# **Deloitte.**

#### COMMONWEALTH OF THE NORTHERN MARIANA ISLANDS

# INDEPENDENT AUDITORS' REPORTS ON INTERNAL CONTROL AND ON COMPLIANCE

YEAR ENDED SEPTEMBER 30, 2018

# **Deloitte.**

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#### INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Honorable Ralph DLG. Torres Governor Commonwealth of the Northern Mariana Islands:

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, the financial statements of the governmental activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the Commonwealth of the Northern Mariana Islands (CNMI) as of and for the year ended September 30, 2018, and the related notes to the financial statements. These financial statements collectively comprise the CNMI's basic financial statements, and we have issued our report thereon dated August 16, 2019. Our report includes explanatory paragraphs concerning the correction of errors and going concern, and contains adverse opinions due to the lack of adoption of Governmental Accounting Standards Board (GASB) Statement No. 68, Accounting and Financial Reporting for Pensions; and due to the financial statements of the Commonwealth Healthcare Corporation and the Northern Mariana Islands Settlement Fund not being included in the financial statements. Our report includes a reference to other auditors who audited the financial statements of the Commonwealth Utilities Corporation, the Northern Marianas College, the Public School System and the Marianas Visitors Authority, as described in our report on the CNMI's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting and compliance and other matters that are reported on separately by those auditors.

For purposes of this report, our consideration of internal control over financial reporting and our tests of compliance with certain provisions of laws, regulations, contracts and grants, and other matters did not include the Commonwealth Ports Authority, the Commonwealth Development Authority, the Marianas Public Land Trust and the Northern Mariana Islands Retirement Fund which was audited by us. We have issued a separate report on our consideration of internal control over financial reporting and our tests of compliance with certain provisions of laws, regulations, contracts, and grant agreements, and other matters for the entity that was audited by us. Other auditors issued separate reports on their consideration of internal control over financial reporting and their tests of compliance with certain provisions of laws, regulations, regulations, contracts, and grant agreements, and other matters for the entity that was audited by us. Other auditors issued separate reports on their consideration of internal control over financial reporting and their tests of compliance with certain provisions of laws, regulations, contracts, and grant agreements, and other matters for the Public School System and the Marianas Visitors Authority. The findings, if any, included in those reports are not included herein.

# Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the CNMI's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the CNMI's internal control. Accordingly, we do not express an opinion on the effectiveness of the CNMI's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. However, as described in the accompanying Schedule of Findings and Questioned Costs, we did identify certain deficiencies in internal control that we consider to be material weaknesses and significant deficiencies.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. We consider the deficiencies described in the accompanying Schedule of Findings and Questioned Costs as items 2018-001 through 2018-003, 2018-007, 2018-012 and 2018-013 to be material weaknesses.

A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiencies described in the accompanying Schedule of Findings and Questioned Costs as items 2018-004 through 2018-006, 2018-008 through 2018-011 and 2018-014 to be significant deficiencies.

# **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the CNMI's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed one instance of noncompliance or other matters that is required to be reported under *Government Auditing Standards* and which is described in the accompanying Schedule of Findings and Questioned Costs as item 2018-015.

# The CNMI's Response to Findings

The CNMI's response to the findings identified in our audit is described in the accompanying Corrective Action Plan. The CNMI's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.



#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

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Deloite & Jouche LLC

August 16, 2019



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#### INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM; REPORT ON INTERNAL CONTROL OVER COMPLIANCE; AND REPORT ON SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS REQUIRED BY THE UNIFORM GUIDANCE

Honorable Ralph DLG. Torres Governor Commonwealth of the Northern Mariana Islands:

## Report on Compliance for Each Major Federal Program

We have audited the Commonwealth of the Northern Mariana Islands' (the CNMI's) compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of the CNMI's major federal programs for the year ended September 30, 2018. The CNMI's major federal programs are identified in the summary of auditors' results section of the accompanying Schedule of Findings and Questioned Costs.

As discussed in Note 3b to the Schedule of Expenditures of Federal Awards, the CNMI's financial statements include the operations of certain entities whose federal awards are not included in the Schedule of Expenditures of Federal Awards for the year ended September 30, 2018. Our audit, described below, did not include the operations of the entities identified in Note 3b as these entities conducted separate audits in accordance with the Uniform Guidance, if required.

#### Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

#### Auditors' Responsibility

Our responsibility is to express an opinion on compliance for each of the CNMI's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the CNMI's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our qualified opinion on compliance for each major federal programs However, our audit does not provide a legal determination of the CNMI's compliance.



# Basis for Qualified Opinion on Each Major Federal Program

As described in items 2018-016 through 2018-021 and 2018-024 in the accompanying Schedule of Findings and Questioned Costs, the CNMI did not comply with requirements regarding the following:

Finding #	CFDA #	Program Name	Compliance Requirement
2018-016	15.875	Economic, Social, and Political Development of the Territories - Capital Improvement Projects	Equipment and Real Property Management
2018-017	15.875	Economic, Social, and Political Development of the Territories - Capital Improvement Projects	Subrecipient Monitoring
2018-018	20.205	Highway Planning and Construction	Equipment and Real Property Management
2018-019	20.509	Formula Grants for Rural Areas	Equipment and Real Property Management
2018-020	93.767	Children's Health Insurance Program	Eligibility
2018-020	93.778	Medical Assistance Program	Eligibility
2018-021	93.778	Medical Assistance Program	Special Tests and Provisions - ADP
2018-024	97.036	Disaster Grants - Public Assistance (Presidentially Declared Disasters)	Subrecipient Monitoring

Compliance with such requirements is necessary, in our opinion, for the CNMI to comply with the requirements applicable to each program.

#### Qualified Opinion on Each Major Federal Program

In our opinion, except for the noncompliance described in the Basis for Qualified Opinion paragraph, the CNMI complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended September 30, 2018.

#### **Other Matters**

The results of our auditing procedures disclosed other instances of noncompliance which are required to be reported in accordance with the Uniform Guidance and which are described in the accompanying Schedule of Findings and Questioned Costs as items 2018-015, 2018-022 and 2018-023. Our opinion on each major federal program is not modified with respect to these matters.

The CNMI's response to the noncompliance findings identified in our audit is described in the corrective action plan. The CNMI's response was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

#### **Report on Internal Control Over Compliance**

Management of the CNMI is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the CNMI's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the CNMI's internal control over compliance.

Our consideration of internal control over compliance was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. However, as discussed below, we did identify certain deficiencies in internal control over compliance that we consider to be material weaknesses and significant deficiencies.



A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. We consider the deficiencies in internal control over compliance described in the accompanying Schedule of Findings and Questioned Costs as items 2018-016 through 2018-021 and 2018-024 to be material weaknesses.

A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance. We consider the deficiencies in internal control over compliance described in the accompanying Schedule of Findings and Questioned Costs as items 2018-015, 2018-022 and 2018-023 to be significant deficiencies.

The CNMI's response to the internal control over compliance findings identified in our audit is described in the corrective action plan. The CNMI's response was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

# Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance

We have audited the financial statements of the governmental activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the CNMI as of and for the year ended September 30, 2018, and the related notes to the financial statements. These financial statements collectively comprise the CNMI's basic financial statements. We issued our report thereon dated August 16, 2019, which contained explanatory paragraphs concerning the correction of errors and going concern, and contained adverse opinions due to the lack of adoption of GASB Statement No. 68; and to the financial statements of the Commonwealth Healthcare Corporation and the Northern Mariana Islands Settlement Fund not being included in the financial statements. Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements. The accompanying Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by the Uniform Guidance and is not a required part of the basic financial statements. Because of the significance of the matters discussed above, it is inappropriate to, and we do not, express an opinion on the Schedule of Expenditures of Federal Awards.

Deloite & Jouche LLC

August 16, 2019

# Summary of Schedule of Expenditures of Federal Awards by Grantor Year Ended September 30, 2018

Federal Grantor		Passed hrough to brecipients	E	Federal xpenditures
<ul> <li>U.S. Department of Agriculture</li> <li>U.S. Department of Commerce</li> <li>U.S. Department of Defense</li> <li>U.S. Department of the Interior</li> <li>U.S. Department of Justice</li> <li>U.S. Department of Labor</li> <li>U.S. Department of Transportation</li> <li>U.S. Institute of Museum and Library Services</li> <li>U.S. Environmental Protection Agency</li> <li>U.S. Department of Education</li> <li>U.S. Department of Health and Human Services</li> <li>U.S. Department of Homeland Security</li> <li>U.S. Small Business Administration</li> </ul>	\$	- - 1,225,489 - - - - - - - 2,846,490 -	\$	$18,366,213 \\3,169,779 \\236,074 \\7,906,066 \\1,705,113 \\1,795,021 \\2,167,096 \\127,812 \\2,090,424 \\415,339 \\842,215 \\41,062,363 \\7,630,639 \\19,715 \\$
TOTAL FEDERAL GRANTS FUND TOTAL CAPITAL PROJECTS FUND TOTAL PUBLIC WORKS FUND Unallocated expenditures		4,071,979 1,130,914 - -		87,533,869 6,455,302 4,135,169 14,700
TOTAL EXPENDITURES OF FEDERAL AWARDS	<u>\$</u>	5,202,893	<u>\$</u>	98,139,040
Note: All awards are received direct from the Federal agency.				
Reconciliation:				

Expenditures per above	\$ 98,139,040
Local match	11,147,229
Amount of Compact Impact grants recorded in operating transfers out	(1,004,817)
Public Works Grants (CFDA No. 20.205) recorded in Other Governmental Funds	(4,135,170)
Unreconciled difference	 2,744
	\$ 104,149,026

# Schedule of Expenditures of Federal Awards Year Ended September 30, 2018

Federal CFDA Number	Federal Grantor/Program or Cluster Title	Passed Through to Subrecipients	Federal Expenditures
	U.S. DEPARTMENT OF AGRICULTURE		
10.170	Specialty Crop Block Grant Program - Farm Bill SNAP Cluster:	\$ -	\$ 218,886
10.551	Supplemental Nutrition Assistance Program	-	11,641,059
10.561	State Administrative Matching Grants for the Supplemental Nutrition Assistance Program		6,265,851
	Subtotal SNAP Cluster	-	17,906,910
10.664	Cooperative Forestry Assistance Community Facilities Loans and Grants Cluster:	-	136,255
10.766	Community Facilities Loans and Grants		104,106
	Subtotal Community Facilities Loans and Grants Cluster		104,106
10.890	Rural Development Cooperative Agreement Program		56
	TOTAL U.S. DEPARTMENT OF AGRICULTURE		18,366,213
	U.S. DEPARTMENT OF COMMERCE		
11.016	Statistical, Research, and Methodology Assistance Economic Development Cluster:	-	67,970
11.307	Economic Adjustment Assistance		38,967
	Subtotal Economic Development Cluster		38,967
11.407	Interjurisdictional Fisheries Act of 1986	-	11,309
11.419 11.437	Coastal Zone Management Administration Awards Pacific Fisheries Data Program	-	2,164,240 257,256
11.452	Unallied Industry Projects	-	(488)
11.454	Unallied Management Projects	-	93,108
11.467	Meteorologic and Hydrologic ModernizationDevelopment	-	93,160
11.472 11.482	Unallied Science Program Coral Reef Conservation Program	-	4,036 408,108
11.549	State and Local Implementation Grant Program	-	32,113
	TOTAL U.S. DEPARTMENT OF COMMERCE		3,169,779
	U.S. DEPARTMENT OF DEFENSE		
12.113	State Memorandum of Agreement Program for the Reimbursement of Technical Services	_	33,582
12.617	Economic Adjustment Assistance for State Governments	-	202,492
	TOTAL U.S. DEPARTMENT OF DEFENSE		236,074
	U.S. DEPARTMENT OF THE INTERIOR	·	
	Fish and Wildlife Cluster:		
15.605	Sport Fish Restoration	-	1,221,232
15.608	Fish and Wildlife Management Assistance	-	33,884
15.611	Wildlife Restoration and Basic Hunter Education		929,393
	Subtotal Fish and Wildlife Cluster	-	2,184,509
15.615	Cooperative Endangered Species Conservation Fund	-	431,514
15.634 15.663	State Wildlife Grants National Fish and Wildlife Foundation	-	64,137 960
15.875	Economic, Social, and Political Development of the Territories:		500
	Development of TTPI Islands	-	1,389,996
15.904	Compact Impact Historic Preservation Fund Grants-In-Aid	1,225,489	3,140,551 694,399
15.904	TOTAL U.S. DEPARTMENT OF THE INTERIOR		7,906,066
		1,225,489	7,900,000
	U.S. DEPARTMENT OF JUSTICE		
16.017 16.540	Sexual Assault Services Formula Program Juvenile Justice and Delinguency Prevention	-	57,474 68,901
16.575	Crime Victim Assistance	-	533,965
16.582	Crime Victim Assistance/Discretionary Grants	-	5,900
16.588	Violence Against Women Formula Grants Public Safety Partnership and Community Policing Grants	-	526,661
16.710 16.738	Edward Byrne Memorial Justice Assistance Grant Program	-	227,167 74,111
16.750	Support for Adam Walsh Act Implementation Grant Program		210,934
	TOTAL U.S. DEPARTMENT OF JUSTICE	-	1,705,113
			· · · ·

# Schedule of Expenditures of Federal Awards, Continued Year Ended September 30, 2018

Federal CFDA Number	Federal Grantor/Program or Cluster Title	Passed Through to Subrecipients	Federal Expenditures
	U.S. DEPARTMENT OF LABOR		
	WIOA Cluster:		
17.258 17.259	WIOA Adult Program WIOA Youth Activities	-	386,885 460,354
17.278	WIOA Dislocated Worker Formula Grants		389,495
	Subtotal WIOA Cluster	-	1,236,734
17.225	Unemployment Insurance	-	(5,027)
17.235 17.273	Senior Community Service Employment Program Temporary Labor Certification for Foreign Workers	-	250,556 64,450
17.281	WIOA Dislocated Worker National Reserve Technical Assistance and Training	-	18,741
17.504 17.604	Consultation Agreements Safety and Health Grants	-	227,157 2,410
17.004	TOTAL U.S. DEPARTMENT OF LABOR		1,795,021
	U.S. DEPARTMENT OF TRANSPORTATION		1,755,021
20.218	Motor Carrier Safety Assistance	_	389,362
	Federal Transit Cluster:		
20.500	Federal Transit Capital Investment Grants		56,956
	Subtotal Federal Transit Cluster		56,956
20.509 20.514	Formula Grants for Rural Areas Public Transportation Research, Technical Assistance, and Training	-	890,433 6,174
20.514	Highway Safety Cluster:	-	0,174
20.600	State and Community Highway Safety		750,736
	Subtotal Highway Safety Cluster		750,736
20.703	Interagency Hazardous Materials Public Sector Training and Planning Grants		73,435
	TOTAL U.S. DEPARTMENT OF TRANSPORTATION		2,167,096
	U.S. INSTITUTE OF MUSEUM AND LIBRARY SERVICES		
45.310	Grants to States		127,812
	U.S. SMALL BUSINESS ADMINISTRATION		
59.061	State Trade Expansion		19,715
	U.S. ENVIRONMENTAL PROTECTION AGENCY		
66.600	Environmental Protection Consolidated Grants for the Insular Areas - Program Support		2,090,424
	TOTAL U.S. ENVIRONMENTAL PROTECTION AGENCY		2,090,424
	U.S. DEPARTMENT OF ENERGY		
81.041	State Energy Program	-	215,670
81.042	Weatherization Assistance for Low-Income Persons		199,669
	TOTAL U.S. DEPARTMENT OF ENERGY		415,339
94 176	U.S. DEPARTMENT OF EDUCATION		800.086
84.126 84.177	Rehabilitation Services Vocational Rehabilitation Grants to States Rehabilitation Services Independent Living Services for Older Individuals	-	800,986
04 107	Who are Blind	-	29,745
84.187	Supported Employment Services for Individuals with the Most Significant Disabilities	-	11,484
	TOTAL U.S. DEPARTMENT OF EDUCATION	-	842,215
	U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES		
	Aging Cluster:		
93.044	Special Programs for the Aging, Title III, Part B, Grants for Supportive Services and Senior Centers	1	213,144
93.045	Special Programs for the Aging, Title III, Part C, Nutrition Services		509,723
93.053	Nutrition Services Incentive Program		25,886
	Subtotal Aging Cluster		748,753
93.041	Special Programs for the Aging, Title VII, Chapter 3, Programs for Prevention of Eld	ler	
	Abuse, Neglect, and Exploitation	-	2,642

# Schedule of Expenditures of Federal Awards, Continued Year Ended September 30, 2018

Federal CFDA Number	Federal Grantor/Program or Cluster Title	Passed Through to Subrecipients	Federal Expenditures
	U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES, CONTINUED		
93.042	Special Programs for the Aging, Title VII, Chapter 2, Long Term Care Ombudsman Services for Older Individuals	-	5,974
93.043	Special Programs for the Aging, Title III, Part D, Disease Prevention and Health Promotion Services	-	8,847
93.052	National Family Caregiver Support, Title III, Part E	-	72,729
93.127 93.136	Emergency Medical Services for Children Injury Prevention and Control Research and State and Community Based	-	92,694
93.369	Programs ACL Independent Living State Grants	-	1,764 23,350
93.464	ACL Assistive Technology	-	118,149
93.556	Promoting Safe and Stable Families	-	164,082
93.568 93.569	Low-Income Home Energy Assistance Community Services Block Grant CCDF Cluster:	-	221,130 564,802
93.575	Child Care and Development Block Grant		2,251,941
	Subtotal CCDF Cluster		2,251,941
93.590	Community-Based Child Abuse Prevention Grants	-	223,209
93.612	Native American Programs	-	131,913
93.630 93.643	Developmental Disabilities Basic Support and Advocacy Grants Children's Justice Grants to States	-	264,429 74,378
93.645	Stephanie Tubbs Jones Child Welfare Services Program	-	132,560
93.667	Social Services Block Grant	-	55,942
93.669	Child Abuse and Neglect State Grants	-	73,700
93.671	Family Violence Prevention and Services/Domestic Violence Shelter and Supportive Services	_	131,444
93.767	Children's Health Insurance Program	-	10,622,277
93.778	Medicaid Cluster: Medical Assistance Program		25,075,654
	Subtotal Medicaid Cluster		25,075,654
	TOTAL U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES		41,062,363
	U.S. DEPARTMENT OF HOMELAND SECURITY		
97.012 97.036 97.039 97.042 97.047 97.067	Boating Safety Financial Assistance Disaster Grants - Public Assistance (Presidentially Declared Disasters) Hazard Mitigation Grant Emergency Management Performance Grants Pre-Disaster Mitigation Homeland Security Grant Program	2,846,490 - - - - -	991,967 4,508,719 347,460 890,698 44,887 <u>846,908</u>
	TOTAL U.S. DEPARTMENT OF HOMELAND SECURITY	2,846,490	7,630,639
	TOTAL FEDERAL GRANTS FUND	4,071,979	87,533,869
	U.S. DEPARTMENT OF THE INTERIOR		
15.875	Economic, Social, and Political Development of the Territories: Capital Improvement Projects: FY96 - FY02 Appropriations Act Grant		2,500
	FY04 Appropriations Act Grant	1,130,914	6,452,802
	TOTAL CAPITAL PROJECTS FUND	1,130,914	6,455,302
20.205	Highway Planning and Construction Cluster: Highway Planning and Construction		4,135,169
	Total Highway Planning and Construction Cluster and TOTAL PUBLIC WORKS GRANT FUND		4,135,169
99.000	Unallocated expenditures		14,700
	TOTAL EXPENDITURES OF FEDERAL AWARDS	<u>\$    5,202,893</u>	<u>\$ 98,139,040</u>

#### Notes to the Schedule of Expenditures of Federal Awards Year Ended September 30, 2018

#### (1) Scope of Audit

The Commonwealth of the Northern Mariana Islands (CNMI) is a governmental entity governed by its own Constitution. All significant operations of the CNMI are included in the scope of the Single Audit. The U.S. Department of the Interior has been designated as the CNMI's cognizant agency for the Single Audit.

#### (2) Basis of Presentation

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of the CNMI under programs of the federal government for the year ended September 30, 2018. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the CNMI, it is not intended to and does not present the financial position or changes in financial position of the CNMI.

#### (3) Summary of Significant Accounting Policies

a. Basis of Accounting

Expenditures reported on the accompanying Schedule of Expenditures of Federal Awards are reported on the accrual basis of accounting. All expenditures and capital outlays are reported as expenditures. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Negative amounts shown on the Schedule represent adjustments or credits made in the normal course of operations to amounts reported as expenditures in prior years.

#### b. <u>Reporting Entity</u>

The CNMI, for purposes of the financial statements, includes all of the funds of the primary government as defined by Governmental Accounting Standards Board (GASB) Statement No. 14, *The Financial Reporting Entity*.

For purposes of complying with The Single Audit Act of 1984, as amended in 1996, the CNMI's reporting entity is defined in Note 1A to its September 30, 2018 basic financial statements; except that the Northern Mariana Islands Settlement Fund, the Northern Mariana Islands Retirement Fund and all of the discretely presented component units are excluded. Accordingly, the accompanying Schedule of Expenditures of Federal Awards presents the federal award programs administered by the CNMI, as defined above, for the year ended September 30, 2018.

Notes to the Schedule of Expenditures of Federal Awards Year Ended September 30, 2018

#### (3) Summary of Significant Accounting Policies, Continued

b. <u>Reporting Entity, Continued</u>

Federal award totals for the excluded departments and component units as of September 30, 2018, are as follows:

#### Agency or Component Unit

Federal Award Total

Commonwealth Ports Authority Commonwealth Development Authority Commonwealth Utilities Corporation Northern Marianas College Public School System \$ 6,707,043 \$ 12,401,079 \$ 6,413,400 \$ 8,254,053 \$ 39,580,206

#### c. <u>Amounts Passed-Through to Subrecipients</u>

The Schedule of Expenditures of Federal Awards includes amounts passed through to subrecipients during the year which were identified for each program; however, the Schedule of Expenditures of Federal Awards does not contain separate schedules disclosing how the subrecipients, outside of the CNMI's control, utilized the funds. The CNMI is considered to have responsibility for any questioned costs which could result from Single Audits of these entities.

#### d. <u>Indirect Cost Allocation</u>

The CNMI did not elect to use the de minimis indirect cost rate allowed under the Uniform Guidance. For fiscal year 2018, the CNMI has the following approved indirect cost rates:

Programs which directly charged utilities	12.10%
Programs not directly charging utilities	30.25%

#### e. <u>Matching Costs</u>

The non-Federal shares of programs are not included in the accompanying Schedule of Expenditures of Federal Awards.

Schedule of Findings and Questioned Costs Year Ended September 30, 2018

# Section I - Summary of Auditors' Results

## Financial Statements

1.	financial	port the auditor issued tatements audited we with GAAP:	on whether th re prepared i	
	Internal co	ntrol over financial reporti	ing:	
2. 3.	Mater Signif	al weakness(es) identifiec cant deficiency(ies) identi	l? fied?	Yes Yes
4.	Noncomplia noted?	nce material to finan	cial statement	s Yes
	Federal Aw	ards		
	Internal co	ntrol over major federal p	rograms:	
5. 6.	Mater Signif	al weakness(es) identifiec cant deficiency(ies) identi	l? fied?	Yes Yes
7.		uditor's report issued on ral programs:	compliance fo	r Qualified
8.	Any audit reported in	indings disclosed that ar accordance with 2 CFR 20	e required to b 00.516(a)?	e Yes
9.	Identificati	on of major federal progra	ims:	
	CFDA <u>Numbers</u>	Name of Federal Program o	r Cluster	
	15.875	Economic, Social, and Politi Capital Improvement Proj Compact Impact	cal Development ects	of the Territories:
	20.509 93.767 93.778 97.036 20.205	Formula Grants for Rural A Children's Health Insurance Medical Assistance Program Disaster Grants - Public Ass Highway Planning and Cons	e Program 1 sistance (Presiden	tially Declared Disasters)
10.	Dollar thre and type B	shold used to distinguish Programs:	between type	۹ \$2,944,171
11.	Auditee qu	alified as low-risk auditee	?	No

# Schedule of Findings and Questioned Costs, Continued Year Ended September 30, 2018

# Section II - Financial Statement Findings

Reference Number	<u>Findings</u>
2018-001-002 2018-003 2018-004-005 2018-006 2018-007 2018-008 2018-009 2018-010 2018-010 2018-011 2018-012 2018-013 2018-014 2018-015	External Financial Reporting Cash and Cash Equivalents Receivables Tax Rebates Payable Notes Payable - Judicial Building Loan Compensated Absences Due to Component Units Fund Balance - Encumbrances Commonwealth Healthcare Corporation CNMI Workers' Compensation Commission CNMI Group Health and Life Insurance CNMI Local Noncompliance Allowable Costs/Cost Principles

# Section III - Federal Award Findings and Questioned Costs

Reference <u>Number</u>	CFDA <u>Number</u>	<u>Findings</u>		Questioned <u>Costs</u>
2018-015 2018-016 2018-017 2018-018 2018-019 2018-020 2018-020 2018-021 2018-022 2018-023 2018-024	15.875 15.875 20.205 20.509 93.767 93.778 93.778 93.778 97.036 97.036	Allowable Costs/Cost Principles Equipment and Real Property Management Subrecipient Monitoring Equipment and Real Property Management Equipment and Real Property Management Eligibility Eligibility Special Tests and Provisions - ADP Special Tests and Provisions - Provider Eligibility Reporting Subrecipient Monitoring	<del>。。。。。。。。。。。</del>	- - - 369 - - - -
			\$	369

#### Schedule of Findings and Questioned Costs, Continued Year Ended September 30, 2018

#### External Financial Reporting

Finding No. 2018-001

<u>Criteria</u>: Governmental Accounting Standards Board (GASB) Statement No. 61, *the Financial Reporting Entity: Omnibus,* requires the financial statements of the reporting entity to include financial statements of component units for which the primary government is financially accountable or for which exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

<u>Condition</u>: The CNMI's financial statements do not include the financial statements of the following component units:

- 1. Northern Mariana Islands Settlement Fund (NMISF)
- 2. Commonwealth Healthcare Corporation (CHCC)

<u>Cause</u>: The CNMI lacks audited financial statements from the aforementioned component units.

<u>Effect</u>: The CNMI is in noncompliance with GASB Statement No. 61, and the CNMI's financial statements contain an adverse opinion.

<u>Recommendation</u>: The CNMI should obtain audited financial statements of the aforementioned component units for inclusion in the CNMI's financial statements.

Identification as a Repeat Finding: Finding No. 2017-001.

Views of Auditee and Corrective Action Plan:

Schedule of Findings and Questioned Costs, Continued Year Ended September 30, 2018

#### External Financial Reporting

#### Finding No. 2018-002

<u>Criteria</u>: GASB Statement No. 68, *Accounting and Financial Reporting for Pensions* revised and established new financial reporting requirements for governments that provide their employees with pension benefits through plans that are administered through trusts. GASB Statement No. 68 required the recognition of net pension liability, pension expense, deferred outflows of resources and deferred inflows of resources, as applicable to the financial statements.

<u>Condition</u>: The CNMI contributed to the Northern Mariana Islands Retirement Fund's (NMIRF's) defined benefit plan (DB Plan), a cost-sharing, multi-employer plan established and administered by the CNMI. On September 30, 2013, the DB plan was transferred to NMISF, and the CNMI now contributes to NMISF. Audited GASB Statement No. 68 required schedules and actuarial valuation reports of NMISF could not be provided. Accordingly, the CNMI was unable to record the net pension liability, pension expense, deferred outflows of resources and deferred inflows of resources, as applicable, in the financial statements as of September 30, 2018.

<u>Cause</u>: The CNMI lacks audited NMISF GASB Statement No. 68 required schedules and the actuarial valuation.

<u>Effect</u>: The CNMI is in noncompliance with GASB Statement No. 68, and the CNMI's financial statements contain an adverse opinion.

<u>Recommendation</u>: The CNMI should obtain audited NMISF GASB Statement No. 68 required schedules and actuarial valuations and should determine the net pension liability, pension expense, deferred outflows of resources and deferred inflows of resources, as applicable as of September 30, 2018.

Identification as a Repeat Finding: Finding No. 2017-002.

Views of Auditee and Corrective Action Plan:

#### Schedule of Findings and Questioned Costs, Continued Year Ended September 30, 2018

Cash and Cash Equivalents

Finding No. 2018-003

<u>Criteria</u>: Bank reconciliations should be timely performed, and reconciling items should be timely adjusted.

<u>Condition</u>: Tests of bank reconciliations noted the following:

- 1. A bank reconciliation for one account (bank code 11230) was prepared seven months after fiscal year end.
- 2. Bank reconciliations for three accounts (bank code: 11221, 11411 and 11431) were not provided.
- 3. We were not able to verify the validity of two accounts as the bank confirmation or the related bank statement was not provided: a \$65,050 security deposit comprising a one-time certificate of deposit (bank code 15050); and a miscellaneous cash account (bank code 11991).
- 4. At September 30, 2018, the CNMI recorded cash clearing accounts of \$1,085,309. These accounts are expected to be zero at fiscal year-end. An audit adjustment was proposed to correct \$972,230 of the amount; however, correcting entries for the remaining \$113,079 could not be determined. Management did not consider the amount sufficiently material to the financial statements to warrant an adjustment.
- 5. At September 30, 2018, the CNMI recorded non-CNMI cash accounts of \$327,035 (bank code 11980) and \$202,288 (bank code 11432). Correcting entries could not be determined. Management did not consider the amount sufficiently material to the financial statements to warrant an adjustment.
- 6. At September 30, 2018, the CNMI recorded a negative \$16,898,724 cash account (bank code 11431) related to an error in recording interfund settlements for health and life insurance payments. An audit adjustment was proposed to correct \$17,681,233 of the amount.
- 7. At September 30, 2018, the CNMI recorded a negative \$978,502 cash account (bank code 11960) related to unidentified transactions. Correcting entries could not be determined. Management did not consider the amount sufficiently material to the financial statements to warrant an adjustment.

<u>Cause</u>: The CNMI did not adhere to policies and procedures related to timely preparing bank reconciliations, to updating bank account authorized signatories, to recording bank reconciling items in the general ledger, and to reconciling cash clearing accounts for adjustment at fiscal year end.

<u>Effect</u>: Cash balances could be misstated throughout the year.

<u>Recommendation</u>: The CNMI should adhere to established policies and procedures over the timely reconciliation and adjustment of bank accounts and cash clearing accounts and over the updating of bank account authorized signatories.

Identification as a Repeat Finding: Finding No. 2017-003.

Schedule of Findings and Questioned Costs, Continued Year Ended September 30, 2018

Finding No. 2018-003, Continued

Views of Auditee and Corrective Action Plan:

#### Schedule of Findings and Questioned Costs, Continued Year Ended September 30, 2018

#### **Receivables**

#### Finding No. 2018-004

<u>Criteria</u>: Receivables should be identified, recorded, and reconciled. Further, transfers of assets from component units should be documented.

<u>Condition</u>: Section 8.1 of the Settlement Agreement for Civil Case No. 09-000023 assigns the CNMI rights to collect deficient employer defined benefit contributions and related costs as of August 6, 2013 from autonomous agencies. In October 2016, NMIRF transferred receivables from autonomous agencies of \$46,051,656 to the CNMI. The CNMI has not obtained details of these receivables and has not assessed collectability. In addition, no written document supported the transfer. The transfer has not been recorded as of September 30, 2018. No audit adjustment was proposed due to the uncertainty of collection.

<u>Cause</u>: The CNMI lacks policies and procedures to identify, record, and reconcile valid receivables and lacks written documentation to substantiate the transfer of receivables.

Effect: Receivables could be understated.

<u>Recommendation</u>: The CNMI should establish policies and procedures to identify, record, and reconcile valid receivables. Furthermore, responsible personnel should coordinate with NMIRF to document the transfer.

Identification as a Repeat Finding: Finding No. 2017-004.

Views of Auditee and Corrective Action Plan:

#### Schedule of Findings and Questioned Costs, Continued Year Ended September 30, 2018

#### **Receivables**

#### Finding No. 2018-005

<u>Criteria</u>: Receivables should be reconciled, assessed, and monitored for collectability.

<u>Condition</u>: Public Law 9-66 requires public corporations or other autonomous agencies to pay to the CNMI Treasurer an amount no less than one percent of their total operations budget, and such funds will be deposited into a special account within the CNMI general fund to be solely used for the operations and activities of the Office of the Public Auditor (OPA). Receivables related to one percent of OPA fees recorded and reported in a schedule obtained from OPA did not agree to payables recorded in corresponding component unit (CU) financial statements. Further, collectability of these receivables was not assessed at year-end. Additionally, consideration of the application of the statute of limitations to these receivables has not occurred.

Component Unit	Receivables Per OPA <u>Schedule</u>	Payables Reported in CU's Financial <u>Statements</u>	Difference	Comments
CDA CHCC Commonwealth Ports Authority (CPA) Commonwealth Utilities Corporation (CUC) Marianas Public Land Trust Northern Marianas College (NMC) Public School System (PSS)	\$ 97,424 \$ 2,232,608 \$ 3,582,709 \$ 14,125,218 \$ 160,620 \$ 1,553,935 \$ 2,209,413	Unknown \$ 2,178,191 \$ 8,288,990 - - - -	Unknown \$ 1,404,518 \$ 5,836,228 - - -	not reported in CU financial statements lack of CU financial statements unreconciled differences unreconciled differences not reported in CU financial statements not reported in CU financial statements not reported in CU financial statements

As of September 30, 2018, receivables related to OPA fees are fully allowed for.

<u>Cause</u>: The CNMI lacks policies and procedures to reconcile receivables and to assess collectability.

Effect: Receivables and related revenue could be misstated.

<u>Recommendation</u>: The CNMI should record receivables based on the updated calculation and should reconcile amounts to payable balances recorded by component units.

Identification as a Repeat Finding: Finding No. 2017-005.

Views of Auditee and Corrective Action Plan:

#### Schedule of Findings and Questioned Costs, Continued Year Ended September 30, 2018

#### Tax Rebates Payable

#### Finding No. 2018-006

<u>Criteria</u>: The Covenant to Establish the Commonwealth of the Northern Mariana Islands in Political Union with the United States of America (the Covenant) adopted the Internal Revenue Code of the United States of America as the local income tax. Percentages of income tax due to the CNMI from CNMI source income are rebated at 90%, 70% or 50%, based on specified tax brackets for corporate and individual income taxes paid. The rebate liability is therefore estimated at the end of each fiscal year.

In addition, in accordance with Public Law 9-22, §1713, Interest on Overpayments, interest allowed by NMTIT §6611 on an overpayment shall be calculated only on the amount not already rebated.

<u>Condition</u>: At September 30, 2018, tax rebates payable aggregated \$52,352,530. The balance consists of the following:

Estimated 2018 liability based on fiscal year 2018 collections	\$ 1,781,813
Additional Child Tax Credit (ACTC)	6,875,037
2017 and prior rebates unpaid as of September 30, 2018	<u>43,695,680</u>

\$ <u>52,352,530</u>

Tests of tax rebates payable noted the following:

- 1. For unpaid tax year 2017 and prior rebates:
  - a. Of fifteen unmatched filings relating to individual and corporate tax rebate payables of \$2,534,350, the following were noted:
    - i. Tax returns were not provided for six totaling \$1,289,083:

Assigned No.	<u>Tax Year</u>	Rebate Payable Per Detailed Reports
I-18-29798 I-18-36313 I-18-39961 C-18-00869 C-18-01156 C-18-00974	2004 2007 2011 2002 2011 2005	\$ 10,375 1,471 91,822 26,464 134,951 <u>1,024,000</u>
		\$ <u>1,289,083</u>

ii. The rebate amounts on the tax returns were left blank or zero for seven totaling \$1,149,962. Further, the related tax returns were filed incomplete, a different tax form was used and/or the taxpayer did not submit relevant documentation to calculate taxes.

Assigned No.	<u>Tax Year</u>	Rebate Payable Per Detailed Reports
C-18-00934 C-18-01090 C-18-01113 C-18-01276 C-18-01305 I-18-42447 I-18-45309	2004 2008 2009 2016 2017 2014 2017	\$ 353,316 68,649 6,589 501,327 66,148 113,805 <u>40,128</u>
		\$ <u>1,149,962</u>

#### Schedule of Findings and Questioned Costs, Continued Year Ended September 30, 2018

Finding No. 2018-006, Continued

#### Condition, Continued:

- b. Of ten assessed filings tested relating to individual and corporate tax rebate payables of \$3,626,367, the following were noted:
  - i. Tax returns were not provided for nine totaling \$3,625,366:

Assigned No.	<u>Tax Year</u>	Rebate Payable Per Detailed Reports
C-18-00095	2002	\$ 274,000
C-18-00144	2003	116,613
C-18-00362	2007	649,000
C-18-00461	2010	120,600
C-18-00534	2012	2,425,129
C-18-00539	2012	36,576
C-18-00652	2014	1,244
I-18-02935	2004	2,027
I-18-06947	2004	177

\$ <u>3,625,366</u>

ii. One did not agree to the tax return by \$43 due to a miscalculation of rebate taxes.

Assigned No.	<u>Tax Year</u>	Rebate Payable Per Detailed <u>Reports</u>	Rebate Payable <u>Per Return</u>	<u>Variance</u>
I-18-19330	2010	\$ 1,001	\$ 958	\$ 43

c. Of two matched filings tested relating to individual and corporate rebate payables of \$564,899, one did not agree to the tax return by \$19,943 due to miscalculation of rebate taxes.

		Rebate Payable Per Detailed	Rebate Payable	
Assigned No.	<u>Tax Year</u>	Reports	Per Return	<u>Variance</u>
C-18-00836	2010	\$ 522,799	\$ 542,742	\$ (19,943)

2. No interest is calculated or paid on overpayments.

<u>Cause</u>: The CNMI lacks periodic review of rebate payable reports to determine the accuracy and completeness and lacks policies and procedures to assess the reasonableness of estimated rebates payable. Further, the CNMI lacks compliance with Public Law 9-22 relating to interest calculations on tax overpayments.

<u>Effect</u>: Tax rebates payable could be misstated; however, since the CNMI calculates an estimated tax liability based on current information, the amount recorded as tax rebate payable is a best estimate. In addition, the CNMI has taken the approach of recording unmatched return variances as liabilities until the items listed above are resolved. The effect is also mitigated by a corresponding permanent tax reserve to offset disputes or claims.

#### Schedule of Findings and Questioned Costs, Continued Year Ended September 30, 2018

Finding No. 2018-006, Continued

<u>Recommendation</u>: The CNMI should establish policies and procedures requiring periodic review of tax rebate payable reports to assess accuracy and completeness. Also, the CNMI should establish policies and procedures to assess the reasonableness of estimated rebates payable. Additionally, the Division of Revenue and Taxation should properly file and maintain tax forms. Moreover, the CNMI should reconcile recorded rebates payable with the liability indicated on the tax forms, and significant variances, if any, should be investigated, monitored, documented and timely addressed.

Identification as a Repeat Finding: Finding No. 2017-006.

Views of Auditee and Corrective Action Plan:

Schedule of Findings and Questioned Costs, Continued Year Ended September 30, 2018

Notes Payable - Judicial Building Loan

Finding No. 2018-007

<u>Criteria</u>: Public Law 9-3 authorized the CNMI to secure a loan from NMIRF as a general obligation, for the purpose of funding construction of a Judicial Complex. On February 28, 1995, the CNMI entered into a \$15,000,000 loan agreement with NMIRF. The loan was initially for a period of fifteen years and was due on February 28, 2010 with interest at 7.50% per annum. On July 15, 1999, the loan was amended to extend the term to twenty years and to increase the interest rate to 7.75% per annum. Repayment of the loan is based on an assignment of future receipts from the CNMI courts; however, the CNMI is required to pay any shortfall through the budgetary process. On October 1, 2013, the loan was transferred from NMIRF to NMISF pursuant to Section 8 of the Settlement for Civil Case No. 09-00023.

<u>Condition</u>: At September 30, 2018, principal and interest payable to NMISF amounted to \$2,816,620 and \$14,553, respectively, which was due on March 1, 2015. On September 27, 2016, Public Law 19-67 authorized the CNMI to enter into a \$15,000,000 loan with the U.S. Department of Agriculture (USDA) to pay the loan to NMISF and for the expansion and improvement of projects related to building facilities of the Judiciary, the Office of the Attorney General and the Public Defender's Office. The CNMI has not provided the status of the agreement with USDA or determined necessary modifications of the NMISF loan.

<u>Cause</u>: The CNMI lacks a formal plan to pay this obligation.

Effect: The CNMI is in noncompliance with Public Law 9-3 and the related loan terms.

<u>Recommendation</u>: The CNMI should develop and implement a formal plan to pay the outstanding obligation.

Identification as a Repeat Finding: Finding No. 2017-007.

Views of Auditee and Corrective Action Plan:

#### Schedule of Findings and Questioned Costs, Continued Year Ended September 30, 2018

#### Compensated Absences

#### Finding No. 2018-008

<u>Criteria</u>: Accrued annual leave is limited to 45 days or 360 hours, as amounts in excess of 45 days transfer to sick leave at the end of the leave year. Further, an effective system of internal control requires that accrued annual leave for employees who are separated from the entity be identified and reviewed for validity. The payroll records should be timely updated for annual leave balances that do not represent valid obligations.

<u>Condition</u>: At September 30, 2018, compensated absences payable per the subsidiary ledger aggregated \$9,872,234. Of this amount, \$100,273 represents accrued leave of inactive, terminated, resigned or retired employees. Also, \$754,399 represents accrued leave in excess of the 45-day/360-hour limit. The balance at September 30, 2018 is net of individual debit balances of \$101,086.

The above condition was corrected through a proposed audit adjustment.

<u>Cause</u>: The CNMI lacks adequate procedures and controls to determine that accrued annual leave is reviewed for validity and lacks timely updates of payroll records.

Effect: Compensated absences payable and related expenditures could be misstated.

<u>Recommendation</u>: Responsible Department of Finance (DOF) personnel should record valid charges as compensated absences payable.

Identification as a Repeat Finding: Finding No. 2017-008.

Views of Auditee and Corrective Action Plan:

#### Schedule of Findings and Questioned Costs, Continued Year Ended September 30, 2018

#### Due to Component Units

#### Finding No. 2018-009

Criteria: Amounts due to component units (CU) should be reconciled.

<u>Condition</u>: We noted the following variances between the CNMI's due to component units and the amounts confirmed by the component units:

Component Units	Amount Per <u>General Ledger</u>	Amount Reported by the CU	Difference
CUC	\$ 5,578,317	\$ 4,040,445	\$ 1,537,872
MVA	\$ 2,748,500	\$ 2,546,259	\$ 202,241
NMC	\$ 185,235	\$ 178,761	\$ 6,474
PSS	\$ 6,906	\$ 351,056	\$ (344,150)

The above differences were corrected through a proposed audit adjustment.

<u>Cause</u>: The cause of the above condition is a lack of reconciliation of balances with component units.

<u>Effect</u>: The effect of the above condition is a misstatement of the due to component units and related transfers.

<u>Recommendation</u>: We recommend that the CNMI review transactions with component units and reconcile differences.

Views of Auditee and Corrective Action Plan:

#### Schedule of Findings and Questioned Costs, Continued Year Ended September 30, 2018

#### Fund Balance - Encumbrances

Finding No. 2018-010

<u>Criteria</u>: A system of internal control provides for adequate monitoring and tracking of commitments related to open purchase orders and unfulfilled contracts. Encumbrances should be reviewed and adjusted for balances that are no longer valid.

<u>Condition</u>: Tests of encumbrances noted the following:

#### General Fund

- 1. Subsidiary ledger encumbrances of \$4,301,114 differed from the general ledger of \$6,194,027 at September 30, 2018. The difference of \$1,892,913 was corrected through a proposed audit reclassification.
- 2. Of two encumbrances tested, aggregating \$251,700, an underlying contract was not provided.

<u>Fund</u>	Business Unit	General Ledger <u>Account</u>	Obligating Document No.	General Ledger <u>Amount</u>
2058	3540	62060	494924 OC	\$ 250,000

#### **Grants Assistance Funds**

- 1. Subsidiary ledger encumbrances of \$12,739,015 differed from the general ledger of \$48,538,909 at September 30, 2018. The difference of \$35,799,894 was corrected through a proposed audit reclassification.
- 2. The encumbrance aging includes a negative balance of \$356,785, which has been outstanding for more than five years. There was no evidence of DOF review of outstanding encumbrances.

<u>Fund</u>	CFDA No.	<u>Amount</u>	
2020 2020 2020 2020 2020 2020 2020 202	10.475 15.605 16.582 20.600 66.600 93.251 93.268 93.505 93.959 93.994 97.044 Unknown 16.803 15.875 15.875 15.875 15.875 15.875	\$ 7,268 2,400 42,583 1,226 20,972 5,280 3,607 11,712 4,350 1,240 1,315 95,862 12,100 26,450 (309,568) 104,770 (477,506) <u>89,154</u>	
Total		\$ <u>(356,785</u> )	

3. Of twelve encumbrances tested, aggregating \$6,682,545, the following were noted:

#### Schedule of Findings and Questioned Costs, Continued Year Ended September 30, 2018

Finding No. 2018-010, Continued

Condition, Continued:

#### **Grants Assistance Funds, Continued**

a. Two encumbrances were subsequently adjusted. The disclosure misstatement was corrected during the audit process.

<u>Fund</u>	<u>CFDA No.</u>	<u>Business Unit</u>	Obligating Document No.	<u>Amount</u>
4058	15.875	5663D	629558 OC	\$ 673,213
4058	15.875	5663F	656687 OC	\$ 608,484

b. Two encumbrances totaling \$155,422 were subsequently cancelled due to expired contracts. The disclosure misstatement was corrected during the audit process.

<u>Fund</u>	CFDA No.	<u>Business Unit</u>	Obligating Document No.	<u>Amount</u>
4058	15.875	5602	468 OS	\$ (93,009)
4058	15.875	C1300B	616 OS	\$ (62,413)

c. The obligating document for four encumbrance were not provided.

<u>Fund</u>	<u>CFDA No.</u>	<u>Business Unit</u>	Obligating Document No.	General Ledger <u>Amount</u>
2020 2020 2020 2020 2020	Unknown Unknown 97.036 Unknown	C2JEA1 H8575H M42355 4936	574600 OC 658502 OP 667077 OC 59 OS	\$ 81,000 \$ 800,000 \$ 365,325 \$ (316,674)

#### Saipan Amusement Funds

1. Encumbrances in the subsidiary ledger of \$586,628 differed from the general ledger of \$372,809 at September 30, 2018. The difference of \$213,819 was corrected through a proposed audit reclassification.

#### **Other Governmental Funds**

- 1. Encumbrances in the subsidiary ledger of \$7,470,798 differed from the general ledger of \$8,888,877 at September 30, 2018. The difference of \$1,418,079 was corrected through a proposed audit reclassification.
- 2. The encumbrance aging includes a balance of \$1,742,615, which has been outstanding for more than five years. There was no evidence of DOF review of outstanding encumbrances.

<u>Fund</u>	<u>CFDA No.</u>	<u>Amount</u>
2030 2043 4042 4043 4043 4043 4043 4047 6079	N/A N/A 20.205 20.205 20.205 Unknown Unknown	\$ 8,547 5,815 180,852 500,287 907,535 91,940 46,958 681
Total		\$ <u>1,742,615</u> - 28 -

#### Schedule of Findings and Questioned Costs, Continued Year Ended September 30, 2018

Finding No. 2018-010, Continued

Condition, Continued:

#### Other Governmental Funds, Continued

- 3. Of fourteen encumbrances tested, aggregating \$5,275,129, the following were noted:
  - a. Three encumbrances was subsequently adjusted. The disclosure misstatement was corrected during the audit process.

Fund	CFDA No.	<u>Business Unit</u>	Obligating Document No.	<u>Amount</u>
4043	20.205	T4205X	580656 OC	\$  28,460
4043	20.205	T4205X	600432 OC	\$ 1,153,030
4043	20.205	T5205S	636623 OC	\$ 261,662

<u>\_\_\_\_</u>

b. The obligating document for three encumbrance were not provided.

<u>Fund</u>	CFDA No.	<u>Business Unit</u>	Obligating Document No.	General Ledger <u>Amount</u>
2030	97.012	7012C	640828 OP	\$ 1,350
2043	N/A	3386	600733 OM	\$ 89,724
4042	N/A	4633	391 OS	\$ 86,770

<u>Cause</u>: The CNMI lacks policies and procedures to monitor recorded encumbrance reserves and lacks adequate file maintenance.

<u>Effect</u>: Disclosure requirements relative to the reserve for encumbrances could be misstated and may result in incorrect budgetary financial statements.

<u>Recommendation</u>: Responsible DOF personnel should support all encumbrances with encumbering documents and update encumbrances for actual expenditures. Long outstanding encumbrances and debit balances should be examined for validity. DOF should take reasonable steps to timely adjust the subsidiary ledger to include valid encumbrances at year end.

Identification as a Repeat Finding: Finding No. 2017-009.

Views of Auditee and Corrective Action Plan:

#### Schedule of Findings and Questioned Costs, Continued Year Ended September 30, 2018

Commonwealth Healthcare Corporation

Finding No. 2018-011

<u>Criteria</u>: Transfers of assets and liabilities that attach to discretely presented component units should be documented.

<u>Condition</u>: CNMI Public Law 16-51 created the Commonwealth Healthcare Corporation (CHCC), which is responsible for providing healthcare services in the CNMI, as of October 1, 2011. Healthcare services had previously been accounted for within the General Fund. As of September 30, 2018, transfers of associated receivables, inventory and obligations has not occurred.

<u>Cause</u>: The CNMI lacks coordination over the transfer of assets and liabilities.

Effect: Assets and liabilities associated with CHCC remain in the General Fund.

<u>Recommendation</u>: The CNMI should document the transfer of receivables, inventory and obligations as of October 1, 2011 between the CNMI and CHCC.

Identification as a Repeat Finding: Finding No. 2017-012.

Views of Auditee and Corrective Action Plan:

#### Schedule of Findings and Questioned Costs, Continued Year Ended September 30, 2018

#### CNMI Workers' Compensation Commission

#### Finding No. 2018-012

<u>Criteria</u>: Transfers of assets and liabilities from component units should be documented. In addition, an effective system of internal control over financial reporting includes maintenance of a separate general ledger system that records transactions and generates timely, reliable, and relevant financial information.

<u>Condition</u>: On November 9, 2012, Public Law 17-88, transferred administrative functions of the CNMI Workers' Compensation Commission (WCC) from NMIRF to the CNMI Department of Commerce (DOC). CNMI management determined that WCC should be included within its Special Revenue Funds. As of September 30, 2018, transfers of WCC's cash and cash equivalents, certificates of deposit, investments and receivable accounts were not documented.

In addition, tests of WCC accounts noted the following:

- 1. Bank reconciliations at September 30, 2018 were not prepared for WCC cash accounts aggregating \$1,087,918.
- 2. WCC maintains an investment with a market value of \$1,492,973 at September 30, 2018; however, an investment policy was not provided. In addition, fiscal year 2018 investment transactions were not recorded, reconciled and monitored.

<u>Cause</u>: The CNMI lacks coordination over the transfer of WCC accounts between NMIRF and the CNMI and lacks procedures over financial reporting.

Effect: WCC's funds could be misstated.

<u>Recommendation</u>: The CNMI should document transfers of WCC's assets and establish or assign separate general ledger accounts for WCC funds. Further, bank reconciliations should be prepared for all cash accounts. Lastly, CNMI should establish an investment policy.

Identification as a Repeat Finding: Finding No. 2017-013.

Views of Auditee and Corrective Action Plan:

#### Schedule of Findings and Questioned Costs, Continued Year Ended September 30, 2018

CNMI Group Health and Life Insurance

Finding No. 2018-013

<u>Criteria</u>: Transfers of assets and liabilities from component units should be documented. In addition, an effective system of internal control over financial reporting includes maintenance of a separate general ledger system that records transactions and generates timely, reliable, and relevant financial information.

<u>Condition</u>: On August 5, 2016, Public Law 19-60, transferred administrative functions of the CNMI Group Health and Life Insurance (GHLI) from NMIRF to the CNMI Department of Finance (DOF). CNMI management determined that GHLI should be included within its Special Revenue Funds. As of September 30, 2018, transfers of GHLI's assets and liabilities were not documented. In addition, tests of GHLI accounts noted the following:

- 1. Bank reconciliations were not prepared for GHLI cash account (account no. 11431) with a bank balance of \$863,628 as of September 30, 2018
- 2. GHLITF acts in a trustee capacity for health and life insurance coverage payments. During FY2018, the CNMI recorded revenues of \$18,545,089 (Business Units 7180 and 7181; Fund 7071), which relate to collections of health and life insurance contributions from various component units and agencies. These amounts are not valid CNMI revenue and should be remitted to third party insurance providers. In addition, the CNMI recorded health insurance expense of \$36,013,450 (Business Units 6022; Fund 6062), which relates to disbursements made to third party insurance providers. There was no evidence that these entries were reviewed prior to posting. Audit adjustments were proposed to reverse these entries.
- 3. The CNMI failed to accrue \$410,932 of receivables from component units and payables to third party insurance providers, which relates to September 2018 health and life insurance contributions. An audit adjustment was proposed to accrue these amounts.

<u>Cause</u>: The CNMI lacks coordination over the transfer of GHLI accounts between NMIRF and the CNMI and lacks procedures over financial reporting.

Effect: GHLI's funds could be misstated.

<u>Recommendation</u>: The CNMI should document transfers of GHLI's assets and liabilities. Bank reconciliations should be prepared for the GHLI cash account. Further, journal entries should be reviewed prior to posting.

Identification as a Repeat Finding: Finding No. 2017-014.

Views of Auditee and Corrective Action Plan:

#### Schedule of Findings and Questioned Costs, Continued Year Ended September 30, 2018

#### CNMI Local Noncompliance

#### Finding No. 2018-014

<u>Criteria</u>: Budgets are a vital tool for establishing public policy and maintaining control over the management of public resources.

<u>Condition</u>: On September 26, 2017, the CNMI passed Public Law 20-11 as the Appropriations and Budget Authority Act of 2018 (the Act). On February 16, 2018, the CNMI passed Public Law 20-41 to amend Public Law 20-11 to reflect the revised fiscal year 2018 operations budget for CUC. The following activity levels reported expenditures in excess of budget allotments for the year ended September 30, 2018.

	Budgeted Level of Expenditures	Actual Expenditures	Over Expenditure
Health Medicaid local expenses and medical referrals Executive branch: Office of the Governor Office of the Lt. Governor Other Offices of the Governor and Lt. Governor Department of Commerce Department of Corrections Department of Finance Department of Fire and Emergency Medical Services Department of Fire and Emergency Medical Services Department of Public Safety Department of Public Safety Department of Public Works Unallocated expenses Judgments Government utilities Disaster expenditures Debt service Office of the Public Auditor Independent programs Second Senatorial District - Tinian and Aguiguan Office of the Attorney General Boards and commissions Third Senatorial District - Saipan and the Northern Islands Health payment to CHCC First Senatorial District - Rota	<pre>\$ 7,548,863 \$ 1,761,347 \$ 752,718 \$ 7,304,439 \$ 1,630,703 \$ 3,129,318 \$ 6,043,810 \$ 6,410,029 \$ 5,249,079 \$ 3,496,584 \$ 7,973,738 \$ 3,693,615 \$ 990,099 \$ - \$ - \$ 9,482,875 \$ 1,230,720 \$ 2,279,281 \$ 8,890,330 \$ 3,213,329 \$ 1,980,815 \$ 3,244,043 \$ 701,298 \$ 8,661,804</pre>	<pre>\$ 27,246,301 \$ 2,237,990 \$ 757,926 \$ 8,039,213 \$ 1,944,742 \$ 3,371,880 \$ 6,966,330 \$ 7,598,550 \$ 7,514,325 \$ 3,641,380 \$ 11,974,669 \$ 3,964,188 \$ 3,136,582 \$ 3,964,188 \$ 3,136,582 \$ 3,964,188 \$ 3,136,582 \$ 3,964,188 \$ 3,136,582 \$ 3,964,188 \$ 3,136,582 \$ 3,964,189 \$ 1,47,576 \$ 10,573,322 \$ 1,923,320 \$ 2,917,013 \$ 9,409,538 \$ 3,453,588 \$ 2,163,558 \$ 3,404,189 \$ 824,086 \$ 8,739,417</pre>	\$ 19,697,438 \$ 476,643 \$ 5,208 \$ 734,774 \$ 314,039 \$ 242,562 \$ 922,520 \$ 1,188,521 \$ 2,265,246 \$ 144,806 \$ 4,000,931 \$ 270,573 \$ 3,136,582 \$ 2,181,392 \$ 1,852,030 \$ 1,147,576 \$ 1,090,447 \$ 692,600 \$ 637,732 \$ 519,208 \$ 240,259 \$ 182,743 \$ 160,146 \$ 122,788 \$ 77,613

<u>Cause</u>: The CNMI authorized expenditures in excess of budget allotments.

Effect: Expenditures exceed budget allotments.

<u>Recommendation</u>: Responsible DOF personnel should examine issues attendant to the over expenditures and should assess the propriety of budgeted levels.

Identification as a Repeat Finding: Finding No. 2017-015.

Views of Auditee and Corrective Action Plan:

#### Schedule of Findings and Questioned Costs, Continued Year Ended September 30, 2018

Finding No.: Federal Agency:	2018-015 U.S. Department of the Interior
CFDA Program:	15.875 Economic, Social, and Political Development of the
Federal Award Nos.: Area: Questioned Costs:	Territories Capital Improvement Projects Allowable Costs/Cost Principles \$-0-

<u>Criteria</u>: In accordance with applicable allowable costs/costs principles requirements, cumulative expenditures incurred and charged to a grant should be an allowable cost.

<u>Condition</u>: Tests of the general ledger expenditure details noted that business unit 5192 amounting to \$310,763 should not have been charged to the program.

<u>Cause</u>: The CNMI did not effectively monitor cumulative expenditures and approved funding limits.

<u>Effect</u>: The CNMI is noncompliance with allowable costs/cost principles requirements. No questioned cost is presented as there was no drawdown made under this business unit.

<u>Recommendation</u>: The responsible CNMI personnel should periodically monitor cumulative expenditures and the approved funding limits.

Views of Auditee and Corrective Action Plan:

Schedule of Findings and Questioned Costs, Continued Year Ended September 30, 2018

Finding No.:	2018-016
Federal Agency:	U.S. Department of the Interior
CFDA Program:	15.875 Economic, Social, and Political Development of the Territories
Federal Award Nos.: Area: Questioned Costs:	CNMI-CIP-2017-3, CNMI-CIP-2018-3 and CNMI-CI-2018-8 Equipment and Real Property Management \$-0-

<u>Criteria</u>: In accordance with applicable regulations, a state must use, manage and dispose of equipment acquired under a Federal award by the state in accordance with state laws and procedures.

The CNMI Property Management Policies and Procedures requires the Division of Procurement & Supply (P&S) to conduct an annual inventory of property held by a designated official who has administrative control over the use of personal property within his area of jurisdiction. Also, P&S shall perform random audits of property held by each accountable person to validate the integrity of the property control process.

Further, property records must be maintained that include a description of the property, a serial number or other identification number, the source of funding for the property (including the Federal award identification number), who holds title, the acquisition date, cost of the property, percentage of Federal participation in the project costs for the Federal award under which the property was acquired, the location, use and condition of the property, and any ultimate disposition data including the date of disposal and sale price of the property.

<u>Condition</u>: Tests of equipment and real property noted the following:

- 1. There is no documentation that a complete physical inventory of equipment and property was performed in FY 2018.
- 2. A property listing, including such required information as serial or federal award identification number, source of the property, who holds title, percentage of federal participation in the cost of the property, and use and condition of the property, was not provided.

<u>Cause</u>: The CNMI lacks the human resources and financial management system structure needed to effect compliance with applicable equipment and real property management requirements.

<u>Effect</u>: The CNMI is in noncompliance with applicable equipment management requirements. No questioned cost is presented as we are unable to quantify the overall extent of noncompliance. See below for the cumulative dollar amount of property and equipment acquired with program funds over the past five years.

<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	Grand Total
\$ 335,551	\$ 501,789	\$ 62,939	\$ 1,123,090	\$ 42,537	\$ 2,065,906

<u>Recommendation</u>: The CNMI should consider seeking technical and financial support from Federal agencies to develop human resources and a financial management system that are capable of effecting compliance with applicable property management policies and procedures.

Identification as a Repeat Finding: Finding No. 2017-016.

Schedule of Findings and Questioned Costs, Continued Year Ended September 30, 2018

Finding No.:	2018-016, Continued
Federal Agency:	U.S. Department of the Interior
CFDA Program:	15.875 Economic, Social, and Political Development of the
-	Territories
Federal Award Nos.:	CNMI-CIP-2017-3, CNMI-CIP-2018-3 and CNMI-CI-2018-8
Area:	Equipment and Real Property Management
Questioned Costs:	\$-0-

Views of Auditee and Corrective Action Plan:

#### Schedule of Findings and Questioned Costs, Continued Year Ended September 30, 2018

Finding No.:	2018-017
Federal Agency:	U.S. Department of the Interior
CFDA Program:	15.875 Economic, Social, and Political Development of the
-	Territories
Federal Award Nos.:	CNMI-CIP-2017-3, CNMI-CIP-2018-3 and CNMI-CI-2018-8
Area:	Subrecipient Monitoring
Questioned Costs:	\$-0-

<u>Criteria</u>: In accordance with applicable subrecipient monitoring requirements, the pass-through entity (PTE) must establish and implement subrecipient monitoring policies and procedures, including the following:

- At the time of the award, clearly identify to the subrecipient all requirements imposed by the PTE on the subrecipient so that the Federal award is used in accordance with Federal statutes, regulations, and the terms and conditions of the award; and
- Evaluate the impact of subrecipient activities on the PTE's ability to comply with applicable federal regulations.

<u>Condition</u>: Tests of subrecipient monitoring noted the following:

1. The Program listed Public School System (PSS) as its only CIP subrecipient and failed to include Commonwealth Utilities Corporation (CUC) and Commonwealth Ports Authority (CPA). Further, the Program's total amount passed through to subrecipients was \$2.116 million, whereas our calculation was \$5.118 million, which is a difference of \$3.001 million.

<u>CNMI's List:</u>	CIP		Compact Impact	
PSS	\$ <u>1,129,914</u>	NMC CHCC Karidat	\$ 41,355 894,546 <u>50,667</u>	
Total	\$ <u>1,129,914</u>	Total	\$ <u>986,568</u>	\$ <u>2,116,482</u>
Audited List:				
PSS CUC CPA	\$ 1,130,914 2,465,853 <u>330,132</u>	PSS CHCC Karidat NMC	\$ 204,905 894,546 50,667 <u>41,355</u>	
Total	\$ <u>3,926,899</u>	Total	\$ <u>1,191,473</u>	\$ <u>5,118,372</u>

- 2. The program did not include the following required information in the subrecipient agreements:
  - Federal award identification
  - Subrecipient name (which must match the registered name in the Data Universal Numbering System (DUNS))
  - Subrecipient's DUNS number
  - Federal award identification number
  - Federal award date
  - Subaward period of performance start and end date
  - Amount of federal funds obligated by this action

Schedule of Findings and Questioned Costs, Continued Year Ended September 30, 2018

Finding No.:	2018-017, Continued
Federal Agency:	U.S. Department of the Interior
CFDA Program:	15.875 Economic, Social, and Political Development of the Territories
Federal Award Nos.:	CNMI-CIP-2017-3, CNMI-CIP-2018-3 and CNMI-CI-2018-8
Area:	Subrecipient Monitoring
Questioned Costs:	\$-0-

#### Condition, Continued:

- Total amount of federal funds obligated to the subrecipient
- Total amount of the federal award
- Federal award project description, as required to be responsive to the Federal Funding Accountability and Transparency Act
- Name of federal awarding agency, PTE, and contact information for awarding official
- CFDA number and name; the PTE must identify the dollar amount made available under each federal award and the CFDA number at time of disbursement
- Identification of whether the award is R&D
- Indirect cost rate for the federal award
- 3. Control procedures to monitor subrecipient compliance with applicable laws, regulations, and provisions of contracts and grant agreements are not evident. We are aware that subrecipient Commonwealth Healthcare Corporation (CHCC) was subject to a Single Audit for FY 2017 and such audit is ongoing. There is no evidence that the Single Audit report is used as a monitoring tool.

<u>Cause</u>: The CNMI failed to enforce compliance with subrecipient monitoring requirements.

<u>Effect</u>: The CNMI is in noncompliance with applicable subrecipient monitoring requirements. No questioned costs are presented as the FY 2017 Single Audit reports of the subrecipients tested reported no findings for this program. Furthermore, we are aware that the FY 2018 Single Audits of PSS and CUC were issued with no findings for this program, and such audit of CPA is ongoing.

<u>Recommendation</u>: The responsible personnel should consider obtaining training in the area of subrecipient monitoring and establishing and implementing policies and procedures over compliance with applicable subrecipient monitoring requirements.

Identification as a Repeat Finding: Finding No. 2017-018.

Views of Auditee and Corrective Action Plan:

Schedule of Findings and Questioned Costs, Continued Year Ended September 30, 2018

Finding No.:	2018-018
Federal Agency:	U.S. Department of Transportation
CFDA Program:	20.205 Highway Planning and Construction
Federal Award No.:	TQ-THS-FY18(001)
Area:	Equipment and Real Property Management
Questioned Costs:	\$-0-

<u>Criteria</u>: In accordance with applicable regulations, a State must use, manage and dispose of equipment acquired under a Federal award by the State in accordance with State laws and procedures.

The CNMI Property Management Policies and Procedures require the Division of P&S to update the master inventory control record and provide an updated inventory control record to the accountable person reflecting all the property under his control. Also, P&S shall perform random audits of property held by each accountable person to validate the integrity of the property control process.

Further, property records must be maintained that include a description of the property, a serial number or other identification number, the source of funding for the property (including the Federal award identification number), who holds title, the acquisition date, cost of the property, percentage of Federal participation in the project costs for the Federal award under which the property was acquired, the location, use and condition of the property, and any ultimate disposition data including the date of disposal and sales price of the property.

<u>Condition</u>: Tests of five capital assets, aggregating \$241,060 in acquisition costs of a total of \$523,345, resulted in the following deficiencies:

- 1. Property records maintained by P&S and the program contain incomplete information as to percentage of Federal participation and Federal Award Identification Number.
- 2. The property listing of the program, totaling \$412,108, did not agree with the property listing of P&S, totaling \$523,345. The difference is \$111,237.

<u>Cause</u>: The CNMI lacks the human resources and financial management system structure needed to effect compliance with applicable equipment and real property management requirements.

<u>Effect</u>: The CNMI is in noncompliance with applicable equipment management requirements. No questioned cost is presented as we are unable to quantify the overall extent of noncompliance. See below for the cumulative dollar amount of property and equipment acquired with program funds over the past five years.

<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	Grand Total
\$ 2,677,348	\$ 2,266,388	\$ 11,099	\$ 899	\$ 4,794	\$ 4,960,528

<u>Recommendation</u>: The CNMI should consider seeking technical and financial support from Federal agencies to develop human resources and a financial management system that are capable of effecting compliance with applicable property management policies and procedures.

Schedule of Findings and Questioned Costs, Continued Year Ended September 30, 2018

Finding No.:	2018-018, Continued
Federal Agency:	U.S. Department of Transportation
CFDA Program:	20.205 Highway Planning and Construction
Federal Award No.:	TQ-THS-FY18(001)
Area:	Equipment and Real Property Management
Questioned Costs:	\$-0-

Identification as a Repeat Finding: Finding No. 2017-019.

Views of Auditee and Corrective Action Plan:

#### Schedule of Findings and Questioned Costs, Continued Year Ended September 30, 2018

Finding No.:	2018-019
Federal Agency:	U.S. Department of Transportation
CFDA Program:	20.509 Formula Grants for Rural Areas
Federal Award Nos.:	MP-18-X008-00, MP-18-X009-00, MP-18-X010-01, MP-2017-
	002-02 and MP-2018-001-00
Area:	Equipment and Real Property Management
Questioned Costs:	\$-0-

<u>Criteria</u>: In accordance with applicable regulations, a State must use, manage and dispose of equipment acquired under a Federal award by the State in accordance with State laws and procedures.

The CNMI Property Management Policies and Procedures requires the Division of P&S to conduct an annual inventory of property held by a designated official who has administrative control over the use of personal property within his area of jurisdiction. Also, P&S shall perform random audits of property held by each accountable person to validate the integrity of the property control process.

Further, property records must be maintained that include a description of the property, a serial number or other identification number, the source of funding for the property (including the Federal award identification number), who holds title, the acquisition date, cost of the property, percentage of Federal participation in the project costs for the Federal award under which the property was acquired, the location, use and condition of the property, and any ultimate disposition data including the date of disposal and sales price of the property.

<u>Condition</u>: Tests of equipment and real property noted the following:

- 1. There is no documentation that a complete physical inventory of equipment and property was performed in FY 2018.
- 2. Property records maintained by P&S and the program have missing information or did not include certain required information, such as federal award identification number, source of the property, who holds title, percentage of federal participation in the cost of the property, location and use and condition of the property.
- 3. The property listing of the program totaling \$602,577 did not agree to the property listing of P&S totaling \$623,623. The difference is \$21,046.

<u>Cause</u>: The CNMI lacks the human resources and financial management system structure needed to effect compliance with applicable equipment and real property management requirements.

<u>Effect</u>: The CNMI is in noncompliance with applicable equipment management requirements. No questioned cost is presented as we are unable to quantify the overall extent of noncompliance. See below for cumulative dollar amount of property and equipment acquired with program funds over the past three years.

<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>Grand Total</u>
\$ 3,696	\$ 29,243	\$ 140,154	\$ 173,093

#### Schedule of Findings and Questioned Costs, Continued Year Ended September 30, 2018

Finding No.:	2018-019, Continued
Federal Agency:	U.S. Department of Transportation
CFDA Program:	20.509 Formula Grants for Rural Areas
Federal Award Nos.:	MP-18-X008-00, MP-18-X009-00, MP-18-X010-01, MP-2017-
	002-02 and MP-2018-001-00
Area:	Equipment and Real Property Management
Questioned Costs:	\$-0-

<u>Recommendation</u>: The CNMI should consider seeking technical and financial support from Federal agencies to develop human resources and a financial management system that are capable of effecting compliance with applicable property management policies and procedures.

Views of Auditee and Corrective Action Plan:

Schedule of Findings and Questioned Costs, Continued Year Ended September 30, 2018

Finding No.:	2018-020
Federal Agency:	U.S. Department of Health and Human Services
CFDA Program:	93.767 Children's Health Insurance Program
Federal Award Nos.:	1805CQ5R21, 1805CQ5021, 1705-CQ5R21 and 1705-CQ5021
CFDA Program: Federal Award Nos.:	93.778 Medical Assistance Program 1805CQ5MAP, 1805CQ5ADM, 1805CQ1935, 180CQIIMPL, 1805CQACAI, 1805CQMMIS, 1805CQI1323, 1805CQINCT, 1705CQ5MAP, 1705CQ5ADM and 170CQIIMPL
Area:	Eligibility
Questioned Costs:	\$369

<u>Criteria</u>: Applicants must be determined eligible prior to receiving Medicaid assistance based on the criteria set forth in the Medicaid Revised Operational Plan. In addition, the State must verify the status that an individual continues to be lawfully residing in the United States and must require the individual to provide documentation or further evidence to verify satisfactory immigration status in the same manner as it would for anyone else claiming satisfactory immigration status under Section 1137(d) of the Act. Furthermore, a Social Security card is required to process applicant applications.

<u>Condition</u>: Of sixty-eight eligibility files tested, aggregating \$179,308 in total benefits paid of a population of \$23.6 million, deficiencies were noted, as follows:

1. For one (or 1%), the applicant is a foreign national who is pregnant and holding a CW-2 visa that expired on December 31, 2017, four days after the applicant submitted an application for assistance on December 27, 2017. There is no documentation on file to determine whether the applicant continues to be lawfully residing in the CNMI.

Case Number	Certification Effective	Household Member	Benefits Paid and Questioned Costs
17-034517-00	12/27/17	1	\$ 13

2. For two (or 3%), copies of social security cards were either not on file or were subsequently obtained.

<u>Case Number</u>	Certification	Household	Social Security	Benefits Paid and
	<u>Effective</u>	<u>Member</u>	<u>Card in File</u>	Questioned Costs
11-011811-00	01/11/18	2	Not on file	\$ -
14-034080-00	03/15/18	2	Obtained on 02/08/19	_ <u>356</u>
				\$ <u>356</u>

3. For one (or 1%), total non-exempt resources calculated by Medicaid differs from the third-party verification. No questioned cost is reported as total non-exempt resources per the third-party verification is within resource limits.

<u>Case Number</u>	Certification <u>Effective</u>	Non-Exempt Resources Per Third-Party <u>Verification</u>	Non-Exempt Resources <u>Per Medicaid</u>	Variance
11-001798-11	11/16/17	\$ 629	\$ 618	\$ 11

Schedule of Findings and Questioned Costs, Continued Year Ended September 30, 2018

Finding No.:	2018-020, Continued
Federal Agency:	U.S. Department of Health and Human Services
CFDA Program:	93.767 Children's Health Insurance Program
Federal Award Nos.:	1805CQ5R21, 1805CQ5021, 1705-CQ5R21 and 1705-CQ5021
CFDA Program: Federal Award Nos.:	93.778 Medical Assistance Program 1805CQ5MAP, 1805CQ5ADM, 1805CQ1935, 180CQIIMPL, 1805CQACAI, 1805CQMMIS, 1805CQI1323, 1805CQINCT, 1705CQ5MAP, 1705CQ5ADM and 170CQIIMPL
Area:	Eligibility
Questioned Costs:	\$369

#### Condition, Continued:

4. For one (or 1%), the applicant's parent's income was not included in the household income calculation. No questioned cost is reported as the total household income, including the parent, is within income limits.

Case Number	Certification Effective
11-020974-00	10/06/17

<u>Cause</u>: The CNMI lacked effective control procedures over compliance with requirements for eligibility applications, determination and approval processes, and documentation of third-party verifications. Further, the records/database of individuals receiving benefits may not be periodically monitored and updated for completeness of population and eligibility information.

<u>Effect</u>: The CNMI is in noncompliance with applicable eligibility requirements pursuant to the Medicaid Operational Plan. The projected questioned cost exceeds \$25,000, and known questioned costs of \$369 exist, as noted below:

#### Questioned Costs

13 356

Condition 1 \$ Condition 2

#### \$<u>369</u>

<u>Recommendation</u>: The CNMI Medicaid Office should establish and enforce control procedures over compliance with requirements for eligibility applications, determination and approval processes, and documentation of third party verifications.

Identification as a Repeat Finding: Finding No. 2017-022.

#### Views of Auditee and Corrective Action Plan:

#### Schedule of Findings and Questioned Costs, Continued Year Ended September 30, 2018

Finding No.:	2018-021
Federal Agency:	U.S. Department of Health and Human Services
CFDA Program:	93.778 Medical Assistance Program
Federal Award Nos.:	1805CQ5MAP, 1805CQ5ADM, 1805CQ1935, 180CQIIMPL,
	1805CQĂCAI, 1805CQĂMIS, 1805CQĬ1323, 1805CQINCT,
	1705CQ5MAP, 1705CQ5ADM and 170CQIIMPL
Area:	Special Tests and Provisions - ADP Risk Analysis and System
	Security Review
Questioned Costs:	\$-0-

<u>Criteria</u>: In accordance with applicable special tests and provisions requirements, State agencies must establish and maintain a program for conducting periodic risk analyses to ensure that appropriate, cost effective safeguards are incorporated into new and existing systems. State agencies must perform risk analyses whenever significant system changes occur. State agencies shall review the ADP system security installations involved in the administration of HHS programs on a biennial basis. At a minimum, the reviews shall include an evaluation of physical and data security operating procedures, and personnel practices. The State agency shall maintain reports on its biennial ADP system security reviews, together with pertinent supporting documentation, for HHS on-site reviews (45 CFR section 95.621).

<u>Condition</u>: The CNMI did not provide reports or other documentation on its biennial ADP system security reviews for FY 2018, FY 2017, or FY 2016.

<u>Cause</u>: The CNMI lacked policies and procedures for the required biennial ADP system security review.

<u>Effect</u>: The CNMI is in noncompliance with special tests and provisions requirements for the biennial ADP system security review. No questioned costs result as we are unable to quantify the extent of the noncompliance.

<u>Recommendation</u>: The CNMI should establish and implement policies and procedures for the required biennial ADP system security review.

Identification as a Repeat Finding: Finding No. 2017-023.

Views of Auditee and Corrective Action Plan:

#### Schedule of Findings and Questioned Costs, Continued Year Ended September 30, 2018

Finding No.:	2018-022	
Federal Agency:	U.S. Department of Health and Human Services	
CFDA Program:	93.778 Medical Assistance Program	
Federal Award Nos.:	1805CQ5MAP, 1805CQ5ADM, 1805CQ1935,	180CQIIMPL,
	1805CQACAI, 1805CQMMIS, 1805CQI1323,	1805CQINCT,
	1705CQ5MAP, 1705CQ5ADM and 170CQIIMPL	• ·
Area:	Special Tests and Provisions – Provider Eligibility	
Questioned Costs:	\$-0-	

<u>Criteria</u>: In accordance with applicable special tests and provisions requirements for provider eligibility, providers of medical services must be licensed in order to participate in the Medicaid program.

<u>Condition</u>: For one (or 22%) of nine expenditures tested, aggregating \$6.4 million of total program costs of \$25 million, a current CNMI or U.S. license was not on file for the physicians to practice medicine during the service period. No questioned cost is presented as the required licenses for the service periods tested were subsequently obtained in April 2019.

General Ledger Date	Business Unit	Document No.	Service Date
04/03/18	H8778G	1378132	02/06/17-11/02/17
09/07/18	H8778I	1418602	01/2017-07/2018

<u>Cause</u>: The CNMI lacks systematic filing of required documentation for service providers.

<u>Effect</u>: The CNMI is in noncompliance with applicable special tests and provisions requirements for provider eligibility.

<u>Recommendation</u>: The responsible personnel should maintain required documentation for service providers in accordance with special tests and provisions requirements for provider eligibility.

#### Views of Auditee and Corrective Action Plan:

#### Schedule of Findings and Questioned Costs, Continued Year Ended September 30, 2018

Finding No.:	2018-023
Federal Agency:	U.S. Department of Homeland Security
CFDA Program:	97.036 Disaster Grants - Public Ássistance (Presidentially Declared Disasters)
Federal Award No.:	1611DRM
Area:	Reporting
Questioned Costs:	\$-0-

<u>Criteria</u>: The Program is required to submit an SF-425, Federal Financial Report that is accurately prepared.

<u>Condition</u>: Quarterly financial reports for the above grant were not provided for the fiscal year end.

<u>Cause</u>: The CNMI did not prepare the reports.

<u>Effect</u>: The effect of the above condition is noncompliance with grant reporting requirements. No questioned cost results as actual Federal draws did not exceed recorded expenditures.

<u>Recommendation</u>: The Program should communicate with CNMI DOF to effectively monitor compliance with applicable reporting requirements.

Views of Auditee and Corrective Action Plan:

#### Schedule of Findings and Questioned Costs, Continued Year Ended September 30, 2018

Finding No.:	2018-024
Federal Agency:	U.S. Department of Homeland Security
CFDA Program:	97.036 Disaster Grants - Public Assistance (Presidentially Declared Disasters)
Federal Award No.:	FEMA-4235-DR
Area:	Subrecipient Monitoring
Questioned Costs:	\$-0-

Criteria: In accordance with applicable subrecipient monitoring requirements, passthrough entities must establish and implement subrecipient monitoring policies and procedures. A pass-through entity (PTE) is responsible for:

- At the time of the award, clearly identifying to the subrecipient all requirements imposed by the PTE on the subrecipient so that the Federal award is used in accordance with Federal statutes, regulations, and the terms and conditions of the award;
- Monitoring the subrecipient's use of federal awards through reporting, site visits, regular contact, or other means to provide reasonable assurance that the subrecipient administers federal awards in compliance with laws, regulations, and the provisions of contracts or grant agreements and that performance goals are achieved.
- Ensuring that subrecipients expending \$750,000 or more in Federal awards during the subrecipient's fiscal year for fiscal years beginning on or after December 26, 2014 have met the audit requirements of 2 CFR part 200, subpart F and that the required audits are completed within 9 months of the end of the subrecipient's audit period;
- Evaluating the impact of subrecipient activities on the pass-through entity's ability to comply with applicable federal regulations.

<u>Condition</u>: Tests of subrecipient monitoring noted the following:

- The program did not provide its listing of subrecipients with related expenditures 1. for the fiscal year end.
- 2. The program did not include the following required information in the subrecipient agreements for the subrecipient to be aware of the award information, and for the PTE to comply with Federal statutes, regulations, and the terms and conditions of the award, as follows:
  - Federal award identification •
  - Subrecipient name (which must match the registered name in DUNS) Subrecipient's DUNS number •
  - •
  - Federal award identification number •
  - Federal award date •
  - Subaward period of performance start and end date •
  - Amount of federal funds obligated by this action
  - Total amount of federal funds obligated to the subrecipient
  - Total amount of the federal award
  - Federal award project description, as required to be responsive to the Federal Funding Accountability and Transparency Act

Schedule of Findings and Questioned Costs, Continued Year Ended September 30, 2018

Finding No.:	2018-024, Continued
Federal Agency:	U.S. Department of Homeland Security
CFDA Program:	97.036 Disaster Grants - Public Ássistance (Presidentially Declared Disasters)
Federal Award No.:	FEMA-4235-DR
Area:	Subrecipient Monitoring
Questioned Costs:	\$-0-

#### Condition, Continued:

- Name of federal awarding agency, PTE, and contact information for awarding official
- CFDA number and name; the PTE must identify the dollar amount made available under each federal award and the CFDA number at time of disbursement
- Identification of whether the award is R&D
- Indirect cost rate for the federal award
- 3. For two (or 67%) of three subrecipients tested, control procedures to monitor subrecipient compliance with applicable laws, regulations, and provisions of contracts and grant agreements were not evident.
- 4. For two (or 67%) of three subrecipients audits tested, there was no evidence that a procedure was implemented to determine that subrecipients expending \$750,000 or more in Federal awards during the subrecipient's fiscal year have met the audit requirements of 2 CFR part 200, subpart F and that the required audits are completed within nine months of the end of the subrecipient's audit period. We are aware that subrecipient CHCC was subject to a Single Audit for FY 2017 and such audit is ongoing.

<u>Cause</u>: The CNMI failed to enforce compliance with applicable subrecipient monitoring requirements.

<u>Effect</u>: The CNMI is in noncompliance with applicable subrecipient monitoring requirements. No questioned costs are presented as we are unable to quantify the extent of the noncompliance, and the FY 2017 Single Audit reports of the subrecipients tested reported no findings for this program. Furthermore, we are aware that the FY 2018 Single Audits of PSS and CUC were issued with no findings for this program.

<u>Recommendation</u>: The responsible personnel should consider obtaining training in the area of subrecipient monitoring and establishing and implementing policies and procedures over compliance with applicable subrecipient monitoring requirements.

Identification as a Repeat Finding: Finding No. 2017-024.

Views of Auditee and Corrective Action Plan:

#### Unresolved Prior Year Findings and Questioned Costs Year Ended September 30, 2018

#### **Questioned Costs**

The prior year Single Audit report on compliance with laws and regulations noted the following questioned costs that were unresolved at September 30, 2018:

Questioned costs as previously reported: Fiscal year 2017 Fiscal year 2016 Fiscal year 2015 Fiscal year 2014 and prior	\$ 1,393,892 6,162,967 743,714 <u>13,421,665</u>
Less questioned costs resolved in fiscal year 2018:	21,722,238
Questioned costs resolved per USDHS letter dated Jun 21, 2018: Fiscal year 2014 Single Audit Ouestioned costs resolved per USDHHS letter dated July 3, 2019:	(1,386,970)
Fiscal year 2016 Single Audit	(18,592)
	20,316,676
Questioned costs of fiscal year 2018 Single Audit	369
Unresolved questioned costs at September 30, 2018	\$ <u>20,317,045</u>



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Finding No.:2018-001CFDA Program:N/AArea:External Financial ReportingContact Person(s):David Atalig, Secretary of Finance, Dept of FinanceCorrective Action Plan:

The Department of Finance, Office of the Public Auditor, and Grants Management Office are working together and exploring methods to improve the timeliness of the Component Units's audits so that they may be included in the Single Audit.

Proposed Completion Date: Ongoing

Finding No.:	2018-002
CFDA Program:	N/A
Area:	External Financial Reporting
Contact Person(s):	David Atalig, Secretary of Finance, Dept of Finance

#### **Corrective Action Plan:**

Legal review in this matter is ongoing as the NMISF has taken the position that it is an arm of the court and not the component unit. As a result, the NMISF believes that it is not a pension fund and is not required to comply with GASB Statement No. 68. The matter continues to be under discussion between the CNMI and the NMISF. The Administration will take appropriate action upon conclusion of this discussion.

Proposed Completion Date: Ongoing

Finding No.:2018-003CFDA Program:N/AArea:Cash and Cash EquivalentsContact Person(s):Bernadita Palacios, Director, Div. of Finance & AccountingCorrective Action Plan:

Condition 1: Bank code 11230 was left unreconciled at the grantor's request until disaster-related adjustments were submitted to DOF from program grantee office.

Condition 2: Bank reconciliation for bank code 11431 is available at the GHLI office and was completed as of December 2018. CNMI will improve efforts to comply with cash management policies and submit requested documents in a timely manner. For bank codes 11221 and 11411, DOF will work with the managing agency(s) to comply with DOF cash management policies.

Condition 3: Bank Code 15050 does not have any transactions during FY 2018. DOF will conduct a review of accounts to include 11991 and determine appropriate actions.

Condition 4: DOF accepts the proposed audit adjustments of \$972,230. DOF will conduct a review and determine appropriate actions.

Condition 5 & 7: DOF will review the accounts and make the necessary adjustments.

Condition 6: DOF accepts the proposed audit adjustment. Management will improve process to correct entries.



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Proposed Completion Date: September 30, 2019

Finding No.:	2018-004	
CFDA Program:	N/A	
Area:	NMIRF Receivables	
Contact Person(s):	: David Atalig, Secretary of Finance, Dept of Finance	
	Velma Palacios, Program Manager, NMI Retirement Fund	

#### **Corrective Action Plan:**

DOF and the NMIRF are in the process of updating and recording these receivables. The agencies area also in the process of coordinating the documentation of this transfer if deemed collectible. **Proposed Completion Date:** Ongoing

Finding No.:	2018-005	
CFDA Program:	N/A	
Area:	OPA Receivables	
Contact Person(s):	David Atalig, Secretary of Finance, Dept of Finance	
	David Blake, Audit Manager, Office of the Public Auditor	

#### **Corrective Action Plan:**

The component units dispute the receivables. The Department of Finance will engage with the component units to determine collectability of prior years.

#### Proposed Completion Date: Ongoing

Finding No.:	2018-006
CFDA Program:	N/A
Area:	Tax Rebates Payable
Contact Person(s):	Tracy Norita, Director, Division of Revenue & Taxation
	Maria White, Research and Statistics Manager, Division of Revenue & Taxation

#### **Corrective Action Plan:**

Condition 1:. For unpaid tax year 2017 and Prior

a. Unmatched filings

i. The requested tax returns were unable to be located due to damage to the file storage facility caused by Super Typhoon Yutu. The Division of Revenue and Taxation has suffered a major document loss for filings in tax years 1998-2006 due to water damage. The Division is taking steps to house documents in a new storage unit that will protect documents from future storms.

ii. The Division of Revenue and Taxation - Compliance Branch is currently developing internal standard procedures to properly review returns for completeness prior to data entry.

#### b. Assessed filings

i. Tax filings for tax years 1998-2006 were unable to be located due to water damage caused by the typhoon. For the other returns requested, the Division of Revenue & taxation will develop standard filing procedures to ensure returns are properly filed and efficiently retrieved.

ii. The miscalculation of rebate taxes was due to a taxpayer amendment to the filed return to include an additional W-2, thus the payable increased to \$1,001.

The Division of Revenue and Taxation - Compliance Branch is currently developing internal standard procedures to properly document such changes to amended returns.



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#### c. Matched filings

i. The discrepancy in rebate payable was due to error in taxpayer calculation of rebate computation and system allocation error.

The Division of Revenue & Taxation is working closely with system programmers to correct this system allocation error.

Proposed Completion Date: September 30, 2019

Finding No.:	2018-007	
CFDA Program:	N/A	
Area:	Notes Payable - Judicial Bldg Loan	
Contact Person(s):	Alexander Casto, Chief Justice, CNMI Judiciary	
	John Villagomez, Budget and Finance Director, CNMI Judiciary	
	David Atalig, Secretary of Finance, Dept of Finance	

#### **Corrective Action Plan:**

The CNMI is following PL 9-3 to the extent that it is able and is transferring funds as required by law. Unfortunately, there is a lack of funding to cover the remaining balance owed as collections are insufficient to cover the entire monthly payment. The Judiciary has applied for a loan with the USDA to address this issue. With the improving financial standing of the CNMI in the recent years, and through discussion in FY 2019, we are optimistic the loan will be approved in the coming months. **Proposed Completion Date:** September 30, 2019

Finding No.: CFDA Program:	2018-008 N/A
Area:	Compensated Absences
Contact Person(s):	Bernadita Palacios, Director, Div. of Finance & Accounting
Corrective Action Plan:	

DOF accepts the proposed audit adjustment. Currently, annual leave is reviewed at the end of the calendar year and amounts in excess of 360 hours transferred to sick leave. DOF will explore updating processes to include a mid year review.

Proposed Completion Date: September 30, 2019

Finding No.:	2018-009
CFDA Program:	N/A
Area:	Due to Component Units
<b>Contact Person(s):</b>	David Atalig, Secretary of Finance, Dept of Finance
Corrective Action D	lon

#### **Corrective Action Plan:**

DOF will accept audit adjustments based on audited financial statements of each of the financial reports. DOF will work with CU to develop a systematic approach to reconcile differences in a timely manner.

#### Proposed Completion Date: Ongoing

Finding No.:	2018-010	
CFDA Program:	N/A	
Area:	Fund Balance - Encumbrances	
Contact Person(s):	Bernadita Palacios, Director, Div. of Finance & Accounting	



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#### **Corrective Action Plan:**

General Fund 1: DOF accepts the proposed audit reclassification.

General Fund 2: Contract 494924-OC was rejected by the Attorney General and was not notified to complete de-obligation process. DOF will remind relevant agencies of standard operating procedures and steps to prevent further occurances.

Grants Assistance Fund 1: DOF accepts the proposed audit reclassification.

Grants Assistance Fund 2: DOF will review outstanding encumbrances.

Grants Assistance Fund 3: (a) DOF accepts the proposed audit adjustment. (b) DOF accepts the proposed audit adjustment. (c) Contract 59-OS was a transfer from the old system and was corrected by using another line item--DOF will make the necessary adjustments. Contract 658502-OP is an open purchase order for childcare and left pending for 90 days for liquidation period. Contract 574600-OC was rejected by the Attorney General and was not notified to complete de-obligation process. DOF will remind relevant agencies of standard operating procedures and steps to prevent further occurances. Saipan Amusement Fund 1: DOF accepts the proposed audit reclassification.

Other Governmental Funds 1: DOF accepts the proposed audit reclassification.

Other Governmental Funds 2: DOF will review outstanding encumbrances.

Other Governmental Funds 3: (a) DOF accepts the proposed audit adjustment. (b) Contract 600733-OM is an obligation to reserve funds for a pending case that never materialized. We will de-obligate this encumbrance and will review other outstanding encumbrances.

Proposed Completion Date: Ongoing

Finding No.:	2018-011	
CFDA Program:	N/A	
Area:	Commonwealth Healthcare Corp (CHCC)	
Contact Person(s):	Esther Muna, CEO, Commonwealth Healthcare Corp.	
	Derek Sasamoto, CFO, Commonwealth Healthcare Corp.	
	David Atalig, Secretary of Finance, Dept of Finance	

#### **Corrective Action Plan:**

The CNMI and CHCC have been working on the final issues of the transition of CHCC to an independent corporation. CHCC and the CNMI has identified some areas to be transferred to the CHCC, such as fixed assets, and we will continue to review until such matters are formally documented. **Proposed Completion Date:** Ongoing

Finding No.:	2018-012
CFDA Program:	N/A
Area:	CNMI Workers' Compensation Commission
Contact Person(s):	Mark Rabauliman, Secretary of Commerce, Dept of Commerce
	David Atalig, Secretary of Finance, Dept of Finance
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#### **Corrective Action Plan:**

DOF and Department of Commerce will finalize the transfer of assets in writing and complete the work on establishing and assigning general ledger accounts for WCC funds.

Proposed Completion Date: Ongoing



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Finding No.:2018-013CFDA Program:N/AArea:CNMI Group Health & Life InsuranceContact Person(s):Velma Palacios, Program Manager, Group Health & Life Insurance ProgramCorrective Action Plan:DOF and GHLI will finalize the transfer of assets in writing and complete the work on establishing and

assigning general ledger accounts for GHLI.

1. Bank Reconciliations are available for review at the respective office.

2. DOF and GHLI staff have scheduled a meeting to establish new processes to properly record monies received by CU's held in trust.

3. GHLI have since updated the records for receivables from component units and reconcile against the proposed audit adjustments.

Proposed Completion Date: September 30, 2019

Finding No.:2018-014CFDA Program:N/AArea:CNMI Local Noncompliance - BudgetContact Person(s):David Atalig, Secretary of Finance, Dept of Finance

#### **Corrective Action Plan:**

The CNMI agrees with this finding and continuously works towards addressing over expenditures and determining the appropriate budgetary levels for the Commonwealth. Areas affecting public health and human welfare are an issue as areas such as medical referral for patients requiring urgent health care not available in the Commonwealth, it is anticipated that revenue will continue to rise to address the areas where the Commonwealth often experiences budgetary shortfalls. Additional hiring of law enforcement personnel has also reduced the amount of overtime compared to prior years as there are more employees working regular hours and sharing the responsibility for the CNMI safety. **Proposed Completion Date:** Ongoing

Finding No.:	2018-015
CFDA Program:	15.575
Area:	Allowable Costs
Contact Person(s):	Kodep Ogumoro-Uludong, Administrator, Office of Capital Improvement Projects
Corrective Action Plan:	

Will defer to Ryan Camacho of the Department of Finance to appropriately address this issue. It was recommended that the CIP Office request a copy of the General Ledger Expenditure report of all business units associated with the CIP program prior to submission to auditors for review and request for adjustments that may need to be made if any.

Business unit (BU) 5192 is an old grant and has expired. However, this business unit was part of the older Capital Improvement Program, which had a federal and local cost share of 50% of the total project cost. The obligation for the construction of the Tinian Transfer Station (683-0S) was made to BU 5192 for the remaining local CIP available funds.



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The CIP Office will request from the Department of Finance a list of cumulative expenses incurred and we will monitor and reconcile against the approved funding.

Ryan Camacho: The business unit has been corrected after the submission of ledger details and adjustmentst have been made. These expenditures are not included in the S.E.F.A. as they are funded from local CIP funds.

Proposed Completion Date: Completed

Finding No.:2018-016CFDA Program:15.575Area:Equipment and Real PropertyContact Person(s):Kodep Ogumoro-Uludong, Administrator, Office of Capital Improvement ProjectsCorrective Action Plan:

# We determined that only fiscal years 2014 and 2015 are part of the CIP program and the remaining fiscal years are part of the MAP or TAP grants, which is administered by the Office of Grants Management. We have reviewed the capital inventory listing and identified which capital inventory was purchased for the respective department/agency. The CIP office will submit a transfer for the equipment to the respective department/agencies.

The CIP office will submit a request annually to P&S by the end of July for a list of fixed assets and capital inventory to complete an assessment of annual inventory of property to ensure compliance on the state of use, management and disposition of equipment procured under OIA 702 grant funds. **Proposed Completion Date:** September 30, 2019

Finding No.:	2018-017
CFDA Program:	15.575
Area:	Subrecipient Monitoring

**Contact Person(s):** Kodep Ogumoro-Uludong, Administrator, Office of Capital Improvement Projects **Corrective Action Plan:** 

Although the subrecipient agreement has been drafted and reviewed by the Office of the Attorney General, a standardized subrecipient agreement monitoring policies and procedures and checklists will be made for all CNMI departments /agencies. In addition, there is no formal training on subrecipient monitoring so a request for technical assistance for subrecipient monitoring training will be useful for grant managers to ensure compliance and completeness of the requirements by Uniform Code - CFR 200.

Proposed Completion Date: September 30, 2019

Finding No.:	2018-018
CFDA Program:	20.205
Area:	Equipment and Real Property
Contact Person(s):	Lorraine M. Seman, Administrator, Highway Planning Program
Corrective Action Plan:	



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1. DPW, TSD-Highway Branch has included in its inventory sheet "Federal participation" and "Federal Award Identification Number" and will resubmit its FY18 inventory list to the Department of Finance, Division of Procurement & Supply and to the Auditing firm, Deloitte & Touche.

2. DPW, TSD-Highway Branch has been in compliance with the Secretary of Public Works Directive (Corrective Action Plan and its process) but still encounter discrepancies because of Procurement & Supply's overall lump sum master list including inventories of both local and federal properties. To address the difference in the program total and P&S, Highway Branch has requested for a separate "Inventory Location Number" and continues to work with Procurement & Supply to separate its inventory from local.

3. DPW, TSD-HIGHWAY Branch and Deloitte agreed to remove Federal Award Projects CM-NH-0031(016), CM-NH-0033(023), CM-NH-2000(004), and TQ-THS-JTSS(002) from the audit finding as these projects are in compliance.

Proposed Completion Date: September 30, 2019

Finding No.:2018-019CFDA Program:20.509Area:Equipment and Real PropertyContact Person(s):Alfreda Camacho, Director, Commwealth Office of Transit AuthorityCorrective Action Plane

#### **Corrective Action Plan:**

The Commonwealth Office of Transit Authority, together with Mr. Ton Manahane at Procurement & Supply worked together to attain a copy of the most updated property listing. A comparison was conducted with the listing COTA provided for the audit performed by Deloitte: Ms. Carole Dela Cruz. COTA's listing are items currently being used or in good working condition. Procurement & Supply's listing are of all items/property acquired from the inception of the program. Some of the items/property in the listing with Procurement & Supply are no longer with the Program (damaged/ past its useful life) or are not in working condition.

Another internal asset management inventory was conducted on Tuesday, July 23, 2019 and some of the items in question were located and resolved.

We acknowledge that there is no documentation to support what happened to the items that are damaged and/or past its useful life. We find that the items in question are each under \$5,000.00. Majority, if not all, are dated back to 2013, in which, none of the current employees were employed with the program.

Corrective Action: Going forward, a semi-annual inventory on all COTA's assets will be conducted in collaboration with Procurement and Supply to ensure and maintain a comparable listing. As the administrator for the Commonwealth Office of Transit Authority, all items over \$5,000.00 will be considered, "Equipment and Real Property". (Please refer to the attached property listing in Appendix A).

Proposed Completion Date: September 30, 2019

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Finding No.:2018-020CFDA Program:93.76793.778EligibilityArea:EligibilityContact Person(c):Holon C. Sablan Direct

**Contact Person(s):** Helen C. Sablan, Director, Children's Health Insurance Program **Corrective Action Plan:** 

Condition 1: We agree with the audit finding. Moving forward we will be ensuring the pregnant CW-Visa holders' Medicaid coverage expires on the expiration date of their CW-Visa.

Condition 2: We agree with the audit finding for case number 11-011811-00. We are making every effort to get a hold of the individual to obtain a copy of their social security card.

We agree with the audit finding for case number 14-034080-00 because we are unable to prove that the social security card for household member 2 was submitted prior to 02/08/19. We are making every effort to get a hold of the individual to obtain a copy of their social security card.

Condition 3: We agree with the audit finding. Countable resources should be \$618 and not \$629. Correction was made.

Condition 4: Prior to submission of the application to Medicaid, the applicant's parent (mother) was employed. However, upon submission of application date 09/25/17, she was no longer employed. Her CW-1 expired 09/30/17. It is failure on our part to request for verification of employment. Careful scrutiny will be done on future applications.

Proposed Completion Date: Completed

Finding No.:	2018-021
CFDA Program:	93.778
Area:	Special Tests (ADP)
Contact Person(s):	Frank Celis, Director, Div. of Electronic Data Processing

#### **Corrective Action Plan:**

The Division of Electronic Data Processing has developed the policies and procedures to be in compliance with the program's ADP security system. It is currently being reviewed by officials for formal implementation and is expected to be implemented in fiscal year 2020. **Proposed Completion Date:** September 30, 2019

Finding No.:	2018-022
CFDA Program:	93.778
Area:	Special Tests (Eligibility)
<b>Contact Person(s):</b>	Helen C. Sablan, Director, Medicaid

#### **Corrective Action Plan:**

We agree with the audit finding. Since Guam Regional Medical City is a huge hospital facility with over a hundred medical personnel, we accepted a listing that included the names, titles and license information of all the providers. However, since we were made aware that we needed to attach each provider's licenses in the Provider's Agreement, we were able to completely obtain them. Moving forward, we will make sure that regardless of size or type of provider, we will obtain each and every license needed to complete the Provider Agreement.





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#### Proposed Completion Date: Completed

Finding No.:	2018-023
CFDA Program:	97.036
Area:	Reporting
Contact Person(s):	Virginia Villagomez, Governor's Authorized Representative
	Agnes Cepeda, Federal Section Manager, Div. of Finance & Accounting

#### **Corrective Action Plan:**

DOF submitted the SF-425 and was finalized, but reclassifications were made on the individual accounts subsequent to the filing. Because the totals were unchanged from the report, DOF determined another report was not necessary. DOF can provide details of the accounts upon request.

Proposed Completion Date: Completed

Finding No.:2018-024CFDA Program:97.036Area:Subrecipient MonitoringContact Person(s):Virginia Villagomez, Governor's Authorized Representative,Corrective Action Plan:Per letter from FEMA office dated 15 May 2019, CNMI provided adequate assurance to comply withsubrecipient monitoring requirements on 08 May 2019.Per negative Completion

Proposed Completion Date: Completed





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APPENDIX A:

Property Inventory Listing

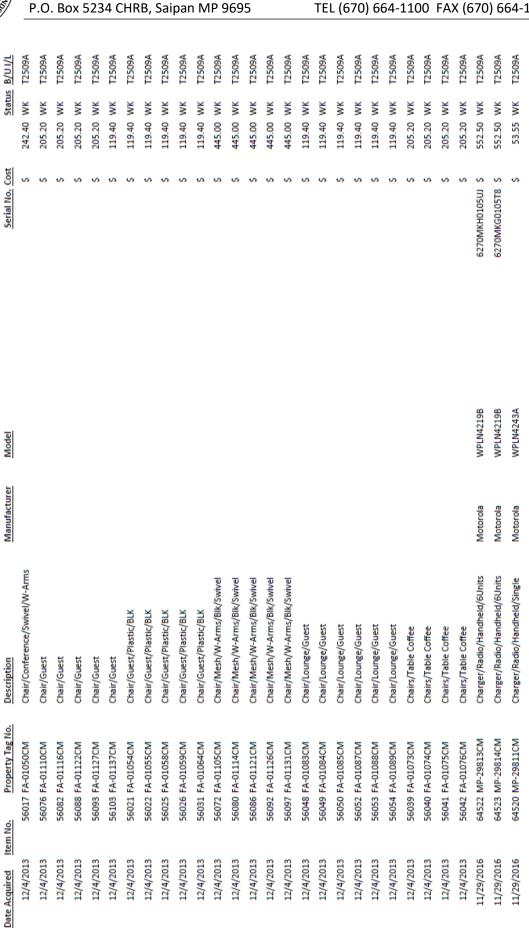
COTA-CNMI Office of Transit Authority

Office of the Governor

Run Date: January 2016

Attachments for Finding 2018-019 (COTA)

Status B/U I/L					T7509A	T2509A	T2509A	T2509A	T2509A	T2509A	T2509A	T2509A	T2509A	1699D	1699D	16875K	T7509A	T2509A	T2509A	T2509A	T2509A	T2509A	T2509A	T2509A	T2509A	T2509A	T2509A	T2509A	T2509A
					360.00 WK	401.71 WK	401.71 WK	401.71 WK	237.40 WK	237.40 WK	237.40 WK	237.40 WK	237.40 WK	95,900.00 WK	95,900.00 WK	139,915.00 WK	679.00 WK	220.00 WK	220.00 WK	220.00 WK	220.00 WK	242.40 WK	242.40 WK	242.40 WK	242.40 WK	242.40 WK	242.40 WK	242.40 WK	242.40 WK
Serial No. Cost	221207309397	221207309471	221207309509	G120600432	4B1745P36314 \$	s	s	s	s	s	s	s	s	1FDFE4F57JDC16560 \$	1FDFE4FS0JDC16559 \$	1GB6GUBGXG1340577 \$	272073034666 \$	5	s	s	s	s	s	s	s	s	s	s	\$
Madel	700VA	700VA	700VA	KIN-625CS	UP55827									E450/2018 MODEL/SUPERDUTY/V8	E450/2018 MODEL/SUPERDUTY/V8	SPIRIT OF FREE WHT 2017	DS126621												
Manufacturer	MARUSON	MARUSON	MARUSON	POWERCOM	APC									FORD/GOVT-4849	FORD/GOVT-4851	ARBO/LP#4449	CANON												
Description	Battery/Back-Up	Battery/Back-Up	Battery/Back-Up	Battery/Back-Up	Battery/Backup/Computer/1500VA	BookCase/FullGlass	BookCase/HalfGlass	BookCase/Shelves	BookSheives/Wdn/Bm	BookShelves/Wdn/Brn	BookShelves/Wdn/Bm	BookSheives/Wdn/Bm	BookShelves/Wdn/Brm	Bus/14passenger/standraft/white	Bus/14passenger/stancraft/white	Bus/Transit/ADA//225EATS	CAMERA/DIGITAL	Cabinet/Filing/Wdn/Brn	Cabinet/Filing/Wdn/Brn	Cabinet/Filing/Wdn/Brn	Cabinet/Filing/Wdn/Brn	Chair/Conference/Swivel/W-Arms							
em No. Property Tag No.	54609 ITEM-54609	54611 ITEM-54611	54612 ITEM-54612	54512 ITEM-54512	75857 ITEM-75857	56044 FA-01078CM	56043 FA01077CM	56046 FA-01081CM	56060 FA-01095CM	56061 FA-01096CM	56063 FA-01097CM	56064 FA-01098CM	56065 FA-01099CM	75177 FA-01381US	75176 FA-01380US	65525 FA-00906US	75313 MP-36036CM	56074 FA-01107CM	56075 FA-01108CM	56081 FA-01115CM	56087 FA-01120CM	56009 FA-01042CM	56010 FA-01043CM	56011 FA-01044CM	56012 FA-01045CM	56013 FA-01046CM	56014 FA-01047CM	56015 FA-01048CM	56016 FA-01049CM
Date Acquired Item No.	1/4/2016	1/4/2016	1/4/2016	1/4/2016	11/30/2018	1/4/2016	1/4/2016	1/4/2016	1/4/2016	1/4/2016	1/4/2016	1/4/2016	1/4/2016	1/4/2019	1/4/2019	3/1/2016	12/20/2018	12/4/2013	12/4/2013	12/4/2013	12/4/2013	12/4/2013	12/4/2013	12/4/2013	12/4/2013	12/4/2013	12/4/2013	12/4/2013	12/4/2013



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HENORT

Property Inventory Listing

COTA-CNMI Office of Transit Authority

Office of the Governor

Run Date: January 2016



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Property Inventory Listing

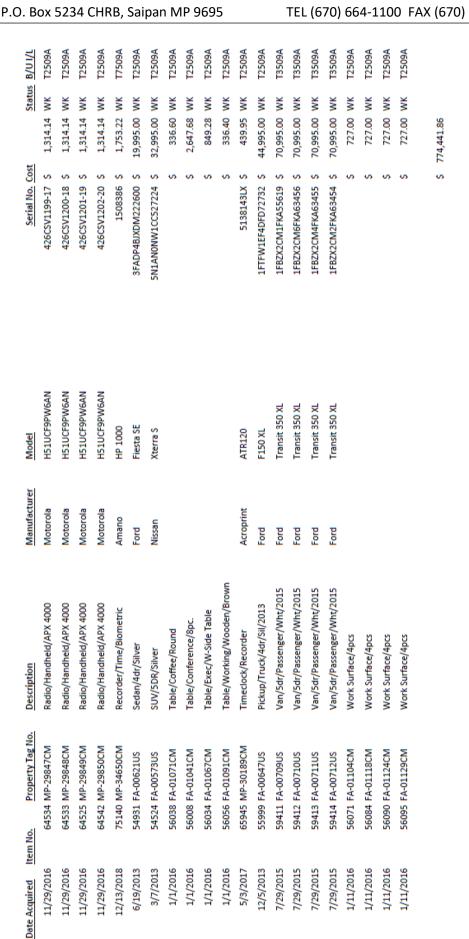
COTA-CNMI Office of Transit Authority

Office of the Governor

Run Date: January 2016

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	B/U I/L	T2509A	T7509A	T5509A	T2509C	1699D	16875K	16875K	16875K	16875K	T2509C	T2509C		T2509A																
	Status	53.55 WK	269.99 WK	269.99 WK	WK	7,000.00	69.99 WK	69.99 WK	69.99 WK	69.99 WK	1,548.00 WK	1,798.00 WK		1,037.76 WK	1,314.14 WK															
	Serial No. Cost	S	A4782236191861500515 \$	A4782236191681000118 \$	OU78USW3100392	729212-51200-SJ197F22 \$	DP23VN9V \$	DP23D32V \$	DP22PE1S \$	DP2364LS \$	5CD72954RQ \$	5CD728C8MP \$		471CSV0832 \$	426CSV1183-1 \$	426CSV1184-2 \$	426CSV1185-3 \$	426CSV1186-4 \$	426CSV1187-5 \$	426CSV1188-6 \$	426CSV1189-7 \$	426CSV1190-8 \$	426CSV1191-9 \$	426CSV1192-10 \$	426CSV1193-11 \$	426CSV1194-12 \$	426CSV1195-13 \$	426CSV1196-14 \$	426CSV1197-15 \$	426CSV1198-16 \$
	Model	WPLN4243A	WD361	WD361	GUD 300	YAG135/13KW/BLUE	0G05449	0G05449	0G05449	0G05449	Z1Z85UT#ABA	Y9F9SUT#ABA		M22URS9PW1AN	H51UCF9PW6AN															
	Manufacturer	Motorola	Avanti	Avanti	I O GEAR	Yanmar	G-Drive	G-Drive	G-Drive	G-Drive	HP	HP		Motorola																
	Description	Charger/Radio/Handheld/Single	Dispenser/Water/H&C/Electric	Dispenser/Water/H&C/Electric	Docking Station	GENERATOR/SPROOF/DIESEL/USED	HardDrve/External	HardDrve/External	HardDrve/External	HardDrve/External	LAPTOP/COMPUTER	LAPTOP/COMPUTER	Lockers/Metal/6	Radio/CB/W-Power Supply	Radio/Handheld/APX 4000															
	<ol> <li>Property Tag No.</li> </ol>	64521 MP-29812CM	75455 MP-36068CM	65643 FA-01324CM	68655 MP-31864CM1	75365 FA-01422US	69477 MP-32631CM	69478 MP-32632CM	69479 MP-32633CM	69480 MP-32634CM	68654 MP-31862CM1	68656 MP-31863CM1	MP-27297CM	64524 MP-29815CM	64539 MP-29831CM	64536 MP-29832CM	64528 MP-29833CM	64543 MP-29834CM	64537 MP-29835CM	64535 MP-29836CM	64526 MP-29837CM	64544 MP-29838CM	64531 MP-29839CM	64538 MP-29840CM	64529 MP-29841CM	64541 MP-29842CM	64527 MP-29843CM	64530 MP-29844CM	64540 MP-29845CM	64532 MP-29846CM
Run Date: January 2016	Date Acquired Item No.	11/29/2016	1/15/2019	3/23/2017	12/26/2017	11/28/2018	3/14/2018	3/14/2018	3/14/2018	3/14/2018	12/26/2017	12/26/2017	1/11/2016	11/29/2016	11/29/2016	11/29/2016	11/29/2016	11/29/2016	11/29/2016	11/29/2016	11/29/2016	11/29/2016	11/29/2016	11/29/2016	11/29/2016	11/29/2016	11/29/2016	11/29/2016	11/29/2016	11/29/2016

## Page 3 of 4







Property Inventory Listing

COTA-CNMI Office of Transit Authority

Office of the Governor

Run Date: January 2016

TEL (670) 664-1100 FAX (670) 664-1115



P.O. Box 5234 CHRB, Saipan MP 9695

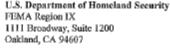
TEL (670) 664-1100 FAX (670) 664-1115

APPENDIX B:

Attachments for 2018-024 (FEMA)

MAY 1 5 2019

Virginia Villagomez Governor's Authorized Representative Commonwealth of the Northern Marianas Caller Box 10007 Saipan, MP 96950





Subject: Management Decision Letter - Single Audit Report for the year ending September 30, 2017

EIN: 98-6019463 FEMA CFDA No.: 97.036 Number of Findings: 1 (Finding 2017-024) Number of Recurring Findings: 0 Amount of Questioned and/or Disallowed Costs: None Status of Audit Record: Closed

Dear Ms. Villagomez:

The FEMA Region IX, Grants Management Division, received and reviewed CNMI's revised correction action plan dated May 8, 2019, and determined that the CNMI has provided adequate assurance to comply with the subrecipient monitoring requirements. The FEMA Regional Office will do a follow-up at the next scheduled financial monitoring review to ensure CNMI's implementation of the corrective actions. This audit finding is considered closed.

If you have any questions, please do not hesitate to contact me directly at (510) 627-7021 or via e-mail at michelle.weaver@fema.dhs.gov.

Sincerely,

Michelle Weaver, Acting Director Grants Management Division FEMA Region IX

Attachment

cc: Gerald Deleon Guerrero, CNMI, Special Assistant for Homeland Security Epi Cabrera, CNMI, Office of Grants Managemen Kara Pinetti, Director, Recovery Division OCFO/Risk Management & Compliance Division

