>have the Pachinko Law amended to<br>authorize continued use of the<br>Trust Fund for the operation of the<br>Food Court.   |                               |                        | The Commissioner should provide<br>documentation such as a directive or any<br>document showing that PSS has ceased to use<br>the Trust Fund to pay the vendors of the<br>Food Court.   |
| 2. | <i>Original:</i> The Secretary of Finance recover from PSS the \$369,866 that was paid from the Trust Fund for the operation of the MHS Food Court. Repayment can be made by offsetting this unlawful payment against future fund allocations for PSS. Any repayment from PSS should be restored to the Trust Fund for possible re-appropriation. <i>As Redirected to PSS:</i> The PSS Commissioner should take steps to reserve the funds on their books for the Trust Fund and ensure their use for the proper purpose. | DOF -<br>Redirected<br>to PSS | Resolved<br>Delinquent | In her 2/16/01 response, the Secretary of<br>Finance asked that this recommendation be<br>redirected to PSS because the funds in<br>question were already transferred to PSS by<br>DOF when the alleged inappropriate<br>expenditure occurred. It is the opinion of<br>DOF that since the funds were properly<br>received, PSS should just reserve the funds<br>for their proper purpose rather than DOF<br>withholding current appropriations only to<br>retransfer the funds at a later date.<br><b>Further Action Needed</b><br>The PSS Commissioner should provide<br>documentation that the \$369,866 has been<br>reserved on its books. |
| 3. | The Commissioner of Education<br>instruct the PSS Legal Counsel to<br>determine the extent of the MHS<br>Principal's liability for his role in<br>the violation of the Planning and<br>Budgeting Act and the BOE Policy<br>on fundraising.  | PSS                           | Closed                 | OPA is closing the recommendation on the<br>basis that the violations were not intentional<br>and were mere questions of clarifications.<br>However, we will refer to AGO the matter of<br>the applicability to PSS of the provisions of<br>the Planning and Budgeting Act (PBA),<br>specifically 1 CMC §7402 and §7701.<br>PSS, as a component of the Commonwealth<br>Government, should abide by the PBA. BOE   |

|    | Recommendation   | Agency<br>to Act | Status             | Agency Response/<br>Additional Information or<br>Action Required   |
|----|--|------------------|--------------------|--|
|    |  |                  |                    | Policy 701.4(a) even states that it is BOE's intention to comply with the provisions of any and all applicable laws that are related to the preparation and presentation of budgets and the budgeting process. Mentioned among the applicable laws is PBA.   |
| 4. | The Commissioner of Education<br>issue a memorandum instructing<br>the MHS Principal to stop using the<br>proceeds from the sale of reduced-<br>price meals to pay for non-Food<br>Court expenses. These collections<br>should be used only to pay<br>obligations of the Food Court. | PSS              | Open<br>Delinquent | The Commissioner stated that profits from<br>the MHS Food Court were used in<br>accordance with BOE policy and that funds<br>have not been used for fundraising until<br>payment to vendors had been made.<br>Profits from the MHS Food Court were not<br>used in accordance with BOE policy. Since<br>the Trust Fund should not have been used for<br>the MHS Food Court, only those proceeds<br>from the sale of reduced-price meals appear<br>to be a legitimate source of funds for the<br>MHS Food Court. Since the amount collected<br>from paying students is not enough to cover<br>the actual cost of the meals, all collections<br>from the students should have been dedicated<br>solely to the payment of Food Court<br>obligations (instead of using these collections<br>for non-Food Court expenses).<br><b>Further Action Needed</b><br>The Commissioner of Education should<br>reconsider her position on this matter.<br>Accordingly, the Commissioner should issue<br>a memorandum instructing the MHS<br>Principal to stop using the proceeds from the<br>sale of reduced-price meals to pay for non-<br>Food Court expenses. These collections<br>should be used to pay obligations of the Food<br>Court. |
| 5. | The Commissioner of Education<br>issue a memorandum requiring the<br>MHS Principal to refer all Food<br>Court procurement to the PSS<br>Procurement Office, and refrain<br>from conducting procurement<br>actions for goods and services<br>needed by the Food Court.                | PSS              | Closed             | Based on information gathered, the<br>Procurement Officer and MHS are now<br>working together under the PSS procurement<br>regulations and the MOU between PSS/FNS<br>and MHS. All procurement actions for goods<br>and services needed by the Food Court are<br>now referred to the PSS Procurement Office,<br>which sufficiently addressed the<br>recommendation.  |

|    | Recommendation  | Agency<br>to Act | Status | Agency Response/<br>Additional Information or<br>Action Required   |
|----|---|------------------|--------|--|
| 6. | The Commissioner of Education<br>consider enforcing employment<br>sanctions against the Food Court<br>Custodian for violating the ethics<br>provision of the PSSPR.   | PSS              | Closed | The Commissioner of Education dismissed<br>the violations as mere questions of<br>clarification rather than purposeful failure to<br>abide by the PSSPR.<br>We are closing Recommendations 6 and 7   |
| 7. | The Commissioner of Education<br>instruct the PSS Legal Counsel to<br>determine the extent of personal<br>liability of the MHS Principal and<br>MHS Food Court Custodian for<br>their roles in the violation of key<br>provisions of the PSSPR.                 | PSS              | Closed | because the violations were unintentional and<br>no harm was actually done.  |
| 8. | The Commissioner of Education<br>require the MHS Principal, in<br>coordination with the PSS Fiscal<br>and Budget Officer, to establish<br>internal controls and written<br>policies and procedures for the<br>accounting of cash receipts at the<br>Food Court. | PSS              | Closed | Although she did not directly concur with the<br>recommendation, the Commissioner on<br>November 2, 2000 issued a memorandum to<br>the MHS Principal directing that an<br>accountability form be used in the accounting<br>of cash receipts. The memorandum also<br>directed the MHS Principal to transmit cash<br>collections of the MHS Food Court to the<br>PSS Treasury for deposit. Per inquiry to the<br>PSS Treasurer, MHS is now submitting its<br>collections to the PSS Treasury. The<br>memorandum and the actions taken were<br>sufficient to consider the recommendation<br>closed. |

#### 6. Public School System Independent Auditor's Report on Internal Control and on Compliance Year Ended September 30, 1997

| Date(s) of followup letter(s) sent<br>Date(s) of response letter(s) received |  | : 8/20/0<br>: None | )1  |  |
|--|--|--------------------|---|--|
|  | Recommendation   | Agency<br>to Act   | Status  | Agency Response/<br>Additional Information or<br>Action Required   |
| 1.   | PSS should ensure that detailed<br>records of budget amounts versus<br>actual expenditures are maintained,<br>and adjustments are made to<br>transfers in and receivables for<br>lapsed funding. | PSS                | Resolved<br>Delinquent<br>(Outstanding<br>since FY1995<br>Single Audit) | According to PSS, receivables due from the<br>CNMI were recorded as transfers even<br>though they were not received during or<br>subsequent to the fiscal year. In the future,<br>PSS will reconcile receivables due from the<br>CNMI to actual cash receipts within 90 days<br>from the end of the fiscal year. Any |

|    | Recommendation   | Agency<br>to Act | Status  | Agency Response/<br>Additional Information or<br>Action Required   |
|----|--|------------------|---|--|
|    |  |                  |   | receivable due after that will be referred to a collection agency for collection.  |
|    |  |                  |   | Further Action Needed  |
|    |  |                  |   | Provide OPA copy of appropriate<br>reconciliation procedures between PSS and<br>the CNMI.  |
| 2. | PSS should implement procedures<br>to ensure adherence to procurement<br>policies.   | PSS              | Open<br>Delinquent<br>(Outstanding<br>since FY1995<br>Single Audit)     | PSS moved in 1996 and some documents<br>were misplaced. Extra efforts will be made to<br>file supporting documentation promptly and<br>maintain these files., as stated in auditee<br>response.  |
|    |  |                  |   | Further Action Needed  |
|    |  |                  |   | Provide OPA copy of procedures<br>implemented to ensure adherence to<br>procurement policies.  |
| 3. | PSS should implement a system<br>whereby a receivable/payable<br>account records all cash received<br>from the grantor agency and<br>records all related expenditures. | PSS              | Resolved<br>Delinquent<br>(Outstanding<br>since FY1995<br>Single Audit) | PSS at the end of the fiscal year will<br>reconcile federal cash received to actual<br>expenditures and then establish the total<br>receivable at September 30. This summary<br>will be the basis for establishing the cash<br>receipts, expenditure and receivable due by<br>account number, by grant and by grantor<br>agency. |
|    |  |                  |   | Further Action Needed  |
|    |  |                  |   | Provide OPA copy of procedures established<br>to reconcile Federal cash received with actual<br>expenditures, and to establish total<br>receivables at September 30, as stated in<br>auditee response.   |
| 4. | PSS should adhere to prescribed<br>procedures for posting inter-fund<br>journal entries.   | PSS              | Resolved<br>Delinquent<br>(Outstanding<br>since FY1996<br>Single Audit) | According to PSS, its accounting section will<br>be tasked with performing the reconciliations<br>between funds on a monthly basis so that it<br>can more accurately pinpoint financial status<br>by activity, by school/program, by grant and<br>by fund.   |
|    |  |                  |   | Further Action Needed  |
|    |  |                  |   | Provide OPA with actions taken to follow prescribed procedures for posting journal entries.  |

|     | Recommendation  | Agency<br>to Act | Status  | Agency Response/<br>Additional Information or<br>Action Required  |
|-----|---|------------------|---|---|
| 5.  | PSS should only make adjustments<br>to opening fund balances, when a<br>material prior period error is noted.   | PSS              | Open<br>Active  | Provide OPA copy of actions taken to ensure<br>that adjustments are made on material prior<br>period errors.  |
| 6.  | PSS should roll-forward balances<br>at the beginning of each fiscal year.   | PSS              | Closed  | According to PSS, its new system provides<br>inception, cumulative and period of reporting<br>which includes prior year ending balances.<br>Year-end balances roll over at the beginning<br>of the new fiscal year.   |
| 7.  | PSS should improve internal<br>controls over inventory by using<br>pre-numbered receiving reports and<br>inventory issuance slips, and<br>maintaining subsidiary ledgers or<br>stock cards to facilitate<br>reconciliation of year end inventory<br>balances. | PSS              | Open<br>Delinquent<br>(Outstanding<br>since FY1995<br>Single Audit)     | According to PSS, inventories were directly<br>expensed to the appropriate expenditure<br>accounts at cost at the time of acquisition<br>during fiscal year 1997. Th Procurement<br>Office of PSS is conducting an inventory of<br>all assets, and is in the process of upgrading<br>its system of accounting of inventories. |
|     |   |                  |   | Further Action Needed   |
|     |   |                  |   | Provide OPA copy of procedures adopted to<br>upgrade the entire system of accounting for<br>inventories, as stated in auditee response.   |
| 8.  | PSS should perform a physical<br>inventory of all fixed assets on<br>hand, reconcile the count with its<br>records, and make necessary<br>adjustments.  | PSS              | Resolved<br>Delinquent<br>(Outstanding<br>since FY1989<br>Single Audit) | According to PSS, a fixed asset accounting<br>software was purchased, and PSS has entered<br>into a contract to provide training to its<br>accounting and procurement staff on how to<br>implement this fixed asset accounting system.  |
|     |   |                  |   | Further Action Needed   |
|     |   |                  |   | Provide OPA copy of actions taken to<br>provide training to accounting and<br>procurement on how to implement the fixed<br>assets accounting system, as stated in auditee<br>response.  |
| 9.  | PSS should establish policies and<br>procedures to produce appropriate<br>financial reports after the close of<br>an accounting period.   | PSS              | Open<br>Active  | Provide OPA copy of policies and<br>procedures in preparing financial reports as<br>stated in auditee response.   |
| 10. | PSS management should review the<br>items in the encumbrance ledger to<br>ensure that the encumbrances are<br>properly recorded and valid.  | PSS              | Open<br>Delinquent<br>(Outstanding<br>since FY1995<br>Single Audit)     | Provide OPA copy of actions taken to review<br>the encumbrance ledger.  |

|     | Recommendation  | Agency<br>to Act | Status  | Agency Response/<br>Additional Information or<br>Action Required   |
|-----|---|------------------|---|--|
| 11. | PSS should maintain adequate<br>documentation in compliance with<br>PSSPRR for purchases, and ensure<br>that these documents are<br>appropriately retained. | PSS              | Open<br>Active  | Provide OPA copy of actions taken to<br>improve its document retention procedures as<br>stated in auditee response.  |
| 12. | PSS should comply with PSSPRR<br>and ensure that the documents are<br>safeguarded from loss.  | PSS              | Open<br>Active  | Provide OPA copy of actions taken to<br>improve its document retention procedures as<br>stated in auditee response.  |
| 13. | PSS should ensure that all records are properly maintained.   | PSS              | Open<br>Active  | Provide OPA copy of actions taken to<br>develop a computerized file for each<br>employee, which are to be maintained in both<br>hard and floppy discs in addition to the<br>original signed hard copy that constitutes the<br>employee masterfile, as stated in auditee<br>response. |
| 14. | PSS should institute policies and<br>procedures to control access to and<br>custodianship of participant files.   | PSS              | Resolved<br>Delinquent<br>(Outstanding<br>since FY1993<br>Single Audit) | Provide OPA copy of updated policies and<br>procedures developed to revise and update<br>the Special Education policy and procedures<br>handbook, as stated in auditee response.   |
| 15. | PSS should ensure that all documents are appropriately retained.  | PSS              | Open<br>Active  | Provide OPA copy of actions taken to<br>develop a computerized file for each<br>employee, which are to be maintained in both<br>hard and floppy discs in addition to the<br>original signed hard copy that constitutes the<br>employee masterfile.                                   |
| 16. | PSS should comply with PSSPRR.  | PSS              | Open<br>Active  | Provide OPA copy of procedures to file all<br>supporting documentation for expenditures<br>and secure these documents numerically filed<br>in locked filing cabinets, as stated in auditee<br>response.  |
| 17. | PSS should establish stringent<br>controls to ensure that all required<br>documents of eligibility are<br>submitted by each applicant.                      | PSS              | Open<br>Delinquent<br>(Outstanding<br>since FY1995<br>Single Audit)     | Provide OPA copy of procedures adopted to<br>ensure that child enrollment documents are<br>properly filed and maintained in a locked file,<br>as stated in auditee response.   |
| 18. | PSS should implement policies and<br>procedures that will control access<br>to and improve custodianship of<br>participant files.                           | PSS              | Open<br>Active  | Provide OPA copy of standard operating<br>procedures implemented under the Child<br>Care Program, as stated in auditee response.   |

|     | Recommendation  | Agency<br>to Act | Status  | Agency Response/<br>Additional Information or<br>Action Required   |
|-----|---|------------------|---|--|
| 19. | PSS should ensure that the School<br>Food Authority maintains<br>applications on file in accordance<br>with FNS guidelines.   | PSS              | Resolved<br>Delinquent<br>(Outstanding<br>since FY1995<br>Single Audit) | According to PSS, it will require FNS staff to sign and date the application showing independent verification of food stamp numbers.   |
|     |   |                  |   | Further Action Needed  |
|     |   |                  |   | Provide OPA copy of filing policies and<br>procedures adopted to ensure appropriate<br>records retention.  |
| 20. | PSS should ensure that all reports<br>are prepared as of the date noted,<br>and be supported by a detailed<br>printout of the general ledger to<br>facilitate reconciliation. | PSS              | Resolved<br>Delinquent<br>(Outstanding<br>since FY1996<br>Single Audit) | According to the PSS Commissioner, this has<br>been corrected by transferring this function<br>from the Fiscal and Budget office to the<br>Federal Programs office beginning State Year<br>1998. |
| 21. | PSS should prepare and retain an annual report.   | PSS              | Open<br>Active  | PSS subsequently prepared an annual report for fiscal year 1997.   |
| 22. | PSS should ensure that annual<br>Single Audits are contracted prior<br>to year end.   | PSS              | Open<br>Delinquent<br>(Outstanding<br>since FY1992<br>Single Audit)     | An RFP for FY1998 and FY1999 has already been issued.  |
| 23. | PSS should submit the SF-269A in<br>compliance with the Memorandum<br>of Understanding, and maintain and<br>adhere to a schedule of Federal<br>reporting deadlines.           | PSS              | Resolved<br>Delinquent<br>(Outstanding<br>since FY1994<br>Single Audit) | According to the PSS Commissioner, this has<br>been corrected by transferring this function<br>from the Fiscal and Budget office to the<br>Federal Programs office beginning State Year<br>1998. |
| 24. | PSS should maintain and adhere to<br>a schedule of reporting deadlines<br>for submitting its Plan of<br>Operations to the Food and  | PSS              | Resolved<br>Delinquent<br>(Outstanding<br>since FY1996                  | PSS responded that enhanced efforts will be made to adhere to document submission dates.   |
|     | Nutrition Service (FNS) by August 15 of each year.  |                  | Single Audit)   | Further Action Needed  |
|     | ý   |                  |   | Provide OPA copy of actions taken to adhere to document submission dates.  |
| 25. | PSS should maintain and adhere to<br>a schedule of reporting deadlines<br>for submission of annual reports<br>which are due ninety calendar days                              | PSS              | Resolved<br>Delinquent<br>(Outstanding<br>since FY1996                  | PSS responded that enhanced efforts will be made to submit reports on or before the due date.  |
|     | after the grant year.   |                  | Single Audit)   | Further Action Needed  |
|     |   |                  |   | Provide OPA copy of actions taken to adhere to document submission dates.  |

|     | Recommendation   | Agency<br>to Act | Status  | Agency Response/<br>Additional Information or<br>Action Required   |
|-----|--|------------------|---|--|
| 26. | PSS should adhere to grant terms and conditions.   | PSS              | Open<br>Delinquent<br>(Outstanding<br>since FY1992<br>Single Audit)     | Provide OPA copy of actions taken to<br>establish a waiting list and enroll additional<br>children as soon as there are slots available,<br>as stated in auditee response.                       |
| 27. | PSS should reconcile records for<br>all amounts reported to the grantor<br>agency, and perform any transfers<br>between grant years on a timely<br>basis.        | PSS              | Resolved<br>Delinquent<br>(Outstanding<br>since FY1995<br>Single Audit) | Provide OPA copy of reconciliation of<br>records using a report run on the same day, as<br>stated in auditee response.   |
| 28. | PSS should establish a system to<br>ensure that appropriate records are<br>maintained and are accessible for<br>the required period.                             | PSS              | Resolved<br>Delinquent<br>(Outstanding<br>since FY1995<br>Single Audit) | According to the PSS Commissioner, this has<br>been corrected by transferring this function<br>from the Fiscal and Budget office to the<br>Federal Programs office beginning State Year<br>1998. |
| 29. | PSS should prepare and retain all required Federal financial reports.  | PSS              | Resolved<br>Delinquent<br>(Outstanding<br>since FY1996<br>Single Audit) | Provide OPA with action taken to retain<br>documentation that shows compliance with<br>established Federal reporting procedures, as<br>stated in auditee response.                               |
| 30. | PSS should properly document the filing of federal financial reports.  | PSS              | Open<br>Active  | According to the PSS Commissioner, this has<br>been corrected by transferring this function<br>from the Fiscal and Budget office to the<br>Federal Programs office beginning State Year<br>1998. |
| 31. | PSS should ensure adherence to<br>reporting requirements of the<br>Financial Status Report (SF-269)<br>which is due within thirty days after<br>the quarter end. | PSS              | Open<br>Active  | Provide OPA with actions taken to retain<br>documentation that shows compliance with<br>established federal reporting procedures.  |
| 32. | PSS should maintain adequate<br>documentation for purchases and<br>ensure that the documents are<br>safeguarded from loss.                                       | PSS              | Open<br>Active  | Provide OPA copy of procedures adopted to<br>ensure that child enrollment documents are<br>properly filed and maintained in a locked file,<br>as stated in auditee response.                     |

|     | Recommendation  | Agency<br>to Act | Status  | Agency Response/<br>Additional Information or<br>Action Required |
|-----|---|------------------|---|--|
| 33. | PSS should ensure that appropriate accounting policies and procedures are established for fixed assets. | PSS              | Open<br>Delinquent<br>(Outstanding<br>since FY1989<br>Single Audit) | 1 0  |

## **Tinian Casino Gaming Control Commission**

#### I. Report No. AR-94-03 issued September 14, 1994 Financial Statements and Audit Report for FY 1992 and 1993

|     | Date(s) of followup letter(s) sent<br>Date(s) of response letter(s) received  | 9/18/98,<br>: 12/19/94 | 11/29/99, 7<br>4,8/8/96 (Ex | 1/13/95, 7/6/95, 7/1/96, 12/2/96, 2/02/98,<br>7/11/00, 1/18/01, 8/23/01<br>tension requested up to 10/8/96), 4/14/99,<br>th TCGCC Executive Director), 5/24/01,  |
|-----|---|------------------------|-----------------------------|--|
|     | Recommendation  | Agency<br>to Act       | Status                      | Agency Response/<br>Additional Information or<br>Action Required   |
| 5.  | The Chairman of the TCGCC should<br>initiate action to amend the existing<br>regulations concerning the eligibility<br>requirements for appointment as a<br>Commission member (Part II.<br>Section 5 (6) of the Casino Act).              | TCGCC                  | Closed                      | In her May 24, 2001 response, the TCGCC<br>Executive Director informed OPA that the<br>Commission submitted the proposed<br>amendments to the revised TCGCC Act of<br>1989, which include OPA's<br>recommendation, to the Mayor's Casino<br>Task Force Committee in July 1999.<br>However, the Committee did not take the<br>recommendation into consideration. The<br>actions initiated by the Commission is<br>sufficient to close the recommendation. |
| 18. | The Chairman of the TCGCC should<br>establish written policies regarding<br>individuals who might be allowed to<br>travel using Gaming Commission<br>funds.   | TCGCC                  | Closed                      | This recommendation is included in OPA's ongoing audit of TCGCC for fiscal years 1996 to 1997 and is therefore considered superseded and closed.   |
| 19. | The Chairman of the TCGCC should<br>establish formal regulations to<br>control official representation and<br>grocery expenses.   | TCGCC                  | Closed                      | In her May 24, 2001 response, the TCGCC<br>Executive Director provided OPA a copy of<br>TCGCC's revised Official Representation<br>Policy which include the specific provisions<br>recommended by OPA. Thus, the<br>recommendation is considered closed.   |
| 25. | The Chairman of the TCGCC should<br>establish in writing and enforce<br>regulations in TR authorization<br>requirements and voucher<br>computations. The Gaming<br>Commission should not allow a<br>traveler to authorize his own travel. | TCGCC                  | Closed                      | Based on OPA's ongoing audit of TCGCC<br>for fiscal years 1996 and 1997, no traveler<br>authorized his own travel. Thus, the<br>recommendation is considered closed.   |

|     | Recommendation  | Agency<br>to Act | Status             | Agency Response/<br>Additional Information or<br>Action Required   |
|-----|---|------------------|--------------------|--|
| 29. | The Chairman of the TCGCC should<br>issue (1) a directive assigning a<br>person to monitor the receipts and<br>disbursements of licensing cost<br>deposit, (2) policies for proper<br>documentation of charges against the<br>licensing cost deposits of applicants,<br>(3) procedures on an acceptable<br>method of allocating operating and<br>overhead cost to applicants' licensing<br>cost, (4) a directive requiring the<br>accountant to make the necessary<br>adjustments to the financial<br>statements, (5) policies for the<br>revised duties and responsibilities of<br>the Gaming Commission and the<br>Municipal Treasurer, (6) a directive<br>requiring the Municipal Treasurer to<br>deposit all local revenues generated<br>from casino-related operation to the<br>Municipal Treasurer bank account,<br>and (7) a directive requiring that the<br>staff assigned to process payrolls<br>study and strictly comply with the<br>rules on taxes. | TCGCC            | Resolved<br>Active | The 4/14/99 response stated that<br>memoranda to address the recommendation<br>were attached. However, no memoranda<br>were in fact attached.<br>Based on OPA's ongoing audit of TCGCC<br>for fiscal years 1996 and 1997, items 1, 4,<br>5, 6 and 7 were already addressed. The<br>Tinian Municipal Treasurer (TMT) was the<br>person assigned to monitor the receipts and<br>disbursements of licensing cost deposit, and<br>to deposit all local revenues generated from<br>casino-related operation to the Municipal<br>Treasurer bank account. Adjustments to the<br>financial statements were consistently made<br>by the Accountant. The computation of<br>payroll taxes was accurate and the duties<br>and responsibilities of the TMT were<br>already established. Thus, items 1, 4, 5, 6,<br>and 7 of the recommendation are considered<br>closed.<br>In her 9/18/01 response, the TCGCC<br>Executive Director provided OPA a draft of<br>TCGCC's Licensing Cost Disbursement<br>Procedures to address item 2 of the<br>recommendation. The drafted procedures<br>will be discussed for approval in the<br>Commission's October 2001 meeting.<br>In addition, a copy of the Costs of<br>Processing a Casino License Application<br>published in the Commonwealth Register<br>was also provided to OPA to address item |

#### Further Action Needed

considered closed.

Provide OPA the final copy of TCGCC's Licensing Cost Disbursement Procedures when approved by the Commission to close item 2 of the recommendation.

3. Thus, Item 3 of the recommendation is

#### 2. Report No. AR-99-03 issued April 7, 1999 Audit of Consultant's Contract Fiscal Year 1997

Date(s) of followup letter(s) sent:1/5/00 (AGO), 7/12/00 (AGO), 1/17/01 (AGO), 8/21/01 (AGO)Date(s) of response letter(s) received:4/9/99 (TMO), 1/20/00 (AGO), 11/7/00 (meeting with<br/>Coordinating Group on AGO), 3/9/01 (AGO)

|    | Recommendation  | Agency<br>to Act | Status             | Agency Response/<br>Additional Information or<br>Action Required   |
|----|---|------------------|--------------------|--|
| 1. | As Redirected to AGO - Institute<br>legal action to declare the<br>Consulting Service Agreement<br>between TCGCC and the<br>consultant null and void, and to<br>recover all amounts paid by<br>TCGCC to the consultant and the<br>consultant's son.<br><i>Original</i> - The Mayor of Tinian and<br>Aguiguan should request the<br>Attorney General to institute an<br>action to declare the Consulting<br>Service Agreement between<br>TCGCC and the consultant null and<br>void, and to recover all amounts | AGO              | Resolved<br>Active | In his 3/9/01 response, the Acting Attorney<br>General informed OPA that there is an<br>ongoing investigation related to the facts and<br>circumstances of this matter.<br><i>Further Action Needed</i><br>AGO should provide OPA an update on the<br>status of the ongoing investigation. |
|    | paid by TCGCC to the consultant and the consultant's son.   |                  |                    |  |

## **Workmen's Compensation Commission**

I. CNMI Workmen's Compensation Commission Independent Auditor's Report on Compliance and Internal Control Over Financial Reporting Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards Year Ended September 30, 2000

:

| Date(s) of followup letter(s) sent     |  |
|--|--|
| Date(s) of response letter(s) received |  |

|    | Recommendation  | Agency<br>to Act | Status         | Agency Response/<br>Additional Information or<br>Action Required |
|----|---|------------------|----------------|--|
| 1. | The Workmen's Compensation<br>Commission (WCC) personnel<br>should either reconcile the | WCC              | Open<br>Active | No response was received from the auditee as of report date.     |
|    | subsidiary to the general ledgers themselves or ensure that monthly                     |                  |                | Further Action Needed  |
|    | reconciliations are performed and documented.   |                  |                | Provide OPA copy of actions taken to address the recommendation. |

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# Washington Representative's Office

## Washington Representative's Office

I. Report No. AR-99-02 issued March 29, 1999 Verification of Expenses and Review of Selected Administrative Practices of the Washington Representative's Office Fiscal Years 1995 and 1996

| Date(s) of followup letter(s) sent     | : | 11/29/99, 7/11/00, 1/24/01, 8/22/01 |
|--|---|-------------------------------------|
| Date(s) of response letter(s) received | : | 10/6/99, 9/25/01                    |

|    | Recommendation  | Agency<br>to Act | Status             | Agency Response/<br>Additional Information or<br>Action Required   |
|----|---|------------------|--------------------|--|
| 5. | The Washington Representative<br>should issue a directive requiring<br>WRO personnel to comply with<br>CNMI personnel policies and<br>procedures for excepted service<br>employees with regard to<br>employment conditions, leave<br>policy, position qualification<br>requirements, and other personnel<br>administration requirements, unless<br>deviations are specifically<br>authorized. | WRO              | Closed             | Attached to the written response on<br>9/25/01 were copies of employment<br>contracts of WRO employees. OPA was<br>able to ascertain by reviewing the<br>contracts that WRO is in compliance<br>with the CNMI personnel policies and<br>procedures on employment conditions,<br>leave policy, position qualification and<br>other administration requirements. The<br>documents provided were sufficient to<br>consider the recommendation closed. |
| 7. | The Washington Representative<br>should issue a directive requiring<br>WRO employees receiving housing<br>allowance to provide WRO with<br>documents (e.g., copy of lease<br>agreement) demonstrating the<br>actual cost of housing, and<br>informing employees that they will<br>be reimbursed only for actual<br>housing costs not exceeding the<br>maximum amount established by<br>WRO.   | WRO              | Resolved<br>Active | In the 9/25/01 response from WRO, it<br>was stated that of the 13 WRO staff, only<br>7 are receiving housing allowance of<br>\$1,500 as provided for in their<br>employment contracts. Based on OPA's<br>ongoing audit of WRO, this<br>recommendation has not yet been<br>implemented. However, this matter is<br>under review to determine if there is a<br>need to modify or totally revise the<br>recommendation.                               |

|     | Recommendation  | Agency<br>to Act | Status             | Agency Response/<br>Additional Information or<br>Action Required   |
|-----|---|------------------|--------------------|--|
| 8.  | The Washington Representative<br>should issue a directive instructing<br>the WRO Fiscal Officer to<br>compute budget estimates for<br>housing allowance based on the<br>projected number of employees<br>receiving housing allowance.   | WRO              | Closed             | In the 9/25/01 response from WRO, OPA<br>was provided a copy of a letter from the<br>Resident Representative to the Fiscal<br>Officer instructing her to compute budget<br>estimates for housing allowance based on<br>projected number of employees<br>beginning FY2002. In addition, the<br>Fiscal Officer was reminded that all leave   |
| 9.  | The Washington Representative<br>should issue a directive requiring<br>WRO administrative staff to use<br>DOF's Master Leave Report as a<br>management tool for authorizing<br>leave, particularly when advance<br>leave is requested.  | WRO              | Closed             | application must be based on the DOF<br>Master Leave report. The letter<br>sufficiently addressed Recommendations<br>8 and 9.  |
| 15. | The Washington Representative<br>should continue his efforts to<br>collect the outstanding loans until<br>such time as he is assured that any<br>further collection efforts would be<br>futile. At that time, the loan<br>documentation should be turned<br>over to the Department of Finance<br>in Saipan for further action. If the<br>obligations are collected, the<br>amount should be returned to the<br>CNMI General Fund. | WRO              | Resolved<br>Active | In the 9/25/01 response from WRO, it<br>was stated that the \$2,200 loan was fully<br>paid. OPA was provided copies of the<br>official cash receipt and a check for<br>\$50.25 evidencing final payment<br>representing the balance on the employee<br>loan of \$2,200. This portion of the<br>recommendation pertaining to the \$2,200<br>employee loan is considered closed.<br>For the \$2,500 loan, the Resident<br>Representative has entered into an<br>agreement with DOF to make monthly<br>payments in the amount of \$100. The<br>Resident Representative has made three<br>payments totaling \$300 and will begin<br>monthly payment until such loan is paid<br>in full. OPA was provided copies of the<br>official receipts and checks evidencing<br>payments made of \$300 and a copy of<br>the promissory note for the \$2,500 loan.<br><i>Further Action Needed</i> |
|     |   |                  |                    | pertaining to the \$2,500 loan is  |

pertaining to the \$2,500 loan is considered resolved. WRO should provide OPA copies of documents evidencing receipt of payment by WRO of the \$2,200 balance remaining until fully collected. This page was intentionally left blank.

## **APPENDIX A**

### **Acronyms Used**

| AGOOffice of the Attorney GeneralARAudit ReportAWOLAbsence Without LeaveBMVBureau of Motor VehiclesBOEBoard of EducationBOELECBoard of ElectionBPLBoard of Public LandsCAOCarolinian Affairs OfficeCDACommonwealth Development AuthorityCFDACatalogue of Federal Domestic Assistance |
|--|
| AWOLAbsence Without LeaveBMVBureau of Motor VehiclesBOEBoard of EducationBOELECBoard of ElectionBPLBoard of Public LandsCAOCarolinian Affairs OfficeCDACommonwealth Development AuthorityCFDACatalogue of Federal Domestic Assistance  |
| BMVBureau of Motor VehiclesBOEBoard of EducationBOELECBoard of ElectionBPLBoard of Public LandsCAOCarolinian Affairs OfficeCDACommonwealth Development AuthorityCFDACatalogue of Federal Domestic Assistance   |
| BOEBoard of EducationBOELECBoard of ElectionBPLBoard of Public LandsCAOCarolinian Affairs OfficeCDACommonwealth Development AuthorityCFDACatalogue of Federal Domestic Assistance  |
| BOELECBoard of ElectionBPLBoard of Public LandsCAOCarolinian Affairs OfficeCDACommonwealth Development AuthorityCFDACatalogue of Federal Domestic Assistance   |
| BPLBoard of Public LandsCAOCarolinian Affairs OfficeCDACommonwealth Development AuthorityCFDACatalogue of Federal Domestic Assistance  |
| CAOCarolinian Affairs OfficeCDACommonwealth Development AuthorityCFDACatalogue of Federal Domestic Assistance  |
| CDACommonwealth Development AuthorityCFDACatalogue of Federal Domestic Assistance  |
| CFDA Catalogue of Federal Domestic Assistance  |
|  |
| CED Code of Federal Descriptions   |
| CFR Code of Federal Regulations  |
| CGECU Commonwealth Government Employees Credit Union   |
| CHC Commonwealth Health Center   |
| CIP Capital Improvement Projects   |
| CJIS Criminal Justice Information System   |
| CMC Commonwealth Code  |
| CNMI Commonwealth of the Northern Mariana Islands  |
| CNMI-PR Commonwealth of the Northern Mariana Islands - Procurement Regulations   |
| CPA Commonwealth Ports Authority   |
| CSC Civil Service Commission   |
| CUC Commonwealth Utilities Corporation   |
| DCCA Department of Community and Cultural Affairs  |
| DDC Developmental Disabilities Council   |
| DFW Division of Fish and Wildlife  |
| DLI Department of Labor and Immigration  |
| DLNR Department of Lands & Natural Resources   |
| DOC Department of Commerce   |
| DOF Department of Finance  |
| DOI US Department of the Interior  |
| DPH Department of Public Health  |
| DPL Division of Public Lands   |
| DPS Department of Public Safety  |
| DPW Department of Public Works   |
| EDP Electronic & Data Processing   |
| EMO Emergency Management Office  |
| FAR Federal Acquisition Regulations  |
| FASB Financial Accounting Standards Board  |
| FLSA Fair Labor Standards Act  |
| FMS Financial Management System  |
| FNS Food and Nutrition Services  |

| FTE             | Full Time Employment   |
|-----------------|--|
| FY              | Fiscal Year  |
| GASB            | Government Accounting Standards Board                                    |
| GHLIB           | Government Health and Life Insurance Branch                              |
| GHLITF          | Government Health and Life Insurance Trust Fund                          |
| GOV             | Office of the Governor   |
| HCFA            | Health Care Financing Administration                                     |
| HOUSEREP        | House of Representatives   |
| HRDTF           | Human Resources Development Trust Fund                                   |
| HUD             | Housing and Urban Development  |
| ID              | Identification   |
| ID<br>LEGBUREAU | Legislative Bureau   |
| LIBCOUNCIL      | -  |
|                 | Library Council  |
| LT              | Letter Report  |
| ME<br>M/HLO     | Management Evaluation<br>Marianas/Hawaii Liaison Office                  |
|                 |  |
| MHS             | Marianas High School   |
| MOU             | Memorandum of Understanding  |
| MPLC<br>MPLT    | Marianas Public Land Corporation   |
| MPLT            | Marianas Public Land Trust   |
| MRO             | Medical Referral Office  |
| MVA             | Marianas Visitors Authority  |
| NAP             | Nutrition Assistance Program   |
| NIMO            | Northern Islands Mayor's Office  |
| NMC             | Northern Marianas College  |
| NMHC            | Northern Marianas Housing Corporation                                    |
| NMI-GHLITF      | Northern Mariana Islands Government Health and Life Insurance Trust Fund |
| NMIRF           | Northern Mariana Islands Retirement Fund                                 |
| OMB             | Office of Management and Budget  |
| OPA             | Office of the Public Auditor   |
| OPL             | Office of Public Lands   |
| OPM             | Office of Personnel Management   |
| OR              | Official Receipt   |
| PBA             | Planning and Budgeting Act   |
| PDO             | Public Defender's Office   |
| P&S             | Procurement & Supply   |
| PIEI            | Pacific Islands Education Initiative                                     |
| PO              | Purchase Order   |
| PSPSRR          | Public School Personnel System Rules and Regulations                     |
| PSSPR           | Public School System Procurement Regulations                             |
| PSSRJ           | Personnel Service System Regulations Judiciary                           |
| PSSRR           | Personnel Service System Rules and Regulations                           |
| PSS             | Public School System   |
| RFP             | Request for Proposals  |
| RHC             | Rota Health Center   |
| RMC             | Rota Municipal Council   |

| RMO     | Rota Mayor's Office                     |
|---------|---|
| SAA     | Special Assistant for Administration    |
| SMC     | Saipan Municipal Council                |
| SMO     | Saipan Mayor's Office                   |
| SPMC    | Supreme Court                           |
| SPRC    | Superior Court                          |
| STS     | Summary Time Sheet                      |
| TCGCC   | Tinian Casino Gaming Control Commission |
| ТМС     | Tinian Municipal Council                |
| ТМО     | Tinian Mayor's Office                   |
| TMT     | Tinian Municipal Treasurer              |
| TR      | Travel Request                          |
| TSD     | Technical Services Division             |
| TV      | Travel Voucher                          |
| US      | United States                           |
| UTR     | Unposted Transaction Reports            |
| WASHREP | Washington Representative               |
| WCC     | Workmen's Compensation Commission       |
| WRO     | Washington Representative's Office      |
| WSR     | William S. Reyes                        |
|         |   |

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